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**Carrying Location Objects in RADIUS  
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## Abstract

This document describes RADIUS attributes for conveying access network ownership and location information based on a civic and geospatial location format.

The distribution of location information is a privacy sensitive task. Dealing with mechanisms to preserve the user's privacy is important and addressed in this document.

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## **1. Introduction**

Wireless LAN (WLAN) access networks are being deployed in public places such as airports, hotels, shopping malls, and coffee shops by a diverse set of operators such as cellular network operators (GSM and CDMA), Wireless Internet Service Providers (WISPs), and fixed broadband operators.

When a user executes the network access authentication procedure to such a network, information about the location and ownership of this network needs to be conveyed to the user's home network to which the user has a contractual relationship. The main intent of this document is to enable location aware billing (e.g., by determining the appropriate tariff and taxation in dependence of the location of the access network and the end host), location aware subscriber authentication and authorization for roaming environments and to enable other location aware services.

This document describes AAA attributes, which are used by a AAA client or a AAA proxy in an access network, to convey location-related information to the user's home AAA server.

Although the proposed attributes in this draft are intended for wireless LAN deployments, they can also be used in other types of wireless and wired networks whenever location information is required.

Location information needs to be protected against unauthorized access and distribution to preserve the user's privacy. [10] defines requirements for a protocol-independent model for the access to geographic location information. The model includes a Location Generator (LG) that creates location information, a Location Server (LS) that authorizes access to location information, a Location Recipient (LR) that requests and receives information, and a Rule Maker (RM) that provides authorization policies to the LS which enforces access control policies on requests to location information.



## 2. Terminology

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [1].

RADIUS specific terminology is borrowed from [2] and [3].

Terminology related to privacy issues, location information and authorization policy rules is taken from [10].

Based on today's protocols we assume that the location information is provided by the access network where the end host is attached. As part of the network attachment authentication to the AAA server location information is sent from the AAA client to the AAA server. The authenticated identity might refer to a user, a device or something else. Although there might often be a user associated with the authentication process (either directly or indirectly; indirectly when a binding between a device and a user exists) there is no assurance that a particular real-world entity (such as a person) triggered this process. Since location based authorization is executed based on the network access authentication of a particular "user" it might be reasonable to talk about user's privacy within this document even though scenarios exist where this might not apply (and device or network privacy might be the better term). Furthermore, the authors believe that there is a relationship between the NAS (or other nodes in the access network) and the location of the entity that triggered the network access authentication, such as the user. The NAS might in many cases know the location of the end host through various techniques (e.g., wire databases, wireless triangulation). Knowing the location of a network (where the user or end host is attached) might in many networks also reveal enough information about the location of the user or the end host. A similar assumption is also made with regard to the location information obtained via DHCP (see for example [4]). This information might be used by applications in other protocols (such as SIP [11] with extensions [12]) to indicate the location of a particular user even though the location "only" refers to the location of the network or equipment within the network. This assumption might not hold in all scenarios but seems to be reasonable and practicable.

Please note that the authors use the terms end host and user interchangeably.



### **3. Delivery Methods for Location Information**

Location Objects, which consist of location information and privacy rules, are transported via the RADIUS protocol from the AAA client to the AAA server. A few attributes are introduced for this purpose, as listed in [Section 5](#), whereby delivery to the RADIUS server can happen during the authentication/authorization phase (described in [Section 3.1](#)), or in the mid-session using the dynamic authorization protocol framework (described in [Section 3.2](#)). This section describes messages flows for both delivery methods.

#### **3.1. Authentication/Authorization Phase Delivery**

Figure 1 shows an example message flow for delivering location information during the network access authentication and authorization procedure. Upon a network authentication request from an access network client, the NAS submits a RADIUS Access-Request message that contains location information attributes among other required attributes. These attributes are added based on various criteria (such as local policy, business relationship with subscriber's home network provider and in case of location information also by considering privacy policies).



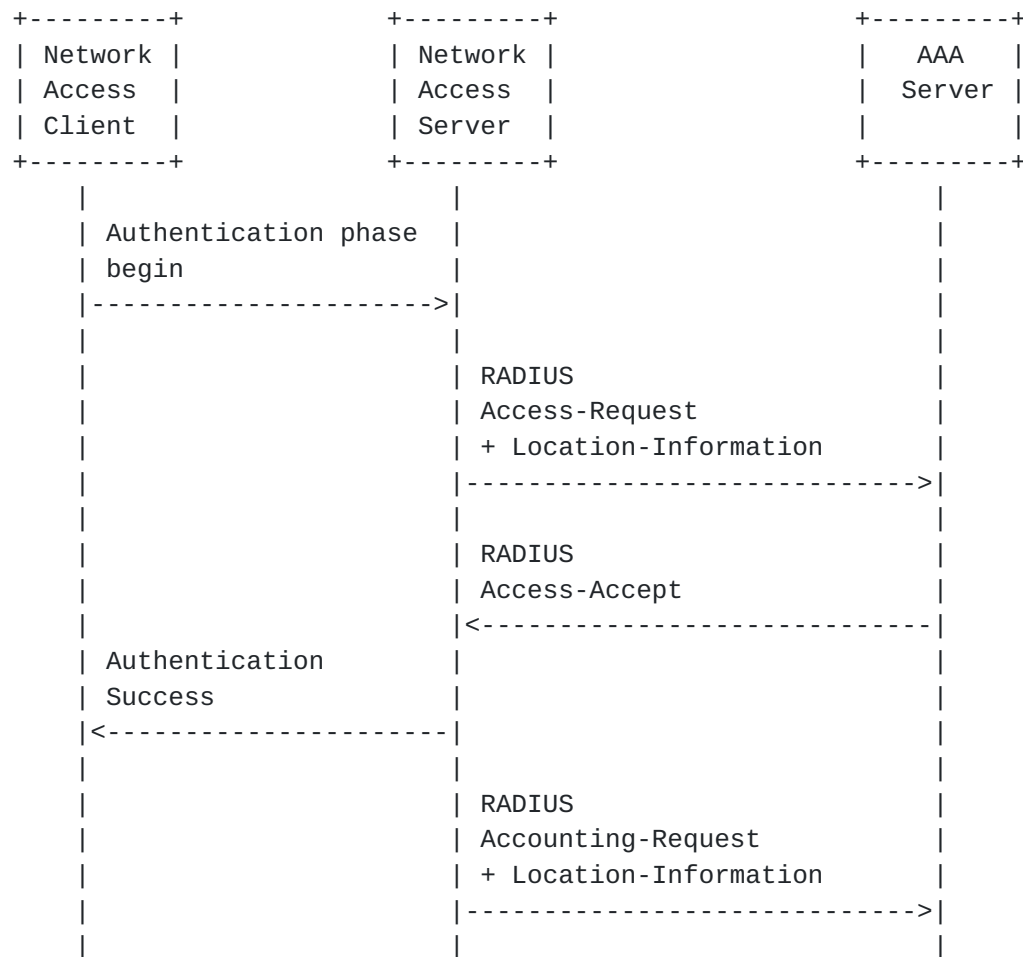


Figure 1: Location Delivery based on out-of-band Agreements

If no location information is provided by the RADIUS client although it is needed by the RADIUS server to compute the authorization decision then the RADIUS server challenges the RADIUS client. This exchange is shown in Figure 2. The Access-Challenge thereby provides a hint to the Network Access Server regarding the type of location information attributes that are desired. In the shown message flow these attributes are then provided in the subsequent Access-Request message. When receiving this Access-Request message the authorization procedure at the RADIUS server might be based on a number of criteria, including the newly defined attributes listed in [Section 5](#).



