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Secure Layer 3 Virtual Private Networks
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Status of this Memo

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Abstract

   This document presents an framework for secure layer 3 Virtual
   Private Networks (VPNs) for customer networks that exchange encrypted
   information through a service provider network. It also describes
   the necessary interactions between the various functions (e.g.
   routing and encryption) at the VPN boundary to construct the secure

VPN.

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[1](#). Introduction

   VPNs are typically constructed in one of two ways. One is that a
   service provider offers the VPN, and provides an underlying circuit
   network, often MPLS, that connects the underlying endpoints as
   defined in a contract. These are referred to as "Provider-
   Provisioned VPNs" [[RFC3809](#)]. The other, generally referred to as
   "customer-provisioned", is that the edge routers themselves provide
   tunnels over an underlying network using one of a variety of types of
   IP tunnel technologies such as loose source routes as specified in
   DVMRP [[RFC1075](#)], IP/IP [[RFC2003](#)], IPsec/ESP [[RFC2401](#)][RFC2406], L2TP
   [[RFC2661](#)], GRE [[RFC2784](#)] and others.

   In this context, a "Secure VPN" is an example of an IPsec or IPsec-
   like VPN, and is therefore "customer-provisioned". Such networks
   have in the past been a complex collection of tunnels, a star or a
   multi-star network in which a large set of client sites maintain
   static or semi-static tunnels with a much smaller set of service
   sites. This document presents a Layer 3 VPN architecture for such
   networks by taking into account the underlying network architecture
   and requirements of a secure VPN where plaintext (red) enclaves
   connect to remote plaintext enclaves through a ciphertext (black)
   network.

[1.1](#). Key Requirements for Secure VPNs in the GIG

   Secure VPNs presents a unique set of requirements which include:

   o Scalability of VPN sites up to a large number of routes and
      prefixes: Each secure enclave may have hundreds or thousands of
      reachable destinations, and there may be thousands of secure
      enclaves. A solution proven to be able to map large number of
      destinations to some indicator of the enclave those destinations
      belong to, ideally a ciphertext (black) next hop address
      representing the secure enclave. Two types of systems have these
      scaling characteristics in today's global Internet, name
      resolution systems, and interdomain routing systems.

   o Mobility of customer and service provider networks: Secure
      enclaves will tend to be mobile in most environments, and
      reachable destinations will tend to be mobile between secure
      enclaves themselves. This implies any solution must be able to
      adjust to changes in enclave or reachable destinations within an
      enclave very quickly, within the application requirements for the
      network as a whole. In most large scale internetworks, the times
      acceptable for reacting to changes in reachability or connectivity
      is on the order of seconds to tens of seconds, rather than minutes
      to hours. Interdomain routing systems deployed in the global

Internet can meet these convergence time criteria.

o Secure routing and discovery of hosts, routers and gateways:
   Destination reachability, in some environments, cannot become
   known within the general routing table of all devices. This
   implies not only authentication and authorization of reachability
   information must be provided, but also that confidientality of
   reachability information. Current interdomain routing protocols
   can be used over secure point-to-point links, providing this type
   of security. Further, authorization to advertise a specific set
   of destinations must also be authorizable, in some fashion.
   Interdomain routing protocols allow the validation of
   authorization to advertise reachability, and this is an area of
   current research and work for interdomain routing protocols.

o Minimal information transfer at the VPN boundary: Minimal amounts
   of information may be passed between secure enclaves and the
   internetwork through which these secure enclaves communicate.
   Primarily, for this work, this includes reachability information,
   as described above; reachability information cannot be passed from
   the secure enclave into the insecure internetwork. Thus, there
   must be some way to associate a public address with a set of
   destinations within a secure enclave, without adding any
   information to the insecure internetwork. Current interdomain
   routing allows this attachment through the use of indirection; the
   next hop towards a particular destination does not need to be the
   transmitter of the routing information itself.

o Reachability policies are required: Because of the nature of the
   routing information, the system used to advertise and discover
   reachability information within secure enclaves must be able to
   attach policy about where and how that routing information may be
   shared to the routing information itself. Such policies are also
   required to provide inter-enclave routing with information about
   the best possible entry point into the secure enclave to reach any
   specific destination within the enclave, as well as other
   preferences. Current interdomain routing within the global
   Internet has similar policy requirements, and thus the current
   interdomain routing protocol supports such policy mechanisms.

o Dynamic on-demand discovery of reachability In some environments,
   it may be more feasible to request routes on demand, rather than
   learning all possible routes through a connection to a server or
   other device. Current interdomain routing does not support this
   mode of operation, but could be easily modified to provide this
   type of service.

