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**TLS encryption for RADIUS**  
**draft-ietf-radext-radsec-07**

Abstract

This document specifies security on the transport layer (TLS) for the RADIUS protocol when transmitted over TCP. This enables dynamic trust relationships between RADIUS servers.

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## **1. Introduction**

The RADIUS protocol [[RFC2865](#)] is a widely deployed authentication and authorisation protocol. The supplementary RADIUS Accounting specification [[RFC2866](#)] also provides accounting mechanisms, thus delivering a full AAA solution. However, RADIUS is experiencing several shortcomings, such as its dependency on the unreliable transport protocol UDP and the lack of security for large parts of its packet payload. RADIUS security is based on the MD5 algorithm, which has been proven to be insecure.

The main focus of RADIUS over TLS is to provide a means to secure the communication between RADIUS/TCP peers on the transport layer. The most important use of this specification lies in roaming environments where RADIUS packets need to be transferred through different administrative domains and untrusted, potentially hostile networks. An example for a world-wide roaming environment that uses RADIUS over TLS to secure communication is "eduroam", see [[eduroam](#)].

There are multiple known attacks on the MD5 algorithm which is used in RADIUS to provide integrity protection and a limited confidentiality protection (see [[MD5-attacks](#)]). RADIUS over TLS wraps the entire RADIUS packet payload into a TLS stream and thus mitigates the risk of attacks on MD5.

Because of the static trust establishment between RADIUS peers (IP address and shared secret) the only scalable way of creating a massive deployment of RADIUS-servers under control by different administrative entities is to introduce some form of a proxy chain to route the access requests to their home server. This creates a lot of overhead in terms of possible points of failure, longer transmission times as well as middleboxes through which authentication traffic flows. These middleboxes may learn privacy-relevant data while forwarding requests. The new features in RADIUS over TLS obsolete the use of IP addresses and shared MD5 secrets to identify other peers and thus allow the dynamic establishment of connections to peers that are not previously configured, and thus makes it possible to avoid aggregation-only RADIUS proxies and reduce the number of middleboxes which can eavesdrop on traffic. One mechanism to discover RADIUS over TLS peers with DNS is specified in [[I-D.winter-dynamic-discovery](#)].

### **1.1. Requirements Language**

In this document, several words are used to signify the requirements of the specification. The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in



[RFC 2119](#). [[RFC2119](#)]

## **1.2. Terminology**

RADIUS/TLS node: a RADIUS over TLS client or server

RADIUS/TLS Client: a RADIUS over TLS instance which initiates a new connection.

RADIUS/TLS Server: a RADIUS over TLS instance which listens on a RADIUS over TLS port and accepts new connections

RADIUS/UDP: classic RADIUS transport over UDP as defined in [[RFC2865](#)]

## **2. Normative: Transport Layer Security for RADIUS over TCP**

### **2.1. TCP port and packet types**

The default destination port number for RADIUS over TLS is TCP/2083. There are no separate ports for authentication, accounting and dynamic authorisation changes. The source port is arbitrary.

### **2.2. TLS negotiation**

RADIUS has no notion of negotiating TLS in an established connection. Servers and clients need to be preconfigured to use RADIUS/TLS for a given endpoint.

### **2.3. Connection Setup**

RADIUS/TLS nodes

1. establish TCP connections as per [[I-D.dekok-radext-tcp-transport](#)]
2. immediately negotiate TLS sessions. The following restrictions apply: according to [[RFC5246](#)] or its predecessor TLS 1.1. The following restrictions apply:
  - \* Support for TLS v1.1 [[RFC4346](#)] or later (e.g. TLS 1.2 [[RFC5246](#)])) is REQUIRED.
  - \* Support for certificate-based mutual authentication is REQUIRED.
  - \* Negotiation of mutual authentication is REQUIRED.
  - \* Negotiation of a ciphersuite providing for confidentiality as well as integrity protection is REQUIRED.



