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F. Audet, Ed.
Nortel Networks
C. Jennings
Cisco Systems
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NAT Behavioral Requirements for Unicast UDP
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Abstract

This document defines basic terminology for describing different types of NAT behavior when handling Unicast UDP and also defines a set of requirements that would allow many applications, such as multimedia communications or on-line gaming, to work consistently. Developing NATs that meet this set of requirements will greatly increase the likelihood that these applications will function properly.

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1. Applicability Statement

The purpose of this specification is to define a set of requirements for NATs that would allow many applications, such as multimedia communications or on-line gaming, to work consistently. Developing NATs that meet this set of requirements will greatly increase the likelihood that these applications will function properly.

The requirements of this specification apply to Traditional NATs as described in [RFC 2663](#) [3].

This document is meant to cover NATs of any size, from small residential NATs to large Enterprise NATs. However, it should be understood that Enterprise NATs normally provide much more than just NAT capabilities: for example, they typically provide firewall functionalities. Firewalls are specifically out-of-scope for this specification; however, this specification does cover the inherent filtering aspects of NATs.

Approaches using directly signaled control of middle boxes such as Midcom, UPnP, or in-path signaling are out of scope.

UDP Relays are out-of-scope.

Application aspects are out-of-scope, as the focus here is strictly on the NAT itself.

This document only covers the UDP Unicast aspects of NAT traversal and does not cover TCP, IPSEC, or other protocols. Since the document is for UDP only, packet inspection above the UDP layer (including RTP) is also out-of-scope.

2. Introduction

Network Address Translators (NATs) are well known to cause very significant problems with applications that carry IP addresses in the payload [RFC 3027](#) [5]. Applications that suffer from this problem include Voice Over IP and Multimedia Over IP (e.g., SIP [6] and H.323 [20]), as well as online gaming.

Many techniques are used to attempt to make realtime multimedia applications, online games, and other applications work across NATs. Application Level Gateways [3] are one such mechanism. STUN [7] describes a UNilateral Self-Address Translation (UNSAF) mechanism [2]. UDP Relays have also been used to enable applications across NATs, but these are generally seen as a solution of last resort. ICE [16] describes a methodology for using many of these techniques and avoiding a UDP Relay unless the type of NAT is such that it forces

the use of such a UDP Relay. This specification defines requirements for improving NATs. Meeting these requirements ensures that applications will not be forced to use UDP media relay.

As pointed out in UNSAF [2], "From observations of deployed networks, it is clear that different NAT boxes' implementation vary widely in terms of how they handle different traffic and addressing cases." This wide degree of variability is one factor in the overall brittleness introduced by NATs and makes it extremely difficult to predict how any given protocol will behave on a network traversing NAT. Discussions with many of the major NAT vendors have made it clear that they would prefer to deploy NATs that were deterministic and caused the least harm to applications while still meeting the requirements that caused their customers to deploy NATs in the first place. The problem NAT vendors face is that they are not sure how best to do that or how to document how their NATs behave.

The goals of this document are to define a set of common terminology for describing the behavior of NATs and to produce a set of requirements on a specific set of behaviors for NATs. The requirements represent what many vendors are already doing, and it is not expected that it should be any more difficult to build a NAT that meets these requirements or that these requirements should affect performance.

This document forms a common set of requirements that are simple and useful for voice, video, and games, which can be implemented by NAT vendors. This document will simplify the analysis of protocols for deciding whether or not they work in this environment and will allow providers of services that have NAT traversal issues to make statements about where their applications will work and where they will not, as well as to specify their own NAT requirements.

3. Terminology

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in RFC 2119 [1].

Readers are urged to refer to RFC 2263 [3] for information on NAT taxonomy and terminology. Traditional NAT is the most common type of NAT device deployed. Readers may refer to RFC 3022 [4] for detailed information on traditional NAT. Traditional NAT has two main varieties - Basic NAT and Network Address/Port Translator (NAPT).

NAPT is by far the most commonly deployed NAT device. NAPT allows multiple internal hosts to share a single public IP address simultaneously. When an internal host opens an outgoing TCP or UDP

session through a NAPT, the NAPT assigns the session a public IP address and port number so that subsequent response packets from the external endpoint can be received by the NAPT, translated, and forwarded to the internal host. The effect is that the NAPT establishes a NAT session to translate the (private IP address, private port number) tuple to (public IP address, public port number) tuple and vice versa for the duration of the session. An issue of relevance to peer-to-peer applications is how the NAT behaves when an internal host initiates multiple simultaneous sessions from a single (private IP, private port) endpoint to multiple distinct endpoints on the external network. In this specification, the term "NAT" refers to both "Basic NAT" and "Network Address/Port Translator (NAPT)".

