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**A Simple BGP-based Mobile Routing System for the Aeronautical
Telecommunications Network
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Abstract

The International Civil Aviation Organization (ICAO) is investigating mobile routing solutions for a worldwide Aeronautical Telecommunications Network with Internet Protocol Services (ATN/IPS). The ATN/IPS will eventually replace existing communication services with an IPv6-based service supporting pervasive Air Traffic Management (ATM) for Air Traffic Controllers (ATC), Airline Operations Controllers (AOC), and all commercial aircraft worldwide. This informational document describes a simple and extensible mobile routing service based on industry-standard BGP to address the ATN/IPS requirements.

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[1.](#) Introduction

The worldwide Air Traffic Management (ATM) system today uses a service known as Aeronautical Telecommunications Network based on Open Systems Interconnection (ATN/OSI). The service is used to augment controller to pilot voice communications with rudimentary short text command and control messages. The service has seen successful deployment in a limited set of worldwide ATM domains.

The International Civil Aviation Organization [[ICAO](#)] is now undertaking the development of a next-generation replacement for ATN/OSI known as Aeronautical Telecommunications Network with Internet Protocol Services (ATN/IPS). ATN/IPS will eventually provide an

IPv6-based [[RFC8200](#)] service supporting pervasive ATM for Air Traffic Controllers (ATC), Airline Operations Controllers (AOC), and all commercial aircraft worldwide. As part of the ATN/IPS undertaking, a new mobile routing service will be needed. This document presents an approach based on the Border Gateway Protocol (BGP) [[RFC4271](#)].

Aircraft communicate via wireless aviation data links that typically support much lower data rates than terrestrial wireless and wired-line communications. For example, some Very High Frequency (VHF)-based data links only support data rates on the order of 32Kbps and an emerging L-Band data link that is expected to play a key role in future aeronautical communications only supports rates on the order of 1Mbps. Although satellite data links can provide much higher data rates during optimal conditions, like any other aviation data link they are subject to errors, delay, disruption, signal intermittence, degradation due to atmospheric conditions, etc. The well-connected ground domain ATN/IPS network should therefore treat each safety-of-flight critical packet produced by (or destined to) an aircraft as a precious commodity and strive for an optimized service that provides the highest possible degree of reliability.

The ATN/IPS is an IPv6-based overlay network configured over one or more Internetworking underlays ("INETS") maintained by aeronautical network service providers such as ARINC, SITA and Inmarsat. Each INET comprises one or more "partitions" where all nodes within a partition can exchange packets with all other nodes, i.e., the partition is connected internally. There is no requirement that any two INET partitions use the same IP protocol version nor have consistent IP addressing plans in comparison with other partitions. Instead, the ATN/IPS IPv6 overlay sees each partition as a "segment" of a link-layer topology manifested through a (virtual) bridging service known as "Spanning Partitioned Aeronautical Networks (SPAN)". Further discussion of the SPAN is found in the following sections of this document, with reference to [[I-D.templin-intarea-6706bis](#)].

The ATN/IPS further assumes that each aircraft will receive an IPv6 Mobile Network Prefix (MNP) that accompanies the aircraft wherever it travels. ICAO is further proposing to assign each aircraft an entire /56 MNP for numbering its on-board networks. ATCs and AOCs will likewise receive IPv6 prefixes, but they would typically appear in static (not mobile) deployments such as air traffic control towers, airline headquarters, etc. Throughout the rest of this document, we therefore use the term "MNP" when discussing an IPv6 prefix that is delegated to any ATN/IPS end system, including ATCs, AOCs, and aircraft. We also use the term Mobility Service Prefix (MSP) to refer to an aggregated prefix assigned to the ATN/IPS by an Internet assigned numbers authority, and from which all MNPs are delegated

(e.g., up to 2^{32} IPv6 /56 MNPs could be delegated from an IPv6 /24 MSP).

Connexion By Boeing [[CBB](#)] was an early aviation mobile routing service based on dynamic updates in the global public Internet BGP routing system. Practical experience with the approach has shown that frequent injections and withdrawals of MNPs in the Internet routing system can result in excessive BGP update messaging, slow routing table convergence times, and extended outages when no route is available. This is due to both conservative default BGP protocol timing parameters (see [Section 6](#)) and the complex peering interconnections of BGP routers within the global Internet infrastructure. The situation is further exacerbated by frequent aircraft mobility events that each result in BGP updates that must be propagated to all BGP routers in the Internet that carry a full routing table.