- \* Support for and negotiation of compression is OPTIONAL.
  - \* Support for TLS-PSK mutual authentication [[RFC4279](#)] is OPTIONAL.
  - \* RADIUS/TLS implementations MUST at a minimum support negotiation of the TLS\_RSA\_WITH\_3DES\_EDE\_CBC\_SHA), and SHOULD support TLS\_RSA\_WITH\_RC4\_128\_SHA and TLS\_RSA\_WITH\_AES\_128\_CBC\_SHA as well (see [Section 3.2](#) (1) ).
  - \* In addition, RADIUS/TLS implementations MUST support negotiation of the mandatory-to-implement ciphersuites required by the versions of TLS that they support.
3. If TLS is used in an X.509 certificate based operation mode, the following list of certificate validation options applies:
- \* Implementations MUST allow to configure a list of acceptable Certification Authorities for incoming connections.
  - \* Certificate validation MUST include the verification rules as per [[RFC5280](#)].
  - \* Implementations SHOULD indicate their acceptable Certification Authorities as per [section 7.4.4](#) (server side) and x.y.z ["Trusted CA Indication"] (client side) of [[RFC5246](#)] (see [Section 3.1](#))
  - \* Implementations SHOULD allow to configure a list of acceptable certificates, identified via certificate fingerprint. When a fingerprint configured, the fingerprint is prepended with an ASCII label identifying the hash function followed by a colon. Implementations MUST support SHA-1 as the hash algorithm and use the ASCII label "sha-1" to identify the SHA-1 algorithm. The length of a SHA-1 hash is 20 bytes and the length of the corresponding fingerprint string is 65 characters. An example certificate fingerprint is: sha-1:E1:2D:53:2B:7C:6B:8A:29:A2:76:C8:64:36:0B:08:4B:7A:F1:9E:9D
  - \* Peer validation always includes a check on whether the locally configured expected DNS name or IP address of the server that is contacted matches its presented certificate. DNS names and IP addresses can be contained in the Common Name (CN) or subjectAltName entries. For verification, only one these entries is to be considered. The following precedence applies: for DNS name validation, subjectAltName:DNS has precedence over CN; for IP address validation, subjectAltName:iPAddr has precedence over CN.





- \* Implementations SHOULD allow to configure a set of acceptable values for subjectAltName:URI.

4. start exchanging RADIUS datagrams. Note [Section 3.3](#) (1) ). The shared secret to compute the (obsolete) MD5 integrity checks and attribute encryption MUST be "radsec" (see [Section 3.3](#) (2) ).

## **2.4. Connecting Client Identity**

In RADIUS/UDP, clients are uniquely identified by their IP address. The IP address alone does not permit the server to determine whether the connecting entity is a NAS or a different server which proxies a request. When NAT is used on the path to the server, it also does not permit to determine whether there is more than one entity connecting from the same IP address.

RADIUS/TLS makes it possible to preserve this traditional RADIUS semantics by identifying a connecting client by the IP address which initiated the TLS connection. In addition, it permits a much more fine-grained identification. The parameters of the TLS connection can be attributed to the RADIUS packets inside the TLS connection. An implementation of RADIUS/TLS should expose as many details of the TLS connection which belongs to an incoming RADIUS packet as possible to the application layer to allow the administrator to define the identification criteria which are applicable to his desired operational model. In X.509 certificate operation, at least the following parameters of the TLS connection should be exposed:

- o Originating IP address
- o Certificate Fingerprint
- o Issuer
- o Subject
- o all X509v3 Extended Key Usage
- o all X509v3 Subject Alternative Name
- o all X509v3 Certificate Policies

In TLS-PSK operation, at least the following parameters of the TLS connection should be exposed:

- o Originating IP address



- o TLS Identifier

## **2.5. RADIUS Datagrams**

Authentication, Accounting and Authorization packets are sent according to the following rules:

RADIUS/TLS clients handle the following packet types from [[RFC2865](#)], [[RFC2866](#)], [[RFC5176](#)] on the connection they initiated (see [Section 3.3](#) (3) and (4) ):

- o send Access-Request
- o send Accounting-Request
- o send Status-Server
- o send Disconnect-ACK
- o send Disconnect-NAK
- o send CoA-ACK
- o send CoA-NAK
- o receive Access-Challenge
- o receive Access-Accept
- o receive Access-Reject
- o receive Accounting-Response
- o receive Disconnect-Request
- o receive CoA-Request

RADIUS/TLS servers handle the following packet types from [[RFC2865](#)], [[RFC2866](#)], [[RFC5176](#)] on the connections they serve to clients:

- o receive Access-Request
- o receive Accounting-Request
- o receive Status-Server
- o receive Disconnect-ACK



- o receive Disconnect-NAK
- o receive CoA-ACK
- o receive CoA-NAK
- o send Access-Challenge
- o send Access-Accept
- o send Access-Reject
- o send Accounting-Response
- o send Disconnect-Request
- o send CoA-Request

### **3. Informative: Design Decisions**

This section explains the design decisions that led to the rules defined in the previous section.

