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**Gap Analysis of Interconnecting Underlay with Cloud Overlay  
draft-ietf-rtgwg-net2cloud-gap-analysis-01**

**Abstract**

This document analyzes the technological gaps when using SD-WAN to interconnect workloads & apps hosted in various locations, especially cloud data centers when the network service providers do not have or have limited physical infrastructure to reach the locations [Net2Cloud-problem].

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## [1. Introduction](#)

[Net2Cloud-Problem] describes the problems that enterprises face today in transitioning their IT infrastructure to support digital

economy, such as connecting enterprises' branch offices to dynamic workloads in different Cloud DCs.

This document analyzes the technological gaps to interconnect dynamic workloads & apps hosted in various locations and in Cloud DCs that the enterprise's VPN service provider may not own/operate or may be unable to provide the required connectivity to access these locations. When enterprise' VPN service providers have insufficient bandwidth to reach a location, SD-WAN techniques can be used to aggregate bandwidth of multiple networks, such as MPLS VPNs, the Public Internet, to achieve better performance and visibility. This document primarily focuses on the technological gaps of SD-WAN.

For ease of description, a SD-WAN edge, a SD-WAN end-point, C-PE, or CPE are used interchangeably throughout this document.

## **2. Conventions used in this document**

Cloud DC: Third party Data Centers that usually host applications and workload owned by different organizations or tenants.

Controller: Used interchangeably with SD-WAN controller to manage SD-WAN overlay path creation/deletion and monitor the path conditions between sites.

CPE-Based VPN: Virtual Private Network designed and deployed from CPEs. This is to differentiate from most commonly used PE-based VPNs a la [RFC 4364](#).

OnPrem: On Premises data centers and branch offices

SD-WAN: Software Defined Wide Area Network, "SDWAN" refers to the solutions of pooling WAN bandwidth from multiple underlay networks to get better WAN bandwidth management, visibility & control. When the underlay is private network, traffic can traverse without additional encryption; when the underlay networks are public, such as the Internet, some traffic needs to be encrypted when

traversing through (depending on user-provided policies).

### 3. Gap Analysis of C-PEs WAN Ports Registration

The SD-WAN WG stemmed out from ONUG (Open Network User Group) in 2014 and was the placeholder to define SD-WAN as a means to aggregate multiple underlay networks between any two points. SD-WAN technology has emerged as an on-demand technology to securely interconnect the OnPrem branches with the workloads instantiated in Cloud DCs that do not connect to BGP/MPLS VPN PEs or have very limited bandwidth.

Some SD-WAN networks use the NHRP protocol [[RFC2332](#)] to register WAN ports of SD-WAN edges with a "Controller" (or NHRP server), which then has the ability to map a private VPN address to a public IP address of the destination node. DSVPN [[DSVPN](#)] or DMVPN [[DMVPN](#)] are used to establish tunnels between WAN ports of SD-WAN edge nodes.

NHRP was originally intended for ATM address resolution, and as a result, it misses many attributes that are necessary for dynamic endpoint C-PE registration to controller, such as:

- Interworking with MPLS VPN control plane. A SD-WAN edge can have some ports facing MPLS VPN network over which packets can be sent natively without encryption and some ports facing the public Internet over which sensitive traffic needs to be encrypted before being sent.
- Scalability. NHRP/DSVPN/DMVPN works fine with small numbers of edge nodes. When a network has more than 100 nodes, the protocol does not work well.
- NHRP does not have the IPsec attributes, which are needed for peers to build Security Associations over public internet.
- NHRP messages do not have any field to encode the C-PE supported encapsulation types, such as IPsec-GRE or IPsec-VxLAN,.
- NHRP messages do not have any field to encode C-PE Location identifiers, such as Site Identifier, System ID, and/or Port ID.
- NHRP messages do not have any field to describe the gateway(s) to which the C-PE is attached. When a C-PE is instantiated in a Cloud

DC, to establish connection to the C-PE, it is necessary to know the Cloud DC operator's Gateway to which the CPE is attached.

- NHRP messages do not have any field to describe C-PE's NAT properties if the C-PE is using private addresses, such as the NAT type, Private address, Public address, Private port, Public port, etc.