This document uses the term "session" as defined in [RFC 2663](#): "TCP/UDP sessions are uniquely identified by the tuple of (source IP address, source TCP/UDP ports, target IP address, target TCP/UDP Port)."

This document uses the term "address and port mapping" as the translation between an external address and port and an internal address and port. Note that this is not the same as an "address binding" as defined in [RFC 2663](#).

[RFC 3489](#) used the terms "Full Cone", "Restricted Cone", "Port Restricted Cone" and "Symmetric" to refer to different variations of NATs applicable to UDP only. Unfortunately, this terminology has been the source of much confusion as it has proven inadequate at describing real-life NAT behavior. This specification therefore refers to specific individual NAT behaviors instead of using the Cone/Symmetric terminology.

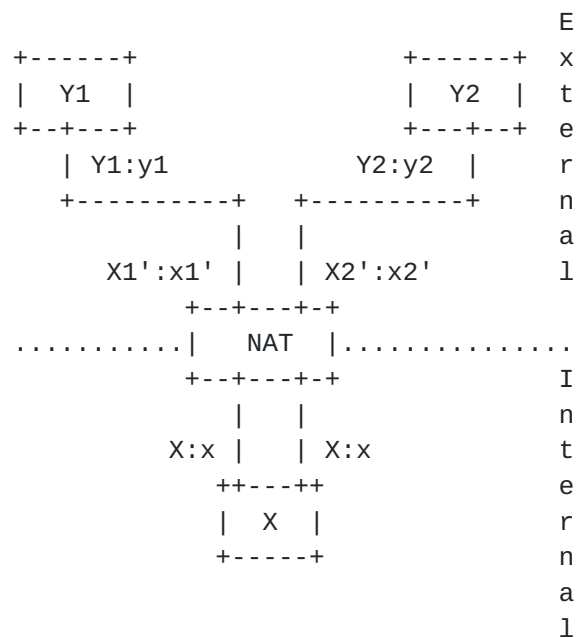
[4.](#) Network Address and Port Translation Behavior

This section describes the various NAT behaviors applicable to NATs.

[4.1](#) Address and Port Mapping

When an internal endpoint opens an outgoing session through a NAT, the NAT assigns the session an external IP address and port number so that subsequent response packets from the external endpoint can be received by the NAT, translated, and forwarded to the internal endpoint. This is a mapping between an internal IP address and port IP:port and external IP:port tuple. It establishes the translation that will be performed by the NAT for the duration of the session. For many applications, it is important to distinguish the behavior of the NAT when there are multiple simultaneous sessions established to different external endpoints.

The key behavior to describe is the criteria for re-use of a mapping for new sessions to external endpoints, after establishing a first mapping between an internal X:x address and port and an external Y1:y1 address tuple. Let's assume that the internal IP address and port X:x is mapped to X1':x1' for this first session. The endpoint then sends from X:x to an external address Y2:y2 and gets a mapping of X2':x2' on the NAT. The relationship between X1':x1' and X2':x2' for various combinations of the relationship between Y1:y1 and Y2:y2 is critical for describing the NAT behavior. This arrangement is illustrated in the following diagram:



The following address and port mapping behavior are defined:

Endpoint Independent Mapping:

The NAT reuses the port mapping for subsequent packets sent from the same internal IP address and port (X:x) to any external IP address and port. Specifically, X1':x1' equals X2':x2' for all values of Y2:y2.

Address Dependent Mapping:

The NAT reuses the port mapping for subsequent packets sent from the same internal IP address and port (X:x) to the same external IP address, regardless of the external port. Specifically, X1':x1' equals X2':x2' if, and only if, Y2 equals Y1.

Address and Port Dependent Mapping:

The NAT reuses the port mapping for subsequent packets sent from the same internal IP address and port (X:x) to the same external and port while the mapping is still active. Specifically, X1':x1' equals X2':x2' if, and only if, Y2:y2 equals Y1:y1.

It is important to note that these three possible choices make no difference to the security properties of the NAT. The security properties are fully determined by which packets the NAT allows in and which it does not. This is determined by the filtering behavior in the filtering portions of the NAT.

REQ-1: A NAT MUST have an "External NAT mapping is endpoint independent" behavior.

Justification for REQ-1: In order for UNSAF methods to work, REQ-1 needs to be met. Failure to meet REQ-1 will force the use of a Media Relay which is very often impractical.

Some NATs are capable of assigning IP addresses from a pool of IP addresses on the external side of the NAT, as opposed to just a single IP address. This is especially common with larger NATs. Some NATs use the external IP address mapping in an arbitrary fashion (i.e. randomly): one internal IP address could have multiple external IP address mappings active at the same time for different sessions. These NATs have an "IP address pooling" behavior of "Arbitrary". Some large Enterprise NATs use an IP address pooling behavior of "Arbitrary" as a means of hiding the IP address assigned to specific endpoints by making their assignment less predictable. Other NATs use the same external IP address mapping for all sessions associated with the same internal IP address. These NATs have an "IP address pooling" behavior of "Paired." NATs that use an "IP address pooling" behavior of "arbitrary" can cause issues for applications that use multiple ports from the same endpoint but do not negotiate IP addresses individually (e.g., some applications using RTP and RTCP).

