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DNS Transport over TCP - Implementation Requirements  
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## Abstract

This document specifies the requirement for support of TCP as a transport protocol for DNS implementations and provides guidelines towards DNS-over-TCP performance on par with that of DNS-over-UDP. This document obsoletes [RFC5966](#) and therefore updates [RFC1035](#) and [RFC1123](#).

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## 1. Introduction

Most DNS [[RFC1034](#)] transactions take place over UDP [[RFC0768](#)]. TCP [[RFC0793](#)] is always used for full zone transfers (AXFR) and is often used for messages whose sizes exceed the DNS protocol's original 512-byte limit. The growing deployment of DNSSEC and IPv6 has increased response sizes and therefore the use of TCP. The need for increased TCP use has also been driven by the protection it provides against address spoofing and therefore exploitation of DNS in reflection/amplification attacks. It is now widely used in Response Rate Limiting [[RRL1](#)][[RRL2](#)]. Additionally, recent work on DNS privacy solutions such as [[DNS-over-TLS](#)] is another motivation to re-visit DNS-over-TCP requirements.

[Section 6.1.3.2 of \[RFC1123\]](#) states:

DNS resolvers and recursive servers MUST support UDP, and SHOULD support TCP, for sending (non-zone-transfer) queries.

However, some implementors have taken the text quoted above to mean that TCP support is an optional feature of the DNS protocol.

The majority of DNS server operators already support TCP and the default configuration for most software implementations is to support TCP. The primary audience for this document is those implementors whose limited support for TCP restricts interoperability and hinders deployment of new DNS features.

This document therefore updates the core DNS protocol specifications such that support for TCP is henceforth a REQUIRED part of a full DNS protocol implementation.

There are several advantages and disadvantages to the increased use of TCP (see [Appendix A](#)) as well as implementation details that need to be considered. This document addresses these issues and presents

TCP as a valid transport alternative for DNS. It extends the content of [[RFC5966](#)], with additional considerations and lessons learned from research, developments and implementation of TCP in DNS and in other internet protocols.

Whilst this document makes no specific requirements for operators of DNS servers to meet, it does offer some suggestions to operators to help ensure that support for TCP on their servers and network is optimal. It should be noted that failure to support TCP (or the blocking of DNS over TCP at the network layer) will probably result in resolution failure and/or application-level timeouts.

## [2.](#) Requirements Terminology

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [[RFC2119](#)].

## [3.](#) Terminology

- o Persistent connection: a TCP connection that is not closed either by the server after sending the first response nor by the client after receiving the first response.
- o Connection Reuse: the sending of multiple queries and responses over a single TCP connection.
- o Idle DNS-over-TCP session: Clients and servers view application level idleness differently. A DNS client considers an established DNS-over-TCP session to be idle when it has no pending queries to send and there are no outstanding responses. A DNS server considers an established DNS-over-TCP session to be idle when it has sent responses to all the queries it has received on that connection.
- o Pipelining: the sending of multiple queries and responses over a single TCP connection but not waiting for any outstanding replies before sending another query.
- o Out-Of-Order Processing: The processing of queries concurrently and the returning of individual responses as soon as they are

available, possibly out-of-order. This will most likely occur in recursive servers, however it is possible in authoritative servers that, for example, have different backend data stores.

#### 4. Discussion

In the absence of EDNS0 (Extension Mechanisms for DNS 0 [[RFC6891](#)]) (see below), the normal behaviour of any DNS server needing to send a UDP response that would exceed the 512-byte limit is for the server to truncate the response so that it fits within that limit and then set the TC flag in the response header. When the client receives such a response, it takes the TC flag as an indication that it should retry over TCP instead.

[RFC 1123](#) also says:

... it is also clear that some new DNS record types defined in the future will contain information exceeding the 512 byte limit that

applies to UDP, and hence will require TCP. Thus, resolvers and name servers should implement TCP services as a backup to UDP today, with the knowledge that they will require the TCP service in the future.

Existing deployments of DNS Security (DNSSEC) [[RFC4033](#)] have shown that truncation at the 512-byte boundary is now commonplace. For example, a Non-Existent Domain (NXDOMAIN) (RCODE == 3) response from a DNSSEC-signed zone using NextSECure 3 (NSEC3) [[RFC5155](#)] is almost invariably larger than 512 bytes.