2. **Functional Architecture of a Secure L3 VPN**

   A simple representation of a secure VPN is shown in Figure 1.

```
     Plaintext(PT)|         Ciphertext(CT)          | Plaintext(PT)
        (Red)      |            (Black)             |     (Red)
                   |                                |
         +-------+-------+                   +-------+-------+
         |       |       |                   |       |       |
         |   +----+-------------------------------+----+   |
         |   +----+-------------------------------+----+   |
         |    VPN|Router |     Encrypted     |   VPN|Router |
         +-------+-------+      Tunnel       +-------+-------+
                 |                                  |
                 |                                  |
                 |                                  |
                 |                                  |
                 |                                  |
```
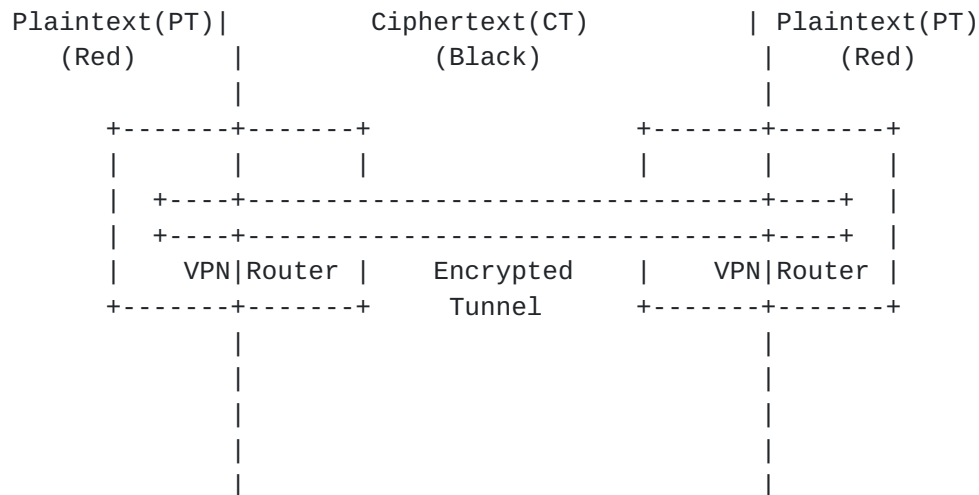
   Figure 1: Simple VPN

   Each customer network has a plaintext (red) enclave which
   participates in a virtual private network with other red enclaves.
   This is accomplished via an encrypted tunnel which originates and
   terminates in the red enclave and traverses through the intermediate
   ciphertext (black) service provider network. The VPN Router
   (depicted here as a single logical node) performs the following
   functions:

   o Intra-Domain Routing

   o Encryption/Decryption

   o Transfer of necessary control plane information between plaintext
      and ciphertext domains (e.g. IP addresses)

   o Inter-Domain Routing

   o Data Forwarding

   Each of these functions may be performed by the same or different
   physical entity in the network. A description of the various
   physical implementation alternatives of these functions is beyond the
   scope of this document.