We therefore consider an approach using a BGP overlay network routing system where a private BGP routing protocol instance is maintained between ATN/IPS Autonomous System (AS) Border Routers (ASBRs). The private BGP instance does not interact with the native BGP routing systems in underlying INETs, and BGP updates are unidirectional from "stub" ASBRs (s-ASBRs) to a small set of "core" ASBRs (c-ASBRs) in a hub-and-spokes topology. No extensions to the BGP protocol are necessary.

The s-ASBRs for each stub AS connect to a small number of c-ASBRs via dedicated high speed links and/or tunnels across the INET using industry-standard encapsulations (e.g., Generic Routing Encapsulation (GRE) [[RFC2784](#)], IPsec [[RFC4301](#)], etc.). In particular, tunneling must be used when neighboring ASBRs are separated by multiple INET hops.

The s-ASBRs engage in external BGP (eBGP) peerings with their respective c-ASBRs, and only maintain routing table entries for the MNPs currently active within the stub AS. The s-ASBRs send BGP updates for MNP injections or withdrawals to c-ASBRs but do not receive any BGP updates from c-ASBRs. Instead, the s-ASBRs maintain default routes with their c-ASBRs as the next hop, and therefore hold only partial topology information.

The c-ASBRs connect to other c-ASBRs within the same partition using internal BGP (iBGP) peerings over which they collaboratively maintain a full routing table for all active MNPs currently in service within the partition. Therefore, only the c-ASBRs maintain a full BGP routing table and never send any BGP updates to s-ASBRs. This simple routing model therefore greatly reduces the number of BGP updates that need to be synchronized among peers, and the number is reduced

further still when intradomain routing changes within stub ASes are processed within the AS instead of being propagated to the core. BGP Route Reflectors (RRs) [[RFC4456](#)] can also be used to support increased scaling properties.

When there are multiple INET partitions, the c-ASBRs of each partition use eBGP to peer with the c-ASBRs of other partitions so that the full set of MNPs for all partitions are known globally among all of the c-ASBRs. Each c/s-ASBR further configures a "SPAN address" which is taken from a global or unique-local IPv6 "SPAN prefix" assigned to each partition, as well as static forwarding table entries for all other prefixes in the SPAN. The SPAN addresses are used for nested encapsulation where the inner IPv6 packet is encapsulated in a SPAN header which is then encapsulated in an IP header specific to the INET partition.

The remainder of this document discusses the proposed BGP-based ATN/IPS mobile routing service.

2. Terminology

The terms Autonomous System (AS) and Autonomous System Border Router (ASBR) are the same as defined in [[RFC4271](#)].

The following terms are defined for the purposes of this document:

Air Traffic Management (ATM)

The worldwide service for coordinating safe aviation operations.

Air Traffic Controller (ATC)

A government agent responsible for coordinating with aircraft within a defined operational region via voice and/or data Command and Control messaging.

Airline Operations Controller (AOC)

An airline agent responsible for tracking and coordinating with aircraft within their fleet.

Aeronautical Telecommunications Network with Internet Protocol Services (ATN/IPS)

A future aviation network for ATCs and AOCs to coordinate with all aircraft operating worldwide. The ATN/IPS will be an IPv6-based overlay network service that connects access networks via tunneling over one or more Internetworking underlays.

Internetworking underlay ("INET")

A wide-area network that supports overlay network tunneling and connects Radio Access Networks to the rest of the ATN/IPS.

Example INET service providers for civil aviation include ARINC, SITA and Inmarsat.

(Radio) Access Network ("ANET")

An aviation radio data link service provider's network, including radio transmitters and receivers as well as supporting ground-domain infrastructure needed to convey a customer's data packets to outside INETs. The term ANET is intended in the same spirit as for radio-based Internet service provider networks (e.g., cellular operators), but can also refer to ground-domain networks that connect AOCs and ATCs.

partition (or "segment")

A fully-connected internal subnetwork of an INET in which all nodes can communicate with all other nodes within the same partition using the same IP protocol version and addressing plan. Each INET consists of one or more partitions.

Spanning Partitioned Aeronautical Networks (SPAN)

A virtual layer 2 bridging service that presents a unified link view to the ATN/IPS overlay even though the underlay may consist of multiple INET partitions. The SPAN is manifested through nested encapsulation in which IPv6 packets from the ATN/IPS are first encapsulated in SPAN headers which are then encapsulated in INET headers. In this way, packets sent from a source can be conveyed over the SPAN even though there may be many underlying INET partitions in the path to the destination.

