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Datacenter TCP (DCTCP): TCP Congestion Control for Datacenters  
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## Abstract

This informational memo describes Datacenter TCP (DCTCP), a TCP congestion control scheme for datacenter traffic. DCTCP extends the Explicit Congestion Notification (ECN) processing to estimate the fraction of bytes that encounter congestion, rather than simply detecting that some congestion has occurred. DCTCP then scales the TCP congestion window based on this estimate. This method achieves high burst tolerance, low latency, and high throughput with shallow-buffered switches. This memo also discusses deployment issues related to the coexistence of DCTCP and conventional TCP, the lack of a negotiating mechanism between sender and receiver, and presents some possible mitigations. This memo documents DCTCP as currently implemented by several major operating systems. DCTCP as described in this draft is applicable to deployments in controlled environments like datacenters but it must not be deployed over the public Internet without additional measures.

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DCTCP

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[1.](#) Introduction

Large datacenters necessarily need many network switches to interconnect their many servers. Therefore, a datacenter can greatly

reduce its capital expenditure by leveraging low-cost switches. However, such low-cost switches tend to have limited queue capacities and are thus more susceptible to packet loss due to congestion.

Network traffic in a datacenter is often a mix of short and long flows, where the short flows require low latencies and the long flows require high throughputs. Datacenters also experience incast bursts, where many servers send traffic to a single server at the same time. For example, this traffic pattern is a natural consequence of MapReduce [[MAPREDUCE](#)] workload: The worker nodes complete at approximately the same time, and all reply to the master node concurrently.

These factors place some conflicting demands on the queue occupancy of a switch:

- o The queue must be short enough that it does not impose excessive latency on short flows.
- o The queue must be long enough to buffer sufficient data for the long flows to saturate the path capacity.
- o The queue must be long enough to absorb incast bursts without excessive packet loss.

Standard TCP congestion control [[RFC5681](#)] relies on packet loss to detect congestion. This does not meet the demands described above. First, short flows will start to experience unacceptable latencies before packet loss occurs. Second, by the time TCP congestion control kicks in on the senders, most of the incast burst has already been dropped.

[RFC3168] describes a mechanism for using Explicit Congestion Notification (ECN) from the switches for detection of congestion. However, this method only detects the presence of congestion, not its extent. In the presence of mild congestion, the TCP congestion window is reduced too aggressively and this unnecessarily reduces the throughput of long flows.

Datacenter TCP (DCTCP) changes traditional ECN processing by

estimating the fraction of bytes that encounter congestion, rather than simply detecting that some congestion has occurred. DCTCP then scales the TCP congestion window based on this estimate. This method achieves high burst tolerance, low latency, and high throughput with shallow-buffered switches. DCTCP is a modification to the processing of ECN by a conventional TCP and requires that standard TCP congestion control be used for handling packet loss.

DCTCP should only be deployed in an intra-datacenter environment where both endpoints and the switching fabric are under a single administrative domain. DCTCP MUST NOT be deployed over the public Internet without additional measures, as detailed in [Section 5](#).

The objective of this Informational RFC is to document DCTCP as a new approach to address TCP congestion control in data centers that is known to be widely implemented and deployed. It is consensus in the IETF TCPM working group that a DCTCP standard would require further work. A precise documentation of running code enables follow-up IETF Experimental or Standards Track RFCs.

This document describes DCTCP as implemented in Microsoft Windows Server 2012 [[WINDOWS](#)]. The Linux [[LINUX](#)] and FreeBSD [[FREEBSD](#)] operating systems have also implemented support for DCTCP in a way that is believed to follow this document. Deployment experiences with DCTCP as have been documented in [[MORGANSTANLEY](#)].

## [2](#). Terminology

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [[RFC2119](#)].

Normative language is used to describe how necessary the various aspects of a DCTCP implementation are for interoperability, but even compliant implementations without the measures in sections [4-6](#) would still only be safe to deploy in controlled environments, i.e., not over the public Internet.

## [3](#). DCTCP Algorithm

There are three components involved in the DCTCP algorithm:

- o The switches (or other intermediate devices in the network) detect congestion and set the Congestion Encountered (CE) codepoint in the IP header.
- o The receiver echoes the congestion information back to the sender, using the ECN-Echo (ECE) flag in the TCP header.
- o The sender computes a congestion estimate and reacts, by reducing the TCP congestion window accordingly (cwnd).