   The simple view presented in Figure 1 can be expanded in terms of a
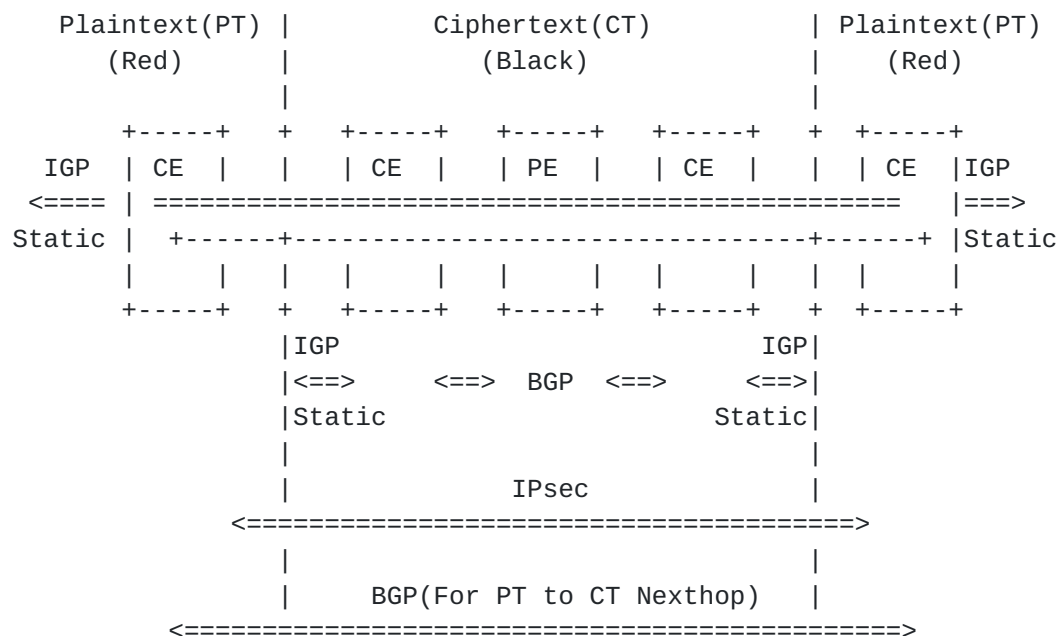   typical layer 3 framework as described in [RFC4110] and depicted in
   Figure 2 below.

```
     Plaintext(PT) |            Ciphertext(CT)         | Plaintext(PT)
        (Red)       |               (Black)             |    (Red)
                    |                                   |
        +-----+   +   +-----+   +-----+   +-----+   +   +-----+
    IGP | CE  |   |   | CE  |   | PE  |   | CE  |   |   | CE  |IGP
   <==== | ===============================================   |===>
   Static |   +------+--------------------------------+------+ |Static
        |   |   |   |   |   |   |   |   |   |   |   |   |   |
        +-----+   +   +-----+   +-----+   +-----+   +   +-----+
                  |IGP                             IGP|
                  |<==>     <==>  BGP  <==>       <==>|
                  |Static                       Static|
                  |                                   |
                  |               IPsec               |
            <=======================================>
                  |                                   |
                  |     BGP(For PT to CT Nexthop)     |
            <==========================================>
```

     Figure 2: Secure Layer 3 VPN Architecture

[2.1](#). Proposed L3 VPN Architecture

   The proposed Layer 3 VPN architecture as described in Figure 2
   overlays a BGP VPN over IPsec tunnels. It is assumed for this
   description that the two first hop routers at the VPN boundary form
   the customer edge router which may or may not be the same device.
   The red CE router learns and summarizes red prefixes using an IGP in
   the red enclave such as OSPF. These prefixes are imported into the
   inter-domain routing function at the red CE router and advertised to
   a remote red enclave via BGP. BGP information exchange between
   remote enclaves flows along with other data in the security
   associations (e.g. IPsec). Any given red CE router learns the black
   address of the remote enclave initially via configuration, a routing
   service such as a BGP Route Reflector or a red-to-black address
   translation scheme.

   Data is forwarded into the appropriate security association as per
   the virtual forwarding table constructed at the VPN boundary by BGP.
   The black domain may use static, IGP or BGP routing as appropriate.
   The figure above presents one possible routing model for the black
   domain. The information exchange between the red and black domains
   in this model is restricted to the knowledge in the red domain of the
   black address to red address mapping of the remote enclave CE router.