Since the original core specifications for DNS were written, the Extension Mechanisms for DNS have been introduced. These extensions can be used to indicate that the client is prepared to receive UDP responses larger than 512 bytes. An EDNS0-compatible server receiving a request from an EDNS0-compatible client may send UDP packets up to that client's announced buffer size without truncation.

However, transport of UDP packets that exceed the size of the path MTU causes IP packet fragmentation, which has been found to be unreliable in many circumstances. Many firewalls routinely block fragmented IP packets, and some do not implement the algorithms

necessary to reassemble fragmented packets. Worse still, some network devices deliberately refuse to handle DNS packets containing EDNS0 options. Other issues relating to UDP transport and packet size are discussed in [\[RFC5625\]](#).

The MTU most commonly found in the core of the Internet is around 1500 bytes, and even that limit is routinely exceeded by DNSSEC-signed responses.

The future that was anticipated in [RFC 1123](#) has arrived, and the only standardised UDP-based mechanism that may have resolved the packet size issue has been found inadequate.

## 5. Transport Protocol Selection

[Section 6.1.3.2 of \[RFC1123\]](#) is updated: All general-purpose DNS implementations MUST support both UDP and TCP transport.

- o Authoritative server implementations MUST support TCP so that they do not limit the size of responses to what fits in a single UDP packet.
- o Recursive server (or forwarder) implementations MUST support TCP so that they do not prevent large responses from a TCP-capable server from reaching its TCP-capable clients.

- o Stub resolver implementations (e.g., an operating system's DNS resolution library) MUST support TCP since to do otherwise would limit the interoperability between their own clients and upstream servers.

Regarding the choice of when to use UDP or TCP, [Section 6.1.3.2 of RFC 1123](#) also says:

... a DNS resolver or server that is sending a non-zone-transfer query MUST send a UDP query first.

This requirement is hereby relaxed. Stub resolvers and recursive resolvers MAY elect to send either TCP or UDP queries depending on local operational reasons. TCP MAY be used before sending any UDP

queries. If the resolver already has an open TCP connection to the server it SHOULD reuse this connection. In essence, TCP ought to be considered a valid alternative transport to UDP, not purely a retry option.

In addition it is noted that all Recursive and Authoritative servers MUST send responses using the same transport as the query arrived on. In the case of TCP this MUST also be the same connection.

## [6.](#) Connection Handling

### [6.1.](#) Current practices

[Section 4.2.2 of \[RFC1035\]](#) says:

- o The server should assume that the client will initiate connection closing, and should delay closing its end of the connection until all outstanding client requests have been satisfied.
- o If the server needs to close a dormant connection to reclaim resources, it should wait until the connection has been idle for a period on the order of two minutes. In particular, the server should allow the SOA and AXFR request sequence (which begins a refresh operation) to be made on a single connection. Since the server would be unable to answer queries anyway, a unilateral close or reset may be used instead of graceful close.

Other more modern protocols (e.g., HTTP/1.1 [\[RFC7230\]](#), HTTP/2 [\[RFC7540\]](#)) have support by default for persistent TCP connections for all requests. Connections are then normally closed via a 'connection close' signal from one party.

The description in [\[RFC1035\]](#) is clear that servers should view connections as persistent (particularly after receiving an SOA), but unfortunately does not provide enough detail for an unambiguous interpretation of client behaviour for queries other than a SOA. Additionally, DNS does not yet have a signalling mechanism for connection timeout or close, although some have been proposed.

#### [6.1.1.](#) Clients

There is no clear guidance today in any RFC as to when a DNS client should close a TCP connection, and there are no specific recommendations with regard to DNS client idle timeouts. However, at the time of writing, it is common practice for clients to close the TCP connection after sending a single request (apart from the SOA/AXFR case).