### 3.1. Marking Congestion on the L3 Switches and Routers

The level-3 (L3) switches and routers in a datacenter fabric indicate congestion to the end nodes by setting the CE codepoint in the IP header as specified in [Section 5 of \[RFC3168\]](#). For example, the switches may be configured with a congestion threshold. When a packet arrives at a switch and its queue length is greater than the congestion threshold, the switch sets the CE codepoint in the packet. For example, Section 3.4 of [\[DCTCP10\]](#) suggests threshold marking with

a threshold  $K > (RTT * C)/7$ , where  $C$  is the link rate in packets per second. In typical deployments the marking threshold is set to be a small value to maintain a short average queueing delay. However, the actual algorithm for marking congestion is an implementation detail of the switch and will generally not be known to the sender and receiver. Therefore, sender and receiver should not assume that a particular marking algorithm is implemented by the switching fabric.

### 3.2. Echoing Congestion Information on the Receiver

According to [Section 6.1.3 of \[RFC3168\]](#), the receiver sets the ECE flag if any of the packets being acknowledged had the CE code point set. The receiver then continues to set the ECE flag until it receives a packet with the Congestion Window Reduced (CWR) flag set. However, the DCTCP algorithm requires more detailed congestion information. In particular, the sender must be able to determine the number of bytes sent that encountered congestion. Thus, the scheme described in [\[RFC3168\]](#) does not suffice.

One possible solution is to ACK every packet and set the ECE flag in the ACK if and only if the CE code point was set in the packet being acknowledged. However, this prevents the use of delayed ACKs, which

are an important performance optimization in datacenters. If the delayed ACK frequency is  $m$ , then an ACK is generated every  $m$  packets. The typical value of  $m$  is 2 but it could be affected by ACK throttling or packet coalescing techniques designed to improve performance.

Instead, DCTCP introduces a new Boolean TCP state variable, "DCTCP Congestion Encountered" (DCTCP.CE), which is initialized to false and stored in the Transmission Control Block (TCB). When sending an ACK, the ECE flag MUST be set if and only if DCTCP.CE is true. When receiving packets, the CE codepoint MUST be processed as follows:

1. If the CE codepoint is set and DCTCP.CE is false, set DCTCP.CE to true and send an immediate ACK.
2. If the CE codepoint is not set and DCTCP.CE is true, set DCTCP.CE to false and send an immediate ACK.
3. Otherwise, ignore the CE codepoint.

Since the immediate ACK reflects the new DCTCP.CE state, it may acknowledge any previously unacknowledged packets in the old state. This can lead to an incorrect rate computation at the sender per [Section 3.3](#). To avoid this, an implementation MAY choose to send two ACKs, one for previously unacknowledged packets and another acknowledging the most recently received packet.

Receiver handling of the "Congestion Window Reduced" (CWR) bit is also per [\[RFC3168\]](#) including [\[RFC3168-ERRATA3639\]](#). That is, on receipt of a segment with both the CE and CWR bits set, CWR is processed first and then CE is processed.

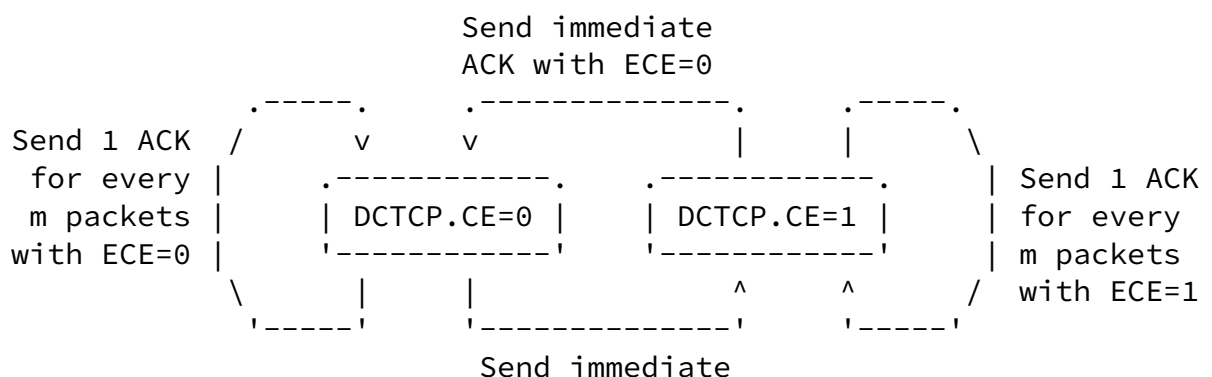


Figure 1: ACK generation state machine. DCTCP.CE abbreviated as CE.