#### **3.1. X.509 Certificate Considerations**

(1) If a RADIUS/TLS client is in possession of multiple certificates from different CAs (i.e. is part of multiple roaming consortia) and dynamic discovery is used, the discovery mechanism possibly does not yield sufficient information to identify the consortium uniquely (e.g. DNS discovery). Subsequently, the client may not know by itself which client certificate to use for the TLS handshake. Then it is necessary for the server to signal which consortium it belongs to, and which certificates it expects. If there is no risk of confusing multiple roaming consortia, providing this information in the handshake is not crucial.

(2) If a RADIUS/TLS server is in possession of multiple certificates from different CAs (i.e. is part of multiple roaming consortia), it will need to select one of its certificates to present to the RADIUS/TLS client. If the client sends the Trusted CA Indication, this hint can make the server select the appropriate certificate and prevent a handshake failure. Omitting this indication makes it impossible to deterministically select the right certificate in this case. If there is no risk of confusing multiple roaming consortia, providing this indication in the handshake is not crucial.

(3) If dynamic peer discovery as per [[I-D.winter-dynamic-discovery](#)] is used, peer authentication alone is not sufficient; the peer must



also be authorised to perform user authentications. In these cases, the trust fabric cannot depend on peer authentication methods like DNSSEC to identify RADIUS/TLS nodes. The nodes also need to be properly authorised. Typically, this can be achieved by adding appropriate authorisation fields into a X.509 certificate. Such fields include SRV authority [[RFC4985](#)], subjectAltNames, or a defined list of certificate fingerprints. Operators of a RADIUS/TLS infrastructure should define their own authorisation trust model and apply this model to the certificates. The checks enumerated in [Section 2.3](#) provide sufficient flexibility for the implementation of authorisation trust models.

### **[3.2.](#) Ciphersuites and Compression Negotiation Considerations**

Not all TLS ciphersuites in [[RFC5246](#)] are supported by available TLS tool kits, and licenses may be required in some cases. The existing implementations of RADIUS/TLS use OpenSSL as cryptographic backend, which supports all of the ciphersuites listed in the rules in the normative section.

The TLS ciphersuite TLS\_RSA\_WITH\_3DES\_EDE\_CBC\_SHA is mandatory-to-implement according to [[RFC5246](#)] and thus has to be supported by RADIUS/TLS nodes.

The two other ciphersuites in the normative section are widely implemented in TLS toolkits and are considered good practice to implement.

### **[3.3.](#) RADIUS Datagram Considerations**

(1) After the TLS session is established, RADIUS packet payloads are exchanged over the encrypted TLS tunnel. In RADIUS/UDP, the packet size can be determined by evaluating the size of the datagram that arrived. Due to the stream nature of TCP and TLS, this does not hold true for RADIUS/TLS packet exchange. Instead, packet boundaries of RADIUS packets that arrive in the stream are calculated by evaluating the packet's Length field. Special care needs to be taken on the packet sender side that the value of the Length field is indeed correct before sending it over the TLS tunnel, because incorrect packet lengths can no longer be detected by a differing datagram boundary. See section 2.6.4 of [[I-D.dekok-radext-tcp-transport](#)] for more details.

(2) Within RADIUS [[RFC2865](#)], a shared secret is used for hiding of attributes such as User-Password, as well as in computation of the Response Authenticator. In RADIUS accounting [[RFC2866](#)], the shared secret is used in computation of both the Request Authenticator and the Response Authenticator. Since TLS provides





integrity protection and encryption sufficient to substitute for RADIUS application-layer security, it is not necessary to configure a RADIUS shared secret. The use of a fixed string for the obsolete shared secret eliminates possible node misconfigurations.

(3) RADIUS [[RFC2865](#)] uses different UDP ports for authentication, accounting and dynamic authorisation changes. RADIUS/TLS allocates a single port for all RADIUS packet types. Nevertheless, in RADIUS/TLS the notion of a client which sends authentication requests and processes replies associated with it's users' sessions and the notion of a server which receives requests, processes them and sends the appropriate replies is to be preserved. The normative rules about acceptable packet types for clients and servers mirror the packet flow behaviour from RADIUS/UDP.