#### [6.1.2.](#) Servers

Many DNS server implementations use a long fixed idle timeout and default to a small number of TCP connections. They also offer little by the way of TCP connection management options. The disadvantages of this include:

- o Operational experience has shown that long server timeouts can easily cause resource exhaustion and poor response under heavy load.
- o Intentionally opening many connections and leaving them idle can trivially create a TCP "denial-of-service" attack as many DNS servers are poorly equipped to defend against this by modifying their idle timeouts or other connection management policies.
- o A modest number of clients that all concurrently attempt to use persistent connections with non-zero idle timeouts to such a server could unintentionally cause the same "denial-of-service" problem.

Note that this denial-of-service is only on the TCP service. However, in these cases it affects not only clients wishing to use TCP for their queries for operational reasons, but all clients who choose to fall back to TCP from UDP after receiving a TC=1 flag.

#### [6.2.](#) Recommendations

The following sections include recommendations that are intended to result in more consistent and scalable implementations of DNS-over-TCP.

##### [6.2.1.](#) Connection Re-use



One perceived disadvantage to DNS over TCP is the added connection setup latency, generally equal to one RTT. To amortize connection setup costs, both clients and servers SHOULD support connection reuse by sending multiple queries and responses over a single persistent TCP connection.

When sending multiple queries over a TCP connection clients MUST NOT re-use the DNS Message ID of an in-flight query on that connection in order to avoid Message ID collisions. This is especially important if the server could be performing out-of-order processing (see [Section 7](#)).

#### [6.2.1.1](#). Query Pipelining

Due to the historical use of TCP primarily for zone transfer and truncated responses, no existing RFC discusses the idea of pipelining DNS queries over a TCP connection.

In order to achieve performance on par with UDP DNS clients SHOULD pipeline their queries. When a DNS client sends multiple queries to a server, it SHOULD NOT wait for an outstanding reply before sending the next query. Clients SHOULD treat TCP and UDP equivalently when considering the time at which to send a particular query.

It is likely that DNS servers need to process pipelined queries concurrently and also send out-of-order responses over TCP in order to provide the level of performance possible with UDP transport. If TCP performance is of importance, clients might find it useful to use server processing times as input to server and transport selection algorithms.

DNS servers (especially recursive) MUST expect to receive pipelined queries. The server SHOULD process TCP queries concurrently, just as it would for UDP. The server SHOULD answer all pipelined queries, even if they are received in quick succession. The handling of responses to pipelined queries is covered in [Section 7](#).

#### [6.2.2](#). Concurrent connections

To mitigate the risk of unintentional server overload, DNS clients MUST take care to minimize the number of concurrent TCP connections made to any individual server. It is RECOMMENDED that for any given client/server interaction there SHOULD be no more than one connection for regular queries, one for zone transfers and one for each protocol that is being used on top of TCP, for example, if the resolver was using TLS. It is however noted that certain primary/secondary

configurations with many busy zones might need to use more than one TCP connection for zone transfers for operational reasons (for example, to support concurrent transfers of multiple zones).

Similarly, servers MAY impose limits on the number of concurrent TCP connections being handled for any particular client IP address or subnet. These limits SHOULD be much looser than the client guidelines above, because the server does not know, for example, if a client IP address belongs to a single client or is multiple resolvers on a single machine, or multiple clients behind a device performing Network Address Translation (NAT).

### [6.2.3.](#) Idle Timeouts

To mitigate the risk of unintentional server overload, DNS clients MUST take care to minimize the idle time of established DNS-over-TCP sessions made to any individual server. DNS clients SHOULD close the TCP connection of an idle session, unless an idle timeout has been established using some other signalling mechanism, for example, [[edns-tcp-keepalive](#)].

To mitigate the risk of unintentional server overload it is RECOMMENDED that the default server application-level idle period be of the order of seconds, but no particular value is specified. In practice, the idle period can vary dynamically, and servers MAY allow idle connections to remain open for longer periods as resources permit. A timeout of at least a few seconds is advisable for normal operations to support those clients that expect the SOA and AXFR request sequence to be made on a single connection as originally specified in [[RFC1035](#)]. Servers MAY use zero timeouts when experiencing heavy load or are under attack.

DNS messages delivered over TCP might arrive in multiple segments. A DNS server that resets its idle timeout after receiving a single segment might be vulnerable to a "slow read attack." For this reason, servers SHOULD reset the idle timeout on the receipt of a full DNS message, rather than on receipt of any part of a DNS message.