SPAN Autonomous System

A "hub-of-hubs" autonomous system maintained through peerings between the core autonomous systems of different SPAN partitions.

Core Autonomous System Border Router (c-ASBR)

A BGP router located in the hub of the INET partition hub-and-spokes overlay network topology.

Core Autonomous System

The "hub" autonomous system maintained by all c-ASBRs within the same partition.

Stub Autonomous System Border Router (s-ASBR)

A BGP router configured as a spoke in the INET partition hub-and-spokes overlay network topology.

Stub Autonomous System

A logical grouping that includes all Clients currently associated with a given s-ASBR.

Client

An ATC, AOC or aircraft that connects to the ATN/IPS as a leaf node. The Client could be a singleton host, or a router that connects a mobile or fixed network.

Proxy

An ANET/INET border node that acts as a transparent intermediary between Clients and s-ASBRs. From the Client's perspective, the Proxy presents the appearance that the Client is communicating directly with the s-ASBR. From the s-ASBR's perspective, the Proxy presents the appearance that the s-ASBR is communicating directly with the Client.

Mobile Network Prefix (MNP)

An IPv6 prefix that is delegated to any ATN/IPS end system, including ATCs, AOCs, and aircraft.

Mobility Service Prefix (MSP)

An aggregated prefix assigned to the ATN/IPS by an Internet assigned numbers authority, and from which all MNPs are delegated (e.g., up to 2^{32} IPv6 /56 MNPs could be delegated from a /24 MSP).

3. ATN/IPS Routing System

The ATN/IPS routing system comprises a private BGP instance coordinated in an overlay network via tunnels between neighboring ASBRs over one or more underlying INETs. The overlay does not interact with the underlying INET BGP routing systems, and only a small and unchanging set of MSPs are advertised externally instead of the full dynamically changing set of MNPs.

Within each INET partition, one or more s-ASBRs connect each stub AS to the INET partition core using a shared stub AS Number (ASN). Each s-ASBR further uses eBGP to peer with one or more c-ASBRs. All c-ASBRs are members of the INET partition core AS, and use a shared core ASN. Globally-unique public ASNs could be assigned, e.g., either according to the standard 16-bit ASN format or the 32-bit ASN scheme defined in [[RFC6793](#)].

The c-ASBRs use iBGP to maintain a synchronized consistent view of all active MNPs currently in service within the INET partition. Figure 1 below represents the reference INET partition deployment. (Note that the figure shows details for only two s-ASBRs (s-ASBR1 and s-ASBR2) due to space constraints, but the other s-ASBRs should be understood to have similar Stub AS, MNP and eBGP peering arrangements.) The solution described in this document is flexible enough to extend to these topologies.

entries only for the MNPs that are currently active, and packets destined to all other MNPs will correctly incur ICMPv6 Destination Unreachable messages [RFC4443] due to the black hole route. (This is the same behavior as for ordinary BGP routers in the Internet when they receive packets for which there is no route available.) The c-ASBRs do not send eBGP updates for MNPs to s-ASBRs, but instead originate a default route. In this way, s-ASBRs have only partial topology knowledge (i.e., they know only about the active MNPs currently within their stub ASes) and they forward all other packets to c-ASBRs which have full topology knowledge.

The core ASes of each INET partition are joined together through external BGP peerings. The c-ASBRs of each partition establish external peerings with the c-ASBRs of other partitions to form a "core-of-cores" SPAN AS. The SPAN AS contains the global knowledge of all MNPs deployed worldwide, and supports ATN/IPS overlay communications between nodes located in different INET partitions by virtue of SPAN encapsulation. Figure 2 shows a reference SPAN topology.