[BGP-SDWAN-PORT] describes how to use BGP for SD-WAN edge nodes to register their WAN ports properties to the SD-WAN controller, which then disseminates the information to other SD-WAN edge nodes that are authenticated before the SD-WAN controller and the other SD-WAN edge nodes can communicate with them.

#### **4. Gap Analysis in aggregating VPN paths and Internet paths**

Most likely, enterprises (especially the largest ones) already have their CPEs interconnected by providers' VPNs, based upon VPN techniques such as EVPN, L2VPN, or L3VPN. The VPN can be PE-based or CPE-based. The commonly used PE-based VPNs have CPE directly attached to PEs, therefore the communication between CPEs & PEs is considered as secure. MP-BGP is used to learn & distribute routes among CPEs, even though sometimes routes among CPEs are statically configured.

To aggregate paths over the Internet and paths over the VPN, the C-PEs need to have some WAN ports connected to the PEs of the VPNs and other WAN ports connected to the Internet. It is necessary for the CPEs to use a protocol so that they can register the WAN port properties with their SD-WAN Controller(s): this information conditions the establishment and the maintenance of IPsec SA associations among relevant C-PEs.

If using NHRP for registration purposes, C-PEs need to participate in two separate control planes: EVPN&BGP for CPE-based VPNs and NHRP & DSVPN/DMVPN for ports connected to the Internet. Two separate control planes not only add complexity to C-PEs, but also increase operational cost.

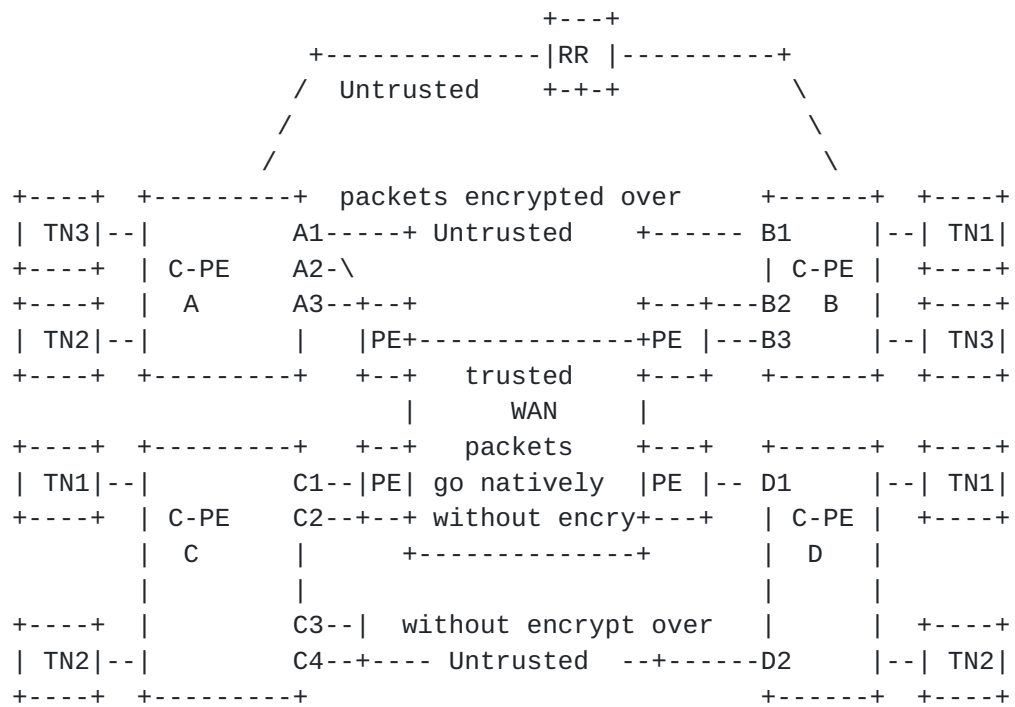


Figure 1: CPEs interconnected by VPN paths and Internet Paths

#### 4.1. Gap analysis of Using BGP for SD-WAN

This section analyzes the gaps of using BGP to control SD-WAN.

