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**ACME Challenges Using an Authority Token**  
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**Abstract**

A number of proposed challenges for the Automated Certificate Management Environment (ACME) effectively rely on an external authority issuing a token according to a particular policy. This document specifies a generic Authority Token challenge for ACME which supports subtype claims for different identifiers or namespaces that can be defined separately for specific applications of this Authority Token challenge.

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## [1.](#) Introduction

ACME [[I-D.ietf-acme-acme](#)] is a mechanism for automating certificate management on the Internet. It enables administrative entities to prove effective control over resources like domain names, and automates the process of generating and issuing certificates.

In some cases, proving effective control over an identifier requires an attestation from a third party who has authority over the resource, for example, an external policy administrator for a namespace other than the DNS application ACME was originally designed to support. In order to automate the process of issuing certificates for those resources, this specification defines a generic Authority Token challenge that ACME servers can issue in order to require clients to return such a token. The challenge contains a type indication that tells the client what sort of token it needs to acquire. It is expected that the Authority Token challenge will be usable for a variety of identifier types.

For example, the system of [[I-D.ietf-acme-authority-token-tnauthlist](#)] provides a mechanism that allows service providers to acquire certificates corresponding to a Service Provider Code (SPC) as defined in [[I-D.ietf-stir-certificates](#)] by consulting an external



authority responsible for those codes. Furthermore, Communications Service Providers (CSPs) can delegate authority over numbers to their customers, and those CSPs who support ACME can then help customers to acquire certificates for those numbering resources with ACME. This can permit number acquisition flows compatible with those shown in [\[I-D.ietf-modern-problem-framework\]](#). Another, similar example would be a mechanism that permits CSPs to delegate authority for particular telephone numbers to customers, as described in [\[I-D.ietf-acme-telephone\]](#).

## **2. Terminology**

In this document, the key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "NOT RECOMMENDED", "MAY", and "OPTIONAL" are to be interpreted as described in [\[RFC2119\]](#).

## **3. Challenges for an Authority Token**

Proving that a device on the Internet has effective control over a non-Internet resource is not as straightforward as proving control over an Internet resource like a DNS zone or a web page. There has been considerable interest in using ACME to issue certificates associated with telephone numbers and service provider identifiers used in the telephone network, for example. Provided that the issuer of identifiers in a namespace, or someone acting on the issuer's behalf, can implement a service that grants Authority Tokens to the people to whom it has issued identifiers, a generic token could be used as a response to an ACME challenge. This specification, therefore, defines an Authority Token issued by authority over a namespace to an ACME client for delivery to a CA in response to a challenge. Authority over a hierarchical namespace can also be delegated, so that delegates of a root authority can themselves act as Token Authorities for certain types of names.

This architecture assumes a trust relationship between CAs and Token Authorities: that CAs are willing to accept the attestation of Token Authorities for particular types of identifiers as sufficient proof to issue a credential. It furthermore assumes that ACME clients have a relationship with Token Authorities which permits them to authenticate and authorize the issuance of Authority Tokens to the proper entities. This ACME challenge has no applicability to identifiers or authorities where those pre-associations cannot be assumed.

ACME challenges that support Authority Tokens therefore need to specify the type of token they require; CAs can even provide a hint in their challenges to ACME clients that tells them how to find a



Token Authority who can issue tokens for a given namespace. This challenge type thus requires a new "tkauth-type" element, and may optionally supply a "token-authority" designating a location where tokens can be acquired. The set of "tkauth-type" values and the semantic requirements for those tokens are tracked by an IANA registry.

### **[3.1.](#) Token Type Requirements**

The IANA will control a registry of tkauth-types under a policy of Specification Required. In order to register a new tkauth-type, specifications must address the following requirements.

While Authority Token types do not need to be specific to a namespace, every token must carry enough information for a CA to determine the name that it will issue a certificate for. Some types of Authority Token types might be reusable for a number of different namespaces; other might be specific to a particular type of name. Therefore, in defining tkauth-types, future specifications must indicate how a token conveys to the CA the name that the Token Authority is attesting that the ACME client controls.