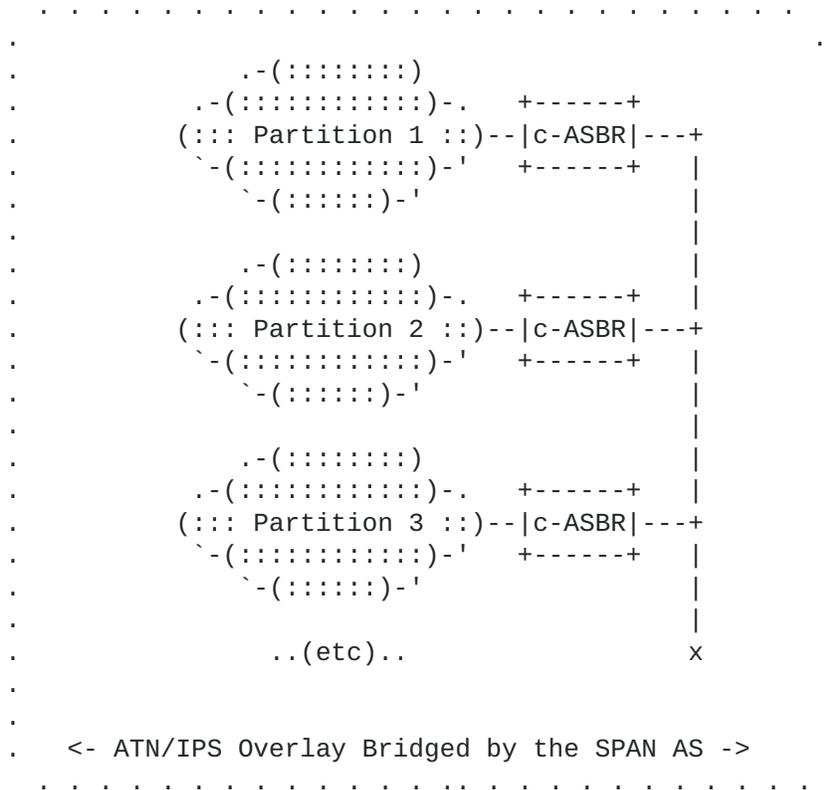


Figure 2: The SPAN

Scaling properties of this ATN/IPS routing system are limited by the number of BGP routes that can be carried by the c-ASBRs. A 2015 study showed that BGP routers in the global public Internet at that time carried more than 500K routes with linear growth and no signs of router resource exhaustion [[BGP](#)]. A more recent network emulation study also showed that a single c-ASBR can accommodate at least 1M dynamically changing BGP routes even on a lightweight virtual machine. Commercially-available high-performance dedicated router hardware can support many millions of routes.

Therefore, assuming each c-ASBR can carry 1M or more routes, this means that at least 1M ATN/IPS end system MNPs can be serviced by a single set of c-ASBRs and that number could be further increased by using RRs and/or more powerful routers. Another means of increasing scale would be to assign a different set of c-ASBRs for each set of MSPs. In that case, each s-ASBR still peers with one or more c-ASBRs from each set of c-ASBRs, but the s-ASBR institutes route filters so that it only sends BGP updates to the specific set of c-ASBRs that aggregate the MSP. In this way, each set of c-ASBRs maintains separate routing and forwarding tables so that scaling is distributed across multiple c-ASBR sets instead of concentrated in a single c-ASBR set. For example, a first c-ASBR set could aggregate an MSP segment A::/32, a second set could aggregate B::/32, a third could aggregate C::/32, etc. The union of all MSP segments would then constitute the collective MSP(s) for the entire ATN/IPS, with potential for supporting many millions of mobile networks or more.

In this way, each set of c-ASBRs services a specific set of MSPs, and each s-ASBR configures MSP-specific routes that list the correct set of c-ASBRs as next hops. This design also allows for natural incremental deployment, and can support initial medium-scale deployments followed by dynamic deployment of additional ATN/IPS infrastructure elements without disturbing the already-deployed base. For example, a few more c-ASBRs could be added if the MNP service demand ever outgrows the initial deployment. For larger-scale applications (such as unmanned air vehicles and terrestrial vehicles) even larger scales can be accommodated by adding more c-ASBRs.

4. ATN/IPS (Radio) Access Network (ANET) Model

(Radio) Access Networks (ANETs) connect end system Clients such as aircraft, ATCs, AOCs etc. to the ATN/IPS routing system. Clients may connect to multiple ANETs at once, for example, when they have both satellite and cellular data links activated simultaneously. Clients may further move between ANETs in a manner that is perceived as a network layer mobility event. Clients could therefore employ a multilink/mobility routing service such as those discussed in [Section 7](#).

Clients register all of their active data link connections with their serving s-ASBRs as discussed in [Section 3](#). Clients may connect to s-ASBRs either directly, or via a Proxy at the ANET/INET boundary.