REQ-2: It is RECOMMENDED that a NAT have an "IP address pooling" behavior of "Paired". Note that this requirement is not applicable to NATs that do not support IP address pooling.

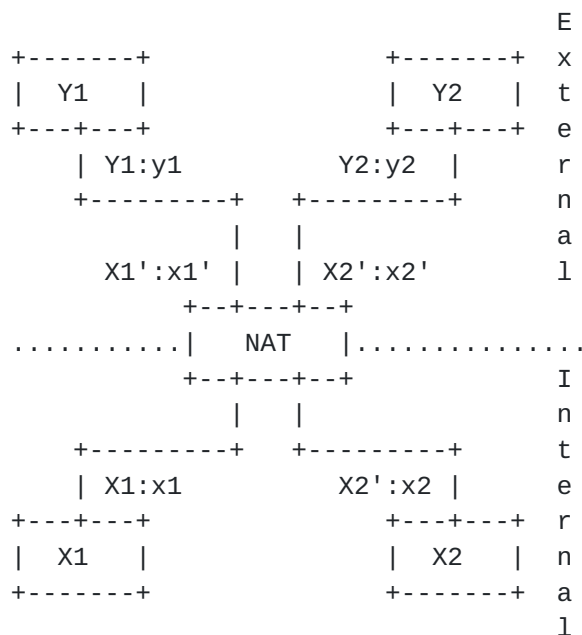
Justification for REQ-2: This will allow applications that use multiple ports originating from the same internal IP address to also have the same external IP address. This is to avoid breaking peer-to-peer applications which are not capable of negotiating the IP address for RTP and the IP address for RTCP separately. As such it is envisioned that this requirement will become less important as applications become NAT-friendlier with time. The main reason why this requirement is here is that in a peer-to-peer

application, you are subject to the other peer's mistake. In particular, in the context of SIP, if my application supports the extensions defined in [RFC 3605](#) [9] for indicating RTP and RTCP addresses and ports separately, but the other peer does not, there may still be breakage in the form of letting the stream loose the RTP packets. This requirement will avoid the loss of RTP in this context, although the loss of RTCP may be inevitable in this particular example. It is also worth noting that [RFC 3605](#) is unfortunately not a mandatory part of SIP ([RFC 3261](#)). This requirement will therefore address a particularly nasty problem that will prevail for a significant amount of time.

4.2 Port Assignment

4.2.1 Port Assignment Behavior

This section uses the following diagram for reference.



Some NATs attempt to preserve the port number used internally when assigning a mapping to an external IP address and port (e.g., $x=x_1=x_2=x_1'=x_2'$, or more succinctly, a mapping of $X:x$ to $X':x$). A basic NAT, for example, will preserve the same port and will assign a different IP address from a pool of external IP addresses in case of port collision (e.g. $X_1:x$ to $X_1':x$ and $X_2:x$ to $X_2':x$). This is only possible as long as the NAT has enough external IP addresses. If the port x is already in use on all available external IP addresses, then the NAT needs to switch from Basic NAT to Network Address and Port Translator (NAPT) mode (i.e., $X'=X_1'=X_2'$ and $x=x_1=x_2$ but $x_1' \neq x_2'$, or a mapping of $X_1:x$ to $X':x_1'$ and $X_2:x$ to $X':x_2'$). This port

assignment behavior is referred to as "port preservation". It does not guarantee that the external port x' will always be the same as the internal port x but only that the NAT will preserve the port if possible.

A NAT that does not attempt to make the external port numbers match the internal port numbers in any case (i.e., $X1:x$ to $X':x1'$, $X2:x$ to $X':x2'$) is referred to as "No port preservation".

Some NATs use "Port overloading", i.e. they always use port preservation even in the case of collision (i.e., $X'=X1'=X2'$ and $x=x1=x2=x1'=x2'$, or a mapping of $X1:x$ to $X':x$, and $X2:x$ to $X':x$). These NATs rely on the source of the response from the external endpoint ($Y1:y1$, $Y2:y2$) to forward a packet to the proper internal endpoint ($X1$ or $X2$). Port overloading fails if the two internal endpoints are establishing sessions to the same external destination.

Most applications fail in some cases with "Port Overloading". It is clear that "Port Overloading" behavior will result in many problems. For example it will fail if two internal endpoints try to reach the same external destination, e.g., a server used by both endpoints such as a SIP proxy, or a web server, etc.)

