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The I in RPKI does not stand for Identity
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Abstract

There is a false notion that Internet Number Resources (INRs) in the RPKI can be associated with the real world identity of the 'owner' of an INR. This document attempts to put that notion to rest.

Requirements Language

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "NOT RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [BCP 14](#) [[RFC2119](#)] [[RFC8174](#)] when, and only when, they appear in all capitals, as shown here.

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[1.](#) Introduction

The Resource Public Key Infrastructure (RPKI), see [[RFC6480](#)], "represents the allocation hierarchy of IP address space and Autonomous System (AS) numbers." Though since, it has grown to include other similar resource and routing data, e.g. Router Keying for BGPsec, [[RFC8635](#)].

In security terms the phrase "Public Key" implies there are also private keys, a la [[RFC5280](#)]. And, as the RPKI has strong authority over ownership of Internet Number Resources (INRs), there is a desire to use the private keys to sign arbitrary documents to attest that the 'owner' of those resources has attested to the authenticity of those documents. But in reality, it is an authorization to speak for the named IP address blocks and AS numbers themselves, not their unidentifiable owners.

It has been suggested that one could authenticate real world business transactions with the signatures of INR holders. E.g. Bill's Bait and Sushi could use their AS in the RPKI to sign a Letter of Authorization (LOA) for some other party to rack and stack hardware

owned by BB&S. Unfortunately, this is not formally feasible.

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The I in RPKI actually stands for "Infrastructure," as in Resource Public Key Infrastructure, not for "Identity". In fact, the RPKI does not provide any association between INRs and the real world holder(s) of those INRs. The RPKI provides authorization to speak for the named IP address blocks and AS numbers.

[2.](#) The Bottom Line

The RPKI was designed and specified to sign certificates for use within the RPKI itself and to generate Route Origin Authorizations (ROAs), [[RFC6480](#)], for use in routing. Its design intentionally precluded use for attesting to real world identity as, among other issues, it would expose the Certification Authority (CA) to liability.

That the RPKI does not authenticate real world identity is a feature not a bug. If it tried to do so, aside from the liability, it would end in a world of complexity with no proof of termination, as X.400 learned.

Registries such as the Regional Internet Registries (RIRs) provide INR to real world identity mapping through whois and similar services. They claim to be authoritative, at least for the INRs which they allocate.

RPKI-based credentials of INRs MUST NOT be used to authenticate real world documents or transactions without some formal external authentication of the INR and the authority for the actually anonymous INR holder to authenticate the particular document or transaction.

Note that, if there is sufficient external, i.e. non-RPKI, verification of authority, then use of RPKI-based credentials seems superfluous.

[3.](#) Discussion

The RPKI base document, [\[RFC6480\], Section 2.1](#) says explicitly "An important property of this PKI is that certificates do not attest to the identity of the subject."

The Template for a Certification Practice Statement (CPS) for the Resource PKI (RPKI) [\[RFC7382\] Section 3.1](#), Naming, makes very clear that "The Subject name in each certificate SHOULD NOT be meaningful;" and goes on to do so at some length.

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Normally, the INR holder does not hold the private key attesting to their resources; the Certification Authority (CA) does. The INR holder has a real world business relationship with the CA for which they have likely signed real world documents.

As the INR owner does not have the keying material, they rely on the CA, to which they presumably present credentials, to manipulate their INRs. These credentials may be userid/password (with two factor authentication one hopes), a hardware token, client browser certificates, etc.

Hence schemes such as [\[I-D.ietf-sidrops-rpki-rta\]](#) and [\[I-D.ietf-sidrops-rpki-rsc\]](#) must go to great lengths to extract the supposedly relevant keys from the CA.

For some particular INR, say Bill's Bait and Sushi's Autonomous System (AS) number, someone out on the net probably has the credentials to the CA account in which BB&S's INRs are registered. That could be the owner of BB&S, Roberto's Taco Stand, an IT vendor, or the Government of Elbonia. One simply can not know.

In large organizations, INR management is often compartmentalized with no authority over anything beyond dealing with INR registration. The INR manager for Bill's Bait and Sushi is unlikely to be authorized to conduct bank transactions for BB&S, or even to authorize access to BB&S's servers in some colocation facility.

Then there is the temporal issue. The owner of that AS may be BB&S today when some document was signed, and could be the Government of

Elbonia tomorrow. Or the resource could have been administratively moved from one CA to another, likely requiring a change of keys. If so, how does one determine if the signature on the real world document is still valid?

While Ghostbuster Records [[RFC6493](#)] may seem to identify real world entities, their semantic content is completely arbitrary, and does not attest to INR ownership. They are merely clues for operational support contact in case of technical RPKI problems.

Usually, before registering INRs, CAs require proof of INR ownership via external documentation and authorities. It is somewhat droll that the CPS Template, [[RFC7382](#)], does not mention any diligence the CA must, or even might, conduct to assure the INRs are in fact owned by a registrant.

That someone can provide 'proof of possession' of the private key signing over a particular INR should not be taken to imply that they are a valid legal representative of the organization in possession of that INR. They could be just an INR administrative person.

Autonomous System Numbers do not identify real world entities. They are identifiers some network operators 'own' and are only used for loop detection in routing. They have no inherent semantics other than uniqueness.

[4.](#) Security Considerations

Attempts to use RPKI data to authenticate real world documents or other artifacts requiring identity are invalid and misleading.

When a document is signed with the private key associated with a RPKI certificate, the signer is speaking for the INRs, the IP address space and Autonomous System (AS) numbers, in the certificate. This is not an identity; this is an authorization. In schemes such as [[I-D.ietf-sidrps-rpki-rta](#)] and [[I-D.ietf-sidrps-rpki-rsc](#)] the signed message further narrows this scope of INRs. The INRs in the message are a subset of the INRs in the certificate. If the

signature is valid, the message content comes from a party that is authorized to speak for that subset of INRs.

Control of INRs for an entity could be used to falsely authorize transactions or documents for which the INR manager has no authority.

RPKI-based credentials of INRs MUST NOT be used to authenticate real world documents or transactions without some formal external authentication of the INR and the authority for the actually anonymous INR holder to authenticate the particular document or transaction.

5. IANA Considerations

This document has no IANA Considerations.

6. Acknowledgments

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