

Network Working Group
Internet-Draft
Intended status: Standards Track
Expires: 28 December 2020

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26 June 2020

Delegated Credentials for TLS
draft-ietf-tls-subcerts-09

Abstract

The organizational separation between the operator of a TLS endpoint and the certification authority can create limitations. For example, the lifetime of certificates, how they may be used, and the algorithms they support are ultimately determined by the certification authority. This document describes a mechanism by which operators may delegate their own credentials for use in TLS, without breaking compatibility with peers that do not support this specification.

Discussion Venues

This note is to be removed before publishing as an RFC.

Source for this draft and an issue tracker can be found at <https://github.com/tlswg/tls-subcerts> (<https://github.com/tlswg/tls-subcerts>).

Status of This Memo

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[1.](#) Introduction

Typically, a TLS server uses a certificate provided by some entity other than the operator of the server (a "Certification Authority" or CA) [[RFC8446](#)] [[RFC5280](#)]. This organizational separation makes the TLS server operator dependent on the CA for some aspects of its operations, for example:

- * Whenever the server operator wants to deploy a new certificate, it has to interact with the CA.
- * The server operator can only use TLS signature schemes for which the CA will issue credentials.

These dependencies cause problems in practice. Server operators often deploy TLS termination services in locations such as remote data centers or Content Delivery Networks (CDNs) where it may be difficult to detect key compromises. Short-lived certificates may be used to limit the exposure of keys in these cases.

However, short-lived certificates need to be renewed more frequently than long-lived certificates. If an external CA is unable to issue a certificate in time to replace a deployed certificate, the server would no longer be able to present a valid certificate to clients. With short-lived certificates, there is a smaller window of time to renew a certificates and therefore a higher risk that an outage at a CA will negatively affect the uptime of the service.

To reduce the dependency on external CAs, this document proposes a limited delegation mechanism that allows a TLS peer to issue its own credentials within the scope of a certificate issued by an external CA. These credentials only enable the recipient of the delegation to speak for names that the CA has authorized. For clarity, we will refer to the certificate issued by the CA as a "certificate", or "delegation certificate", and the one issued by the operator as a "delegated credential" or "DC".

2. Conventions and Terminology

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "NOT RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [BCP 14](#) [[RFC2119](#)] [[RFC8174](#)] when, and only when, they appear in all capitals, as shown here.

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2.1. Change Log

(*) indicates changes to the wire protocol.

[draft-09](#)

- * Address case nits
- * Fix section bullets in 4.1.3.
- * Add operational considerations section for clock skew
- * Add text around using an oracle to forge DCs in the future and past
- * Add text about certificate extension vs EKU

[draft-08](#)

- * Include details about the impact of signature forgery attacks
- * Copy edits
- * Fix section about DC reuse
- * Incorporate feedback from Jonathan Hammell and Kevin Jacobs on the list

[draft-07](#)

- * Minor text improvements

[draft-06](#)

- * Modified IANA section, fixed nits

[draft-05](#)

- * Removed support for PKCS 1.5 RSA signature algorithms.
- * Additional security considerations.

[draft-04](#)

- * Add support for client certificates.

[draft-03](#)

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- * Remove protocol version from the Credential structure. (*)

[draft-02](#)

- * Change public key type. (*)
- * Change DelegationUsage extension to be NULL and define its object identifier.
- * Drop support for TLS 1.2.
- * Add the protocol version and credential signature algorithm to the Credential structure. (*)
- * Specify undefined behavior in a few cases: when the client receives a DC without indicated support; when the client indicates the extension in an invalid protocol version; and when DCs are sent as extensions to certificates other than the end-entity certificate.

[3.](#) Solution Overview

A delegated credential is a digitally signed data structure with two semantic fields: a validity interval and a public key (along with its associated signature algorithm). The signature on the credential indicates a delegation from the certificate that is issued to the peer. The private key used to sign a credential corresponds to the public key of the peer's X.509 end-entity certificate [[RFC5280](#)].

A TLS handshake that uses delegated credentials differs from a standard handshake in a few important ways:

- * The initiating peer provides an extension in its ClientHello or CertificateRequest that indicates support for this mechanism.
- * The peer sending the Certificate message provides both the certificate chain terminating in its certificate as well as the delegated credential.
- * The authenticating initiator uses information from the peer's certificate to verify the delegated credential and that the peer is asserting an expected identity.
- * Peers accepting the delegated credential use it as the certificate key for the TLS handshake

As detailed in [Section 4](#), the delegated credential is cryptographically bound to the end-entity certificate with which the

credential may be used. This document specifies the use of delegated credentials in TLS 1.3 or later; their use in prior versions of the protocol is not allowed.

