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Increasing TCP's Initial Window

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Abstract

This document proposes an increase in the permitted TCP initial window (IW) from between 2 and 4 segments, as specified in [RFC 3390](#), to 10 segments. It discusses the motivation behind the increase, the advantages and disadvantages of the higher initial window, and presents results from several large scale experiments showing that the higher initial window improves the overall performance of many web services without risking congestion collapse. The document closes with a discussion of a list of concerns, and some results from recent studies to address the concerns.

Terminology

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [RFC 2119](#) [[RFC2119](#)].

Table of Contents

1.	Introduction	2
2.	TCP Modification	3
3.	Implementation Issues	4
4.	Background	5
5.	Advantages of Larger Initial Windows	6
5.1	Reducing Latency	6
5.2	Keeping up with the growth of web object size	7
5.3	Recovering faster from loss on under-utilized or wireless links	7
7.	Disadvantages of Larger Initial Windows for the Network	9
8.	Mitigation of Negative Impact	9
9.	Interactions with the Retransmission Timer	9
10.	Experimental Results From Large Scale Cluster Tests	10
10.1	The benefits	10
10.2	The cost	11
11.	List of Concerns and Corresponding Test Results	12
12.	Related Proposals	14
14.	Conclusion	15
15.	IANA Considerations	15
16.	Acknowledgments	15
	Normative References	16
	Informative References	16
	Author's Addresses	20
	Acknowledgement	20

[1.](#) Introduction

This document updates [RFC 3390](#) to raise the upper bound on TCP's initial window (IW) to 10 segments or roughly 15KB. It is patterned after and borrows heavily from [RFC 3390](#) [[RFC3390](#)] and earlier work in this area.

The primary argument in favor of raising IW follows from the evolving scale of the Internet. Ten segments are likely to fit into queue space available at any broadband access link, even when there are a reasonable number of concurrent connections.

Lower speed links can be treated with environment specific configurations, such that they can be protected from being overwhelmed by large initial window bursts without imposing a suboptimal initial window on the rest of the Internet.

This document reviews the advantages and disadvantages of using a larger initial window, and includes summaries of several large scale experiments showing that an initial window of 10 segments provides benefits across the board for a variety of BW, RTT, and BDP classes. These results show significant benefits for increasing IW for users at much smaller data rates than had been previously anticipated. However, at initial windows larger than 10, the results are mixed. We believe that these mixed results are not intrinsic, but are the consequence of various implementation artifacts, including overly aggressive applications employing many simultaneous connections.

We propose that all TCP implementations should have a settable TCP IW parameter; the default setting may start at 10 segments and should be raised as we come to understand and and correct things that conflict.

In addition, we introduce a minor revision to [RFC 3390](#) and [RFC 5681](#) [[RFC5681](#)] to eliminate resetting the initial window when the SYN or SYN/ACK is lost.

The document closes with a discussion of a list of concerns that have been brought up, and some recent test results showing most of the concerns can not be validated.

A complementary set of slides for this proposal can be found at [[CD10](#)].

2. TCP Modification

This document proposes an increase in the permitted upper bound for TCP's initial window (IW) to 10 segments. This increase is optional: a TCP MAY start with a larger initial window up to 10 segments.

This upper bound for the initial window size represents a change from

[RFC 3390](#) [[RFC3390](#)], which specified that the congestion window be initialized between 2 and 4 segments depending on the MSS.

This change applies to the initial window of the connection in the first round trip time (RTT) of data transmission following the TCP three-way handshake. Neither the SYN/ACK nor its acknowledgment (ACK) in the three-way handshake should increase the initial window size.

Furthermore, [RFC 3390](#) and [RFC 5681](#) [[RFC5681](#)] state that

"If the SYN or SYN/ACK is lost, the initial window used by a sender after a correctly transmitted SYN MUST be one segment consisting of MSS bytes."

The proposed change to reduce the default RTO to 1 second [[RFC6298](#)] increases the chance for spurious SYN or SYN/ACK retransmission, thus unnecessarily penalizing connections with RTT > 1 second if their initial window is reduced to 1 segment. For this reason, it is RECOMMENDED that implementations refrain from resetting the initial window to 1 segment, unless either there have been multiple SYN or SYN/ACK retransmissions, or true loss detection has been made.