When NATs do allocate a new source port, there is the issue of which IANA-defined range of port to choose. The ranges are "well-known" from 0 to 1023, "registered" from 1024 to 49151, and "dynamic/private" from 49152 through 65535. For most protocols, these are destination ports and not source ports, so mapping a source port to a source port that is already registered is unlikely to have any bad effects. Some NATs may choose to use only the ports in the dynamic range; the only down side of this practice is that it limits the number of ports available. Other NAT devices may use everything but the well-known range and may prefer to use the dynamic range first or possibly avoid the actual registered ports in the registered range. Other NATs preserve the port range if it is in the well-known range. It should be noted that port 0 is reserved and must not be used.

REQ-3: A NAT MUST NOT have a "Port assignment" behavior of "Port overloading".

- a) If the host's source port was in the range 1-1023, it is RECOMMENDED the NAT's source port be in the same range. If the host's source port was in the range 1024-65535, it is RECOMMENDED that the NAT's source port be in that range.

Justification for REQ-3: This requirement must be met in order to enable two applications on the internal side of the NAT both to use the same port to try to communicate with the same destination. NATs that implement port preservation have to deal with conflicts on ports, and the multiple code paths this introduces often result in nondeterministic behavior. However, it should be understood that when a port is randomly assigned, it may just randomly happen to be assigned the same port. Applications must therefore be able to deal with both port preservation, and no port preservation.

- a) Certain applications expect the source UDP port to be in the well-known range. See [RFC 2623](#) for an example.

4.2.2 Port Parity

Some NATs preserve the parity of the UDP port, i.e., an even port will be mapped to an even port, and an odd port will be mapped to an odd port. This behavior respects the [RFC 3550](#) [8] rule that RTP use even ports, and RTCP use odd ports. [RFC 3550](#) allows any port numbers to be used for RTP and RTCP if the two numbers are specified separately, for example using [RFC 3605](#) [9]. However, some implementations do not include [RFC 3605](#) and do not recognize when the peer has specified the RTCP port separately using [RFC 3605](#). If such an implementation receives an odd RTP port number from the peer (perhaps after having been translated by a NAT), and then follows the [RFC 3550](#) rule to change the RTP port to the next lower even number, this would obviously result in the loss of RTP. NAT-friendly application aspects are outside the scope of this document. It is expected that this issue will fade away with time, as implementations improve. Preserving the port parity allows for supporting communication with peers that do not support explicit specification of both RTP and RTCP port numbers.

REQ-4: It is RECOMMENDED that a NAT have a "Port parity preservation" behavior of "Yes".

Justification for REQ-4: This is to avoid breaking peer-to-peer applications which do not explicitly and separately specify RTP and RTCP port numbers and which follow the [RFC 3550](#) rule to decrement an odd RTP port to make it even. The same considerations as per the IP address pooling requirement apply.

4.2.3 Port Contiguity

Some NATs attempt to preserve the port contiguity rule of $RTCP=RTP+1$. These NATs do things like sequential assignment or port reservation. Sequential port assignment assumes that the application will open a mapping for RTP first and then open a mapping for RTCP. It is not practical to enforce this requirement on all applications.

Furthermore, there is a glaring problem if many applications (or endpoints) are trying to open mapping simultaneously. Port preservation is also problematic since it is wasteful, especially considering that a NAT cannot reliably distinguish between RTP over UDP and other UDP packets where there is no contiguity rule. For those reasons, it would be too complex to attempt to preserve the contiguity rule by suggesting specific NAT behavior, and it would certainly break the deterministic behavior rule.

In order to support both RTP and RTCP, it will therefore be necessary that applications follow rules to negotiate RTP and RTCP separately, and account for the very real possibility that the $RTCP=RTP+1$ rule will be broken. As this is an application requirement, it is outside of the scope of this document.

4.3 Mapping Refresh

NAT mapping timeout implementations vary but include the timer's value and the way the mapping timer is refreshed to keep the mapping alive.

The mapping timer is defined as the time a mapping will stay active without packets traversing the NAT. There is great variation in the values used by different NATs.

REQ-5: A NAT UDP mapping timer MUST NOT expire in less than 2 minutes.

- a) The value of the NAT UDP mapping timer MAY be configurable.
- b) A default value of 5 minutes for the NAT UDP mapping timer is RECOMMENDED.

Justification for REQ-5: This requirement is to ensure that the timeout is long enough to avoid too frequent timer refresh packets.

- a) Configuration is desirable for adapting to specific networks and troubleshooting.
- b) This default is to avoid too frequent timer refresh packets.

Some NATs keep the mapping active (i.e., refresh the timer value) when a packet goes from the internal side of the NAT to the external side of the NAT. This is referred to as having a NAT Outbound refresh behavior of "True".