(4) RADIUS [[RFC2865](#)] used negative ICMP responses to a newly allocated UDP port to signal that a peer RADIUS server does not support reception and processing of the packet types in [[RFC5176](#)]. These packet types are listed as to be received in RADIUS/TLS implementations. Note well: it is not required for an implementation to actually process these packet types. It is sufficient that upon receiving such a packet, an unconditional NAK is sent back to indicate that the action is not supported.

#### **4. Compatibility with other RADIUS transports**

Ongoing work in the IETF defines multiple alternative transports to the classic UDP transport model as defined in [[RFC2865](#)], namely RADIUS over TCP [[I-D.dekok-radext-tcp-transport](#)], RADIUS over DTLS [[I-D.dekok-radext-dtls](#)] and this present document on RADIUS over TLS.

RADIUS/TLS does not specify any inherent backwards compatibility to RADIUS/UDP or cross compatibility to the other transports, i.e. an implementation which implements RADIUS/TLS only will not be able to receive or send RADIUS packet payloads over other transports. An implementation wishing to be backward or cross compatible (i.e. wishes to serve clients using other transports than RADIUS/TLS) will need to implement these other transports along with the RADIUS/TLS transport and be prepared to send and receive on all implemented transports, which is called a multi-stack implementation.

If a given IP device is able to receive RADIUS payloads on multiple transports, this may or may not be the same instance of software, and it may or may not serve the same purposes. It is not safe to assume that both ports are interchangeable. In particular, it can not be assumed that state is maintained for the packet payloads between the transports. Two such instances MUST be considered separate RADIUS server entities.



As a consequence, the selection of transports to communicate from a client to a server is a manual administrative action. An automatic fallback to RADIUS/UDP is NOT RECOMMENDED, as it may lead to down-bidding attacks on the peer communication.

## **5. Diameter Compatibility**

Since RADIUS/TLS is only a new transport profile for RADIUS, compatibility of RADIUS/TLS - Diameter [[RFC3588](#)] vs. RADIUS/UDP [[RFC2865](#)] - Diameter [[RFC3588](#)] is identical. The considerations regarding payload size in [[I-D.dekok-radext-tcp-transport](#)] apply.

## **6. Security Considerations**

The computational resources to establish a TLS tunnel are significantly higher than simply sending mostly unencrypted UDP datagrams. Therefore, clients connecting to a RADIUS/TLS node will more easily create high load conditions and a malicious client might create a Denial-of-Service attack more easily.

In the case of dynamic peer discovery as per [[I-D.winter-dynamic-discovery](#)], a RADIUS/TLS node needs to be able to accept connections from a large, not previously known, group of hosts, possibly the whole internet. In this case, the server's RADIUS/TLS port can not be protected from unauthorised connection attempts with measures on the network layer, i.e. access lists and firewalls. This opens more attack vectors for Distributed Denial of Service attacks, just like any other service that is supposed to serve arbitrary clients (like for example web servers).

In the case of dynamic peer discovery as per [[I-D.winter-dynamic-discovery](#)], X.509 certificates are the only proof of authorisation for a connecting RADIUS/TLS nodes. Special care needs to be taken that certificates get verified properly according to the chosen trust model (particularly: consulting CRLs, checking critical extensions, checking subjectAltNames etc.) to prevent unauthorised connections.

Some TLS ciphersuites only provide integrity validation of their payload, and provide no encryption. This specification forbids the use of such ciphersuites. Since the RADIUS payload's shared secret is fixed and well-known, failure to comply with this requirement will expose the entire datagram payload in plain text, including User-Password, to intermediate IP nodes.

If peer communication between two devices is configured for both RADIUS/TLS and RADIUS/UDP, a failover from TLS security to classic RADIUS security opens the way for a down-bidding attack if an



adversary can maliciously close the TCP connection, or prevent it from being established. In this case, security of the packet payload is reduced from the selected TLS cipher suite packet encryption to the classic MD5 per-attribute encryption. Such an attack can be mitigated by delisting the RADIUS/UDP client from the server configuration after successfully migrating that client to RADIUS/TLS.