TCP implementations use slow start in as many as three different ways: (1) to start a new connection (the initial window); (2) to restart transmission after a long idle period (the restart window); and (3) to restart transmission after a retransmit timeout (the loss window). The change specified in this document affects the value of the initial window. Optionally, a TCP MAY set the restart window to the minimum of the value used for the initial window and the current value of cwnd (in other words, using a larger value for the restart window should never increase the size of cwnd). These changes do NOT change the loss window, which must remain 1 segment of MSS bytes (to permit the lowest possible window size in the case of severe congestion).

Furthermore, to limit any negative effect that a larger initial window may have on links with limited bandwidth or buffer space, implementations SHOULD fall back to [RFC 3390](#) for the restart window (RW), if any packet loss is detected during either the initial window, or a restart window, when more than 4KB of data is sent.

3. Implementation Issues

[Need to decide if a different formula is needed for PMTU != 1500.]

HTTP 1.1 specification allows only two simultaneous connections per domain, while web browsers open more simultaneous TCP connections [[Ste08](#)], partly to circumvent the small initial window in order to

speed up the loading of web pages as described above.

When web browsers open simultaneous TCP connections to the same destination, they are working against TCP's congestion control mechanisms [FF99]. Combining this behavior with larger initial windows further increases the burstiness and unfairness to other traffic in the network. A larger initial window will incentivize applications to use fewer concurrent TCP connections.

Some implementations advertise small initial receive window (Table 2 in [Duk10]), effectively limiting how much window a remote host may use. In order to realize the full benefit of the large initial window, implementations are encouraged to advertise an initial receive window of at least 10 segments, except for the circumstances where a larger initial window is deemed harmful. (See the Mitigation section below.)

TCP SACK option ([RFC2018]) was thought to be required in order for the larger initial window to perform well. But measurements from both a testbed and live tests showed that IW=10 without the SACK option still beats the performance of IW=3 with the SACK option [CW10].

4. Background

TCP congestion window was introduced as part of the congestion control algorithm by Van Jacobson in 1988 [Jac88]. The initial value of one segment was used as the starting point for newly established connections to probe the available bandwidth on the network.

Today's Internet is dominated by web traffic running on top of short-lived TCP connections [IOR2009]. The relatively small initial window has become a limiting factor for the performance of many web applications.

The global Internet has continued to grow, both in speed and penetration. According to the latest report from Akamai [AKAM10], the global broadband (> 2Mbps) adoption has surpassed 50%, propelling the average connection speed to reach 1.7Mbps, while the narrowband (< 256Kbps) usage has dropped to 5%. In contrast, TCP's initial window has remained 4KB for a decade [RFC2414], corresponding to a bandwidth utilization of less than 200Kbps per connection, assuming an RTT of 200ms.

A large proportion of flows on the Internet are short web transactions over TCP, and complete before exiting TCP slow start. Speeding up the TCP flow startup phase, including circumventing the initial window limit, has been an area of active research [PWSB09, Sch08]. Numerous proposals exist [LAJW07, RFC4782, PRAKS02, PK98].

Some require router support [[RFC4782](#), [PK98](#)], hence are not practical for the public Internet. Others suggested bold, but often radical ideas, likely requiring more years of research before standardization and deployment.

In the mean time, applications have responded to TCP's "slow" start. Web sites use multiple sub-domains [[Bel10](#)] to circumvent HTTP 1.1 regulation on two connections per physical host [[RFC2616](#)]. As of today, major web browsers open multiple connections to the same site (up to six connections per domain [[Ste08](#)] and the number is growing). This trend is to remedy HTTP serialized download to achieve parallelism and higher performance. But it also implies today most access links are severely under-utilized, hence having multiple TCP connections improves performance most of the time. While raising the initial congestion window may cause congestion for certain users using these browsers, we argue that the browsers and other application need to respect HTTP 1.1 regulation and stop increasing number of simultaneous TCP connections. We believe a modest increase of the initial window will help to stop this trend, and provide the best interim solution to improve overall user performance, and reduce the server, client, and network load.

Note that persistent connections and pipelining are designed to address some of the issues with HTTP above [[RFC2616](#)]. Their presence does not diminish the need for a larger initial window. E.g., data from the Chrome browser show that 35% of HTTP requests are made on new TCP connections. Our test data also confirm significant latency reduction with the large initial window even with these two HTTP features ([[Duk10](#)]).