Some NATs keep the mapping active when a packet goes from the external side of the NAT to the internal side of the NAT. This is referred to as having a NAT Inbound Refresh Behavior of "True".

Some NATs keep the mapping active on both, in which case both

properties are "True".

REQ-6: The NAT mapping Refresh Direction MUST have a "NAT Outbound refresh behavior" of "True".

- a) The NAT mapping Refresh Direction MAY have a "NAT Inbound refresh behavior" of "True".

Justification for REQ-6: Outbound refresh is necessary for allowing the client to keep the mapping alive.

- a) Inbound refresh may be useful for applications with no outgoing UDP traffic. However, allowing inbound refresh may allow an application to keep a mapping alive indefinitely. This may be a security risk. Also, if the process is repeated with different ports, over time, it could use up all the ports on the NAT.

5. Filtering Behavior

This section describes various filtering behaviors observed in NATs.

5.1 Filtering of Unsolicited Packets

When an internal endpoint opens an outgoing session through a NAT, the NAT assigns a filtering rule for the mapping between an internal IP:port (X:x) and external IP:port (Y:y) tuple.

The key behavior to describe is what criteria are used by the NAT to filter packets originating from specific external endpoints.

Endpoint Independent Filtering:

The NAT filters out only packets not destined to the internal address and port X:x, regardless of the external IP address and port source (Z:z). The NAT forwards any packets destined to X:x. In other words, sending packets from the internal side of the NAT to any external IP address is sufficient to allow any packets back to the internal endpoint.

Address Dependent Filtering:

The NAT filters out packets not destined to the internal address X:x. Additionally, the NAT will filter out packets from Y:y destined for the internal endpoint X:x if X:x has not sent packets to Y:any previously (independently of the port used by Y). In other words, for receiving packets from a specific external endpoint, it is necessary for the internal endpoint to send packets first to that specific external endpoint's IP address.

Address and Port Dependent Filtering:

This is similar to the previous behavior, except that the external port is also relevant. The NAT filters out packets not destined for the internal address X:x. Additionally, the NAT will filter out packets from Y:y destined for the internal endpoint X:x if X:x has not sent packets to Y:y previously. In other words, for receiving packets from a specific external endpoint, it is necessary for the internal endpoint to send packets first to that external endpoint's IP address and port.

REQ-7: If application transparency is most important, it is RECOMMENDED that a NAT have an "Endpoint independent filtering" behavior. If a more stringent filtering behavior is most important, it is RECOMMENDED that a NAT have an "Address dependent filtering" behavior.

- a) The filtering behavior MAY be an option configurable by the administrator of the NAT.

OPEN ISSUE: Should REQ-7a be a SHOULD instead of a MAY?

Justification for REQ-7: The recommendation to use Endpoint Independent Filtering is aimed at maximizing application transparency, in particular for applications that receive media simultaneously from multiple locations (e.g., gaming), or applications that use rendezvous techniques. However, it is also possible that in some circumstances, it may be preferable to have a more stringent filtering behavior. Filtering independently of the external endpoint is not as secure: an unauthorized packet could get through a specific port while the port was kept open if it was lucky enough to find the port open. In theory, filtering based on both IP address and port is more secure than filtering based only on the IP address (because the external endpoint could in reality be two endpoints behind another NAT, where one of the two endpoints is an attacker): however, such a policy could interfere with applications that expect to receive UDP packets on more than one UDP port. Using Endpoint Independent Filtering or Address Dependent Filtering instead of Address and Port Dependent Filtering on a NAT (say NAT-A) also has benefits when the other endpoint is behind a non-BEHAVE compliant NAT (say NAT-B) which doesn't support REQ-1. When the endpoints use ICE, if NAT-A uses Address and Port Dependent Filtering, connectivity will require a Media Relay. However, if NAT-A uses Endpoint Independent Filtering or Address Dependent Filtering, ICE will ultimately find connectivity without requiring a Media Relay. Having the filtering behavior being an option configurable by the administrator of the NAT ensures that a NAT can be used in the widest variety of deployment scenarios.

- a) A NAT Hairpinning behavior MUST be "External source IP address and port".

Justification for REQ-8: This requirement is to allow communications between two endpoints behind the same NAT when they are trying each other's external IP addresses.

- a) Using the external IP address is necessary for applications with a restrictive policy of not accepting packets from IP addresses that differ from what is expected.

7. Application Level Gateways

Certain NATs have implemented Application Level Gateways (ALGs) for various protocols, including protocols for negotiating peer-to-peer sessions such as SIP.

Certain NATs have these ALGs turned on permanently, others have them turned on by default but let them be turned off, and others have them turned off by default but let them be turned on.

NAT ALGs may interfere with UNSAF methods or protocols that try to be NAT-aware and must therefore be used with extreme caution.

REQ-9: If a NAT includes ALGs, it is RECOMMENDED that all of those ALGs (except for DNS [19] and FTP [18]) be disabled by default.