In most cases, an ACME client will need a protocol to request and retrieve an Authority Token. The Token Authority will require certain information from an ACME client in order to ascertain that it is the right entity to request a certificate for a particular name. The protocols used to request an Authority Token MUST convey to the Token Authority the identifier type and value from the ACME challenge, as well as the binding (see [Section 3.3](#)), and those MUST be reflected in the Authority Token. A baseline mechanism for how the Token Authority authenticates and authorizes ACME clients to receive Authority Tokens is given in [Section 5](#).

Because the assignment of resources can change over time, demonstrations of authority must be regularly refreshed. Definitions of a tkauth-type MUST specify how they manage the freshness of authority assignments. Typically, a CA will expect a regular refreshing of the token.

### **[3.2.](#) Authority Token Scope**

An Authority Token is used to answer a challenge from an ACME server, upon a request for the issuance of a certificate. A Token Authority could grant to a client a Token that has the exact same scope as the requested certificate; alternatively, an Authority Token could attest to all of the resources that the client is eligible to receive certificates for, which could be a superset of the scope of the requested certificate.



For example, imagine a case where an Authority for DNS names knows that a client is eligible to receive certificates for "example.com" and "example.net". The client asks an ACME server for a certificate for "example.com", the server directs the client to acquire an Authority Token from the Authority. When the client sends an acquisition request (see [Section 5](#)) to the Authority, the Authority could issue a token scoped just to "example.com", or a token that attests the client is eligible to receive certificates for both "example.com" or "example.net". The advantage of the latter is that if, at a later time (but one within the expiry of the JWT), the client wanted to acquire a certificate for "example.net", it would not have to return to the Authority, as the Token effectively pre-authorized the issuance of that certificate.

Applications of the Authority Token to different identifier types might require different scopes, so registrations of tkauth-types should be clear if and how a scope greater than that of the requested certificate would be conveyed in a token.

### **[3.3.](#) Binding Challenges**

Applications that use the Authority Token need a way to correlate tokens issued by an Authority with the proper ACME client, to prevent replay or cut-and-paste attacks using a token issued for a different purpose. To mitigate this, Authority Tokens contain a binding signed by an Authority; an ACME server can use the binding to determine that a Token presented by a client was in fact granted by the Authority based on a request from the client, and not from some other entity.

Binding an Authority Token to a particular ACME account entails that the Token could be reused up until its expiry for multiple challenges issued by an ACME server. This might be a desirable property when using short-lived certificates, for example, or in any cases where the ACME server issues challenges more frequently than an Authority Token can or should issue tokens, or in cases where the Authority Token scope (see [Section 3.2](#)) is broad, so certificates with a more narrow scope may periodically be issued.

For some identifier types, it may be more appropriate to bind the Authority Token to a nonce specific to the challenge rather than to an ACME account fingerprint. Any specification of the use of the nonce for this purpose is left to the identifier type profile for the Authority Token.



#### 4. Registration

This draft registers a tkauth-type of "ATC", for the Authority Token Challenge, a JWT usage which is further documented below. Taking the identifier example of TNAuthList from [\[I-D.ietf-acme-authority-token-tnauthlist\]](#), an ACME for this tkauth-type challenge might for example look as follows:

```
HTTP/1.1 200 OK
Content-Type: application/json
Link: <https://example.com/acme/some-directory>;rel="directory"

{
  "status": "pending",

  "identifier": {
    "type": "TNAuthList",
    "value": "F83n2a...avn27DN3=="
  },
  "challenges": [
    {
      "type": "tkauth-01",
      "tkauth-type": "ATC",
      "token-authority": "https://authority.example.org/authz",
      "url": "https://boulder.example.com/authz/asdf/0"
      "token": "IlirfxKKXAsHtmzK29Pj8A" }
  ],
}
```

Entities receiving this challenge know that they can, as a proof, acquire an ATC token from the designated Token Authority (specified in the "token-authority" field), and that this authority can provide tokens corresponding to the identifier type of "TNAuthList".

