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Propagating Explicit Congestion Notification Across IP Tunnel Headers Separated by a Shim
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Abstract

RFC 6040 on "Tunnelling of Explicit Congestion Notification" made the rules for propagation of ECN consistent for all forms of IP in IP tunnel. This specification updates RFC 6040 to clarify that its scope includes tunnels where two IP headers are separated by at least one shim header that is not sufficient on its own for wide area packet forwarding. It surveys widely deployed IP tunnelling protocols separated by such shim header(s) and updates the specifications of those that do not mention ECN propagation (L2TPv2, L2TPv3, GRE and Teredo). This specification also updates RFC 6040 with configuration requirements needed to make any legacy tunnel ingress safe.

Status of This Memo

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1. Introduction

RFC 6040 on "Tunnelling of Explicit Congestion Notification" [RFC6040] made the rules for propagation of Explicit Congestion Notification (ECN [RFC3168]) consistent for all forms of IP in IP tunnel.

A common pattern for many tunnelling protocols is to encapsulate an inner IP header (v4 or v6) with shim header(s) then an outer IP header (v4 or v6). Some of these shim headers are designed as generic encapsulations, so they do not necessarily directly encapsulate an inner IP header. Instead they can encapsulate headers such as link-layer (L2) protocols that in turn often encapsulate IP.

To clear up confusion, this specification clarifies that the scope of RFC 6040 includes any IP-in-IP tunnel, including those with shim

header(s) and other encapsulations between the IP headers. Where necessary, it updates the specifications of the relevant encapsulation protocols with the specific text necessary to comply with RFC 6040.

This specification also updates RFC 6040 to state how operators ought to configure a legacy tunnel ingress to avoid unsafe system configurations.

2. Terminology

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in RFC 2119 [RFC2119] when, and only when, they appear in all capitals, as shown here.

This specification uses the terminology defined in RFC 6040 [RFC6040].

3. Scope of RFC 6040

In section 1.1 of RFC 6040, its scope is defined as:

> "...ECN field processing at encapsulation and decapsulation for any IP-in-IP tunnelling, whether IPsec or non-IPsec tunnels. It applies irrespective of whether IPv4 or IPv6 is used for either the inner or outer headers. ..."

This was intended to include cases where shim header(s) sit between the IP headers. Many tunnelling implementers have interpreted the scope of RFC 6040 as it was intended, but it is ambiguous. Therefore, this specification updates RFC 6040 by adding the following scoping text after the sentences quoted above:

> It applies in cases where an outer IP header encapsulates an inner IP header either directly or indirectly by encapsulating other headers that in turn encapsulate (or might encapsulate) an inner IP header.

There is another problem with the scope of RFC 6040. Like many IETF specifications, RFC 6040 is written as a specification that implementations can choose to claim compliance with. This means it does not cover two important cases:

1. those cases where it is infeasible for an implementation to access an inner IP header when adding or removing an outer IP header;

2. those implementations that choose not to propagate ECN between IP headers.

However, the ECN field is a non-optional part of the IP header (v4 and v6). So any implementation that creates an outer IP header has to give the ECN field some value. There is only one safe value a tunnel ingress can use if it does not know whether the egress supports propagation of the ECN field; it has to zero the ECN field in any outer IP header.

However, an RFC has no jurisdiction over implementations that choose not to comply with it or cannot comply with it, including all those implementations that pre-dated the RFC. Therefore it would have been unreasonable to add such a requirement to RFC 6040. Nonetheless, to ensure safe propagation of the ECN field over tunnels, it is reasonable to add requirements on operators, to ensure they configure their tunnels safely (where possible). Before stating these configuration requirements in Section 4, the factors that determine whether propagating ECN is feasible or desirable will be briefly introduced.

3.1. Feasibility of ECN Propagation between Tunnel Headers

In many cases shim header(s) and an outer IP header are always added to (or removed from) an inner IP packet as part of the same procedure. We call this a tightly coupled shim header. Processing the shim and outer together is often necessary because the shim(s) are not sufficient for packet forwarding in their own right; not unless complemented by an outer header. In these cases it will often be feasible for an implementation to propagate the ECN field between the IP headers.

In some cases a tunnel adds an outer IP header and a tightly coupled shim header to an inner header that is not an IP header, but that in turn encapsulates an IP header (or might encapsulate an IP header). For instance an inner Ethernet (or other link layer) header might encapsulate an inner IP header as its payload. We call this a tightly coupled shim over an encapsulating header.