- a) If a NAT includes ALGs, it is RECOMMENDED that the NAT allow the NAT administrator to enable or disable each ALG separately.

Justification for REQ-9: NAT ALGs may interfere with UNSAF methods.

- a) This requirement allows the user to enable those ALGs that are necessary to aid in the operation of some applications without enabling ALGs which interfere with the operation of other applications.

8. Deterministic Properties

The classification of NATs is further complicated by the fact that under some conditions the same NAT will exhibit different behaviors. This has been seen on NATs that preserve ports or have specific algorithms for selecting a port other than a free one. If the external port that the NAT wishes to use is already in use by another session, the NAT must select a different port. This results in different code paths for this conflict case, which results in different behavior.

For example, if three hosts X1, X2, and X3 all send from the same port x, through a port preserving NAT with only one external IP address, called X1', the first one to send (i.e., X1) will get an external port of x but the next two will get x2' and x3' (where these are not equal to x). There are NATs where the External NAT mapping characteristics and the External Filter characteristics change

between the X1:x and the X2:x mapping. To make matters worse, there are NATs where the behavior may be the same on the X1:x and X2:x mappings but different on the third X3:x mapping.

Some NATs that try to reuse external ports flow from two internal IP addresses to two different external IP addresses. For example, X1:x is going to Y1:y1 and X2:x is going to Y2:y2, where Y1:y1 does not equal Y2:y2. Some NATs will map X1:x to X1':x and will also map X2:x to X1':x. This works if the NAT mapping is address port dependent. However some NATs change their behavior when this type of port reuse is happening. The NAT may look like it has NAT mappings that are independent when this type of reuse is not happening but may change to Address Port Dependent when this reuse happens.

Any NAT that changes the NAT mapping or the External Filtering without configuration changes, at any point in time under any particular conditions is referred to as a "non-deterministic" NAT. NATs that don't are called "deterministic".

Non-deterministic NATs generally change behavior when a conflict of some sort happens, i.e. when the port that would normally be used is already in use by another mapping. The NAT mapping and External Filtering in the absence of conflict is referred to as the Primary behavior. The behavior after the first conflict is referred to as Secondary and after the second conflict is referred to as Tertiary. No NATs have been observed that change on further conflicts but it is certainly possible that they exist.

REQ-10: A NAT MUST have deterministic behavior, i.e., it MUST NOT change the NAT mapping or the External Filtering Behavior at any point in time or under any particular conditions.

Justification for REQ-10: Non-deterministic NATs are very difficult to troubleshoot because they require more intensive testing. This non-deterministic behavior is the root cause of much of the uncertainty that NATs introduce about whether or not applications will work.

9. ICMP Destination Unreachable Behavior

When a NAT sends a packet towards a host on the other side of the NAT, an ICMP message may be sent in response to that packet. That ICMP message may be sent by the destination host or by any router along the network path. The NAT's default configuration SHOULD NOT filter ICMP messages based on their source IP address. Such ICMP messages SHOULD be rewritten by the NAT (specifically the IP headers and the ICMP payload) and forwarded to the appropriate internal or external host. The NAT needs to perform this function for as long as

the UDP mapping is active. Receipt of any sort of ICMP message MUST NOT destroy the NAT mapping. A NAT which performs the functions described in the paragraph above is referred to as "support ICMP Processing".

There is no significant security advantage to blocking ICMP Destination Unreachable packets. Additionally, blocking ICMP Destination Unreachable packets can interfere with application failover, UDP Path MTU Discovery (see [RFC1191](#) [10] and [RFC1435](#) [15]), and traceroute. Blocking any ICMP message is discouraged, and blocking ICMP Destination Unreachable is strongly discouraged.

REQ-11: Receipt of any sort of ICMP message MUST NOT destroy the NAT mapping.

- a) The NAT's default configuration SHOULD NOT filter ICMP messages based on their source IP address.
- b) It is RECOMMENDED that a NAT support ICMP Destination Unreachable messages.

Justification for REQ-11: This is easy to do, is used for many things including MTU discovery and rapid detection of error conditions, and has no negative consequences.

10. Fragmentation of Outgoing Packets

When sending a packet, there are two situations that may cause IP fragmentation for packets from the inside to the outside. It is worth noting that many IP stacks do not use Path MTU Discovery with UDP packets.

10.1 Smaller Adjacent MTU

The first situation is when the MTU of the adjacent link is too small. This can occur if the NAT is doing PPPoE, or if the NAT has been configured with a small MTU to reduce serialization delay when sending large packets and small higher-priority packets, or for other reasons.

The packet could have its Don't Fragment bit set to 1 (DF=1) or 0 (DF=0).