Figure 3 shows the ATN/IPS ANET model where Clients connect to ANETs via aviation data links. Clients register their ANET addresses with a nearby s-ASBR, where the registration process may be brokered by a Proxy at the edge of the ANET.

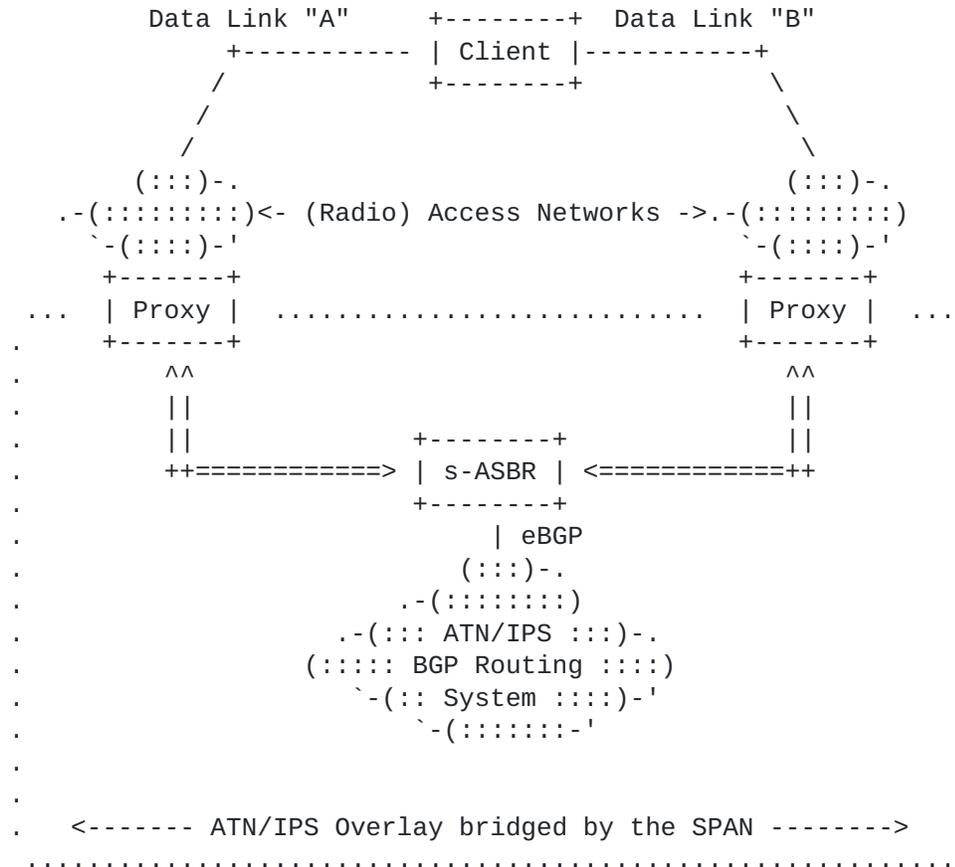


Figure 3: ATN/IPS ANET Architecture

The Client uses an Air-to-Ground (A/G) interface to log into individual ANETs. The A/G interface specification for the ATN/IPS is under development in an ancillary document [[I-D.templin-atn-aero-interface](#)].

When a Client logs into an ANET it specifies a nearby s-ASBR that it has selected to connect to the ATN/IPS. (Selection of a nearby s-ASBR could be through consulting a geographically-keyed static host file, through a DNS lookup, through a network query response, etc.)

The login process is transparently brokered by a Proxy at the border of the ANET, which then conveys the connection request to the s-ASBR via tunneling across the SPAN. The s-ASBR then registers the address of the Proxy as the address for the Client, and the Proxy forwards the s-ASBR's reply to the Client. If the Client connects to multiple ANETs, the s-ASBR will register the addresses of all Proxies as addresses through which the Client can be reached.

The s-ASBR represents all of its active Clients as MNP routes in the ATN/IPS BGP routing system. The s-ASBR's stub AS therefore consists of the set of all of its active Clients (i.e., the stub AS is a logical construct and not a physical construct). The s-ASBR injects the MNPs of its active Clients and withdraws the MNPs of its departed Clients via BGP updates to c-ASBRs, which further propagate the MNPs to other c-ASBRs within the SPAN AS. Since Clients are expected to remain associated with their current s-ASBR for extended periods, the level of MNP injections and withdrawals in the BGP routing system will be on the order of the numbers of network joins, leaves and s-ASBR handovers for aircraft operations (see: [Section 6](#)). It is important to observe that fine-grained events such as Client mobility and Quality of Service (QoS) signaling are coordinated only by Proxies and the Client's current s-ASBRs, and do not involve other ASBRs in the routing system. In this way, intradomain routing changes within the stub AS are not propagated into the rest of the ATN/IPS BGP routing system.