Digging to arbitrary depths to find an inner IP header within an encapsulation is strictly a layering violation so it cannot be a required behaviour. Nonetheless, some tunnel endpoints already look within a L2 header for an IP header, for instance to map the Diffserv codepoint between an encapsulated IP header and an outer IP header [RFC2983]. In such cases at least, it should be feasible to also (independently) propagate the ECN field between the same IP headers. Thus, access to the ECN field within an encapsulating header can be a useful and benign optimization. The guidelines in section 6 of

[I-D.ietf-tsvwg-ecn-encap-guidelines] give the conditions for this layering violation to be benign.

3.2. Desirability of ECN Propagation between Tunnel Headers

Developers and network operators are encouraged to implement and deploy tunnel endpoints compliant with RFC 6040 (as updated by the present specification) in order to provide the benefits of wider ECN deployment [RFC8087]. Nonetheless, propagation of ECN between IP headers, whether separated by shim headers or not, has to be optional to implement and to use, because:

- Legacy implementations of tunnels without any ECN support already exist

- A network might be designed so that there is usually no bottleneck within the tunnel

- If the tunnel endpoints would have to search within an L2 header to find an encapsulated IP header, it might not be worth the potential performance hit

4. Making a non-ECN Tunnel Ingress Safe by Configuration

Even when ECN propagation is not implemented or is not being used, it ought to be possible to render a tunnel ingress safe by configuration. The main safety concern is to disable the ECN capability in the outer IP header if the egress of the tunnel does not implement ECN logic to propagate any ECN markings into the packet forwarded beyond the tunnel. Otherwise the non-ECN egress could discard any ECN marking introduced within the tunnel, which would break all the ECN-based control loops that regulate the traffic load over the tunnel.

Therefore this specification updates RFC 6040 by inserting the following text just before the last paragraph of section 4.3:

> When the implementation of a tunnel ingress does not support [RFC6040] or one of its compatible predecessors ([RFC4301] or the full functionality mode of [RFC3168]) and when the outer tunnel header is IP (v4 or v6), if possible, the operator MUST configure the ingress to zero the outer ECN field in any of the following cases:
>
> * if it is known that the tunnel egress does not support propagation of the ECN field (RFC 6040, RFC 4301 or the full functionality mode of RFC 3168)

   * or if the behaviour of the egress is not known or an egress with unknown behaviour might be dynamically paired with the ingress.

   * or if an IP header might be encapsulated within a non-IP header that the tunnel ingress is encapsulating, but the ingress does not inspect within the encapsulation.

In order that the network operator can comply with the above safety rules, even if a tunnel ingress does not support RFC 6040, RFC 4301 or the full functionality mode of RFC 3168, the implementation of the tunnel ingress:

o MUST make propagation of the ECN field between inner and outer IP headers independent of any configuration of Diffserv codepoint propagation;

o SHOULD zero the outer ECN field in its default configuration.

There might be concern that the above "MUST" makes compliant equipment non-compliant at a stroke. However, any equipment that is still treating the ToS octet (IPv4) or the Traffic Class octet (IPv6) as a single 8-bit field is already non-compliant, and has been since 1998 when the upper 6 bits were separated off for the Diffserv codepoint (DSCP) [RFC2474]. For instance, copying the ECN field as a side-effect of copying the DSCP is a seriously unsafe bug that risks breaking the feedback loops that regulate load on a tunnel.

Permanently zeroing the outer ECN field is safe, but it is not sufficient to claim compliance with RFC 6040 because it does not meet the aim of introducing ECN support to tunnels (see Section 4.3 of [RFC6040]).

5. IP-in-IP Tunnels with Tightly Coupled Shim Headers

There follows a list of specifications of encapsulations with tightly coupled shim header(s), in rough chronological order. The list is confined to standards track or widely deployed protocols. The list is not necessarily exhaustive so, for the avoidance of doubt, the scope of RFC 6040 is defined in Section 3 and is not limited to this list.

o PPTP (Point-to-Point Tunneling Protocol) [RFC2637];

o L2TP (Layer 2 Tunnelling Protocol), specifically L2TPv2 [RFC2661] and L2TPv3 [RFC3931], which not only includes all the L2-specific specializations of L2TP, but also derivatives such as the Keyed IPv6 Tunnel [RFC8159];