As described in [[BGP-SDWAN-Usage](#)], SD-WAN Overlay Control Plane has three distinct aspects:

- SD-WAN node's WAN Ports Property registration to the SD-WAN Controller.
  - o It is to inform the SD-WAN controller and potential peers of the WAN ports property of the C-PE [SDWAN-Port]. When the WAN ports are using private addresses, this step can register the type of NAT that translate private addresses into public ones.
- Controller Facilitated IPsec SA management and NAT information distribution
  - o It is for SD-WAN controller to facilitate or manage the IPsec configuration and peer authentication for all IPsec tunnels terminated at the SDWAN nodes.

- Establishing and Managing the topology and reachability for services attached to the client ports of SD-WAN nodes.
  - o This is for the overlay layer's route distribution, so that a C-PE can populate its overlay routing table with entries that identify the next hop for reaching a specific route/service attached to remote nodes. [[SECURE-EVPN](#)] describes EVPN and other options.

[RFC5512](#) and [[Tunnel-Encap](#)] describe methods for endpoints to advertise tunnel information and trigger tunnel establishment. [RFC5512](#) & [[Tunnel-Encap](#)] use the Endpoint Address that indicates an IPv4 or an IPv6 address, and the Tunnel Encapsulation attribute to indicate different encapsulation formats, such as L2TPv3, GRE, VxLAN, IP-in-IP, etc. There are sub-TLVs to describe the detailed tunnel information for each of the encapsulation types.

[[Tunnel-Encap](#)] removed SAFI =7 (which was specified by [RFC5512](#)) for distributing encapsulation tunnel information. [[Tunnel-Encap](#)] requires that tunnels need to be associated with routes.

There is also the Color sub-TLV to describe customer-specified information about the tunnels (which can be creatively used for SD-WAN).

Here are some of the gaps using [[Tunnel-Encap](#)] to control SD-WAN:

- Lacking C-PE WAN Port Property Registration functionality
- Lacking IPsec Tunnel type
- [[Tunnel-Encap](#)] has Remote Address SubTLV, but does not have any field to indicate the Tunnel originating interface, as defined in [RFC5512](#).
- The mechanisms described by [[Tunnel-Encap](#)] cannot be effectively used for SD-WAN overlay network because a SD-WAN Tunnel can be established between Internet-facing WAN ports of two C-Pes. This tunnel needs to be established before data arrival because the tunnel establishment can fail, e.g., in case the two end-points support different encryption algorithms.
- Client traffic can either be forwarded through the MPLS network natively without any encryption for better performance, or through the Internet-facing ports with IPsec encryption.
- There can be many client routes associated with the SD-WAN IPsec tunnel between two C-PE's Internet-facing WAN ports, but the

corresponding destination prefixes (as announced by the aforementioned routes) can also be reached over the VPN underlay natively without encryption. A more realistic approach to separate IPsec SA management from client routes association with IPsec. There is a suggestion on using a "Fake Route" for a SD-WAN node to use [\[Tunnel-Encap\]](#) to advertise its SD-WAN tunnel end-points properties. However, using "Fake Route" can raise some design complexity for large SD-WAN networks with many tunnels. For example, for a SD-WAN network with hundreds of nodes, with each node having many ports & many end-points to establish SD-WAN tunnels with their corresponding peers, the node would need as many "fake addresses". For large SD-WAN networks (such as those comprised of more than 10000 nodes), each node might need 10's thousands of "fake addresses", which is very difficult to manage and needs lots of configuration to get the nodes provisioned.

- Does not have any field to carry detailed information about the remote C-PE, such as Site-ID, System-ID, Port-ID
- Does not have any field to express IPsec attributes for the SD-WAN edge nodes to establish IPsec Security Associations with others.
- Does not have any proper way for two peer CPEs to negotiate IPsec keys, based on the configuration sent by the Controller.
- Does not have any field to indicate the UDP NAT private address <-> public address mapping
- C-PEs tend to communicate with a subset of the other C-PEs, not all the C-PEs need to form mesh connections. Without any BGP extension, many nodes can get dumped with too much information coming from other nodes that they never need to communicate with.

[SECURE-L3VPN] describes how to extend the [RFC4364](#) VPN to allow some PEs to connect to other PEs via public networks. [\[SECURE-L3VPN\]](#) introduces the concept of Red Interface & Black Interface on those PEs, where the RED interfaces are used to forward traffic into the VPN, and the Black Interfaces are used between WAN ports over which only IPsec-protected packets to the Internet or other backbone network are sent thereby eliminating the need for MPLS transport in the backbone.