### 3.3. Processing Echoed Congestion Indications on the Sender

The sender estimates the fraction of bytes sent that encountered congestion. The current estimate is stored in a new TCP state variable, DCTCP.Alpha, which is initialized to 1 and SHOULD be updated as follows:

$$\text{DCTCP.Alpha} = \text{DCTCP.Alpha} * (1 - g) + g * M$$

where

- o  $g$  is the estimation gain, a real number between 0 and 1. The selection of  $g$  is left to the implementation. See [Section 4](#) for further considerations.
- o  $M$  is the fraction of bytes sent that encountered congestion during the previous observation window, where the observation window is chosen to be approximately the Round Trip Time (RTT). In particular, an observation window ends when all bytes in flight at the beginning of the window have been acknowledged.

In order to update DCTCP.Alpha, the TCP state variables defined in [\[RFC0793\]](#) are used, and three additional TCP state variables are introduced:

- o DCTCP.WindowEnd: The TCP sequence number threshold when one observation window ends and another is to begin; initialized to SND.UNA.

- o DCTCP.BytesAked: The number of sent bytes acknowledged during the current observation window; initialized to zero.
- o DCTCP.BytesMarked: The number of bytes sent during the current observation window that encountered congestion; initialized to zero.

The congestion estimator on the sender MUST process acceptable ACKs

as follows:

1. Compute the bytes acknowledged (TCP SACK options [[RFC2018](#)] are ignored for this computation):

$$\text{BytesAcked} = \text{SEG.ACK} - \text{SND.UNA}$$

2. Update the bytes sent:

$$\text{DCTCP.BytesAcked} += \text{BytesAcked}$$

3. If the ECE flag is set, update the bytes marked:

$$\text{DCTCP.BytesMarked} += \text{BytesAcked}$$

4. If the acknowledgment number is less than or equal to `DCTCP.WindowEnd`, stop processing. Otherwise, the end of the observation window has been reached, so proceed to update the congestion estimate as follows:

5. Compute the congestion level for the current observation window:

$$M = \text{DCTCP.BytesMarked} / \text{DCTCP.BytesAcked}$$

6. Update the congestion estimate:

$$\text{DCTCP.Alpha} = \text{DCTCP.Alpha} * (1 - g) + g * M$$

7. Determine the end of the next observation window:

$$\text{DCTCP.WindowEnd} = \text{SND.NXT}$$

8. Reset the byte counters:

$$\text{DCTCP.BytesAcked} = \text{DCTCP.BytesMarked} = 0$$

9. Rather than always halving the congestion window as described in [[RFC3168](#)], the sender SHOULD update `cwnd` as follows:

$$\text{cwnd} = \text{cwnd} * (1 - \text{DCTCP.Alpha} / 2)$$



indications more than once for every window of data. The setting of the "Congestion Window Reduced" (CWR) bit is also as per [\[RFC3168\]](#). This is required for interop with classic ECN receivers due to potential misconfigurations.

#### [3.4.](#) Handling of Congestion Window Growth

A DCTCP sender grows its congestion window in the same way as conventional TCP. Slow start and congestion avoidance algorithms are handled as specified in [\[RFC5681\]](#).

#### [3.5.](#) Handling of Packet Loss

A DCTCP sender MUST react to loss episodes in the same way as conventional TCP, including fast retransmit and fast recovery algorithms, as specified in [\[RFC5681\]](#). For cases where the packet loss is inferred and not explicitly signaled by ECN, the cwnd and other state variables like ssthresh MUST be changed in the same way that a conventional TCP would have changed them. As with ECN, DCTCP sender will only reduce the cwnd once per window of data across all loss signals. Just as specified in [\[RFC5681\]](#), upon a timeout, the cwnd MUST be set to no more than the loss window (1 full-sized segment), regardless of previous cwnd reductions in a given window of data.

#### [3.6.](#) Handling of SYN, SYN-ACK, RST Packets

If SYN, SYN-ACK and RST packets for DCTCP connections have the "ECN Capable Transport" (ECT) codepoint set in the IP header, they will receive the same treatment as other DCTCP packets when forwarded by a switching fabric under load. Lack of ECT in these packets can result in a higher drop rate depending on the switching fabric configuration. Hence for DCTCP connections, the sender SHOULD set ECT for SYN, SYN-ACK and RST packets. A DCTCP receiver ignores CE codepoints set on any SYN, SYN-ACK, or RST packets.