- GRE (Generic Routing Encapsulation) [RFC2784] and NVGRE (Network Virtualization using GRE) [RFC7637];

- GTP (GPRS Tunnelling Protocol), specifically GTPv1 [GTPv1], GTP v1 User Plane [GTPv1-U], GTP v2 Control Plane [GTPv2-C];

- Teredo [RFC4380];

- CAPWAP (Control And Provisioning of Wireless Access Points) [RFC5415];

- LISP (Locator/Identifier Separation Protocol) [RFC6830];

- VXLAN (Virtual eXtensible Local Area Network) [RFC7348] and VXLAN-GPE [I-D.ietf-nvo3-vxlan-gpe];

- SFC (Service Function Chaining) [RFC7665];

- Geneve [I-D.ietf-nvo3-geneve];

- GUE (Generic UDP Encapsulation) [I-D.ietf-intarea-gue].

Some of the listed protocols enable encapsulation of a variety of network layer protocols as inner and/or outer. This specification applies in the cases where there is an inner and outer IP header as described in Section 3. Otherwise [I-D.ietf-tsvwg-ecn-encap-guidelines] gives guidance on how to design propagation of ECN into other protocols that might encapsulate IP.

Where protocols in the above list need to be updated to specify ECN propagation and they are under IETF change control, update text is given in the following subsections. For those not under IETF control, it is RECOMMENDED that implementations of encapsulation and decapsulation comply with RFC 6040. It is also RECOMMENDED that their specifications are updated to add a requirement to comply with RFC 6040 (as updated by the present document).

PPTP is not under the change control of the IETF, but it has been documented in an informational RFC [RFC2637]. However, there is no need for the present specification to update PPTP because L2TP has been developed as a standardized replacement.

NVGRE is not under the change control of the IETF, but it has been documented in an informational RFC [RFC7637]. NVGRE is a specific use-case of GRE (it re-purposes the key field from the initial specification of GRE [RFC1701] as a Virtual Subnet ID). Therefore the text that updates GRE in Section 5.1.2 below is also intended to update NVGRE.

Although the definition of the various GTP shim headers is under the control of the 3GPP, it is hard to determine whether the 3GPP or the IETF controls standardization of the _process_ of adding both a GTP and an IP header to an inner IP header. Nonetheless, the present specification is provided so that the 3GPP can refer to it from any of its own specifications of GTP and IP header processing.

The specification of CAPWAP already specifies RFC 3168 ECN propagation and ECN capability negotiation. Without modification the CAPWAP specification already interworks with the backward compatible updates to RFC 3168 in RFC 6040.

LISP made the ECN propagation procedures in RFC 3168 mandatory from the start. RFC 3168 has since been updated by RFC 6040, but the changes are backwards compatible so there is still no need for LISP tunnel endpoints to negotiate their ECN capabilities.

VXLAN is not under the change control of the IETF but it has been documented in an informational RFC. In contrast, VXLAN-GPE (Generic Protocol Extension) is being documented under IETF change control. It is RECOMMENDED that VXLAN and VXLAN-GPE implementations comply with RFC 6040 when the VXLAN header is inserted between (or removed from between) IP headers. The authors of any future update to these specifications are encouraged to add a requirement to comply with RFC 6040 as updated by the present specification.

Although the Service Function Chaining (SFC) architecture [RFC7665] depends on a shim-based encapsulation to identify the service function path (SFP), it does not specify the processing of ECN when handling transport encapsulation.

The specifications of Geneve and GUE already refer to RFC 6040 for ECN encapsulation.

5.1. Specific Updates to Protocols under IETF Change Control

5.1.1. L2TP (v2 and v3) ECN Extension

The L2TP terminology used here is defined in [RFC2661] and [RFC3931].

L2TPv3 [RFC3931] is used as a shim header between any packet-switched network (PSN) header (e.g. IPv4, IPv6, MPLS) and many types of layer 2 (L2) header. The L2TPv3 shim header encapsulates an L2-specific sub-layer then an L2 header that is likely to contain an inner IP header (v4 or v6). Then this whole stack of headers can be encapsulated optionally within an outer UDP header then an outer PSN header that is typically IP (v4 or v6).

L2TPv2 is used as a shim header between any PSN header and a PPP header, which is in turn likely to encapsulate an IP header.