Once the ATC has been acquired by the ACME Client, it can be posted back to the URL given by the ACME challenge.



```
POST /acme/authz/asdf/0 HTTP/1.1
Host: boulder.example.com
Content-Type: application/jose+json

{
  "protected": base64url({
    "alg": "ES256",
    "kid": "https://boulder.example.com/acme/reg/asdf",
    "nonce": "Q_s3MwoQT05TrdkM2MTDcw",
    "url": "https://boulder.example.com/acme/authz/asdf/0"
  }),
  "payload": base64url({
    "ATC": "evaGxfADs...62jcerQ"
  }),
  "signature": "5wUrDI3eAaV4wl2Rfj3aC0Pp--XB3t4YYuNgacv_D3U"
}
```

The "ATC" field in this response contains the Authority Token.

#### [4.1.1](#). 'ATC' Token Type

This specification pre-populates the tkauth-type registry with a type for "ATC".

Here the "ATC" tkauth-type signifies a standard JWT token [[RFC7519](#)] using a JWS-defined signature string [[RFC7515](#)]. This may be used for any number of different identifier types given in ACME challenges. The "atc" element (defined below) lists the identifier type used by tokens based on ATC. The use of "ATC" is restricted to JWTs, if non-JWT tokens were desired for ACME challenges, a different tkauth-type should be defined for them.

For this ACME Authority Token usage of JWT, the payload of the JWT **OPTIONALLY** contain an "iss" indicating the Token Authority that generated the token, if the "x5u" element in the header does not already convey that information; typically, this will be the same location that appeared in the "token-authority" field of the ACME challenge. In order to satisfy the requirement for replay prevention the JWT **MUST** contain a "jti" element, and an "exp" claim. In addition to helping to manage replay, the "jti" provides a convenient way to reliably track with the same "ATC" Authority Token is being used for multiple challenges over time within its set expiry.

The JWT payload must also contain a new JWT claim, "atc", for Authority Token Challenge, which contains three elements in an array: the identifier type, the identifier value, and the binding. The identifier type and value are those given in the ACME challenge and



conveyed to the Token Authority by the ACME client. Again, following the example of [[I-D.ietf-acme-authority-token-tauthlist](#)], this could be the TNAuthList, as defined in [[RFC8226](#)], that the Token Authority is attesting. Practically speaking, that may contain a list of Service Provider Code elements, telephone number range elements, and/or individual telephone numbers. For the purposes of the "ATC" tkauth-type, the binding is assumed to be a fingerprint of the ACME credential for the account used to request the certificate, but the specification of how the binding is generated is left to the identifier type profile for the Authority Token.

So for example:

```
{ "typ": "JWT",
  "alg": "ES256",
  "x5u": "https://authority.example.org/cert" }
{
  "iss": "https://authority.example.org/authz",
  "exp": 1300819380,
  "jti": "id6098364921",
  "atc": { "TnAuthList", "F83n2a...avn27DN3==",
    "SHA256 56:3E:CF:AE:83:CA:4D:15:B0:29:FF:1B:71:D3:BA:B9:19:81:F8:50:
    9B:DF:4A:D4:39:72:E2:B1:F0:B9:38:E3" } }
```

## 5. Acquiring a Token

[TBD. Show protocol flow for token acquisition.]

### 5.1. Example

[TBD.]

## 6. Acknowledgements

We would like to thank you for your contributions to this problem statement and framework.

## 7. IANA Considerations

Future versions of this specification will include registrations for the ACME Challenge type registries here. It will also create a registry for "token types" as used in these challenges, following the requirements in [Section 3.1](#), pre-populated with the value for "ATC" per [Section 4.1](#).



## 8. Security Considerations

The capture of Authority Tokens by an adversary could enable an attacker to acquire a certificate from a CA. Therefore, all Authority Tokens MUST contain a field that identifies to the CA which ACME client requested the token from the authority; here that is the fingerprint specified in [Section 4.1](#)). All Authority Tokens must specify an expiry (of the token itself as proof for a CA, as opposed to the expiry of the name), and for some application, it may make sense of that expiry to be quite short. Any protocol used to retrieve Authority Tokens from an authority MUST use confidentiality to prevent eavesdroppers from acquiring an Authority Token.

More TBD.

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