If the packet has DF=1, the NAT SHOULD send back an ICMP message "fragmentation needed and DF set" message to the host as described in [RFC 792](#) [13].

If the packet has DF=0, the NAT SHOULD fragment the packet and send the fragments, in order. This is the same function a router performs in a similar situation [RFC 1812](#) [14].

NATs that operate as described in this section are described as "Supports Fragmentation" (abbreviated SF).

10.2 Smaller Network MTU

The second situation is when the MTU on some link in the middle of the network that is not the adjacent link is too small. If DF=0, the router adjacent to the small-MTU segment will fragment the packet and forward the fragments as specified in [RFC 1812](#) [14].

If DF=1, the router adjacent to the small-MTU segment will send the ICMP message "fragmentation needed and DF set" back towards the NAT. The NAT needs to forward this ICMP message to the inside host.

The classification of NATs that perform this behavior is covered in [Section 9](#).

REQ-12: A NAT MUST support fragmentation of packets larger than link MTU.

Justification for REQ-12: Fragmented packets become more common with large video packets and should continue to work. Applications can use MTU discovery to work around this problem.

11. Receiving Fragmented Packets

For a variety of reasons, a NAT may receive a fragmented packet. The IP packet containing the header could arrive in any fragment depending on network conditions, packet ordering, and the implementation of the IP stack that generated the fragments.

A NAT that is capable only of receiving fragments in order (that is, with the header in the first packet) and forwarding each of the fragments to the internal host is described as "Received Fragments Ordered".

A NAT that is capable of receiving fragments in or out of order and forwarding the individual packets (or a reassembled packet) to the internal host is referred to as "Receive Fragments Out of Order". See the Security Considerations section of this document for a discussion of this behavior.

A NAT that is neither of these is referred to as "Receive Fragments None".

REQ-13: A NAT MUST support receiving in order fragments, so it MUST be "Received Fragment Ordered" or "Received Fragment Out of Order".

- a) A NAT MAY support receiving fragmented packets that are out of order and be of type "Received Fragment Out of Order".

Justification for REQ-13: See Security Considerations.

12. Requirements

The requirements in this section are aimed at minimizing the complications caused by NATs to applications such as realtime communications and online gaming. The requirements listed earlier in the document are consolidated here into a single section.

It should be understood, however, that applications normally do not know in advance if the NAT conforms to the recommendations defined in this section. Peer-to-peer media applications still need to use normal procedures such as ICE [[16](#)].

A NAT that supports all of the mandatory requirements of this specification (i.e., the "MUST"), is "compliant with this specification." A NAT that supports all of the requirements of this specification (i.e., included the "RECOMMENDED") is "fully compliant with all the mandatory and recommended requirements of this specification."

REQ-1: A NAT MUST have an "External NAT mapping is endpoint independent" behavior.

REQ-2: It is RECOMMENDED that a NAT have an "IP address pooling" behavior of "Paired". Note that this requirement is not applicable to NATs that do not support IP address pooling.

REQ-3: A NAT MUST NOT have a "Port assignment" behavior of "Port overloading".

- a) If the host's source port was in the range 1-1023, it is RECOMMENDED the NAT's source port be in the same range. If the host's source port was in the range 1024-65535, it is RECOMMENDED that the NAT's source port be in that range.

REQ-4: It is RECOMMENDED that a NAT have a "Port parity preservation" behavior of "Yes".

REQ-5: A NAT UDP mapping timer MUST NOT expire in less than 2 minutes.

- a) The value of the NAT UDP mapping timer MAY be configurable.
- b) A default value of 5 minutes for the NAT UDP mapping timer is RECOMMENDED.

REQ-6: The NAT mapping Refresh Direction MUST have a "NAT Outbound refresh behavior" of "True".

- a) The NAT mapping Refresh Direction MAY have a "NAT Inbound refresh behavior" of "True".

REQ-7: If application transparency is most important, it is RECOMMENDED that a NAT have "Endpoint independent filtering" behavior. If a more stringent filtering behavior is most important, it is RECOMMENDED that a NAT have "Address dependent filtering" behavior.

- a) The filtering behavior MAY be an option configurable by the administrator of the NAT.

OPEN ISSUE: Should REQ-7a be a SHOULD instead of a MAY?

REQ-8: A NAT MUST support "Hairpinning".

- a) A NAT Hairpinning behavior MUST be "External source IP address and port".

REQ-9: If a NAT includes ALGs, it is RECOMMENDED that all of those ALGs (except for DNS [19] and FTP [18]) be disabled by default.

- a) If a NAT includes ALGs, it is RECOMMENDED that the NAT allow the NAT administrator to enable or disable each ALG separately.

REQ-10: A NAT MUST have deterministic behavior, i.e., it MUST NOT change the NAT mapping or the External External Filtering Behavior at any point in time or under any particular conditions.