Delegated credentials allow a peer to terminate TLS connections on behalf of the certificate owner. If a credential is stolen, there is no mechanism for revoking it without revoking the certificate itself. To limit exposure in case of delegated credential private key compromise, delegated credentials have a maximum validity period. In the absence of an application profile standard specifying otherwise, the maximum validity period is set to 7 days. Peers MUST NOT issue credentials with a validity period longer than the maximum validity period. This mechanism is described in detail in [Section 4.1](#).

It was noted in [[XPROT](#)] that certificates in use by servers that

support outdated protocols such as SSLv2 can be used to forge signatures for certificates that contain the keyEncipherment KeyUsage ([\[RFC5280\] section 4.2.1.3](#)). In order to prevent this type of cross-protocol attack, we define a new DelegationUsage extension to X.509 that permits use of delegated credentials. (See [Section 4.2.](#))

[3.1.](#) Rationale

Delegated credentials present a better alternative than other delegation mechanisms like proxy certificates [\[RFC3820\]](#) for several reasons:

- * There is no change needed to certificate validation at the PKI layer.
- * X.509 semantics are very rich. This can cause unintended consequences if a service owner creates a proxy certificate where the properties differ from the leaf certificate. For this reason, delegated credentials have very restricted semantics that should not conflict with X.509 semantics.
- * Proxy certificates rely on the certificate path building process to establish a binding between the proxy certificate and the server certificate. Since the certificate path building process is not cryptographically protected, it is possible that a proxy certificate could be bound to another certificate with the same public key, with different X.509 parameters. Delegated credentials, which rely on a cryptographic binding between the entire certificate and the delegated credential, cannot.
- * Each delegated credential is bound to a specific signature algorithm that may be used to sign the TLS handshake ([\[RFC8446\]](#)

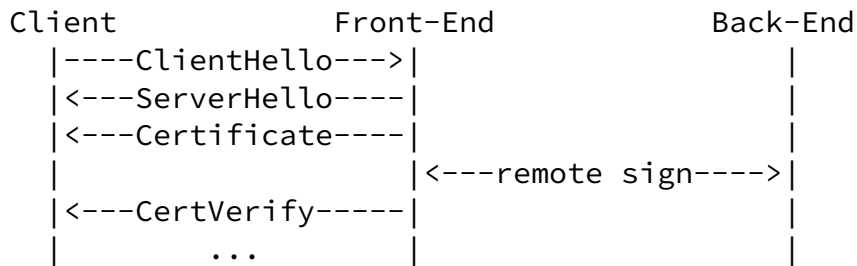
[section 4.2.3](#)). This prevents them from being used with other, perhaps unintended signature algorithms.

[3.2.](#) Related Work

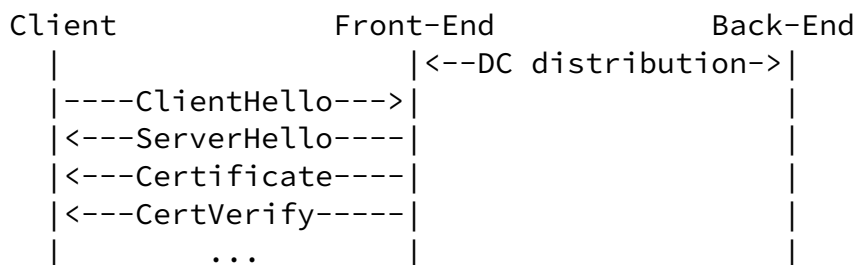
Many of the use cases for delegated credentials can also be addressed using purely server-side mechanisms that do not require changes to client behavior (e.g., a PKCS#11 interface or a remote signing

mechanism [[KEYLESS](#)]). These mechanisms, however, incur per-transaction latency, since the front-end server has to interact with a back-end server that holds a private key. The mechanism proposed in this document allows the delegation to be done off-line, with no per-transaction latency. The figure below compares the message flows for these two mechanisms with TLS 1.3 [[RFC8446](#)].

Remote key signing:



Delegated credentials:



These two mechanisms can be complementary. A server could use credentials for clients that support them, while using [[KEYLESS](#)] to support legacy clients. The private key for a delegated credential can be used in place of a certificate private key, so it is important that the Front-End and Back-End are parties that have a trusted relationship.