[SECURE-L3VPN] assumes PEs terminate MPLS packets, and use MPLS over IPsec when sending traffic through the Black Interfaces.



[SECURE-EVPN] describes a solution where point-to-multipoint BGP signaling is used in the control plane for SDWAN Scenario #1. It relies upon a BGP cluster design to facilitate the key and policy exchange among PE devices to create private pair-wise IPsec Security Associations without IKEv2 point-to-point signaling or any other direct peer-to-peer session establishment messages.

Both [SECURE-L3VPN] and [SECURE-EVPN] are useful, however, they both miss the aspects of aggregating VPN and Internet underlays. In summary:

- These documents do not address the scenario of C-PE having some ports facing VPN PEs and other ports facing the Internet.
- 
- The [SECURE-L3VPN] assumes that CPE "registers" with the RR. However, it does not say how. It assumes that the remote CPEs are pre-configured with the IPsec SA manually. In SD-WAN, Zero Touch Provisioning is expected. Manual configuration is not an option, given the dimensioning figures but also the purpose of SD-WAN to automate configuration tasks.
- For RR communication with CPEs, this draft only mentions IPsec. Missing TLS/DTLS.
- The draft assumes that CPEs and RR are connected with an IPsec tunnel. With zero touch provisioning, we need an automatic way to synchronize the IPsec SAs between CPE and RR. The draft assumes:
  - A CPE must also be provisioned with whatever additional information is needed in order to set up an IPsec SA with each of the red RRs
- IPsec requires periodic refreshment of the keys. The draft does not provide any information about how to synchronize the refreshment among multiple nodes.
- IPsec usually sends configuration parameters to two endpoints only and lets these endpoints negotiate the key. Let us assume that the RR is responsible for creating the key for all endpoints: When one endpoint is compromised, all other connections will be impacted.

#### 4.2. Gaps in preventing attacks from Internet-facing ports

When C-PEs have Internet-facing ports, additional security risks are raised.

To mitigate security risks, in addition to requiring Anti-DDoS features on C-PEs, it is necessary for CPEs to support means to determine whether traffic sent by remote peers is legitimate to prevent spoofing attacks.

## **5. Gap analysis of CPEs not directly connected to VPN PEs**

Because of the ephemeral property of the selected Cloud DCs, an enterprise or its network service provider may not have direct connections to the Cloud DCs that are used for hosting the enterprise's specific workloads/Apps. Under those circumstances, SD-WAN is a very flexible choice to interconnect the enterprise on-premises data centers & branch offices to its desired Cloud DCs.

However, SD-WAN paths over public Internet can have unpredictable performance, especially over long distances and across domains. Therefore, it is highly desirable to place as much as possible the portion of SD-WAN paths over service provider VPN (e.g., enterprise's existing VPN) that have guaranteed SLA to minimize the distance/segments over public Internet.

MEF Cloud Service Architecture [MEF-Cloud] also describes a use case of network operators that use SD-WAN over LTE or the public Internet for last mile access where the VPN providers cannot necessarily provide the required physical infrastructure.

Under those scenarios, one or two of the SD-WAN endpoints may not be directly attached to the PEs of a VPN Domain.

When using SD-WAN to connect the enterprise's existing sites with the workloads in Cloud DC, the corresponding CPEs have to be upgraded to support SD-WAN. If the workloads in Cloud DCs need to be connected to many sites, the upgrade process can be very expensive.

[Net2Cloud-Problem] describes a hybrid network approach that integrates SD-WAN with traditional MPLS-based VPNs, to extend the existing MPLS-based VPNs to the Cloud DC Workloads over the access paths that are not under the VPN provider's control. To make it work properly, a small number of the PEs of the MPLS VPN can be

designated to connect to the remote workloads via SD-WAN secure IPsec tunnels. Those designated PEs are shown as fPE (floating PE or smart PE) in Figure 3. Once the secure IPsec tunnels are established, the workloads in Cloud DC can be reached by the enterprise's VPN without upgrading all of the enterprise's existing CPEs. The only CPE that needs to support SD-WAN would be a virtualized CPE instantiated within the cloud DC.