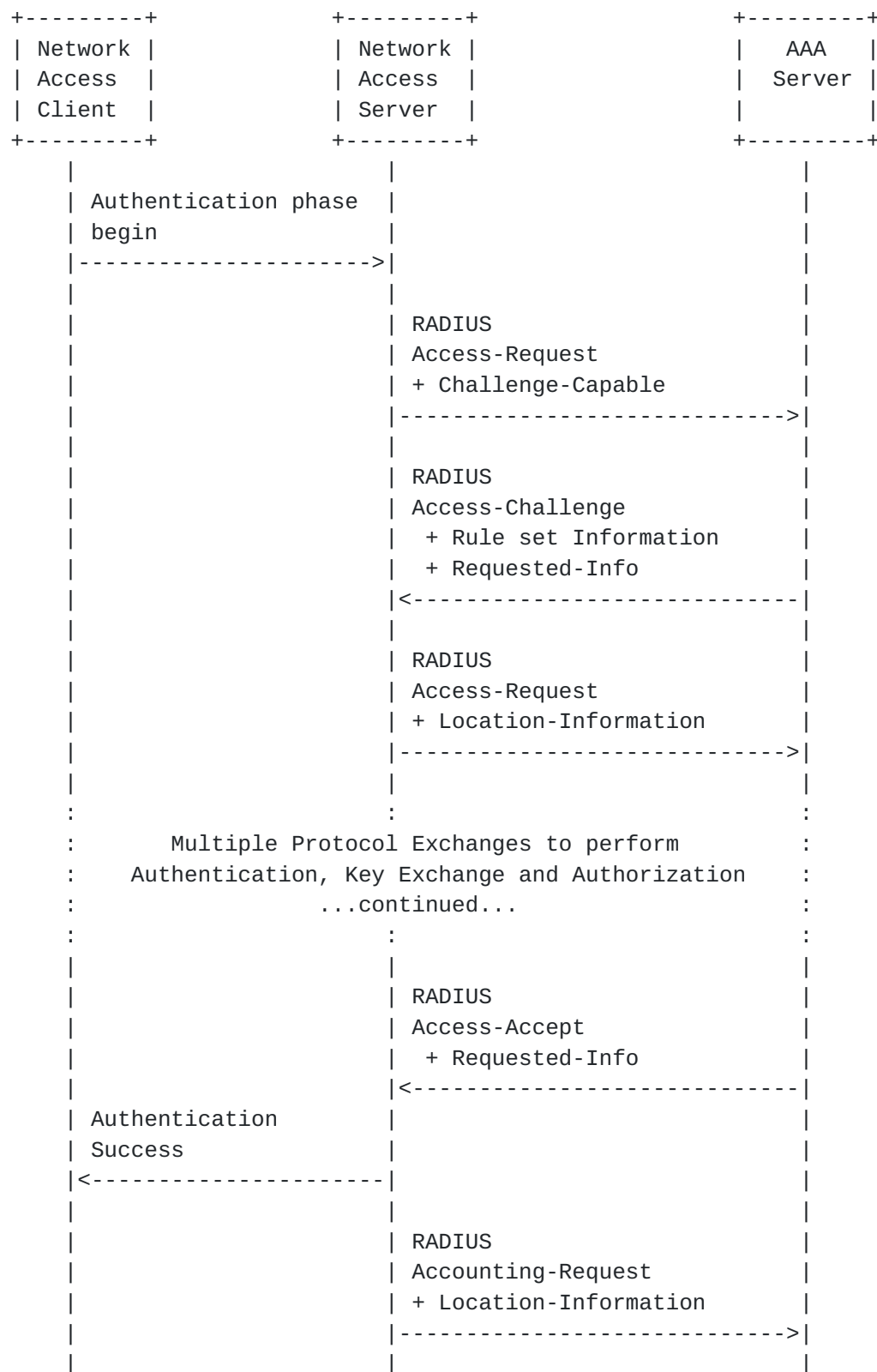


Figure 2: Location Delivery based on Request



If the AAA server needs to obtain location information also in accounting messages then it needs to include a Requested-Info attribute to the Access-Accept to express that is desired (if privacy policy allow it) and the Network Access Server SHOULD then include location information to the RADIUS accounting messages .

### 3.2. Mid-session Authorization

The mid-session delivery method uses the Change of Authorization (COA) message as defined in [5]. At anytime during the session the RADIUS server MAY send a COA message containing session identification attributes and a Requested-Info attribute attribute to the AAA client if authorization policies allow it. The COA message MAY instruct the RADIUS client to generate an Authorize-Only Access-Request (Access-Request with Service-Type set to "Authorize-Only") in which case the RADIUS client includes location information in this Access-Request if policies allow it.

Figure 3 shows the approach graphically.

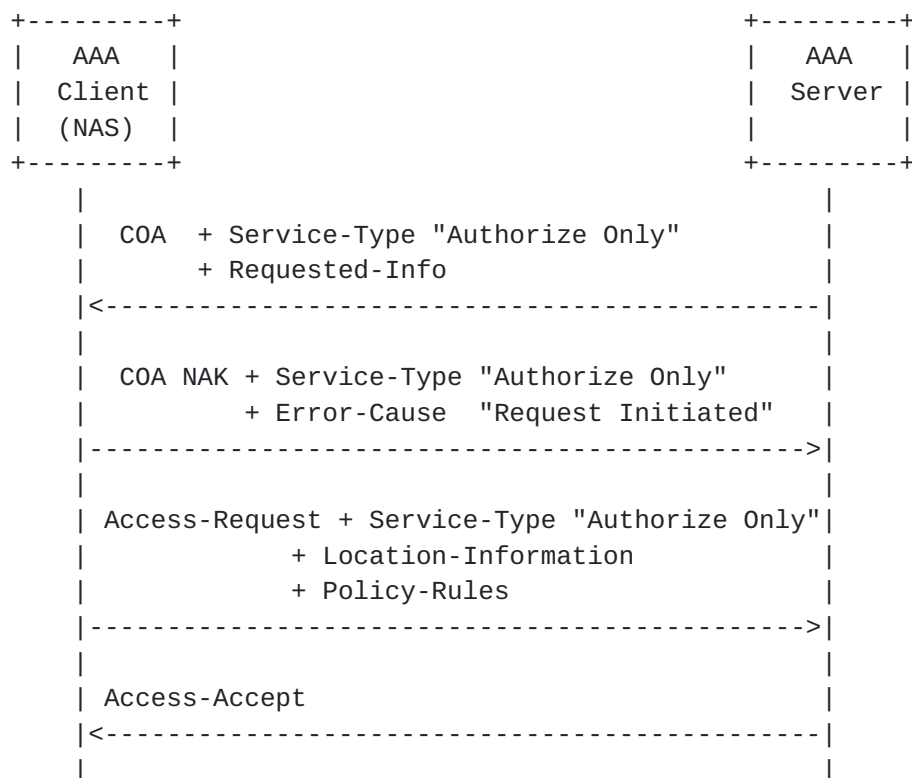


Figure 3: Mid-session Authorization

Upon receiving the Access-Request message containing the Service-Type hint attribute with a value of Authorize-Only from the NAS, the



RADIUS server responds with either an Access-Accept or an Access-Reject message.

Since location information can be sent in accounting records (including accounting interim records), [RFC 3576](#) [5] is only needed for authorization changes.

## **4. Scenarios**

In the following subsections we describe two scenarios for use of location information. Location information may refer to the (visited) network or to the end host. How the network obtains the end hosts location information is out of the scope of this document. There are two potential consumers of location information: the AAA server and location-based services. The privacy implications of these scenarios are described in [Section 9](#).

### **4.1. Scenario 1 - Use of Location Information in AAA**

The home network operator requires location information for authorization and billing purposes. The operator may deny service if location information is not available, or it may offer limited service only. The NAS delivers location information to the home AAA server.

The location of the AAA client and/or the end host is transferred from the NAS to the RADIUS server (based on a pre-established agreement or if the RADIUS server asks for it under consideration of privacy policies). The NAS and intermediaries (if any) are not allowed to use that information other than to forward it to the home network.

The RADIUS server authenticates and authorizes the user requesting access to the network. If the user's location policies are available to the RADIUS server, the RADIUS server MUST deliver those policies in an Access Accept to the RADIUS client. This information MAY be needed if intermediaries or other elements want to act as Location Servers (see [Section 4.2](#)). If the NAS or intermediaries do not receive policies from the RADIUS server (or the end host itself) then they MUST NOT make any use of the location information other than forwarding it to the user's home network.

Location Information may also be reported in accounting messages. Accounting messages are generated when the session starts, stops and periodically. Accounting messages may also be generated when the user roams during handoff. This information may be needed by the billing system to calculate the user's bill. For example, there may be different tariffs or tax rates applied based on the location. Unless otherwise specified by authorization rules, location information in the accounting stream MUST NOT be transmitted to third parties.

Location information in the accounting stream MUST only be sent in the proxy chain to the home network (unless specified otherwise).



#### **4.2. Scenario 2 - Use of Location Information for Other Services**

Location Servers are entities that receive the user's location information and transmit it to other entities. In this second scenario, Location Servers comprise also the NAS and the RADIUS server. The RADIUS servers are in the home network, in the visited network, or in broker networks.