Use of short-lived certificates with automated certificate issuance, e.g., with Automated Certificate Management Environment (ACME) [[RFC8555](#)], reduces the risk of key compromise, but has several limitations. Specifically, it introduces an operationally-critical dependency on an external party. It also limits the types of

willing to issue a certificate for. Nonetheless, existing automated issuance APIs like ACME may be useful for provisioning delegated credentials.

4. Delegated Credentials

While X.509 forbids end-entity certificates from being used as issuers for other certificates, it is valid to use them to issue other signed objects as long as the certificate contains the digitalSignature KeyUsage ([\[RFC5280\] section 4.2.1.3](#)). We define a new signed object format that would encode only the semantics that are needed for this application. The credential has the following structure:

```
struct {
    uint32 valid_time;
    SignatureScheme expected_cert_verify_algorithm;
    opaque ASN1_subjectPublicKeyInfo<1..224-1>;
} Credential;
```

`valid_time`: Time in seconds relative to the beginning of the delegation certificate's `notBefore` value after which the delegated credential is no longer valid. This MUST NOT exceed 7 days.

`expected_cert_verify_algorithm`: The signature algorithm of the credential key pair, where the type `SignatureScheme` is as defined in [\[RFC8446\]](#). This is expected to be the same as `CertificateVerify.algorithm` sent by the server. Only signature algorithms allowed for use in `CertificateVerify` messages are allowed. When using RSA, the public key MUST NOT use the `rsaEncryption` OID, as a result, the following algorithms are not allowed for use with delegated credentials: `rsa_pss_rsae_sha256`, `rsa_pss_rsae_sha384`, `rsa_pss_rsae_sha512`.

`ASN1_subjectPublicKeyInfo`: The credential's public key, a DER-encoded [\[X.690\]](#) `SubjectPublicKeyInfo` as defined in [\[RFC5280\]](#).

The delegated credential has the following structure:

```
struct {
    Credential cred;
    SignatureScheme algorithm;
    opaque signature<0..216-1>;
} DelegatedCredential;
```

`algorithm`: The signature algorithm used to verify `DelegatedCredential.signature`.

signature: The delegation, a signature that binds the credential to the end-entity certificate's public key as specified below. The signature scheme is specified by `DelegatedCredential.algorithm`.

The signature of the `DelegatedCredential` is computed over the concatenation of:

1. A string that consists of octet 32 (0x20) repeated 64 times.
2. The context string "TLS, server delegated credentials" for servers and "TLS, client delegated credentials" for clients.
3. A single 0 byte, which serves as the separator.
4. The DER-encoded X.509 end-entity certificate used to sign the `DelegatedCredential`.
5. `DelegatedCredential.cred`.
6. `DelegatedCredential.algorithm`.

The signature effectively binds the credential to the parameters of the handshake in which it is used. In particular, it ensures that credentials are only used with the certificate and signature algorithm chosen by the delegator.

The code changes required in order to create and verify delegated credentials, and the implementation complexity this entails, are localized to the TLS stack. This has the advantage of avoiding changes to security-critical and often delicate PKI code.

[4.1.](#) Client and Server Behavior

This document defines the following TLS extension code point.

```
enum {  
    ...  
    delegated_credential(34),  
    (65535)  
} ExtensionType;
```

[4.1.1.](#) Server Authentication

A client which supports this specification SHALL send a "delegated_credential" extension in its `ClientHello`. The body of the extension consists of a `SignatureSchemeList`:

```
struct {  
    SignatureScheme supported_signature_algorithm<2..2^16-2>;  
} SignatureSchemeList;
```

If the client receives a delegated credential without indicating support, then the client MUST abort with an "unexpected_message" alert.

If the extension is present, the server MAY send a delegated credential; if the extension is not present, the server MUST NOT send a delegated credential. The server MUST ignore the extension unless TLS 1.3 or a later version is negotiated.

The server MUST send the delegated credential as an extension in the CertificateEntry of its end-entity certificate; the client SHOULD ignore delegated credentials sent as extensions to any other certificate.

The expected_cert_verify_algorithm field MUST be of a type advertised by the client in the SignatureSchemeList and is considered invalid otherwise. Clients that receive invalid delegated credentials MUST terminate the connection with an "illegal_parameter" alert.

[4.1.2.](#) Client Authentication

A server that supports this specification SHALL send a "delegated_credential" extension in the CertificateRequest message when requesting client authentication. The body of the extension consists of a SignatureSchemeList. If the server receives a delegated credential without indicating support in its CertificateRequest, then the server MUST abort with an "unexpected_message" alert.

If the extension is present, the client MAY send a delegated credential; if the extension is not present, the client MUST NOT send a delegated credential. The client MUST ignore the extension unless TLS 1.3 or a later version is negotiated.