Also note that packet pacing has been suggested as an effective mechanism to avoid large bursts and their associated damage [[VH97](#)]. We do not require pacing in our proposal due to our strong preference for a simple solution. We suspect for packet bursts of a moderate size, packet pacing will not be necessary. This seems to be confirmed by our test results.

More discussion of the increase in initial window, including the choice of 10 segments can be found in [[Duk10](#), [CD10](#)].

5. Advantages of Larger Initial Windows

[5.1](#) Reducing Latency

An increase of the initial window from 3 segments to 10 segments reduces the total transfer time for data sets greater than 4KB by up to 4 round trips.

The table below compares the number of round trips between IW=3 and IW=10 for different transfer sizes, assuming infinite bandwidth, no packet loss, and the standard delayed acks with large delayed-ack timer.

total segments	IW=3	IW=10
3	1	1
6	2	1
10	3	1
12	3	2
21	4	2
25	5	2
33	5	3
46	6	3
51	6	4
78	7	4
79	8	4
120	8	5
127	9	5

For example, with the larger initial window, a transfer of 32 segments of data will require only two rather than five round trips to complete.

5.2 Keeping up with the growth of web object size

[RFC 3390](#) stated that the main motivation for increasing the initial window to 4KB was to speed up connections that only transmit a small amount of data, e.g., email and web. The majority of transfers back then were less than 4KB, and could be completed in a single RTT [[All00](#)].

Since [RFC 3390](#) was published, web objects have gotten significantly larger [[Chu09](#), [RJ10](#)]. Today only a small percentage of web objects (e.g., 10% of Google's search responses) can fit in the 4KB initial window. The average HTTP response size of gmail.com, a highly scripted web-site, is 8KB (Figure 1. in [[Duk10](#)]). The average web page, including all static and dynamic scripted web objects on the page, has seen even greater growth in size [[RJ10](#)]. HTTP pipelining [[RFC2616](#)] and new web transport protocols like SPDY [[SPDY](#)] allow multiple web objects to be sent in a single transaction, potentially requiring even larger initial window in order to transfer a whole web page in one round trip.

5.3 Recovering faster from loss on under-utilized or wireless links

A greater-than-3-segment initial window increases the chance to recover packet loss through Fast Retransmit rather than the lengthy initial RTO [[RFC5681](#)]. This is because the fast retransmit algorithm requires three duplicate acks as an indication that a segment has been lost rather than reordered. While newer loss recovery techniques such as Limited Transmit [[RFC3042](#)] and Early Retransmit [[RFC5827](#)] have been proposed to help speeding up loss recovery from a smaller window, both algorithms can still benefit from the larger initial window because of a better chance to receive more ACKs to react upon.

6. Disadvantages of Larger Initial Windows for the Individual Connection

The larger bursts from an increase in the initial window may cause buffer overrun and packet drop in routers with small buffers, or routers experiencing congestion. This could result in unnecessary retransmit timeouts. For a large-window connection that is able to recover without a retransmit timeout, this could result in an unnecessarily-early transition from the slow-start to the congestion-avoidance phase of the window increase algorithm. [Note: knowing the large initial window may cause premature segment drop, should one make an exception for it, i.e., by allowing ssthresh to remain unchanged if loss is from an enlarged initial window?]

Premature segment drops are unlikely to occur in uncongested networks with sufficient buffering, or in moderately-congested networks where the congested router uses active queue management (such as Random Early Detection [[FJ93](#), [RFC2309](#), [RFC3150](#)]).

Insufficient buffering is more likely to exist in the access routers connecting slower links. A recent study of access router buffer size [[DGHS07](#)] reveals the majority of access routers provision enough buffer for 130ms or longer, sufficient to cover a burst of more than 10 packets at 1Mbps speed, but possibly not sufficient for browsers opening simultaneous connections.

A testbed study [[CW10](#)] on the effect of the larger initial window with five simultaneously opened connections revealed that, even with limited buffer size on slow links, IW=10 still reduced the total latency of web transactions, although at the cost of higher packet drop rates as compared to IW=3.

Some TCP connections will receive better performance with the larger initial window even if the burstiness of the initial window results in premature segment drops. This will be true if (1) the TCP connection recovers from the segment drop without a retransmit timeout, and (2) the TCP connection is ultimately limited to a small congestion window by either network congestion or by the receiver's advertised window.