Unless explicitly authorized by the user's location policy, location information **MUST NOT** be transmitted to other parties outside the proxy chain between the NAS and the Home RADIUS server.

Upon authentication and authorization, the home RADIUS server **MUST** transmit the ruleset (if available) in an Access-Accept. The RADIUS client, intermediate proxies are allowed to share location information if they received ruleset indicates that it is allowed.



## **5. Attributes**

### **5.1. Operator-Name Attribute**

This attribute contains the operator namespace and the operator name. The operator name is combined with the namespace to uniquely identify the owner of an access network. The value of the Operator-Name is a non-NULL terminated string whose length MUST NOT exceed 253 bytes.

The Operator-Name attribute SHOULD be sent in Access-Request, and Accounting-Request records where the Acc-Status-Type is set to Start, Interim, or Stop.

A summary of the Operator-Name attribute is shown below.



```

      0                   1                   2                   3
      0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Type   |   Length   |           Value           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Value (cont.)   |           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Type:

To Be Assigned by IANA - Operator-Name

Length:

>= 5

Value:

The Value field is at least two octets in length, and the format is shown below. The data type of the Value field is string.

All fields are transmitted from left to right:

```

      0                   1                   2                   3
      0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Namespace | Operator-Name |           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Operator-Name |           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Namespace:

The value within this field contains the Operator Namespace identifier. The Namespace value is encoded as an 8-bit unsigned integer value.

Example: 2 for REALM

Operator-Name:

The text field of variable length contains an Access Network Operator Name. This field is a RADIUS base data type of Text.

Example: anyisp.com

The Namespace field provides information about the operator



namespace. This document defines four values for this attribute that are listed below. Defining additional namespaces requires IANA registration and MUST be associated with an organization responsible for managing this namespace.

#### TADIG (0):

This namespace can be used to indicate operator names based on Transferred Account Data Interchange Group (TADIG) codes defined in [13]. TADIG codes are assigned by the TADIG Working Group within the GSM Association. The TADIG Code consists of two fields, with a total length of five ASCII characters consisting of a three-character country code and a two-character alphanumeric operator (or company) ID.

#### E212 (1):

The E212 namespace can be used to indicate operator names based on the Mobile Country Code (MCC) and Mobile Network Code (MNC) defined in [14]. The MCC/MNC values are assigned by the Telecommunications Standardization Bureau (TSB) within the ITU-T and designated administrators in different countries. The E212 value consists of three ASCII digits containing the MCC, followed by two or three ASCII digits containing the MNC.

#### REALM (2):

The REALM operator namespace can be used to indicate operator names based on any registered domain name. Such names are required to be unique and the rights to use a given realm name are obtained coincident with acquiring the rights to use a particular Fully Qualified Domain Name (FQDN).

#### ICC (3):

The ICC namespace can be used to indicate operator names based on ITU Carrier Codes (ICC) defined in [15]. ICC values are assigned by national regulatory authorities and are coordinated by the Telecommunication Standardization Bureau (TSB) within the ITU-T. When using the ICC namespace, the attribute consists of three uppercase ASCII characters containing a three-letter alphabetic country code as defined in [16], followed by one to six uppercase alphanumeric ASCII characters containing the ICC itself.



## 5.2. Location-Information Attribute

The Location-Information attribute SHOULD be sent in Access-Request and in Accounting-Request messages. For the Accounting-Request message the Acc-Status-Type may be set to Start, Interim or Stop.

The Location-Information Attribute provides meta-data about the location information, such as sighting time, time-to-live, mechanism that was used to determine the location information, etc. The format is shown below.

```

      0               1               2               3
      0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Type   |   Length   |           Value           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Value (cont.)   |           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Type:

To Be Assigned by IANA - Location-Information

Length:

>= 21

Value:

The Value field is at least two octets in length, and the format is shown below. The data type of the Value field is string.

The fields are transmitted from left to right:

```

      0               1               2               3
      0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Index   |           Code           |   Entity   |
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Sighting Time |                               ~
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Sighting Time |                               |
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Time-to-Live |                               ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Time-to-Live |                               |
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Method   |                               ...

```



+--+

#### Index (16 bits):

The 16-bit unsigned integer value allows to associate the Location-Information attribute with Location-Info-Civic and Location-Info-Geo attributes.

#### Code (8 bits):

Describes the location format that is carried in this attribute as an unsigned 8-bit integer value. Two values are defined by this document:

- (0) describes civic location information
- (1) describes geospatial location information

#### Entity (8 bits):

This field encodes which location this attribute refers to as an unsigned 8-bit integer value. Two values are defined by this document:

- (0) describes the location of the user's client device
- (1) describes the location of the AAA client

#### Sighting Time (64 bits):

NTP timestamp for the 'sighting time' field.

#### Time-to-Live (64 bits):

NTP timestamp for the 'time-to-live' field.

#### Method (variable):

Describes the way that the location information was determined. The values are registered with the 'method' Tokens registry by [RFC 4119](#). The data type of this field is a string.

The following two fields need some explanation:

#### sighting time:

This field indicates when the Location Information was accurate. The data type of this field is a string and the format is a 64 bit



NTP timestamp [[17](#)].

time-to-live:

This field gives a hint until when location information should be considered current. Note that the time-to-live field is different than retention-expires. The latter indicates the time the recipient is no longer permitted to possess the location information. The data type of this field is a string and the format is a 64 bit NTP timestamp [[17](#)].

The length of the Location-Information Attribute MUST NOT exceed 253 octets.

### **[5.3.](#) Location-Info-Civic Attribute**

Civic location is a popular way to describe the location of an entity. For the RADIUS protocol civic location information is an opaque object and the RADIUS server parses the location information based on the encoding format defined in [[4](#)]. The data format described in Section 3.1 of [[4](#)] is used.

Location-Info-Civic attribute SHOULD be sent in Access-Request and in Accounting-Request messages. For the Accounting-Request message the Acc-Status-Type may be set to Start, Interim or Stop.

The Location-Information attribute provides information about civic location information. The format is shown below.



```

      0               1               2               3
    0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Type   |   Length   |           Value           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Value (cont.)   |                                     ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Type:

To Be Assigned by IANA - Location-Info-Civic

Length:

>= 21

Value:

The Value field is at least two octets in length, and the format is shown below. The data type of the Value field is string.

All fields are transmitted from left to right:

```

      0               1               2               3
    0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Index   |           Civic Location           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Civic Location   |                                     ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Index (16 bits):

The 16-bit unsigned integer value allows to associate the Location-Info-Civic attribute with the Location-Information attributes.

Civic Location (variable):

The format of the data is described in Section 3.1 of [4] whereby the first 14 bits (i.e., the code for this DHCP option, the length of the DHCP option, and the 'what' element) are not included.

#### 5.4. Location-Info-Geo Attribute

Geospatial location information is encoded as an opaque object whereby the format is reused from [6]. The [RFC 3825](#) Location Configuration Information (LCI) format defined in Section 2 of [6]



starting with bit 17 (i.e., the code for the DHCP option and the length field is not included.).

Location-Info-Geo attribute SHOULD be sent in Access-Request, and Accounting-Request records where the Acc-Status-Type is set to Start, Interim or Stop if available.

The Location-Information attribute provides information about geospatial location information. The format is shown below.

```

      0                   1                   2                   3
      0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Type   |   Length   |           Value           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Value (cont.)   |
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Type:

To Be Assigned by IANA - Location-Info-Geo

Length:

>= 21

Value:

The Value field is at least two octets in length, and the format is shown below. The data type of the Value field is string.