### [6.2.4.](#) Tear Down

Under normal operation DNS clients typically initiate connection closing on idle connections, however DNS servers can close the connection if their local idle timeout policy is exceeded. Connections can be also closed by either end under unusual conditions such as defending against an attack or system failure/reboot.

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DNS Clients SHOULD retry unanswered queries if the connection closes before receiving all outstanding responses. No specific retry algorithm is specified in this document.

If a DNS server finds that a DNS client has closed a TCP session, or if the session has been otherwise interrupted, before all pending responses have been sent then the server MUST NOT attempt to send those responses. Of course the DNS server MAY cache those responses.

## 7. Response Reordering

[RFC 1035](#) is ambiguous on the question of whether TCP responses may be reordered -- the only relevant text is in [Section 4.2.1](#), which relates to UDP:

Queries or their responses may be reordered by the network, or by processing in name servers, so resolvers should not depend on them being returned in order.

For the avoidance of future doubt, this requirement is clarified. Authoritative servers and recursive resolvers are RECOMMENDED to support the preparing of responses in parallel and sending them out-of-order, regardless of the transport protocol in use. Stub and recursive resolvers MUST be able to process responses that arrive in a different order to that in which the requests were sent, regardless of the transport protocol in use.

In order to achieve performance on par with UDP, recursive resolvers SHOULD process TCP queries in parallel and return individual responses as soon as they are available, possibly out-of-order.

Since pipelined responses can arrive out-of-order, clients MUST match responses to outstanding queries on the same TCP connection using the Message ID. If the response contains a question section the client MUST match the QNAME, QCLASS and QTYPE fields. Failure by clients to properly match responses to outstanding queries can have serious consequences for interoperability.

## 8. TCP Message Length Field

DNS clients and servers SHOULD pass the two-octet length field, and the message described by that length field, to the TCP layer at the same time (e.g., in a single "write" system call) to make it more likely that all the data will be transmitted in a single TCP segment. This is both for reasons of efficiency and to avoid problems due to some DNS server implementations behaving undesirably when reading data from the TCP layer (due to a lack of clarity in previous

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standards). For example, some DNS server implementations might abort a TCP session if the first "read" from the TCP layer does not contain both the length field and the entire message.

To clarify, DNS servers MUST NOT close a connection simply because the first "read" from the TCP layer does not contain the entire DNS message, and servers SHOULD apply the connection timeouts as specified in [Section 6.2.3](#).

## 9. TCP Fast Open

This section is non-normative.

TCP Fast Open [[RFC7413](#)] (TFO) allows data to be carried in the SYN packet, reducing the cost of re-opening TCP connections. It also saves up to one RTT compared to standard TCP.

TFO mitigates the security vulnerabilities inherent in sending data in the SYN, especially on a system like DNS where amplification attacks are possible, by use of a server-supplied cookie. TFO clients request a server cookie in the initial SYN packet at the start of a new connection. The server returns a cookie in its SYN-ACK. The client caches the cookie and reuses it when opening subsequent connections to the same server.

The cookie is stored by the client's TCP stack (kernel) and persists if either the client or server processes are restarted. TFO also falls back to a regular TCP handshake gracefully.

DNS services taking advantage of IP anycast [[RFC4786](#)] might need to take additional steps when enabling TFO. From [[RFC7413](#)]:

Servers that accept connection requests to the same server IP address should use the same key such that they generate identical Fast Open Cookies for a particular client IP address. Otherwise a client may get different cookies across connections; its Fast Open attempts would fall back to regular 3WHS.

When DNS-over-TCP is a transport for DNS private exchange, as in [[DNS-over-TLS](#)], the implementor needs to be aware of TF0 and to ensure that data requiring protection (e.g. data for a DNS query) is not accidentally transported in the clear. See [[DNS-over-TLS](#)] for discussion."

## [10.](#) IANA Considerations

This memo includes no request to IANA.

## [11.](#) Security Considerations

Some DNS server operators have expressed concern that wider promotion and use of DNS over TCP will expose them to a higher risk of denial-of-service (DoS) attacks on TCP (both accidental and deliberate).