7. Disadvantages of Larger Initial Windows for the Network

An increase in the initial window may increase congestion in a network. However, since the increase is one-time only (at the beginning of a connection), and the rest of TCP's congestion backoff mechanism remains in place, it's highly unlikely the increase will render a network in a persistent state of congestion, or even congestion collapse. This seems to have been confirmed by our large scale experiments described later.

Some of the discussions from [RFC 3390](#) are still valid for IW=10. Moreover, it is worth noting that although TCP NewReno increases the chance of duplicate segments when trying to recover multiple packet losses from a large window [[RFC3782](#)], the wide support of TCP Selective Acknowledgment (SACK) option [[RFC2018](#)] in all major OSes today should keep the volume of duplicate segments in check.

Recent measurements [[Get11](#)] provide evidence of extremely large queues (in the order of one second) at access networks of the Internet. While a significant part of the buffer bloat is contributed by large downloads/uploads such as video files, emails with large attachments, backups and download of movies to disk, some of the problem is also caused by Web browsing of image heavy sites [[Get11](#)]. This queuing delay is generally considered harmful for responsiveness of latency sensitive traffic such as DNS queries, ARP, DHCP, VoIP and Gaming. IW=10 can exacerbate this problem when doing short downloads such as Web browsing. The mitigations proposed for the broader problem of buffer bloating are also applicable in this case, such as the use of ECN, AQM schemes and traffic classification (QoS).

8. Mitigation of Negative Impact

Much of the negative impact from an increase in the initial window is likely to be felt by users behind slow links with limited buffers. The negative impact can be mitigated by hosts directly connected to a low-speed link advertising a smaller initial receive window than 10 segments. This can be achieved either through manual configuration by the users, or through the host stack auto-detecting the low bandwidth links.

More suggestions to improve the end-to-end performance of slow links can be found in [RFC 3150](#) [[RFC3150](#)].

[Note: if packet loss is detected during IW through fast retransmit, should cwnd back down to 2 rather than FlightSize / ??]

9. Interactions with the Retransmission Timer

A large initial window increases the chance of spurious RT0 on a low-bandwidth path because the packet transmission time will dominate the round-trip time. To minimize spurious retransmissions, implementations MUST follow [RFC 2988](#) [[RFC2988](#)] to restart the retransmission timer with the current value of RT0 for each ack received that acknowledges new data.

[10. Experimental Results From Large Scale Cluster Tests](#)

In this section we summarize our findings from large scale Internet experiments with an initial window of 10 segments, conducted via Google's front-end infrastructure serving a diverse set of applications. We present results from two data centers, each chosen because of the specific characteristics of subnets served: AvgDC has connection bandwidths closer to the worldwide average reported in [[AKAM10](#)], with a median connection speed of about 1.7Mbps; SlowDC has a larger proportion of traffic from slow bandwidth subnets with nearly 20% of traffic from connections below 100Kbps, and a third below 256Kbps.

Guided by measurements data, we answer two key questions: what is the latency benefit when TCP connections start with a higher initial window, and on the flip side, what is the cost?

[10.1 The benefits](#)

The average web search latency improvement over all responses in AvgDC is 11.7% (68 ms) and 8.7% (72 ms) in SlowDC. We further analyzed the data based on traffic characteristics and subnet properties such as bandwidth (BW), round-trip time (RTT), and bandwidth-delay product (BDP). The average response latency improved across the board for a variety of subnets with the largest benefits of over 20% from high RTT and high BDP networks, wherein most responses can fit within the pipe. Correspondingly, responses from low RTT paths experienced the smallest improvements of about 5%.

Contrary to what we expected, responses from low bandwidth subnets experienced the best latency improvements (between 10-20%) in the buckets 0-56Kbps and 56-256Kbps buckets. We speculate low BW networks observe improved latency for two plausible reasons: 1) fewer slow-start rounds: unlike many large BW networks, low BW subnets with dial-up modems have inherently large RTTs; and 2) faster loss recovery: an initial window larger than 3 segments increases the chances of a lost packet to be recovered through Fast Retransmit as opposed to a lengthy RT0.

Responses of different sizes benefited to varying degrees; those larger than 3 segments naturally demonstrated larger improvements,

because they finished in fewer rounds in slow start as compared to the baseline. In our experiments, response sizes ≤ 3 segments also demonstrated small latency benefits.