All fields are transmitted from left to right:

```

      0                   1                   2                   3
      0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Index   |   Geo Location   |           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Geo Location   |           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Index (16 bits):

The 16-bit unsigned integer value allows to associate the Location-Info-Geo attribute with the Location-Information attributes.

Geo Location (variable):

The [RFC 3825](#) Location Configuration Information (LCI) format defined in [Section 2 of RFC 3825](#) starting with starting with the third octet (i.e., the code for the DHCP option and the length field is not included).

## 5.5. Basic Policy Rules Attribute

Policy rules control the distribution of location location information. In some environments the the AAA client might know the privacy preferences of the user based on pre-configuration or the



user communicated them as part of the network attachment. In many other cases the AAA server (or an entity with a relationship to the AAA server) might possess the user's authorization policies. The Basic-Policy-Rules attribute SHOULD be sent in an Access-Request, Access-Accept, an Access-Challenge, an Access-Reject and an Accounting-Request message.

When the AAA client does not know the user's policy then the following procedure is applicable:

- o The AAA client SHOULD NOT attach location information in the initial Access-Request message but should rather wait for the AAA server to receive a challenge for location information.
- o If a roamig agreement or legal circumstances require the AAA client to transfer location information in the initial Access-Request message to the AAA server (even though user specific policies are not available to the AAA client) then the access network attaches default authorization policies. In this case default policies with restrictive privacy settings appropriate for the respective environment are attached in this case. The 'retransmission-allowed' flag MUST be set to '0' meaning that the location must not be shared with other parties (other than forwarding them to the user's home network). In case the home network knows the user's privacy policies then these policies SHOULD be sent from the RADIUS server to the RADIUS client in a subsequent response message and these policies will be applied to further location dissemination and in subsequent RADIUS interactions (e.g., when attaching location information to Accounting messages).

Note that the authorization framework defined in [\[18\]](#) and [\[19\]](#) together with XCAP [\[20\]](#) gives users the ability to change their privacy policies.

With regard to authorization policies this document reuses work done in [\[21\]](#) and encodes them in a non-XML format. Two fields ('sighting time' and 'time-to-live') are additionally included in the Location-Information attribute to conform to the Geopriv requirements [\[10\]](#), Section 2.7. Two RADIUS attributes are used for this purpose: Basic-Policy-Rule and Extended-Policy-Rule attribute. The latter is defined in [Section 5.6](#). The Basic-Policy-Rule attribute contains a fixed set of privacy relevant fields whereas the Extended-Policy-Rule attribute contains a reference to a more extensive authorization rule set.

The format of the Basic-Policy-Rules attribute is shown below.



```

      0                      1                      2                      3
    0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Type   |   Length   |           Value           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|   Value (cont.)   |           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Type:

To Be Assigned by IANA - Basic-Policy-Rules

Length:

>= 12

Value:

The Value field is at least 8 octets in length, and the format is shown below. The data type of the Value field is string.

All fields are transmitted from left to right:

```

      0                      1                      2                      3
    0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|  Flags   |           | Retention Expires           ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Retention Expires |           |           |           |           |           |
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Retention Expires |           | Note Well           |           |
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Note Well |           |           |           |           |           |
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Flag (16 bits):

Only the first bit (R) is defined and corresponds to the retransmission-allowed field. All other bits are reserved and MUST be zero.

```

      0                      1
    0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|R|0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0|
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

The symbol 'o' refers to reserved flags.



Retention Expires (64 bits):

NTP timestamp for the 'retention-expires' field.

Note Well (variable):

This field contains a URI that points to human readable privacy instructions. The data type of this field is string.

This document reuses fields of the 'usage-rules' element, described in [\[21\]](#). These fields have the following meaning:

retransmission-allowed:

When the value of this element is '0', then the recipient of this Location Object is not permitted to share the enclosed location information, or the object as a whole, with other parties. The value of '1' allows to share the location information with other parties by considering the extended policy rules.

retention-expires:

This field specifies an absolute date at which time the Recipient is no longer permitted to possess the location information. The data type of this field is a string and the format is a 64 bit NTP timestamp [\[17\]](#).

note-well:

This field contains a URI which points to human readable privacy instructions. This field is useful when location information is distributed to third party entities, which can include humans in a location based service. RADIUS entities are not supposed to process this field.

Whenever a Location Object leaves the AAA system the URI in the note-well attribute MUST be expanded to the human readable text. For example, when the Location Object is transferred to a SIP based environment then the human readable text is placed into the 'note-well' element of the 'usage-rules' element contained in the PIDF-LO document (see [\[21\]](#)).



### 5.6. Extended Policy Rules Attribute

The Extended-Policy-Rules attribute SHOULD be sent in an Access-Request, an Access-Accept, an Access-Challenge, an Access-Reject and in an Accounting-Request message whenever location information is transmitted.

Ruleset reference field of this attribute is of variable length. It contains a URI that indicates where the richer ruleset can be found. This URI SHOULD use the HTTPS URI scheme. As a deviation from [21] this field only contains a reference and does not carry an attached extended rule set. This modification is motivated by the size limitations imposed by RADIUS.

The format of the Extended-Policy-Rules attribute is shown below.

```

      0                   1                   2                   3
      0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|      Type      |      Length      |      Value      |      ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|      Value (cont.)      |      ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Type:

To Be Assigned by IANA - Extended-Policy-Rules

Length:

>= 4

Value:

The Value field is at least two octets in length, and the format is shown below. The data type of the Value field is string. The fields are transmitted from left to right:

```

      0                   1                   2                   3
      0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Ruleset Reference |      ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Ruleset Reference:

This field contains a URI that points to policy rules.



If the RADIUS server wants to dynamically decide on a per-request basis to ask for location information from the RADIUS client then the following cases need to be differentiated. If the AAA client and the AAA server have agreed out-of-band to mandate the transfer of location information for every network access authentication request then the processing listed below is not applicable.



- o The RADIUS server requires location information for computing the authorization decision. If the RADIUS client does not provide location information with the Access-Request message then the Requested-Info attribute is attached to the Access-Challenge to indicate what is required. Two cases can be differentiated:
  - o
  - 1. If the RADIUS client sends the requested information then the RADIUS server can process the location-based attributes.
  - 2. If the RADIUS server does not receive the requested information in response to the Access-Challenge (including the Requested-Info attribute) then the RADIUS server responds with an Access-Reject with an Error-Cause attribute (including the "Location-Info-Required" value). Note that an Access-Reject message SHOULD only be sent if the RADIUS server MUST use location information for returning a positive access control decision.
- o If the RADIUS server would like location information in the Accounting-Request message but does not require it for computing an authorization decision then an Access-Accept MUST include a Required-Info attribute. This is typically the case when location information is used for inclusion to the user's bill only. The RADIUS client SHOULD attach location information to the Accounting-Request (unless authorization policies dictate something different), if it is available.

If the RADIUS server does not send a Requested-Info attribute then the RADIUS client MUST NOT attach location information to messages to the RADIUS server. The user's authorization policies, if available, MUST be consulted by the RADIUS server before requesting location information delivery from the RADIUS client.

Figure 11 shows a simple protocol exchange where the RADIUS server indicates the desire to obtain location information, namely civic location information of the user, to grant access. Since the Requested-Info attribute is attached to the Access-Challenge the RADIUS server indicates that location information is required for computing an authorization decision.



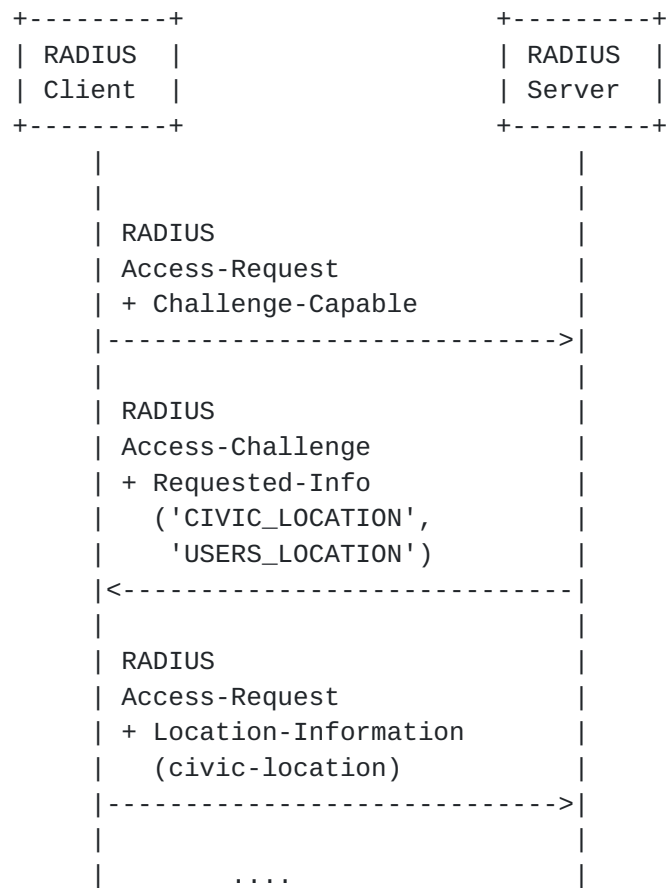


Figure 11: RADIUS server requesting location information

The Requested-Info attribute MUST be sent by the RADIUS server if it wants the RADIUS client to return civic and/or geospatial information. This Requested-Info attribute MAY appear in the Access-Accept or in the Access-Challenge message.