5. ATN/IPS Route Optimization

ATN/IPS end systems will frequently need to communicate with correspondents associated with other s-ASBRs. In the BGP peering topology discussed in [Section 3](#), this can initially only be accommodated by including multiple tunnel segments in the forwarding path. In many cases, it would be desirable to eliminate extraneous tunnel segments from this "dogleg" route so that packets can traverse a minimum number of tunneling hops across the SPAN. ATN/IPS end systems could therefore employ a route optimization service according to the mobility service employed (see: [Section 7](#)).

A route optimization example is shown in Figure 4 and Figure 5 below. In the first figure, multiple tunneled segments between Proxys and ASBRs are necessary to convey packets between Clients associated with different s-ASBRs. In the second figure, the optimized route tunnels packets directly between Proxys without involving the ASBRs.

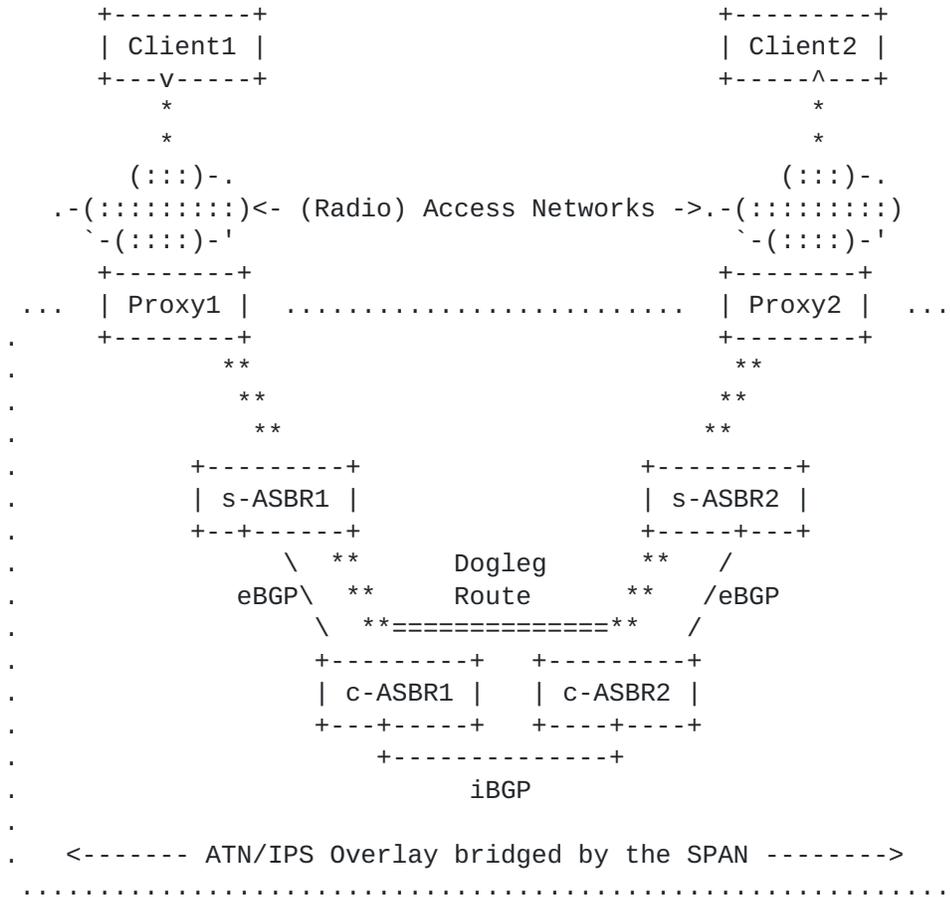


Figure 4: Dogleg Route Before Optimization

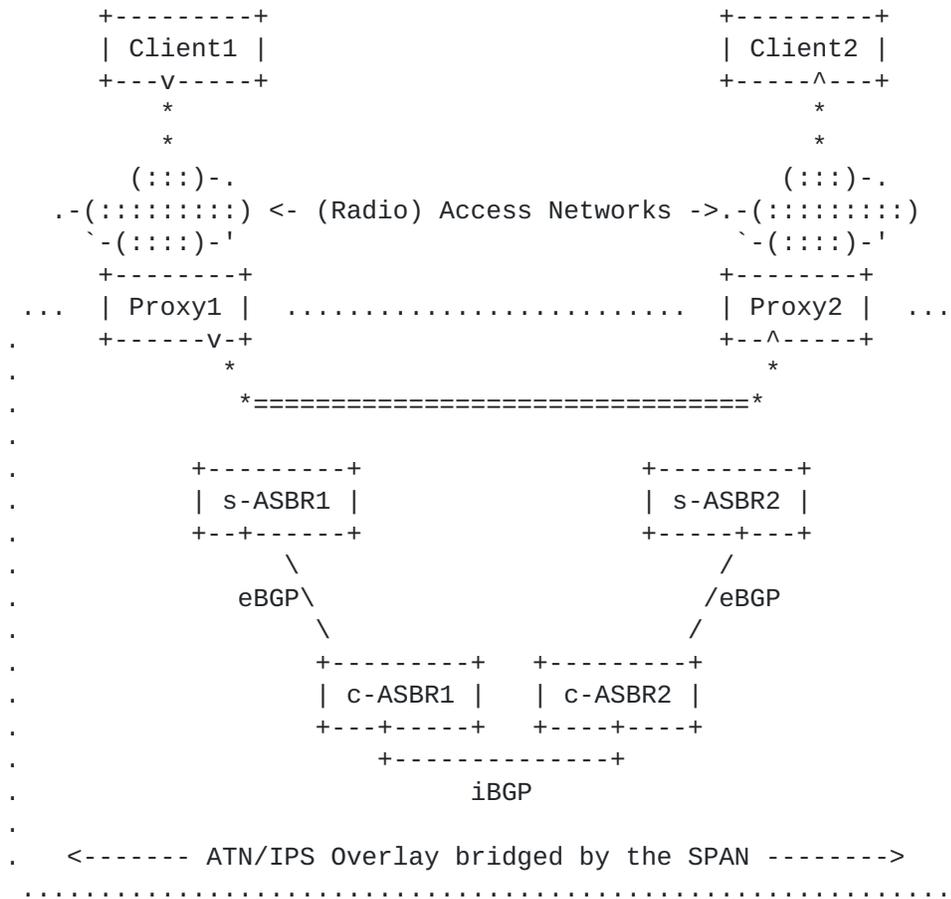


Figure 5: Optimized Route

6. BGP Protocol Considerations

The number of eBGP peering sessions that each c-ASBR must service is proportional to the number of s-ASBRs in its local partition. Network emulations with lightweight virtual machines have shown that a single c-ASBR can service at least 100 eBGP peerings from s-ASBRs that each advertise 10K MNP routes (i.e., 1M total). It is expected that robust c-ASBRs can service many more peerings than this - possibly by multiple orders of magnitude. But even assuming a conservative