The client MUST send the delegated credential as an extension in the

CertificateEntry of its end-entity certificate; the server SHOULD ignore delegated credentials sent as extensions to any other certificate.

The algorithm field MUST be of a type advertised by the server in the "signature_algorithms" extension of the CertificateRequest message and the expected_cert_verify_algorithm field MUST be of a type advertised by the server in the SignatureSchemeList and considered invalid otherwise. Servers that receive invalid delegated

credentials MUST terminate the connection with an "illegal_parameter" alert.

[4.1.3.](#) Validating a Delegated Credential

On receiving a delegated credential and a certificate chain, the peer validates the certificate chain and matches the end-entity certificate to the peer's expected identity. It also takes the following steps:

1. Verify that the current time is within the validity interval of the credential. This is done by asserting that the current time is no more than the delegation certificate's notBefore value plus DelegatedCredential.cred.valid_time.
2. Verify that the credential's remaining validity time is no more than the maximum validity period. This is done by asserting that the current time is no more than the delegation certificate's notBefore value plus DelegatedCredential.cred.valid_time plus the maximum validity period.
3. Verify that expected_cert_verify_algorithm matches the scheme indicated in the peer's CertificateVerify message and that the algorithm is allowed for use with delegated credentials.
4. Verify that the end-entity certificate satisfies the conditions in [Section 4.2](#).
5. Use the public key in the peer's end-entity certificate to verify the signature of the credential using the algorithm indicated by DelegatedCredential.algorithm.

If one or more of these checks fail, then the delegated credential is deemed invalid. Clients and servers that receive invalid delegated credentials MUST terminate the connection with an "illegal_parameter" alert. If successful, the participant receiving the Certificate message uses the public key in the credential to verify the signature in the peer's CertificateVerify message.

4.2. Certificate Requirements

We define a new X.509 extension, DelegationUsage, to be used in the certificate when the certificate permits the usage of delegated credentials. What follows is the ASN.1 [X.680] for the DelegationUsage certificate extension.

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```
ext-delegationUsage EXTENSION ::= {  
    SYNTAX DelegationUsage IDENTIFIED BY id-ce-delegationUsage  
}
```