Even though these shims are rather fat (particularly in the case of L2TPv3), they still fit the definition of a tightly coupled shim header over an encapsulating header (Section 3.1), because all the headers encapsulating the L2 header are added (or removed) together. L2TPv2 and L2TPv3 are therefore within the scope of RFC 6040, as updated by Section 3 above.

L2TP maintainers are RECOMMENDED to implement the ECN extension to L2TPv2 and L2TPv3 defined in Section 5.1.1.2 below, in order to provide the benefits of ECN [RFC8087], whenever a node within an L2TP tunnel becomes the bottleneck for an end-to-end traffic flow.

5.1.1.1. Safe Configuration of a 'Non-ECN' Ingress LCCE

The following text is appended to both Section 5.3 of [RFC2661] and Section 4.5 of [RFC3931] as an update to the base L2TPv2 and L2TPv3 specifications:

> An LCCE that does not support the ECN Extension in Section 5.1.1.2 of RFCXXXX MUST follow the configuration requirements in Section 4 of RFCXXXX for when the outer PSN header is IP (v4 or v6). {RFCXXXX refers to the present document so it will need to be inserted by the RFC Editor}

In particular, for an LCCE implementation that does not support the ECN Extension, this means that configuration of how it propagates the ECN field between inner and outer IP headers MUST be independent of any configuration of the Diffserv extension of L2TP [RFC3308].

5.1.1.2. ECN Extension for L2TP (v2 or v3)

When the outer PSN header and the payload inside the L2 header are both IP (v4 or v6), to comply with RFC 6040, an LCCE will follow the rules for propagation of the ECN field at ingress and egress in Section 4 of RFC 6040 [RFC6040].

Before encapsulating any data packets, RFC 6040 requires an ingress LCCE to check that the egress LCCE supports ECN propagation. If the egress supports ECN, the ingress LCCE can use the normal mode of encapsulation. Otherwise, the ingress LCCE has to use compatibility mode [RFC6040]. An LCCE can determine the remote LCCE's support for ECN either statically (by configuration) or by dynamic discovery during setup of each control connection between the LCCEs, using the Capability AVP defined in Section 5.1.1.2.1 below.

Where the outer PSN header is some protocol other than IP that supports ECN, the appropriate ECN propagation specification will need to be followed, e.g. "Explicit Congestion Marking in MPLS" [RFC5129]. Where no specification exists for ECN propagation by a particular PSN, [I-D.ietf-tsvwg-ecn-encap-guidelines] gives general guidance on how to design ECN propagation into a protocol that encapsulates IP.

5.1.1.2.1. LCCE Capability AVP for ECN Capability Negotiation

The LCCE Capability Attribute Value Pair (AVP) defined here has Attribute Type ZZ. The Attribute Value field for this AVP is a bit-mask with the following 16-bit format:

```
 0                   1
 0 1 2 3 4 5 6 7 8 9 0 1 2 3 4 5
+-+-+-+-+-+-+-+-+-+-+-+-+-+-+-+-+
|X X X X X X X X X X X X X X X E|
+-+-+-+-+-+-+-+-+-+-+-+-+-+-+-+-+
```

This AVP MAY be present in the following message types: SCCRQ and SCCRP (Start-Control-Connection-Request and Start-Control-Connection-Reply). This AVP MAY be hidden (the H-bit set to 0 or 1) and is optional (M-bit not set). The length (before hiding) of this AVP MUST be 8 octets. The Vendor ID is the IETF Vendor ID of 0.

Bit 15 of the Value field of the LCCE Capability AVP is defined as the ECN Capability flag (E). When the ECN Capability flag is set to 1, it indicates that the sender supports ECN propagation. When the ECN Capability flag is cleared to zero, or when no LCCE Capabiliy AVP is present, it indicates that the sender does not support ECN propagation. All the other bits are reserved. They MUST be cleared to zero when sent and ignored when received or forwarded.

An LCCE initiating a control connection will send a Start-Control-Connection-Request (SCCRQ) containing an LCCE Capability AVP with the ECN Capability flag set to 1. If the tunnel terminator supports ECN, it will return a Start-Control-Connection-Reply (SCCRP) that also includes an LCCE Capability AVP with the ECN Capability flag set to 1. Then, for any sessions created by that control connection, both ends of the tunnel can use the normal mode of RFC 6040 to propagate the ECN field when encapsulating data packets.