limit, the number of s-ASBRs could be increased by also increasing the number of c-ASBRs. Since c-ASBRs also peer with each other using iBGP, however, larger-scale c-ASBR deployments may need to employ an adjunct facility such as BGP Route Reflectors (RRs)[RFC4456].

The number of aircraft in operation at a given time worldwide is likely to be significantly less than 1M, but we will assume this

number for a worst-case analysis. Assuming a worst-case average 1 hour flight profile from gate-to-gate with 10 service region transitions per flight, the entire system will need to service at most 10M BGP updates per hour (2778 updates per second). This number is within the realm of the peak BGP update messaging seen in the global public Internet today [[BGP2](#)]. Assuming a BGP update message size of 100 bytes (800bits), the total amount of BGP control message traffic to a single c-ASBR will be less than 2.5Mbps which is a nominal rate for modern data links.

Industry standard BGP routers provide configurable parameters with conservative default values. For example, the default hold time is 90 seconds, the default keepalive time is 1/3 of the hold time, and the default MinRouteAdvertisementInterval is 30 seconds for eBGP peers and 5 seconds for iBGP peers (see [Section 10 of \[RFC4271\]](#)). For the simple mobile routing system described herein, these parameters can be set to more aggressive values to support faster neighbor/link failure detection and faster routing protocol convergence times. For example, a hold time of 3 seconds and a MinRouteAdvertisementInterval of 0 seconds for both iBGP and eBGP.