### [4.](#) Implementation Issues

#### [4.1.](#) Configuration of DCTCP

An implementation needs to know when to use DCTCP. Datacenter servers may need to communicate with endpoints outside the datacenter, where DCTCP is unsuitable or unsupported. Thus, a global configuration setting to enable DCTCP will generally not suffice. DCTCP provides no mechanism for negotiating its use. Thus, additional management and configuration functionality is needed to ensure that DCTCP is not used with non-DCTCP endpoints.

Known solutions rely on either configuration or heuristics. Heuristics need to allow endpoints to individually enable DCTCP, to ensure a DCTCP sender is always paired with a DCTCP receiver. One approach is to enable DCTCP based on the IP address of the remote endpoint. Another approach is to detect connections that transmit within the bounds a datacenter. For example, an implementation could support automatic selection of DCTCP if the estimated RTT is less than a threshold (like 10 msec) and ECN is successfully negotiated, under the assumption that if the RTT is low, then the two endpoints are likely in the same datacenter network.

[RFC3168] forbids the ECN-marking of pure ACK packets, because of the inability of TCP to mitigate ACK-path congestion. [RFC 3168](#) also forbids ECN-marking of retransmissions, window probes and RSTs. However, dropping all these control packets - rather than ECN marking them - has considerable performance disadvantages. It is RECOMMENDED that an implementation provide a configuration knob that will cause ECT to be set on such control packets, which can be used in environments where such concerns do not apply. See [\[ECN-EXPERIMENTATION\]](#) for details.

It is useful to implement DCTCP as additional actions on top of an existing congestion control algorithm like Reno [\[RFC5681\]](#). The DCTCP implementation MAY also allow configuration of resetting the value of DCTCP.Alpha as part of processing any loss episodes.

#### [4.2.](#) Computation of DCTCP.Alpha

As noted in [Section 3.3](#), the implementation will need to choose a suitable estimation gain. [\[DCTCP10\]](#) provides a theoretical basis for selecting the gain. However, it may be more practical to use experimentation to select a suitable gain for a particular network and workload. A fixed estimation gain of 1/16 is used in some implementations. (It should be noted that values of 0 or 1 for  $g$  result in problematic behavior;  $g=0$  fixes DCTCP.Alpha to its initial value and  $g=1$  sets it to  $M$  without any smoothing.)

The DCTCP.Alpha computation as per the formula in [Section 3.3](#) involves fractions. An efficient kernel implementation MAY scale the DCTCP.Alpha value for efficient computation using shift operations. For example, if the implementation chooses  $g$  as 1/16, multiplications of DCTCP.Alpha by  $g$  become right-shifts by 4. A scaling implementation SHOULD ensure that DCTCP.Alpha is able to reach zero once it falls below the smallest shifted value (16 in the above example). At the other extreme, a scaled update needs to ensure DCTCP.Alpha does not exceed the scaling factor, which would be

equivalent to greater than 100% congestion. So, DCTCP.Alpha MUST be clamped after an update.

This results in the following computations replacing steps 5 and 6 in [Section 3.3](#), where SCF is the chosen scaling factor (65536 in the example) and SHF is the shift factor (4 in the example):

1. Compute the congestion level for the current observation window:

$$\text{ScaledM} = \text{SCF} * \text{DCTCP.BytesMarked} / \text{DCTCP.BytesAacked}$$

2. Update the congestion estimate:

```
if (DCTCP.Alpha >> SHF) == 0 then DCTCP.Alpha = 0
```

```
DCTCP.Alpha += (ScaledM >> SHF) - (DCTCP.Alpha >> SHF)
```

```
if DCTCP.Alpha > SCF then DCTCP.Alpha = SCF
```

## [5.](#) Deployment Issues

DCTCP and conventional TCP congestion control do not coexist well in the same network. In typical DCTCP deployments, the marking threshold in the switching fabric is set to a very low value to reduce queueing delay, and a relatively small amount of congestion will exceed the marking threshold. During such periods of congestion, conventional TCP will suffer packet loss and quickly and drastically reduce cwnd. DCTCP, on the other hand, will use the fraction of marked packets to reduce cwnd more gradually. Thus, the rate reduction in DCTCP will be much slower than that of conventional TCP, and DCTCP traffic will gain a larger share of the capacity compared to conventional TCP traffic traversing the same path. If the traffic in the datacenter is a mix of conventional TCP and DCTCP, it is RECOMMENDED that DCTCP traffic be segregated from conventional TCP traffic. [\[MORGANSTANLEY\]](#) describes a deployment that uses the IP Differentiated Services Code Point (DSCP) bits to segregate the network such that Active Queue Management (AQM) [\[RFC7567\]](#) is applied to DCTCP traffic, whereas TCP traffic is managed via drop-tail queueing.