```
DelegationUsage ::= NULL
```

```
id-ce-delegationUsage OBJECT IDENTIFIER ::=  
    { iso(1) identified-organization(3) dod(6) internet(1)  
      private(4) enterprise(1) id-cloudflare(44363) 44 }
```

The extension MUST be marked non-critical. (See [Section 4.2 of RFC5280](#).) The client MUST NOT accept a delegated credential unless the server's end-entity certificate satisfies the following criteria:

- * It has the DelegationUsage extension.
- * It has the digitalSignature KeyUsage (see the KeyUsage extension defined in [RFC5280](#)).

A new extension was chosen instead of adding a new Extended Key Usage (EKU) to be compatible with deployed TLS and PKI software stacks without requiring CAs to issue new intermediate certificates.

5. Operational Considerations

[5.1.](#) Client Clock Skew

One of the risks of deploying a short-lived credential system based on absolute time is client clock skew. If a client's clock is sufficiently ahead or behind of the server's clock, then clients will reject credentials that are valid from the server's perspective. Clock skew also affects the validity of the original certificates. The lifetime of the delegated credential should be set taking clock skew into account. Clock skew may affect a delegated credential at the beginning and end of its validity periods, which should also be taken into account.

[6.](#) IANA Considerations

This document registers the "delegated_credentials" extension in the "TLS ExtensionType Values" registry. The "delegated_credentials" extension has been assigned a code point of 34. The IANA registry lists this extension as "Recommended" (i.e., "Y") and indicates that it may appear in the ClientHello (CH), CertificateRequest (CR), or Certificate (CT) messages in TLS 1.3 [[RFC8446](#)].

This document also defines an ASN.1 module for the DelegationUsage certificate extension in [Appendix A](#). IANA is requested to register

an Object Identifier (OID) for the ASN.1 in "SMI Security for PKIX Module Identifier" arc. An OID for the DelegationUsage certificate extension is not needed as it is already assigned to the extension from Cloudflare's IANA Private Enterprise Number (PEN) arc.

[7.](#) Security Considerations

[7.1.](#) Security of Delegated Credential's Private Key

Delegated credentials limit the exposure of the private key used in a TLS connection by limiting its validity period. An attacker who compromises the private key of a delegated credential can act as a man-in-the-middle until the delegated credential expires. However, they cannot create new delegated credentials. Thus, delegated credentials should not be used to send a delegation to an untrusted party, but is meant to be used between parties that have some trust relationship with each other. The secrecy of the delegated credential's private key is thus important and access control

mechanisms SHOULD be used to protect it, including file system controls, physical security, or hardware security modules.

[7.2.](#) Re-use of Delegated Credentials in Multiple Contexts

It is not possible to use the same delegated credential for both client and server authentication because issuing parties compute the corresponding signature using a context string unique to the intended role (client or server).

[7.3.](#) Revocation of Delegated Credentials

Delegated credentials do not provide any additional form of early revocation. Since it is short lived, the expiry of the delegated credential would revoke the credential. Revocation of the long term private key that signs the delegated credential also implicitly revokes the delegated credential.

[7.4.](#) Interactions with Session Resumption

If a client decides to cache the certificate chain and re-validate it when resuming a connection, the client SHOULD also cache the associated delegated credential and re-validate it.

[7.5.](#) Privacy Considerations

Delegated credentials can be valid for 7 days and it is much easier for a service to create delegated credential than a certificate signed by a CA. A service could determine the client time and clock skew by creating several delegated credentials with different expiry timestamps and observing whether the client would accept it. Client time could be unique and thus privacy sensitive clients, such as browsers in incognito mode, who do not trust the service might not want to advertise support for delegated credentials or limit the number of probes that a server can perform.

[7.6.](#) The Impact of Signature Forgery Attacks

When TLS 1.2 servers support RSA key exchange, they may be vulnerable to attacks that allow forging an RSA signature over an arbitrary message [[BLEI](#)]. TLS 1.2 [[RFC5246](#)] ([Section 7.4.7.1.](#)) describes a mitigation strategy requiring careful implementation of timing resistant countermeasures for preventing these attacks. Experience shows that in practice, server implementations may fail to fully stop these attacks due to the complexity of this mitigation [[ROBOT](#)]. For TLS 1.2 servers that support RSA key exchange using a DC-enabled end-entity certificate, a hypothetical signature forgery attack would allow forging a signature over a delegated credential. The forged credential could then be used by the attacker as the equivalent of a man-in-the-middle certificate, valid for 7 days.

Server operators should therefore minimize the risk of using DC-enabled end-entity certificates where a signature forgery oracle may be present. If possible, server operators may choose to use DC-enabled certificates only for signing credentials, and not for serving non-DC TLS traffic. Furthermore, server operators may use elliptic curve certificates for DC-enabled traffic, while using RSA certificates without the DelegationUsage certificate extension for non-DC traffic; this completely prevents such attacks.

Note that if a signature can be forged over an arbitrary credential, the attacker can choose any value for the `valid_time` field. Repeated signature forgeries therefore allow the attacker to create multiple delegated credentials that can cover the entire validity period of the certificate. Temporary exposure of the key or a signing oracle may allow the attacker to impersonate a server for the lifetime of the certificate.

[8.](#) Acknowledgements

Thanks to David Benjamin, Christopher Patton, Kyle Nekritz, Anirudh Ramachandran, Benjamin Kaduk, Kazuho Oku, Daniel Kahn Gillmor, Watson

Ladd, Robert Merget, Juraj Somorovsky, Nimrod Aviram for their discussions, ideas, and bugs they have found.

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[Appendix A](#). ASN.1 Module

The following ASN.1 module provides the complete definition of the DelegationUsage certificate extension. The ASN.1 module makes imports from [[RFC5912](#)].

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```
DelegatedCredentialExtn
  { iso(1) identified-organization(3) dod(6) internet(1)
    security(5) mechanisms(5) pkix(7) id-mod(0)
    id-mod-delegated-credential-extn(TBD) }

DEFINITIONS IMPLICIT TAGS ::=
BEGIN

-- EXPORT ALL

IMPORTS

EXTENSION
  FROM PKIX-CommonTypes-2009 -- From RFC 5912
  { iso(1) identified-organization(3) dod(6) internet(1)
    security(5) mechanisms(5) pkix(7) id-mod(0)
    id-mod-pkixCommon-02(57) } ;

-- OID

id-cloudflare OBJECT IDENTIFIER ::=
  { iso(1) identified-organization(3) dod(6) internet(1) private(4)
    enterprise(1) 44363 }

-- EXTENSION

ext-delegationUsage EXTENSION ::=
  { SYNTAX DelegationUsage
    IDENTIFIED BY id-ce-delegationUsage }

id-ce-delegationUsage OBJECT IDENTIFIER ::= { id-cloudflare 44 }

DelegationUsage ::= NULL

END
```

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