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**Recommendation for Not Using AS_SET and AS_CONFED_SET in BGP
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Abstract

This document recommends against the use of the AS_SET and AS_CONFED_SET types of the AS_PATH in BGPv4. This is done to simplify the design and implementation of the BGP protocol and to make the semantics of the originator of a route more clear. This will also simplify the design, implementation and deployment of ongoing work in the Secure Inter-Domain Routing Working Group.

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1. Introduction

The AS_SET path segment type of the AS_PATH attribute ([\[RFC4271\]](#), [Section 4.3](#)) is created by a router that is performing route aggregation and contains an unordered set of ASs that the update has traversed. The AS_CONFED_SET path type ([\[RFC5065\]](#)) of the AS_PATH attribute is created by a router that is performing route aggregation and contains an unordered set of Member AS Numbers in the local confederation that the update has traversed. It is very similar to AS_SETs but is used within a confederation.

By performing aggregation, a router is, in essence, combining multiple existing routes into a single new route. This type of aggregation blurs the semantics of what it means to originate a route. Said aggregation can therefore cause operational issues such as not being able to authenticate a route origin for the aggregate prefix in new BGP security technologies (such as those that take advantage of the "X.509 Extensions for IP Addresses and AS Identifiers" [\[RFC3779\]](#)). This in turn would result in reachability problems for aggregated prefix and its components (i.e., more specifics). Said aggregation also creates traffic engineering issues because the precise path information for the component prefixes is not preserved.

From analysis of past Internet routing data it is apparent that aggregation that involves AS_SETs is very seldom used in practice on the public network [\[analysis\]](#) and, when it is used, it is usually used incorrectly -- reserved AS numbers ([\[RFC1930\]](#)) and / or only a single AS in the AS_SET are by far the most common case. Because the aggregation involving AS_SETs is very rarely used, the reduction in table size provided by said aggregation is extremely small, and any advantage thereof is outweighed by additional complexity in the BGP protocol. As noted above, said aggregation also poses impediments to implementation of said new BGP security technologies.

In the past, AS_SET had been used in a few rare cases to allow route aggregation where two or more providers could form the same prefix, using the exact match of the other's prefix in some advertisement and configuring the aggregation differently elsewhere. The key to configuring this correctly was to form the aggregate at the border in the outbound BGP policy and omit prefixes from the AS that the aggregate was being advertised to. The AS_SET therefore allowed this practice without the loss of BGP's AS_PATH loop protection. This use of AS_SET served a purpose which fell in line with the original intended use. Without use of AS_SET, aggregates must always contain only less specific prefixes (not less than or equal to), and must never aggregate an exact match.

2. Requirements notation

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [[RFC2119](#)].

3. Recommendation to Network Operators

It is RECOMMENDED that operators not generate any new announcements containing AS_SETs or AS_CONFED_SETs. If they have already announced routes with AS_SETs or AS_CONFED_SETs in them, then they SHOULD withdraw those routes and re-announce routes for the component prefixes (i.e., the more specifics of the previously aggregated prefix) without AS_SETs in the updates. This involves undoing the aggregation that was previously performed (with AS_SETs), and announcing more specifics (without AS_SETs). Route aggregation that was previously performed by proxy aggregation (i.e., without the use of AS_SETs) is still possible under some conditions. As with any change, the operator should understand the full implications of the change.

It is worth noting that new technologies (such as those that take advantage of the "X.509 Extensions for IP Addresses and AS Identifiers" [[RFC3779](#)]) might not support routes with AS_SETs / AS_CONFED_SETs in them, and may treat as infeasible routes containing them. Future BGP implementations may also do the same. It is expected that, even before the deployment of these new or future technologies, operators may filter routes with AS_SETs / AS_CONFED_SETs in them. Other than making that observation, this document is not intended to make any recommendation for how an operator should behave when receiving a route with AS_SET or AS_CONFED_SET in it. This document's focus is entirely on the sender side as discussed in the preceding paragraph.

4. IANA Considerations

This document requires no IANA actions.

5. Security Considerations

This document discourages the use of aggregation techniques that create AS_SETs. Future work may update the protocol to remove support for the AS_SET path segment type of the AS_PATH attribute. This will remove complexity and code that is not exercised very often, which decreases the attack surface. This will also simplify

the design and implementation of the RPKI and systems that will rely on it.

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Apologies to those who we may have missed, it was not intentional.

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