Although there is a higher risk of some specific attacks against TCP-enabled servers, techniques for the mitigation of DoS attacks at the network level have improved substantially since DNS was first designed.

Readers are advised to familiarise themselves with [[CPNI-TCP](#)], a security assessment of TCP detailing known TCP attacks and countermeasures which references most of the relevant RFCs on this topic.

To mitigate the risk of DoS attacks, DNS servers are advised to engage in TCP connection management. This could include maintaining state on existing connections, re-using existing connections and controlling request queues to enable fair use. It is likely to be advantageous to provide configurable connection management options,

for example:

- o total number of TCP connections
- o maximum TCP connections per source IP address or subnet
- o TCP connection idle timeout
- o maximum DNS transactions per TCP connection
- o maximum TCP connection duration

No specific values are recommended for these parameters.

Operators are advised to familiarise themselves with the configuration and tuning parameters available in the operating system TCP stack. However detailed advice on this is outside the scope of this document.

Operators of recursive servers are advised to ensure that they only accept connections from expected clients (for example by the use of an ACL), and do not accept them from unknown sources. In the case of UDP traffic, this will help protect against reflection attacks

[RFC5358] and in the case of TCP traffic it will prevent an unknown client from exhausting the server's limits on the number of concurrent connections.

## [12.](#) Acknowledgements

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[Appendix A](#). Summary of Advantages and Disadvantages to using TCP for DNS

The TCP handshake generally prevents address spoofing and, therefore, the reflection/amplification attacks which plague UDP.

IP fragmentation is less of a problem for TCP than it is for UDP. TCP stacks generally implement Path MTU Discovery so they can avoid IP fragmentation of TCP segments. UDP, on the other hand, does not provide reassembly, which means datagrams that exceed the path MTU size must experience fragmentation [[RFC5405](#)]. Middleboxes are known to block IP fragments, leading to timeouts and forcing client implementations to "hunt" for EDNS0 reply size values supported by the network path. Additionally, fragmentation may lead to cache poisoning [[fragmentation-considered-poisonous](#)].

TCP setup costs an additional RTT compared to UDP queries. Setup costs can be amortized by reusing connections, pipelining queries, and enabling TCP Fast Open.

TCP imposes additional state-keeping requirements on clients and servers. The use of TCP Fast Open reduces the cost of closing and re-opening TCP connections.

Long-lived TCP connections to anycast servers might be disrupted due to routing changes. Clients utilizing TCP for DNS need to always be prepared to re-establish connections or otherwise retry outstanding queries. It might also be possible for TCP Multipath [[RFC6824](#)] to allow a server to hand a connection over from the anycast address to a unicast address.

There are many "Middleboxes" in use today that interfere with TCP over port 53 [[RFC5625](#)]. This document does not propose any solutions, other than to make it absolutely clear that TCP is a valid transport for DNS and support for it is a requirement for all implementations.

A more in-depth discussion of connection orientated DNS can be found elsewhere [[Connection-Oriented-DNS](#)].

## [Appendix B](#). Changes between revisions

[Note to RFC Editor: please remove this section prior to publication.]

### [B.1](#). Changes -05 to -06

Introduction: Add reference to DNS-over-TLS

[Section 5](#): 's/it/the resolver/' and 's/fallback/retry/'

[Section 6.1.1](#): Make clear behaviour is 'at the time of writing', not a recommendation

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[Section 6.2.1.1](#): Change SHOULD to MUST.

[Section 6.2.2](#): Clarify 'operational reasons' for zone transfers.

[Section 8](#): Re-word to remove reference to TCP segments.

[Section 9](#): Add sentence about use of TF0 with DNS privacy solutions.

## [B.2](#). Changes -04 to -05

Added second RRL reference to introduction

Introduction, paragraph 5: s/may result/will probably result/

[Section 5](#): Strengthened wording on update of [RFC1123](#)

[Section 5](#): Added reference to HTTP/2

[Section 6.2.1](#): Simplify wording of Message ID collisions

[Section 6.2.2](#): Clarify wording on idle timeout reset

[Section 6.2.4](#): Use DNS Server/client for consistency

[Section 8](#): Re-word to reduce confusion of timeout vs TCP reads

[Appendix C](#): Updated differences to [RFC5966](#).