To find out how individual subnets performed, we analyzed average latency at a /24 subnet level (an approximation to a user base offered similar set of services by a common ISP). We find even at the subnet granularity, latency improved at all quantiles ranging from 5-11%.

[10.2](#) The cost

To quantify the cost of raising the initial window, we analyzed the data specifically for subnets with low bandwidth and BDP, retransmission rates for different kinds of applications, as well as latency for applications operating with multiple concurrent TCP connections. From our measurements we found no evidence of a negative latency impacts that correlate to BW or BDP alone, but in fact both kinds of subnets demonstrated latency improvements across averages and quantiles.

As expected, the retransmission rate increased modestly when operating with larger initial congestion window. The overall increase in AvgDC is 0.3% (from 1.98% to 2.29%) and in SlowDC is 0.7% (from 3.54% to 4.21%). In our investigation, with the exception of one application, the larger window resulted in a retransmission increase of $< 0.5\%$ for services in the AvgDC. The exception is the Maps application that operates with multiple concurrent TCP connections, which increased its retransmission rate by 0.9% in AvgDC and 1.85% in SlowDC (from 3.94% to 5.79%).

In our experiments, the percentage of traffic experiencing retransmissions did not increase significantly. E.g. 90% of web search and maps experienced zero retransmission in SlowDC (percentages are higher for AvgDC); a break up of retransmissions by percentiles indicate that most increases come from portion of traffic already experiencing retransmissions in the baseline with initial window of 3 segments.

Traffic patterns from applications using multiple concurrent TCP connections all operating with a large initial window represent one of the worst case scenarios where latency can be adversely impacted due to bottleneck buffer overflow. Our investigation shows that such a traffic pattern has not been a problem in AvgDC, where all these applications, specifically maps and image thumbnails, demonstrated improved latencies varying from 2-20%. In the case of SlowDC, while these applications continued showing a latency improvement in the mean, their latencies in higher quantiles (96 and above for maps)

indicated instances where latency with larger window is worse than the baseline, e.g. the 99% latency for maps has increased by 2.3% (80ms) when compared to the baseline. There is no evidence from our measurements that such a cost on latency is a result of subnet bandwidth alone. Although we have no way of knowing from our data, we conjecture that the amount of buffering at bottleneck links plays a key role in performance of these applications.

Further details on our experiments and analysis can be found in [\[Duk10\]](#), [\[DCCM10\]](#).

11. List of Concerns and Corresponding Test Results

Concerns have been raised since we first published our proposal based on a set of large scale experiments. To better understand the impact of a larger initial window in order to confirm or dismiss these concerns, we, as well as people outside of Google have conducted numerous additional tests in the past year, using either Google's large scale clusters, simulations, or real testbeds. The following is a list of concerns and some of the findings.

A complete list of tests conducted, their results and related studies can be found at [\[IW10\]](#).

o How complete are our tests in traffic pattern coverage?

Google today offers a large portfolio of services beyond web search. The list includes Gmail, Google Maps, Photos, News, Sites, Images, Videos,..., etc. Our tests included most of Google's services, covering a wide variety of traffic sizes and patterns. One notable exception is YouTube because we don't think the large initial window will have much material impact, either positive or negative, on bulk data services.

[\[CW10\]](#) contains some result from a testbed study on how short flows with a larger initial window might affect the throughput performance of other co-existing, long lived, bulk data transfers.

o Larger bursts from the increase in the initial window cause significantly more packet drops

All the known tests conducted on this subject so far [\[Duk10\]](#), [\[Sch11\]](#), [\[Sch11-1\]](#), [\[CW10\]](#) show that, although bursts from the larger initial window tend to cause more packet drops, the increase tends to be very modest. The only exception is from our own testbed study [\[CW10\]](#) when under extremely high load and/or simultaneous opens. But both $IW=3$ and $IW=10$ suffered very high packet loss rates under those conditions.

- o A large initial window may severely impact TCP performance over highly multiplexed links still common in developing regions

Our large scale experiments described in [section 10](#) above also covered Africa and South America. Measurement data from those regions [[DCCM10](#)] revealed improved latency even for those Google services that employ multiple simultaneous connections, at the cost of small increase in the retransmission rate. It seems that the round trip savings from a larger initial window more than make up the time spent on recovering more lost packets.