A summary of the attribute is shown below.



```

      0              1              2              3
    0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|      Type      |      Length      |      Value      |      ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|      Value (cont.)      |      ...
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
|      Value (cont.)      |
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Type:

To Be Assigned by IANA - Requested-Info Attribute

Length:

10

Value:

The content of the Value field is shown below.

The data type of the Value field is string.

The fields are transmitted from left to right:

```

      0              1              2              3
    0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5 6 7 8 9 0 1
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Requested-Info |
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+
| Requested-Info |
+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+---+

```

Requested-Info (64 bits):

This text field contains an integer value that encodes the requested information attributes.

Each capability value represents a bit position.

This document specifies the following capabilities:

Name:

CIVIC\_LOCATION



**Description:**

The RADIUS server uses this attribute to request information from the RADIUS client to be returned. The numerical value representing CIVIC\_LOCATION requires the RADIUS client to attach civic location attributes.

**Numerical Value:**

A numerical value of this attribute is '1'.

**Name:**

GEO\_LOCATION

**Description:**

The RADIUS server uses this attribute to request information from the RADIUS client to be returned. The numerical value representing GEO\_LOCATION requires the RADIUS client to attach geospatial location attributes.

**Numerical Value:**

A numerical value of this attribute is '2'.

**Name:**

USERS\_LOCATION

**Description:**

The numerical value representing USERS\_LOCATION indicates that the AAA client must send a Location-Information attribute that contains location information with the Entity attribute expressing the value of zero (0). A value of zero indicates that the location information in the Location-Information attribute refers to the user's client device.



**Numerical Value:**

A numerical value of this attribute is '4'.

**Name:**

NAS\_LOCATION

**Description:**

The numerical value representing NAS\_LOCATION indicates that the AAA client must sent a Location-Information attribute that contains location information with the Entity attribute expressing the value of one (1). A value of one indicates that the location information in the Location-Information attribute refers to the AAA client.

**Numerical Value:**

A numerical value of this attribute is '8'.

If neither the NAS\_LOCATION nor the USERS\_LOCATION bit is set then per-default the location of the user's client device MUST be returned (if authorization policies allow it). If both the NAS\_LOCATION and the USERS\_LOCATION bits are set then the location information has to be put into separate attributes. If neither the CIVIC\_LOCATION nor the GEO\_LOCATION bit is set in the Requested-Info attribute then no location information is returned. If both the CIVIC\_LOCATION and the GEO\_LOCATION bits are set then the location information has to be put into separate attributes. The value of NAS\_LOCATION and USERS\_LOCATION refers to the location information requested via CIVIC\_LOCATION and via GEO\_LOCATION. As an example, if the bits for NAS\_LOCATION, USERS\_LOCATION and GEO\_LOCATION are set then location information of the AAA client and the users' client device are returned in a geospatial location format.



## 6. Table of Attributes

The following table provides a guide which attributes may be found in which RADIUS messages, and in what quantity.

Request	Accept	Reject	Challenge	Accounting #	Attribute
				Request	
0-1	0	0	0	0-1	TBD Operator-Name
0+	0	0	0	0+	TBD Location-Information
0+	0	0	0	0+	TBD Location-Info-Civic
0+	0	0	0	0+	TBD Location-Info-Geo
0-1	0-1	0-1	0-1	0-1	TBD Basic-Policy-Rules
0-1	0-1	0-1	0-1	0-1	TBD Extended-Policy-Rules
0	0-1	0	0-1	0	TBD Requested-Info
0-1	0	0	0	0	TBD Challenge-Capable

The Location-Information, the Location-Info-Civic and the Location-Info-Geo attribute MAY appear more than once. For example, if the server asks for civic and geospatial location information two Location-Information attributes need to be sent. If multiple Location-Information attributes are sent then they MUST NOT contain the same information.

The next table shows the occurrence of the error-cause attribute.

Request	Accept	Reject	Challenge	Accounting #	
				Request	
0	0	0-1	0	0	TBD Location-Info-Required
0	0	0-1	0	0	101 Error-Cause



## 7. Diameter RADIUS Interoperability

When used in Diameter, the attributes defined in this specification can be used as Diameter AVPs from the Code space 1-255 (RADIUS attribute compatibility space). No additional Diameter Code values are therefore allocated. The data types and flag rules for the attributes are as follows:

		+-----+							
		AVP Flag rules							
		-----+-----+-----+-----+					-----+		
				SHLD		MUST			
Attribute Name	Value Type	MUST	MAY	NOT	NOT		Encr		
-----		-----+-----+-----+-----+					-----		
Operator-Name	OctetString		P, M			V	Y		
Location-Information	OctetString	M	P			V	Y		
Location-Info-Civic	OctetString	M	P			V	Y		
Location-Info-Geo	OctetString	M	P			V	Y		
Basic-Policy-Rules	OctetString	M	P			V	Y		
Extended-Policy-Rules	OctetString	M	P			V	Y		
Requested-Info	OctetString	M	P			V	Y		
Challenge-Capable	OctetString		P			V	Y		
-----		-----+-----+-----+-----+					-----		

The attributes in this specification have no special translation requirements for Diameter to RADIUS or RADIUS to Diameter gateways; they are copied as is, except for changes relating to headers, alignment, and padding. See also Section 4.1 of [7] and [Section 9](#) of [22].

What this specification says about the applicability of the attributes for RADIUS Access-Request packets applies in Diameter to AA-Request [22] or Diameter-EAP-Request [23]. What is said about Access-Challenge applies in Diameter to AA-Answer [22] or Diameter-EAP-Answer [23] with Result-Code AVP set to DIAMETER\_MULTI\_ROUND\_AUTH. What is said about Access-Accept applies in Diameter to AA-Answer or Diameter-EAP-Answer messages that indicate success. Similarly, what is said about RADIUS Access-Reject packets applies in Diameter to AA- Answer or Diameter-EAP-Answer messages that indicate failure.

What is said about COA-Request applies in Diameter to Re-Auth-Request [22].

What is said about Accounting-Request applies to Diameter Accounting-Request [22] as well.



## 8. Matching with Geopriv Requirements

This section compares the Geopriv requirements described in [10] and the approach of distributing Location Objects with RADIUS.

In [Section 8.1](#) and [Section 8.2](#) we discuss privacy implications when RADIUS is not used according to these usage scenario. In [Section 8.3](#) Geopriv requirements are matched against these two scenarios.

### 8.1. Distribution of Location Information at the User's Home Network

This section focuses on location information transport from the local AAA server (acting as the Location Generator) to the home AAA server (acting as the Location Server). To use a more generic scenario we assume that the visited AAA and the home AAA server belong to different administrative domains. The Location Recipient obtains location information about a particular Target via protocols specified outside the scope of this document (e.g., SIP, HTTP or an API).

Please note that the main usage scenario defined in this document assumes that the Location Server and the Location Recipient are co-located into a single entity with regard to location based network access authorization, taxation and billing.

The subsequent figure shows the interacting entities graphically.

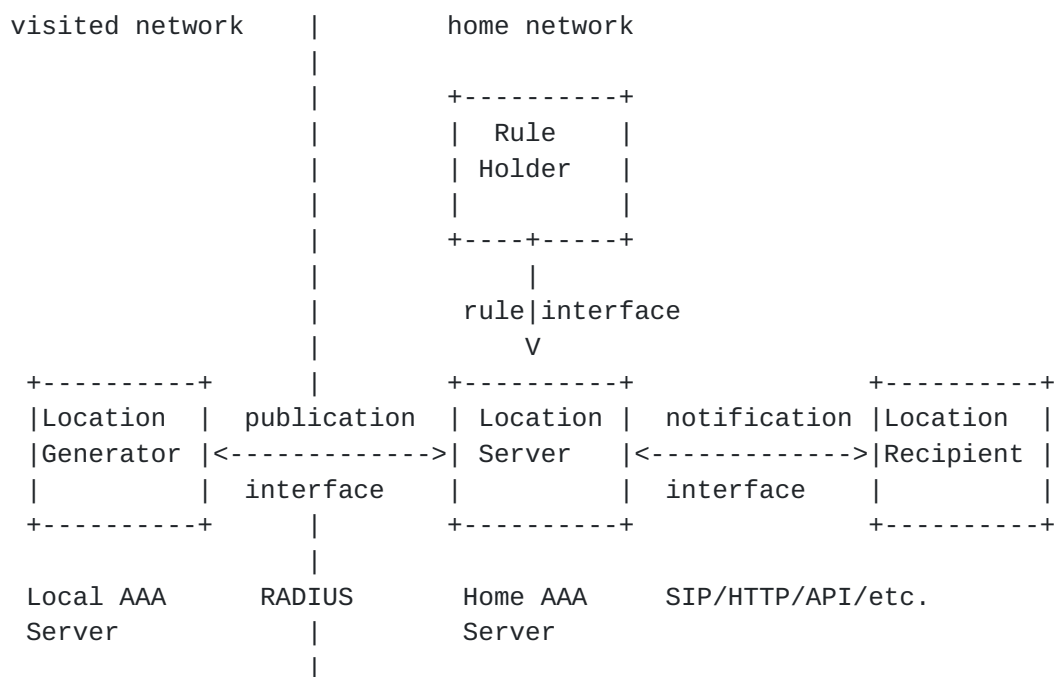




Figure 16: Location Server at the Home Network

The term 'Rule Holder' in Figure 16 denotes the entity that creates the authorization rule set.

## **8.2. Distribution of Location Information at the Visited Network**

This section describes a scenario where location information made available to Location Recipients by some entity in the visited network.

In order for this scenario to be applicable the following two assumptions must hold:

- o The visited network deploys a Location Server and wants to distribute Location Objects
- o The visited network is able to learn the user's identity.

The visited network provides location information to a Location Recipient (e.g., via SIP or HTTP). During the network access authentication procedure the visited network is able to retrieve the user's authorization policies from the home AAA server. This should ensure that the visited network acts according to the user's policies.

The subsequent figure shows the interacting entities graphically.



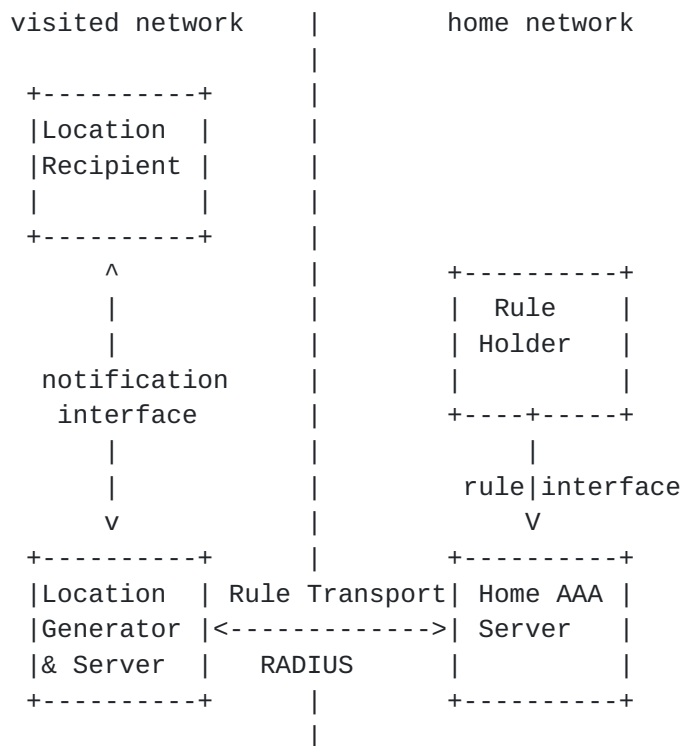


Figure 17: Location Server at the Visited Network

### 8.3. Requirements matching

Section 7.1 of [\[10\]](#) details the requirements of a "Location Object". We discuss these requirements in the subsequent list.

Req. 1. (Location Object generalities):