   The proposal is further explained by describing the different
   functional components at the VPN boundary and the roles played by
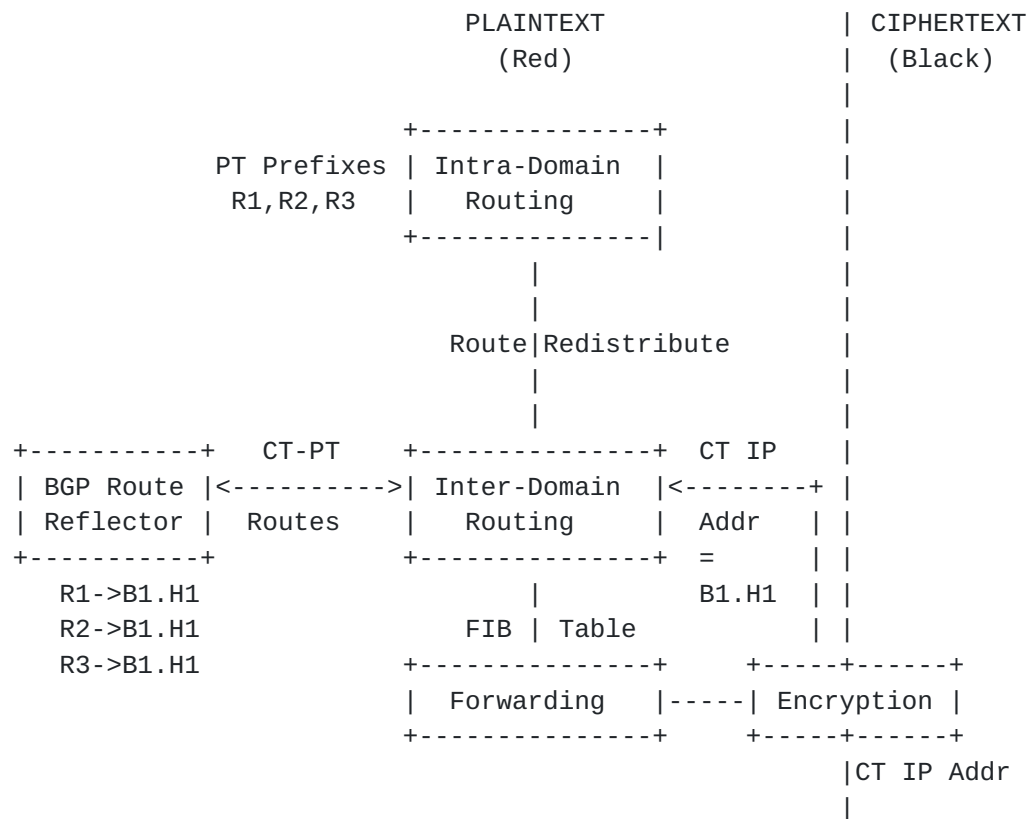   them in the VPN as shown in Figure 3

```
                               PLAINTEXT          | CIPHERTEXT
                                 (Red)            |  (Black)
                                                  |
                          +---------------+       |
             PT Prefixes  | Intra-Domain  |       |
               R1,R2,R3   |    Routing    |       |
                          +---------------|       |
                                 |                |
                                 |                |
                             Route|Redistribute   |
                                 |                |
                                 |                |
    +-----------+   CT-PT   +---------------+  CT IP    |
    | BGP Route |<--------->| Inter-Domain  |<--------+ |
    | Reflector |  Routes   |    Routing    | Addr    | |
    +-----------+           +---------------+  =      | |
       R1->B1.H1                  |            B1.H1  | |
       R2->B1.H1             FIB | Table             | |
       R3->B1.H1            +---------------+    +-----+------+
                            |  Forwarding   |----| Encryption |
                            +---------------+    +-----+------+
                                                      |CT IP Addr
                                                      |
```

      Figure 3: Functional Components at Secure VPN Boundary

2.2. Functional components at the VPN boundary

   The role of the various functions at the VPN boundary as depicted in
   Figure 3 are:

   o Intra-Domain Routing: This function advertises, withdraws, and
      summarizes the routes in the red enclave. It maintains an
      internal routing table for the red domain. This routing table is
      provided to the Inter-Domain Routing function for advertisement to
      remote enclaves.