Similar phenomenon have also been observed from our testbed study [[CW10](#)].

- o Why 10 segments?

Questions have been raised on how the number 10 was picked. We have tried different sizes in our large scale experiments, and found that 10 segments seem to give most of the benefits for the services we tested while not causing significant increase in the retransmission rates. Going forward 10 segments may turn out to be too small when the average of web object sizes continue to grow. A scheme to attempt to right size the initial window automatically over long timescales has been proposed in [[Tou10](#)].

- o Need more thorough analysis of the impact on slow links

Although data from [[Duk10](#)] showed the large initial window reduced the average latency even for the dialup link class of only 56Kbps in bandwidth, it is only prudent to perform more microscopic analysis on its effect on slow links. We set up two testbeds for this purpose [[CW10](#)].

Both testbeds were used to emulate a 300ms RTT, bottleneck link bandwidth as low as 64Kbps, and route queue size as low as 40 packets. Although we've tried a large combination of test parameters, almost all tests we ran managed to show some latency improvement from IW=10, with only a modest increase in the packet drop rate until a very high load was injected. The testbed result was consistent with both our own large scale data center experiments [[CD10](#), [DCCM10](#)] and a separate study using NSC simulations [[Sch11](#), [Sch11-1](#)].

- o How will the larger initial window affect flows with initial windows 4KB or less?

Flows with the larger initial window will likely grab more bandwidth from a bottleneck link when competing against flows with

smaller initial window, at least initially. How long will this "unfairness" last? Will there be any "capture effect" where flows with larger initial window possess a disproportional share of bandwidth beyond just a few round trips?

If there is any "unfairness" issue from flows with different initial windows, it did not show up in our large scale experiments, as the average latency for the bucket of all responses < 4KB did not seem to be affected by the presence of many other larger responses employing large initial window. As a matter of fact they seemed to benefit from the large initial window too, as shown in Figure 7 of [[Duk10](#)].

The same phenomenon seems to exist in our testbed experiments. Flows with IW=3 only suffered slightly when competing against flows with IW=10 in light to median loads. Under high load both flows' latency improved when mixed together. Also long-lived, background bulk-data flows seemed to enjoy higher throughput when running against many foreground short flows of IW=10 than against short flows of IW=3. One plausible explanation was IW=10 enabled short flows to complete sooner, leaving more room for the long-lived, background flows.

An independent study using NSC simulator has also concluded that IW=10 works rather well and is quite fair against IW=3 [[Sch11](#), [Sch11-1](#)].

o How will a larger initial window perform over cellular networks?

Some simulation studies [[JNDK10](#), [JNDK10-1](#)] have been conducted to study the effect of a larger initial window on wireless links from 2G to 4G networks (EGDE/HSPA/LTE). The overall result seems mixed in both raw performance and the fairness index.

There has been on-going studies by people from Nokia on the effect of a larger initial window on GPRS and HSDPA networks. Initial test results seem to show no or little improvement from flows with a larger initial window. More studies are needed to understand why.

[12. Related Proposals](#)

Two other proposals [[All10](#), [Tou10](#)] have been made with the goal to raise TCP's initial window size over a large timescale. Both aim at addressing the concern about the uncertain impact from raising the initial window size at an Internet wide scale. Moreover, [[Tou10](#)] seeks an algorithm to automate the adjustment of IW safely over long haul period.

Based on our test results from the past couple of years, we believe our proposal - a modest, static increase of IW to 10, to be the best near-term solution that is both simple and effective. The other proposals, with their added complexity and much longer deployment cycles, seem best suited for growing IW beyond 10 in the long run.

13. Security Considerations

This document discusses the initial congestion window permitted for TCP connections. Changing this value does not raise any known new security issues with TCP.

14. Conclusion

This document suggests a simple change to TCP that will reduce the application latency over short-lived TCP connections or links with long RTTs (saving several RTTs during the initial slow-start phase) with little or no negative impact over other flows. Extensive tests have been conducted through both testbeds and large data centers with most results showing improved latency with only a small increase in the packet retransmission rate. Based on these results we believe a modest increase of IW to 10 is the best near-term proposal while other proposals [[All10](#), [Tou10](#)] may be best suited to grow IW beyond 10 in the long run.

15. IANA Considerations

None

16. Acknowledgments

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