REQ-11: Receipt of any sort of ICMP message MUST NOT destroy the NAT mapping.

- a) The NAT's default configuration SHOULD NOT filter ICMP messages based on their source IP address.
- b) It is RECOMMENDED that a NAT support ICMP Destination Unreachable messages.

REQ-12: A NAT MUST support fragmentation of packets larger than link MTU.

REQ-13: A NAT MUST support receiving in order fragments, so it MUST be "Received Fragment Ordered" or "Received Fragment Out of Order".

- a) A NAT MAY support receiving fragmented packets that are out of order and be of type "Received Fragment Out of Order".

13. Security Considerations

NATs are often deployed to achieve security goals. Most of the recommendations and requirements in this document do not affect the security properties of these devices, but a few of them do have security implications and are discussed in this section.

This work recommends that the timers for mapping be refreshed only on outgoing packets and does not make recommendations about whether or not inbound packets should update the timers. If inbound packets update the timers, an external attacker can keep the mapping alive forever and attack future devices that may end up with the same

internal address. A device that was also the DHCP server for the private address space could mitigate this by cleaning any mappings when a DHCP lease expired. For unicast UDP traffic (the scope of this document), it may not seem relevant to support inbound timer refresh; however, for multicast UDP, the question is harder. It is expected that future documents discussing NAT behavior with multicast traffic will refine the requirements around handling of the inbound refresh timer. Some devices today do update the timers on inbound packets.

This work recommends that the NAT filters be specific to the external IP only and not the external IP and port. It can be argued that this is less secure than using the IP and port. Devices that wish to filter on IP and port do still comply with these requirements.

Non-deterministic NATs are risky from a security point of view. They are very difficult to test because they are, well, non-deterministic. Testing by a person configuring one may result in the person thinking it is behaving as desired, yet under different conditions, which an attacker can create, the NAT may behave differently. These requirements recommend that devices be deterministic.

The work requires that NATs have an "external NAT mapping is endpoint independent" behavior. This does not reduce the security of devices. Which packets are allowed to flow across the device is determined by the external filtering behavior, which is independent of the mapping behavior.

When a fragmented packet is received from the external side and the packets are out of order so that the initial fragment does not arrive first, many systems simply discard the out of order packets. Moreover, since some networks deliver small packets ahead of large ones, there can be many out of order fragments. NATs that are capable of delivering these out of order packets are possible but they need to store the out of order fragments, which can open up a DoS opportunity if done incorrectly. Fragmentation has been a tool used in many attacks, some involving passing fragmented packets through NATs and others involving DoS attacks based on the state needed to reassemble the fragments. NAT implementers should be aware of [RFC 3128](#) [[12](#)] and [RFC 1858](#) [[11](#)].

[14.](#) IANA Considerations

There are no IANA considerations.

[15.](#) IAB Considerations

The IAB has studied the problem of "Unilateral Self Address Fixing",

which is the general process by which a client attempts to determine its address in another realm on the other side of a NAT through a collaborative protocol reflection mechanism [2].

This specification does not in itself constitute an UNSAF application. It consists of a series of requirements for NATs aimed at minimizing the negative impact that those devices have on peer-to-peer media applications, especially when those applications are using UNSAF methods.

[Section 3](#) of UNSAF lists several practical issues with solutions to NAT problems. This document makes recommendations to reduce the uncertainty and problems introduced by these practical issues with NATs. In addition, UNSAF lists five architectural considerations. Although this is not an UNSAF proposal, it is interesting to consider the impact of this work on these architectural considerations.

- Arch-1: The scope of this is limited to UDP packets in NATs like the ones widely deployed today. The "fix" helps constrain the variability of NATs for true UNSAF solutions such as STUN.
- Arch-2: This will exit at the same rate that NATs exit. It does not imply any protocol machinery that would continue to live after NATs were gone or make it more difficult to remove them.
- Arch-3: This does not reduce the overall brittleness of NATs but will hopefully reduce some of the more outrageous NAT behaviors and make it easier to discuss and predict NAT behavior in given situations.
- Arch-4: This work and the results [17] of various NATs represent the most comprehensive work at IETF on what the real issues are with NATs for applications like VoIP. This work and STUN have pointed out more than anything else the brittleness NATs introduce and the difficulty of addressing these issues.
- Arch-5: This work and the test results [17] provide a reference model for what any UNSAF proposal might encounter in deployed NATs.

[16.](#) Acknowledgments

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Authors' Addresses

Francois Audet (editor)
Nortel Networks
4655 Great America Parkway
Santa Clara, CA 95054
US

Phone: +1 408 495 3756
Email: audet@nortel.com

Cullen Jennings
Cisco Systems
170 West Tasman Drive
MS: SJC-21/2
San Jose, CA 95134
US

Phone: +1 408 902 3341
Email: fluffy@cisco.com

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