The RADIUS/TLS transport provides authentication and encryption between RADIUS peers. In the presence of proxies, the intermediate proxies can still inspect the individual RADIUS packets, i.e. "end-to-end" encryption is not provided. Where intermediate proxies are untrusted, it is desirable to use other RADIUS mechanisms to prevent RADIUS packet payload from inspection by such proxies. One common method to protect passwords is the use of EAP methods which utilize TLS.

## **7. IANA Considerations**

This document has no actions for IANA. The TCP port 2083 was already previously assigned by IANA for RadSec, an early implementation of RADIUS/TLS. No new RADIUS attributes or packet codes are defined.

## **8. Acknowledgements**

RADIUS over TLS was first implemented as "RADSec" by Open Systems Consultants, Currumbin Waters, Australia, for their "Radiator" RADIUS server product (see [[radsec-whitepaper](#)]).

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## **Appendix A. Implementation Overview: Radiator**

Radiator implements the RadSec protocol for proxying requests with the <Authby RADSEC> and <ServerRADSEC> clauses in the Radiator configuration file.



The <AuthBy RADSEC> clause defines a RadSec client, and causes Radiator to send RADIUS requests to the configured RadSec server using the RadSec protocol.

The <ServerRADSEC> clause defines a RadSec server, and causes Radiator to listen on the configured port and address(es) for connections from <Authby RADSEC> clients. When an <Authby RADSEC> client connects to a <ServerRADSEC> server, the client sends RADIUS requests through the stream to the server. The server then handles the request in the same way as if the request had been received from a conventional UDP RADIUS client.

Radiator is compliant to version 2 of RadSec if the following options are used:

<AuthBy RADSEC>

- \* Protocol tcp
- \* UseTLS
- \* TLS\_CertificateFile
- \* Secret radsec

<ServerRADSEC>

- \* Protocol tcp
- \* UseTLS
- \* TLS\_RequireClientCert
- \* Secret radsec

As of Radiator 3.15, the default shared secret for RadSec connections is configurable and defaults to "mysecret" (without quotes). For compliance with this document, this setting needs to be configured for the shared secret "radsec". The implementation uses TCP keepalive socket options, but does not send Status-Server packets. Once established, TLS connections are kept open throughout the server instance lifetime.

## [Appendix B](#). Implementation Overview: radsecproxy

The RADIUS proxy named radsecproxy was written in order to allow use of RadSec in current RADIUS deployments. This is a generic proxy that supports any number and combination of clients and servers,



supporting RADIUS over UDP and RadSec. The main idea is that it can be used on the same host as a non-RadSec client or server to ensure RadSec is used on the wire, however as a generic proxy it can be used in other circumstances as well.

The configuration file consists of client and server clauses, where there is one such clause for each client or server. In such a clause one specifies either "type tls" or "type udp" for RadSec or UDP transport. For RadSec the default shared secret "mysecret" (without quotes), the same as Radiator, is used. For compliance with this document, this setting needs to be configured for the shared secret "radsec". A secret may be specified by putting say "secret somesharedsecret" inside a client or server clause.

In order to use TLS for clients and/or servers, one must also specify where to locate CA certificates, as well as certificate and key for the client or server. This is done in a TLS clause. There may be one or several TLS clauses. A client or server clause may reference a particular TLS clause, or just use a default one. One use for multiple TLS clauses may be to present one certificate to clients and another to servers.

If any RadSec (TLS) clients are configured, the proxy will at startup listen on port 2083, as assigned by IANA for the OSC RadSec implementation. An alternative port may be specified. When a client connects, the client certificate will be verified, including checking that the configured FQDN or IP address matches what is in the certificate. Requests coming from a RadSec client are treated exactly like requests from UDP clients.

The proxy will at startup try to establish a TLS connection to each (if any) of the configured RadSec (TLS) servers. If it fails to connect to a server, it will retry regularly. There is some back-off where it will retry quickly at first, and with longer intervals later. If a connection to a server goes down it will also start retrying regularly. When setting up the TLS connection, the server certificate will be verified, including checking that the configured FQDN or IP address matches what is in the certificate. Requests are sent to a RadSec server just like they would to a UDP server.

The proxy supports Status-Server messages. They are only sent to a server if enabled for that particular server. Status-Server requests are always responded to.

This RadSec implementation has been successfully tested together with Radiator. It is a freely available open-source implementation. For source code and documentation, see [[radsecproxy-impl](#)].



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