- \* Regarding requirement 1.1, the Location Object has to be understood by the RADIUS server (and possibly a Diameter server in case of interworking between the two) as defined in this document. Due to the encoding of the Location Object it is possible to convert it to the format used in GMLv3 [\[24\]](#). This document uses the civic and geospatial location information format used in [\[6\]](#) and in [\[4\]](#). The format of [\[6\]](#) and of [\[4\]](#) can be converted into a PIDF-LO [\[21\]](#).
- \* Regarding requirement 1.2, a number of fields in the civic location information format are optional.
- \* Regarding requirement 1.3, the inclusion of type of place item (CAType 29) used in the DHCP civic format gives a further classification of the location. This attribute can be seen as an extension.



- \* Regarding requirement 1.4, the location information is not defined in this document.
- \* Regarding requirement 1.5, the Location Object is useful for both receiving and sending location information as described in this document.
- \* Regarding requirement 1.6, the Location Object contains both location information and privacy rules. Location information is described in [Section 5.2](#), in [Section 5.3](#) and in [Section 5.4](#). The corresponding privacy rules are detailed in [Section 5.5](#) and in [Section 5.6](#).
- \* Regarding requirement 1.7, the Location Object is usable in a variety of protocols. The format of the object is reused from other documents as detailed in [Section 5.2](#), [Section 5.3](#), [Section 5.4](#), [Section 5.5](#) and in [Section 5.6](#)).
- \* Regarding requirement 1.8, the encoding of the Location Object has an emphasis on a lightweight encoding format. As such it is useable on constrained devices.

Req. 2. (Location Object fields):

- \* Regarding requirement 2.1, the Target Identifier is carried within the network access authentication protocol (e.g., within the EAP-Identity Response when EAP is used and/or within the EAP method itself). As described in [Section 9](#) it has a number of advantages if this identifier is not carried in clear. This is possible with certain EAP methods whereby the identity in the EAP-Identity Response only contains information relevant for routing the response to the user's home network. The user identity is protected by the authentication and key exchange protocol.
- \* Regarding requirement 2.2, the Location Recipient is in the main scenario the home AAA server. For a scenario where the Location Recipient is obtaining Location Information from the Location Server via HTTP or SIP the respective mechanisms defined in these protocols are used to identify the recipient. The Location Generator cannot, a priori, know the recipients if they are not defined in this protocol.
- \* Regarding requirement 2.3, the credentials of the Location Recipient are known to the RADIUS entities based on the security mechanisms defined in the RADIUS protocol itself. [Section 10](#) describes these security mechanisms offered by the



RADIUS protocol. The same is true for requirement 2.4.

- \* Regarding requirement 2.5, [Section 5.2](#), [Section 5.3](#) and [Section 5.4](#) describe the content of the Location Field. Since the location format itself is not defined in this document motion and direction vectors as listed in requirement 2.6 are not defined.
- \* Regarding requirement 2.6, this document provides the capability for the AAA server to indicate what type of location information it would like to see from the AAA client.
- \* Regarding requirement 2.7, timing information is provided with 'sighting time' and 'time-to-live' field defined in [Section 5.2](#).
- \* Regarding requirement 2.8, a reference to an external (more detailed rule set) is provided with the [Section 5.6](#) attribute.
- \* Regarding requirement 2.9, security headers and trailers are provided as part of the RADIUS protocol or even as part of IPsec.
- \* Regarding requirement 2.10, a version number in RADIUS is provided with the IANA registration of the attributes. New attributes are assigned a new IANA number.

#### Req. 3. (Location Data Types):

- \* Regarding requirement 3.1, this document reuses civic and geospatial location information as described in [Section 5.4](#) and in [Section 5.3](#).
- \* With the support of civic and geospatial location information support requirement 3.2 is fulfilled.
- \* Regarding requirement 3.3, the geospatial location information used by this document only refers to absolute coordinates. However, the granularity of the location information can be reduced with the help of the AltRes, LoRes, LaRes fields described in [\[6\]](#).
- \* Regarding requirement 3.4, further Location Data Types can be added via new coordinate reference systems (CRSs) (see Datum field in [\[6\]](#)) and via extensions to [\[6\]](#) and [\[4\]](#).

Section 7.2 of [\[10\]](#) details the requirements of a "Using Protocol".



These requirements are listed below:

Req. 4.: The using protocol has to obey the privacy and security instructions coded in the Location Object regarding the transmission and storage of the LO. This document requires that RADIUS entities sending or receiving location MUST obey such instructions.

Req. 5.: The using protocol will typically facilitate that the keys associated with the credentials are transported to the respective parties, that is, key establishment is the responsibility of the using protocol. [Section 10](#) specifies how security mechanisms are used in RADIUS and how they can be reused to provide security protection for the Location Object. Additionally, the privacy considerations (see [Section 9](#)) are also relevant for this requirement.

Req. 6. (Single Message Transfer): In particular, for tracking of small target devices, the design should allow a single message/packet transmission of location as a complete transaction. The encoding of the Location Object is specifically tailored towards the inclusion into a single message that even respects the (Path) MTU size. The concept of a transaction is not immediately applicable to RADIUS.

Section 7.3 of [\[10\]](#) details the requirements of a "Rule based Location Data Transfer". These requirements are listed below:

Req. 7. (LS Rules): With the scenario shown in Figure 16 the decision of a Location Server to provide a Location Recipient access to location information is based on Rule Maker-defined Privacy Rules that are stored at the home network. With regard to the scenario shown in Figure 17 the Rule Maker-defined Privacy Rules are sent from the home network to the visited network (see [Section 5.5](#), [Section 5.6](#) and [Section 9](#) for more details).

Req. 8. (LG Rules): For mid-session delivery it is possible to enforce the user's privacy rules for the transfer of the Location Object. For the initial transmission of a Location Object the user would have to use network access authentication methods which provide user identity confidentiality which would render the Location Object completely useless for the visited network. For the scenario shown in Figure 16 the visited network is already in



possession of the users location information prior to the authentication and authorization of the user. A correlation between the location and the user identity might, however, still not be possible for the visited network (as explained in [Section 9](#)). The visited network MUST evaluate ruleset provided by the home AAA server as soon as possible.

Req. 9. (Viewer Rules): The Rule Maker might define (via mechanisms outside the scope of this document) which policy rules are disclosed to other entities.

Req. 10. (Full Rule language): Geopriv has defined a rule language capable of expressing a wide range of privacy rules which is applicable in the area of the distribution of Location Objects. A basic ruleset is provided with the Basic-Policy-Rules attribute [Section 5.5](#). A reference to the extended ruleset is carried in [Section 5.6](#). The format of these rules are described in [\[18\]](#) and [\[19\]](#).

Req. 11. (Limited Rule language): A limited (or basic) ruleset is provided by the Policy-Information attribute [Section 5.5](#) (and as introduced with PIDF-LO [\[21\]](#)).

Section 7.4 of [\[10\]](#) details the requirements of a "Location Object Privacy and Security". These requirements are listed below:

Req. 12 (Identity Protection): Support for unlinkable pseudonyms is provided by the usage of a corresponding authentication and key exchange protocol. Such protocols are available, for example, with the support of EAP as network access authentication methods. Some EAP methods support passive user identity confidentiality whereas others even support active user identity confidentiality. This issue is further discussed in [Section 10](#). The importance for user identity confidentiality and identity protection has already been recognized as an important property (see for example a document on 'EAP Method Requirements for Wireless LANs' [\[25\]](#)).

Req. 13. (Credential Requirements): As described in [Section 10](#) RADIUS signaling messages can be protected with IPsec. This allows a number of authentication and key exchange protocols to be used as part of IKE, IKEv2 or KINK.



Req. 14. (Security Features): Geopriv defines a few security requirements for the protection of Location Objects such as mutual end-point authentication, data object integrity, data object confidentiality and replay protection. As described in [Section 10](#) these requirements are fulfilled with the usage of IPsec if mutual authentication refers to the RADIUS entities (acting as various Geopriv entities) which directly communicate with each other.