Instead of adjusting BGP default time values, BGP routers can use the Bidirectional Forwarding Detection (BFD) protocol [[RFC5880](#)] to quickly detect link failures that don't result in interface state changes, BGP peer failures, and administrative state changes. BFD is important in environments where rapid response to failures is required for routing reconvergence and, hence, communications continuity.

Each c-ASBR will be using eBGP both in the ATN/IPS and the INET with the ATN/IPS unicast IPv6 routes resolving over INET routes. Consequently, c-ASBRs and potentially s-ASBRs will need to support separate local ASes for the two BGP routing domains and routing policy or assure routes are not propagated between the two BGP routing domains. From a conceptual and operational standpoint, the implementation should provide isolation between the two BGP routing domains (e.g., separate BGP instances).

7. Stub AS Mobile Routing Services

Stub ASes maintain intradomain routing information for mobile node clients, and are responsible for all localized mobility signaling without disturbing the BGP routing system. Clients can enlist the services of a candidate mobility service such as Mobile IPv6 (MIPv6) [[RFC6275](#)], LISP [[I-D.ietf-lisp-rfc6830bis](#)] and AERO [[I-D.templin-intarea-6706bis](#)] according to the service offered by the stub AS. Further details of mobile routing services are out of scope for this document.

8. Implementation Status

The BGP routing topology described in this document has been modeled in realistic network emulations showing that at least 1 million MNPs can be propagated to each c-ASBR even on lightweight virtual machines. No BGP routing protocol extensions need to be adopted.

9. IANA Considerations

This document does not introduce any IANA considerations.

10. Security Considerations

ATN/IPS ASBRs on the open Internet are susceptible to the same attack profiles as for any Internet nodes. For this reason, ASBRs should employ physical security and/or IP securing mechanisms such as IPsec [[RFC4301](#)], TLS [[RFC5246](#)], etc.

ATN/IPS ASBRs present targets for Distributed Denial of Service (DDoS) attacks. This concern is no different than for any node on the open Internet, where attackers could send spoofed packets to the node at high data rates. This can be mitigated by connecting ATN/IPS ASBRs over dedicated links with no connections to the Internet and/or when ASBR connections to the Internet are only permitted through well-managed firewalls.

ATN/IPS s-ASBRs should institute rate limits to protect low data rate aviation data links from receiving DDoS packet floods.

BGP protocol message exchanges and control message exchanges used for route optimization must be secured to ensure the integrity of the system-wide routing information base.

This document does not include any new specific requirements for mitigation of DDoS.

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Appendix A. BGP Convergence Considerations

Experimental evidence has shown that BGP convergence time required for when an MNP is asserted at a new location or withdrawn from an old location can be several hundred milliseconds even under optimal AS peering arrangements. This means that packets in flight destined

to an MNP route that has recently been changed can be (mis)delivered to an old s-ASBR after a Client has moved to a new s-ASBR.

To address this issue, the old s-ASBR can maintain temporary state for a "departed" Client that includes a SPAN address for the new s-ASBR. The SPAN address never changes since ASBRs are fixed infrastructure elements that never move. Hence, packets arriving at the old s-ASBR can be forwarded to the new s-ASBR while the BGP routing system is still undergoing reconvergence. Therefore, as long as the Client associates with the new s-ASBR before it departs from the old s-ASBR (while informing the old s-ASBR of its new location) packets in flight during the BGP reconvergence window are accommodated without loss.

Appendix B. Change Log

<< RFC Editor - remove prior to publication >>

Changes from -04 to -05:

- o Version and reference update.

Changes from -03 to -04:

- o added discussion of Bidirectional Forwarding Detection (BFD).

Changes from -02 to -03:

- o added reference to ICAO A/G interface specification.

Changes from -01 to -02:

- o introduced the SPAN and the concept of Internetwork partitioning
- o new terms "ANET" (for (Radio) Access Network) and "INET" (for Internetworking underlay)
- o new appendix on BGP convergence considerations

Changes from -00 to -01:

- o incorporated clarifications due to list comments and questions.
- o new [section 7](#) on Stub AS Mobile Routing Services
- o updated references, and included new reference for MIPv6 and LISP

Status as of 08/30/2018:

- o ['draft-templin-atn-bgp'](#) becomes ['draft-ietf-rtgwg-atn-bgp'](#)

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