Deployments should take into account segregation of non-TCP traffic as well. Today's commodity switches allow configuration of different

marking/drop profiles for non-TCP and non-IP packets. Non-TCP and non-IP packets should be able to pass through such switches, unless they really run out of buffer space.

Since DCTCP relies on congestion marking by the switches, DCTCP's potential can only be realized in datacenters where the entire network infrastructure supports ECN. The switches may also support configuration of the congestion threshold used for marking. The proposed parameterization can be configured with switches that

implement Random Early Detection (RED) [[RFC2309](#)]. [[DCTCP10](#)] provides a theoretical basis for selecting the congestion threshold, but as with the estimation gain, it may be more practical to rely on experimentation or simply to use the default configuration of the device. DCTCP will revert to loss-based congestion control when packet loss is experienced (e.g. when transiting a congested drop-tail link, or a link with an AQM drop behavior).

DCTCP requires changes on both the sender and the receiver, so both endpoints must support DCTCP. Furthermore, DCTCP provides no mechanism for negotiating its use, so both endpoints must be configured through some out-of-band mechanism to use DCTCP. A variant of DCTCP that can be deployed unilaterally and only requires standard ECN behavior has been described in [[ODCTCP](#)][BSDCAN], but requires additional experimental evaluation.

## 6. Known Issues

DCTCP relies on the sender's ability to reconstruct the stream of CE codepoints received by the remote endpoint. To accomplish this, DCTCP avoids using a single ACK packet to acknowledge segments received both with and without the CE codepoint set. However, if one or more ACK packets are dropped, it is possible that a subsequent ACK will cumulatively acknowledge a mix of CE and non-CE segments. This will, of course, result in a less accurate congestion estimate. There are some potential considerations:

- o Even with an inaccurate congestion estimate, DCTCP may still perform better than [[RFC3168](#)].
- o If the estimation gain is small relative to the packet loss rate, the estimate may not be too inaccurate.

- o If ACK packet loss mostly occurs under heavy congestion, most drops will occur during an unbroken string of CE packets, and the estimate will be unaffected.

However, the effect of packet drops on DCTCP under real world conditions has not been analyzed.

DCTCP provides no mechanism for negotiating its use. The effect of using DCTCP with a standard ECN endpoint has been analyzed in [[ODCTCP](#)][BSDCAN]. Furthermore, it is possible that other implementations may also modify [[RFC3168](#)] behavior without negotiation, causing further interoperability issues.

Much like standard TCP, DCTCP is biased against flows with longer RTTs. A method for improving the RTT fairness of DCTCP has been

proposed in [[ADCTCP](#)], but requires additional experimental evaluation.

## [7.](#) Security Considerations

DCTCP enhances ECN and thus inherits the general security considerations discussed in [[RFC3168](#)], although additional mitigation options exist due to the limited intra-datacenter deployment of DCTCP.

The processing changes introduced by DCTCP do not exacerbate the considerations in [[RFC3168](#)] or introduce new ones. In particular, with either algorithm, the network infrastructure or the remote endpoint can falsely report congestion and thus cause the sender to reduce cwnd. However, this is no worse than what can be achieved by simply dropping packets.

[[RFC3168](#)] requires that a compliant TCP must not set ECT on SYN or SYN-ACK packets. [[RFC5562](#)] proposes setting ECT on SYN-ACK packets, but maintains the restriction of no ECT on SYN packets. Both these RFCs prohibit ECT in SYN packets due to security concerns regarding malicious SYN packets with ECT set. These RFCs, however, are intended for general Internet use, and do not directly apply to a controlled datacenter environment. The security concerns addressed by both these RFCs might not apply in controlled environments like

datacenters, and it might not be necessary to account for the presence of non-ECN servers. Beyond the security considerations related to virtual servers, additional security can be imposed in the physical servers to intercept and drop traffic resembling an attack.

## 8. IANA Considerations

This document has no actions for IANA.

## 9. Acknowledgements

The DCTCP algorithm was originally proposed and analyzed in [[DCTCP10](#)] by Mohammad Alizadeh, Albert Greenberg, Dave Maltz, Jitu Padhye, Parveen Patel, Balaji Prabhakar, Sudipta Sengupta, and Murari Sridharan.

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views and the European Commission is not responsible for any use that may be made of the information it contains.

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