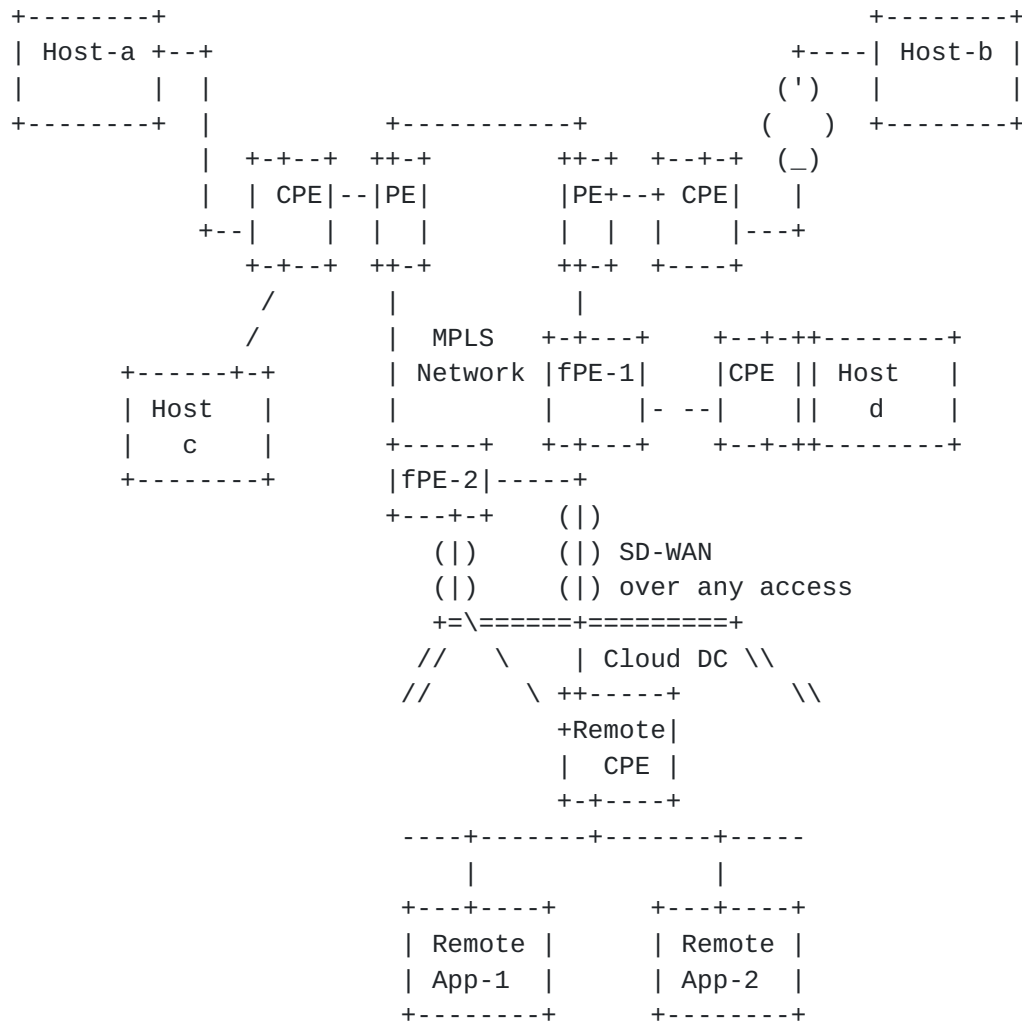


Figure 3: VPN Extension to Cloud DC

In Figure 3, the optimal Cloud DC to host the workloads (due to proximity, capacity, pricing, or other criteria chosen by the enterprises) does not have a direct connection to the PEs of the MPLS VPN that interconnects the enterprise's existing sites.

### **5.1. Gap Analysis of Floating PEs to connect to Remote CPEs**

To extend MPLS VPNs to remote CPEs, it is necessary to establish secure tunnels (such as IPsec tunnels) between the Floating PEs and the remote CPEs.

Gap:

Even though a set of PEs can be manually selected to act as the floating PEs for a specific cloud data center, there are no standard protocols for those PEs to interact with the remote CPEs (most likely virtualized) instantiated in the third party cloud data centers (such as exchanging performance or route information).