If, on the other hand, the tunnel terminator does not support ECN it will ignore the ECN flag in the LCCE Capability AVP and send an SCCRP to the tunnel initiator without a Capability AVP (or with a Capability AVP but with the ECN Capability flag cleared to zero). The tunnel initiator interprets the absence of the ECN Capability

flag in the SCCRP as an indication that the tunnel terminator is incapable of supporting ECN. When encapsulating data packets for any sessions created by that control connection, the tunnel initiator will then use the compatibility mode of RFC 6040 to clear the ECN field of the outer IP header to 0b00.

If the tunnel terminator does not support this ECN extension, the network operator is still expected to configure it to comply with the safety provisions set out in Section 5.1.1.1 above, when it acts as an ingress LCCE.

5.1.2. GRE

The GRE terminology used here is defined in [RFC2784]. GRE is often used as a tightly coupled shim header between IP headers. Sometimes the GRE shim header encapsulates an L2 header, which might in turn encapsulate an IP header. Therefore GRE is within the scope of RFC 6040 as updated by Section 3 above.

GRE tunnel endpoint maintainers are RECOMMENDED to support [RFC6040] as updated by the present specification, in order to provide the benefits of ECN [RFC8087] whenever a node within a GRE tunnel becomes the bottleneck for an end-to-end IP traffic flow tunnelled over GRE using IP as the delivery protocol (outer header).

GRE tunnels do not support dynamic configuration based on capability negotiation, so the ECN capability has to be manually configured. For a GRE ingress implementation that supports ECN propagation, manual configuration requirements are specified in Section 4.3 of RFC 6040. Otherwise they are specified in Section 5.1.2.1 below.

Where the delivery protocol is some protocol other than IP that supports ECN, the appropriate ECN propagation specification will need to be followed, e.g Explicit Congestion Marking in MPLS [RFC5129]. Where no specification exists for ECN propagation by a particular PSN, [I-D.ietf-tsvwg-ecn-encap-guidelines] gives more general guidance on how to propagate ECN to and from protocols that encapsulate IP.

5.1.2.1. Safe Configuration of a 'Non-ECN' GRE Ingress

The following text is appended to Section 3 of [RFC2784] as an update to the base GRE specification:

> A GRE tunnel ingress that does not support RFC 6040 or one of its compatible predecessors (RFC 4301 or the full functionality mode of RFC 3168) MUST follow the configuration requirements in Section 4 of RFCXXXX for when the outer delivery protocol is IP

(v4 or v6). {RFCXXXX refers to the present document so it will need to be inserted by the RFC Editor}

5.1.3. Teredo

Teredo [RFC4380] provides a way to tunnel IPv6 over an IPv4 network, with a UDP-based shim header between the two.

For Teredo tunnel endpoints to provide the benefits of ECN, the Teredo specification would have to be updated to include negotiation of the ECN capability between Teredo tunnel endpoints. Otherwise it would be unsafe for a Teredo tunnel ingress to copy the ECN field to the IPv6 outer.

It is believed that current implementations do not support propagation of ECN, but that they do safely zero the ECN field in the outer IPv6 header. However the specification does not mention anything about this. To make existing Teredo deployments safe it will not be feasible to require them to be configured correctly, because Teredo tunnel endpoints are generally deployed on hosts. Therefore, the only feasible safety precaution available here is to update the specification of Teredo implementations until ECN support is added. The following text updates the Teredo specification [RFC4380], as a new section 5.1.3:

"5.1.3 Safe 'Non-ECN' Teredo Encapsulation

A Teredo tunnel ingress implementation that does not support ECN propagation as defined in RFC 6040 or one of its compatible predecessors (RFC 4301 or the full functionality mode of RFC 3168) MUST zero the ECN field in the outer IPv6 header."

6. IANA Considerations

IANA is requested to assign the following L2TP Control Message Attribute Value Pair:

Attribute Type	Description	Reference
ZZ	ECN Capability	RFCXXXX

[TO BE REMOVED: This registration should take place at the following location: https://www.iana.org/assignments/l2tp-parameters/l2tp-parameters.xhtml]

7. Security Considerations

The Security Considerations in [RFC6040] and [I-D.ietf-tsvwg-ecn-encap-guidelines] apply equally to the scope defined for the present specification.

8. Comments Solicited

Comments and questions are encouraged and very welcome. They can be addressed to the IETF Transport Area working group mailing list <tsvwg@ietf.org>, and/or to the authors.

9. Acknowledgements

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