   o Encryption: This function encrypts and decrypts all data traffic
      into IPsec security associations with peer enclaves. It
      establishes these security associations with a peer encryptor
      using the IP address provided by the Forwarding function. The
      encryption function has an IP address on the black side (CT IP
      Addr) and an IP address on the red side (PT IP Addr), which is
      used for forwarding data in the respective domains.

   o Inter-Domain Routing: This function imports the internal routing
      table from the Intra-Domain Routing function. It also advertises
      the CT IP Addr of the encryption as the next-hop for the internal

red routes of the enclave. It provides this information to its
peer functions in the remote enclaves through a protocol such as
BGP. It also provides this information to a Route Reflector which
can be queried by remote enclaves to learn the CT IP Addr of the
encryption function for an internal red route. This function also
manages the information transfer of control plane information
between the red and black domains. In secure VPNs, the CT IP Addr
of the encryption function is accessed by the Inter-Domain Routing
function via manual configuration, SNMP, a simple routing protocol
such as RIP etc.

o Route Reflector: The route reflector function maintains the inter-
   domain routing tables as provided the Inter-Domain Routing
   function. It converses with other route reflectors to exchange
   this routing information. A red enclave Inter-Domain Routing
   function can query the route reflector to learn the next-hop
   information for remote enclaves. Routes learnt from the Route
   Reflector by the Inter-Domain routing function can be used to
   populate the Security Policy Database of the encryption function
   via manual configuration, SNMP etc.

o Forwarding: This function maintains the forwarding table which is
   used to forward data to remote enclaves. It receives this
   forwarding table from the Inter-Domain Routing function. The IP
   addresses maintained in this forwarding table are used by the
   encryption function to set up security associations to remote
   enclaves.

These functions and the described interactions construct the proposed
virtual private network. Unicast routing between peer enclaves is
conducted via routing exchanges inside the security associations by
the peer Inter-Domain routing functions or by querying the
neighborhood route reflector.

2.3. Hierarchical Distribution of Reachability Information

In many cases, secure enclaves will not have the correct information
to directly connect and build BGP peering sessions; the correct set
of public internetwork addresses to connect to will be difficult to
discover on a large scale. To resolve this problem, a set of route
servers, or route reflectors [RFC2796], may be maintained for each
secure enclave attached to the insecure internetwork. The BGP
speaker contained within the secure enclave would have a manually
configured list of these route reflectors. Some form of anycast
addressing may be applicable to this situation, though this has not
been thoroughly investigated.

In some situations, it may be difficult to scale a single group of

route reflectors or route servers large enough to support the number
of sites within an interconnected secure enclave. Hierarchical route
reflectors, or hierarchical eBGP route servers, may be used to scale
in these situations. This is common practice in the public Internet.

3. **IANA Considerations**

   This document makes no request of the IANA.

   Note to RFC Editor: in the process assigning numbers and building
   IANA registries prior to publication, this section will have served
   its purpose. It may therefore be removed upon publication as an RFC.

[4](#). **Security Considerations**

   One security concern addressed in this proposal is the transfer of CT
   IP address information to the plaintext side. In the current
   proposal this is achieved via an authorized manual/automated network
   management function on the plaintext side which queries the
   encryption function. Alternatively a simple routing protocol like
   RIP is used on the plaintext enclave only to provide this
   information.

   The security policy database for the encryption function, denoted in
   the proposal as the forwarding table is also populated with CT IP
   address nexthop information for remote enclaves. This information is
   again configured via an an authorized manual/automated network
   management function on the plaintext side. Only ciphertext IP
   addresses fronting remote VPN enclaves are therefore used within the
   plaintext enclave for the purposes of routing. Since this
   information is only available on the plaintext enclave, which due to
   the VPN characteristics of these networks a more secure environment,
   misuse of this information within the plaintext enclave is expected
   to be minimal.

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6. Acknowledgements

Initial introductory text is borrowed from [I-D.baker-nested-vpn-
routing] .

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