When there is more than one fPE available for use (as there should be for resiliency or the ability to support multiple cloud DCs geographically scattered), it is not straightforward to designate an egress fPE to remote CPEs based on applications. There is too much applications' traffic traversing PEs, and it is not feasible for PEs to recognize applications from the payload of packets.

### **5.2. NAT Traversal**

Most cloud DCs only assign private addresses to the instantiated workloads. Therefore, traffic to/from the workload usually needs to traverse NATs.

A SD-WAN edge node can solicit a STUN (Session Traversal of UDP Through Network Address Translation [RFC 3489](#)) Server to get the NAT property, the public IP address and the Public Port number to pass to peers.

### **5.3. Complication of using BGP between PEs and remote CPEs via Internet**

Even though an EBGP (external BGP) Multi-hop design can be used to connect peers that are not directly connected to each other, there

are still some complications/gaps in extending BGP from MPLS VPN PEs to remote CPEs via any access paths (e.g., Internet).

The path between the remote CPEs and VPN PE can traverse untrusted nodes.

EBGP Multi-hop design requires static configuration on both peers. To use EBGP between a PE and remote CPEs, the PE has to be manually configured with the "next-hop" set to the IP address of the CPEs. When remote CPEs, especially remote virtualized CPEs are dynamically instantiated or removed, the configuration of Multi-Hop EBGP on the PE has to be changed accordingly.

Gap:

Egress peering engineering (EPE) is not enough. Running BGP on virtualized CPEs in Cloud DC requires GRE tunnels being established first, which in turn requires address and key management for the remote CPEs. [RFC 7024](#) (Virtual Hub & Spoke) and Hierarchical VPN is not enough.

Also there is a need for a mechanism to automatically trigger configuration changes on PEs when remote CPEs' are instantiated or moved (leading to an IP address change) or deleted.

EBGP Multi-hop design does not include a security mechanism by default. The PE and remote CPEs need secure communication channels when connecting via the public Internet.

Remote CPEs, if instantiated in Cloud DCs, might have to traverse NATs to reach PE. It is not clear how BGP can be used between devices outside the NAT and the entities behind the NAT. It is not clear how to configure the Next Hop on the PEs to reach private IPv4 addresses.

#### **[5.4. Designated Forwarder to the remote edges](#)**

Among the multiple floating PEs that are available for a remote CPE, multicast traffic sent by the remote CPE towards the MPLS VPN can be

forwarded back to the remote CPE due to the PE receiving the multicast data frame forwarding the multicast/broadcast frame to other PEs that in turn send to all attached CPEs. This process may cause traffic loops.

Therefore, it is necessary to designate one floating PE as the CPE's Designated Forwarder, similar to TRILL's Appointed Forwarders [[RFC6325](#)].

Gap: the MPLS VPN does not have features like TRILL's Appointed Forwarders.

### **[5.5. Traffic Path Management](#)**

When there are multiple floating PEs that have established IPsec tunnels with the remote CPE, the remote CPE can forward outbound traffic to the Designated Forwarder PE, which in turn forwards traffic to egress PEs and then to the final destinations. However, it is not straightforward for the egress PE to send back the return traffic to the Designated Forwarder PE.

Example of Return Path management using Figure 3 above.

- fPE-1 is DF for communication between App-1 <-> Host-a due to latency, pricing or other criteria.
- fPE-2 is DF for communication between App-1 <-> Host-b.

## **[6. Manageability Considerations](#)**

Zero touch provisioning of SD-WAN edge nodes is expected in SD-WAN deployment. It is necessary for a newly powered up SD-WAN edge node to establish a secure connection (by means of TLS, DTLS, etc.) with its controller.

## **[7. Security Considerations](#)**

The intention of this draft is to identify the gaps in current and proposed SD-WAN approaches that can address requirements identified in [Net2Cloud-problem].

Several of these approaches have gaps in meeting enterprise security requirements when tunneling their traffic over the Internet, since this is the purpose of SD-WAN. See the individual sections above for further discussion of these security gaps.

## **8. IANA Considerations**

This document requires no IANA actions. RFC Editor: Please remove this section before publication.

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## **10. Acknowledgments**

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