Req. 15. (Minimal Crypto): A minimum of security mechanisms are mandated by the usage of RADIUS. Communication security for Location Objects between AAA infrastructure elements is provided by the RADIUS protocol (including IPsec and its dynamic key management framework) rather than on relying on object security via S/SIME (which is not available with RADIUS).



## **9. Privacy Considerations**

This section discusses privacy implications for the distribution of location information within RADIUS.

In many cases the location information of the network also reveals the current location of the user with a certain degree of precision depending on the mechanism used, the positioning system, update frequency, where the location was generated, size of the network and other mechanisms (such as movement traces or interpolation).

Two entities might act as Location Servers as shown in [Section 4](#), in Figure 16 and in Figure 17:

### **9.1. Entity in the visited network**

In this scenario it is difficult to obtain authorization policies from the end host (or user) immediately when the user attaches to the network. In this case we have to assume that the visited network does not allow unrestricted distribution of location information to other than the intended recipients (e.g., to third party entities). When the AAA messages traverses one or more broker networks, the broker network is bound by the same guidelines as the visited network with respect to the distribution of location information.

The visited network **MUST** behave according to the following guidelines:

- o Per default only the home network is allowed to receive location information. The visited network **MUST NOT** distribute location information to third parties without seeing the user's privacy rule set.
- o If the home network provides the Basic-Policy-Rules attribute either as part of the Access-Accept, the Access-Reject or the Access-Challenge message then the visited network **MUST** follow the guidance given with these rules.
- o If the home network provides the Extended-Policy-Rules attributes either as part of the Access-Accept, the Access-Reject or the Access-Challenge message then the visited network **MUST** fetch the full ruleset at the indicated URL and **MUST** follow the guidance given with these rules.
- o If the RADIUS client in the visited network learns the basic rule set or a reference to the extended rule set by means outside the RADIUS protocol (e.g., provided by the end host) then it **MUST** include the Basic-Policy-Rules and the Extended-Policy-Rules



attribute in the Access-Request message towards the home AAA server. Furthermore, the visited network MUST evaluate these rules prior to the transmission of location information either to the home network or a third party. The visited network MUST follow the guidance given with these rules.

- o If the RADIUS client in the visited network receives the Basic-Policy-Rules attribute with Access-Accept or the Access-Challenge message then the Basic-Policy-Rules MUST be attach in subsequent RADIUS messages which contain the Location-Information attribute (such as interim accounting messages).
- o If the RADIUS client in the visited network receives the Extended-Policy-Rules attribute with Access-Accept or the Access-Challenge message then the Basic-Policy-Rules attribute MUST be attach in subsequent RADIUS messages which contain the Location-Information attribute (such as interim accounting messages).

## **9.2. Entity in the home network**

The AAA server in the home network might be an ideal place for storing authorization policies. The user typically has a contractual relationship with his home network and hence the trust relationship between them is stronger. Once the infrastructure is deployed and useful applications are available there might be a strong desire to use location information for other purposes as well (such as location aware applications). Authorization policy rules described in [19] and in [18] are tailored for this environment. These policies might be useful for limiting further distribution of the user's location to other location based services. The home AAA server (or a similar entity) thereby acts as a location server for access to location services.

The home network MUST behave according to the following guidelines:

- o As a default policy the home network MUST NOT distribute the user's location information to third party entities.
- o If a user provides basic authorization policies then these rules MUST be returned to the visited network in the Access-Accept, the Access-Reject or the Access-Challenge message.
- o If a user provides basic authorization policies then these rules MUST be returned to the visited network in the Access-Accept, the Access-Reject or the Access-Challenge message.
- o If a user provides extended authorization policies then they MUST be accessible for the visited networking using a reference to



these rule set. The Extended-Policy-Rules attribute MUST include the reference and they MUST be sent to the visited network in the Access-Accept, the Access-Reject or the Access-Challenge message.

- o The home network MUST follow the user provided rule set for both local storage and for further distribution. With regard to the usage of these rules the home network MUST ensure that the users preferences are taken care of within the given boundaries (such as legal regulations or operational considerations). For example, a user might not want the home network to store information about its location information beyond a indicated time frame. However, a user might on the other hand want to ensure that disputes concerning the billed amount can be resolved. location information might help to resolve the dispute. The user might, for example, be able to show that he has never been at the indicated place.
- o If the policy rules provided by the user indicate that location information must not be distributed at all then the home network MUST provide the Basic-Policy-Rules to the RADIUS entity in the visited network via an Access-Accept, the Access-Reject and the Access-Challenge message. The RADIUS server in the user's home network would set the 'Retention-Expires' and the 'Retransmission-allowed' field to the user indicated value.

For the envisioned usage scenarios, the identity of the user and his device is tightly coupled to the transfer of location information. If the identity can be determined by the visited network or AAA brokers, then it is possible to correlate location information with a particular user. As such, it allows the visited network and brokers to learn movement patterns of users.

The identity of the user can "leak" to the visited network or AAA brokers in a number of ways:

- o The user's device may employ a fixed MAC address, or base its IP address on such an address. This enables the correlation of the particular device to its different locations. Techniques exist to avoid the use of an IP address that is based on MAC address [26]. Some link layers make it possible to avoid MAC addresses or change them dynamically.
- o Network access authentication procedures such as PPP CHAP [27] or EAP [28] may reveal the user's identity as a part of the authentication procedure. Techniques exist to avoid this problem in EAP, for instance by employing private Network Access Identifiers (NAIs) in the EAP Identity Response message [29] and by method-specific private identity exchange in the EAP method (e.g., [29], [30], [31]). Support for identity privacy within



CHAP is not available.

- o AAA protocols may return information from the home network to the visited in a manner that makes it possible to either identify the user or at least correlate his session with other sessions, such as the use of static data in a Class attribute [2] or in some accounting attribute usage scenarios [32].
- o Mobility mechanisms may reveal some permanent identifier (such as a home address) in cleartext in the packets relating to mobility signaling.
- o Application protocols may reveal other permanent identifiers.

Note that to prevent the correlation of identities with location information it is necessary to prevent leakage of identity information from all sources, not just one.

Unfortunately, most users are not educated about the importance of identity confidentiality and there is a lack of support for it in many protocols. This problem is made worse by the fact that the users may be unable to choose particular protocols, as the choice is often dictated by the type of network they wish to access, the kind of equipment they have, or the type of authentication method they are using.

A scenario where the user is attached to the home network is, from a privacy point of view, simpler than a scenario where a user roams into a visited network since the NAS and the home AAA are in the same administrative domain. No direct relationship between the visited and the home network operator may be available and some AAA brokers need to be consulted. With subscription-based network access as used today the user has a contractual relationship with the home network provider which could allow higher privacy considerations to be applied (including policy rules stored at the home network itself for the purpose of restricting further distribution).