## [B.3](#). Changes -03 to -04

- o Re-stated how messages received over TCP should be mapped to queries.
- o Added wording to cover timeouts for server side behaviour for when receiving TCP messages.
- o Added sentence to abstract stating this obsoletes [RFC5966](#).
- o Moved reference to [RFC6891](#) earlier in Discussion section.

- o Several minor wording updates to improve clarity.
- o Corrected nits and updated references.

#### [B.4.](#) Changes -02 to -03

- o Replaced certain lower case [RFC2119](#) keywords to improve clarity.
- o Updated [section 6.2.2](#) to recognise requirements for concurrent zone transfers.
- o Changed 'client IP address' to 'client IP address or subnet' when discussing restrictions on TCP connections from clients.
- o Added reference to edns-tcp-keepalive draft.
- o Added wording to introduction to reference [Appendix A](#) and state TCP is a valid transport alternative for DNS.
- o Improved description of CPNI-TCP as a general reference source on TCP security related RFCs.

#### [B.5.](#) Changes -01 to -02

- o Added more text to Introduction as background to TCP use.
- o Added definitions of Persistent connection and Idle session to Terminology section.
- o Separated Connection Handling section into Current Practice and Recommendations. Provide more detail on current practices and divided Recommendations up into more granular sub-sections.
- o Add section on Idle time with new text on recommendations for client idle behaviour.
- o Move TCP message field length discussion to separate section.

- o Removed references to system calls in TFO section.
- o Added more discussion on DoS mitigation in Security Considerations section.
- o Added statement that servers MAY use 0 idle timeout.
- o Re-stated position of TCP as an alternative to UDP in Discussion.
- o Updated text on server limits on concurrent connections from a particular client.
- o Added text that client retry logic is outside the scope of this document.

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- o Clarified that servers should answer all pipelined queries even if sent very close together.

#### [B.6.](#) Changes -00 to -01

- o Changed updates to obsoletes [RFC 5966](#).
- o Improved text in [Section 4](#) Transport Protocol Selection to change "TCP SHOULD NOT be used only for the transfers and as a fallback" to make the intention clearer and more consistent.
- o Reference to TCP FASTOPEN updated now that it is an RFC.
- o Added paragraph to say that implementations MUST NOT send the TCP framing 2 byte length field in a separate packet to the DNS message.
- o Added Terminology section.
- o Changed should and RECOMMENDED in reference to parallel processing to SHOULD in sections [7](#) and [8](#).
- o Added text to address what a server should do when a client closes the TCP connection before pending responses are sent.
- o Moved the Advantages and Disadvantages section to an appendix.

## [Appendix C](#). Changes to [RFC5966](#)

[Note to RFC Editor: please leave this section in the final document.]

This document obsoletes [[RFC5966](#)] and differs from it in several respects. An overview of the most substantial changes/updates that implementors should take note of is given below:

1. A Terminology section ([Section 3](#)) is added defining several new concepts.
2. Paragraph 3 of [Section 5](#) puts TCP on a more equal footing with UDP than [RFC5966](#). For example it states:
  1. TCP MAY be used before sending any UDP queries.
  2. TCP ought to be considered a valid alternative transport to UDP, not purely a fallback option.

3. [Section 6.2.1](#) adds a new recommendation that TCP connection-reuse SHOULD be supported.
4. [Section 6.2.1.1](#) adds a new recommendation that DNS clients SHOULD pipeline their queries and DNS servers SHOULD process pipelined queries concurrently.
5. [Section 6.2.2](#) adds new recommendations on the number and usage of TCP connections for client/server interactions.
6. [Section 6.2.3](#) adds a new recommendation that DNS clients SHOULD close idle sessions unless using a signalling mechanism.
7. [Section 7](#) clarifies that servers are RECOMMENDED to prepare TCP responses in parallel and send answers out-of-order. It also clarifies how TCP queries and responses should be matched by clients.
8. [Section 8](#) adds a new recommendation about how DNS clients and

servers should handle the 2 byte message length field for TCP messages.

9. [Section 9](#) adds a non-normative discussion of the use of TCP Fast Open.
10. The [Section 11](#) adds new advice regarding DoS mitigation techniques.

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