In many cases it is necessary to secure the transport of location information along the RADIUS infrastructure. Mechanisms to achieve this functionality are discussed in [Section 10](#).



## **10. Security Considerations**

Requirements for the protection of a Location Object are defined in [10]: Mutual end-point authentication, data object integrity, data object confidentiality and replay protection. The distribution of location information can be restricted with the help of authorization policies. Basic authorization policies are attached to the location information itself, in the same fashion as described in [21]. It is possible that the user was already able to transfer some authorization policies to the access network to restrict the distribution of location information. This is, however, rather unlikely in case of roaming users. Hence, it will be primarily the NAS creating the Location Object which also sets the authorization policies. If no authorization information is provided by the user then the visited network **MUST** set the authorization policies to only allow the home AAA server to use the provided location information. Other entities, such as the visited network and possibly AAA brokers **MUST NOT** use the location information for a purpose other than described in this document. More extensible authorization policies can be stored at the user's home network. These policies are useful when location information is distributed to other entities in a location-based service. This scenario is, however, outside the scope of this document.

It is necessary to use authorization policies to limit the unauthorized distribution of location information. The security requirements which are created based on [10] are inline with threats which appear in the relationship with disclosure of location information as described in [33]. PIDF-LO [21] proposes S/MIME to protect the Location Object against modifications. S/SIME relies on public key cryptography which raises performance, deployment and size considerations. Encryption would require that the local AAA server or the NAS knows the recipient's public key (e.g., the public key of the home AAA server). Knowing the final recipient of the location information is in many cases difficult for RADIUS entities. Some sort of public key infrastructure would be required to obtain the public key and to verify the digital signature (at the home network). Providing per-object cryptographic protection is, both at the home and at the visited network, computationally expensive.

If no authentication, integrity and replay protection between the participating RADIUS entities is provided then an adversaries can spoof and modify transmitted attributes. Two security mechanisms are proposed for RADIUS:

- o [2] proposes the usage of a static key which might raise some concerns about the lack dynamic key management.



- o RADIUS over IPsec [34] allows to run standard key management mechanisms, such as KINK, IKE and IKEv2 [35], to establish IPsec security associations. Confidentiality protection MUST be used to prevent eavesdropper gaining access to location information. Confidentiality protection is not only a property required by this document, it is also required for the transport of keying material in the context of EAP authentication and authorization. Hence, this requirement is, in many environments, already fulfilled. Mutual authentication must be provided between the local AAA server and the home AAA server to prevent man-in-the-middle attacks from being successful. This is another requirement raised in the area of key transport with RADIUS and does not represent a deployment obstacle. The performance advantages superior compared to the usage of S/MIME and object security since the expensive authentication and key exchange protocol run needs to be provided only once (for a long time). Symmetric channel security with IPsec is highly efficient. Since IPsec protection is suggested as a mechanism to protect RADIUS already no additional considerations need to be addressed beyond those described in [34]. Where an untrusted AAA intermediary is present, the Location Object MUST NOT be provided to the intermediary.

In case that IPsec protection is not available for some reason and RADIUS specific security mechanisms have to be used then the following considerations apply. The Access-Request message is not integrity protected. This would allow an adversary to change the contents of the Location Object or to insert and modify attributes and fields or to delete attributes. To address these problems the Message-Authenticator (80) can be used to integrity protect the entire Access-Request packet. The Message-Authenticator (80) is also required when EAP is used and hence is supported by many modern RADIUS servers.

Access-Request packets including Location attribute(s) without a Message-Authenticator(80) attribute SHOULD be silently discarded by the RADIUS server. A RADIUS server supporting the Location attributes MUST calculate the correct value of the Message-Authenticator(80) and MUST silently discard the packet if it does not match the value sent.

Access-Accept, including Location attribute(s) without a Message-Authenticator(80) attribute SHOULD be silently discarded by the NAS. A NAS supporting the Location attribute MUST calculate the correct value of a received Message-Authenticator(80) and MUST silently discard the packet if it does not match the value sent.

RADIUS and Diameter make some assumptions about the trust between traversed AAA entities in sense that object level security is not



provided by neither RADIUS nor Diameter. Hence, some trust has to be placed on the AAA entities to behave according to the defined rules. Furthermore, the AAA protocols do not involve the user in their protocol interaction except for tunneling authentication information (such as EAP messages) through their infrastructure. RADIUS and Diameter have even become a de-facto protocol for key distribution. Hence, in the past there were some concerns about the trust placed into the infrastructure particularly from the security area when it comes to keying. The EAP keying infrastructure is described in [\[28\]](#).

## 11. IANA Considerations

The authors request that the Attribute Types, and Attribute Values defined in this document be registered by the Internet Assigned Numbers Authority (IANA) from the RADIUS name spaces as described in the "IANA Considerations" section of [RFC 3575](#) [8], in accordance with [BCP 26](#) [9]. Additionally, the Attribute Type should be registered in the Diameter name space.

This document defines the following attributes:

- Operator-Name
- Location-Information
- Basic-Policy-Rules
- Extended-Policy-Rules
- Challenge-Capable
- Requested-Info

Please refer to [Section 6](#) for the registered list of numbers.

This document also instructs IANA to assign a new value for the Error-Cause attribute [5], of "Location-Info-Required" TBA.

Additionally, IANA is requested to create the following new registries:

### 11.1. New Registry: Operator Type

This document also defines an operator namespace registry (used in the Namespace field of the Operator-Name attribute). IANA is requested to add the following values to this registry using their identifier and a token for the operator-namespace / registry owner:

Identifier		Operator-Namespace / Registry Owner
0		TADIG
1		E212
2		REALM
3		ICC

Following the policies outlined in [9] new values to the Operator-Namespaces will be assigned after Expert Review initiated by the O&M Area Director in consultation with the RADEXT working group chairs or the working group chairs of a designated successor working group. Updates can be provided based on expert approval only. No mechanism



to mark entries as "deprecated" is envisioned. Based on expert approval it is possible to delete entries from the registry.

### **11.2. New Registry: Requested-Info attribute**

This document creates a new IANA registry for the Requested-Info attribute. IANA is requested to add the following four values to this registry:

Value	Capability Token
1	CIVIC_LOCATION
2	GEO_LOCATION
4	USERS_LOCATION
8	NAS_LOCATION

The semantic of these values is defined in [Section 5.8](#).

Following the policies outline in [8] new Capability Tokens with a description of their semantic for usage with the Requested-Info attribute will be assigned after Expert Review initiated by the O&M Area Directors in consultation with the RADEXT working group chairs or the working group chairs of a designated successor working group. Updates can be provided based on expert approval only. A designated expert will be appointed by the O&M Area Directors. No mechanism to mark entries as "deprecated" is envisioned. Based on expert approval it is possible to delete entries from the registry.

Each registration must include:

Name:

Capability Token (i.e., an identifier of the capability)

Description:

Brief description indicating the meaning of the info element.

Numerical Value:

A numerical value that is placed into the Capability attribute representing a bit in the bit-string of the Requested-Info attribute.



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