Tags for the Identification of Languages

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Abstract
This document describes a language tag for use in cases where it is
desired to indicate the language used in an information object, how to
register values for use in this language tag, and a construct for
matching such language tags.
1. Introduction

Human beings on our planet have, past and present, used a number of languages. A great number of these people would prefer to have information presented in a language that they understand. In some contexts, it is possible to have information available in more than one language, or it might be possible to provide tools (such as dictionaries) to assist in the understanding of a language. Also, many types of information processing require knowledge of the language in which information is expressed in order for that process to be performed on the information; for example spell-checking, computer-synthesized speech, Braille, or high-quality print renderings.

One means of making this information available is a means of labeling the information content with an identifier for the language that is used in this information content. This document specifies an identifier mechanism, a registration function for values to be used with that identifier mechanism, and a construct for matching against those values.

The keywords "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [RFC 2119].

2. The Language tag

2.1 Language tag syntax

The language tag is composed of one or more parts: A primary language tag and a (possibly empty) series of subtags.

The syntax of this tag in ABNF [RFC 2234] is:

```
Language-Tag = Primary-tag *( "-" Subtag )
Primary-tag = 1*8ALPHA
Subtag = 1*8(ALPHA / DIGIT)
```

The productions ALPHA and DIGIT are imported from RFC 2234; they denote respectively the characters A to Z in upper or lower case and the digits from 0 to 9. The character "-" is HYPHEN-MINUS (ABNF: %x2D).

All tags are to be treated as case insensitive; there exist conventions for capitalization of some of them, but these should not be taken to carry meaning. For instance, [ISO 3166] recommends that country codes are capitalized (MN Mongolia), while [ISO 639] recommends that language codes are written in lower case (mn Mongolian).
2.2 Language tag sources

The namespace of language tags is administered by the IANA according to the rules in section 3 of this document. The following rules apply to the primary language tag:

- All 2-letter tags are interpreted according to assignments found in ISO standard 639, "Code for the representation of names of languages" [ISO 639], or assignments subsequently made by the ISO 639 part 1 maintenance agency or governing standardization bodies.
  
  (Note: A revision is underway, and is expected to be released as ISO 639-1:2000)

- All 3-letter tags are interpreted according to assignments found in ISO 639 part 2, "Codes for the representation of names of languages" - Part 2: Alpha-3 code [ISO 639-2], or assignments subsequently made by the ISO 639 part 2 maintenance agency or governing standardization bodies.

- The value "i" is reserved for IANA-defined registrations

- The value "x" is reserved for private use. Subtags of "x" shall not be registered by the IANA.

- Other values shall not be assigned except by revision of this standard.

The reason for reserving all other tags is to be open towards new revisions of ISO 639; the use of "i" and "x" is the minimum we can do here to be able to extend the mechanism to meet our immediate requirements.

The following rules apply to the first subtag:

- All 2-letter codes are interpreted as ISO 3166 alpha-2 country codes from [ISO 3166], or subsequently assigned by the ISO 3166 maintenance agency or governing standardization bodies, denoting the area to which this language variant relates.

- Codes of 3 to 8 letters may be registered with IANA, according to the rules in chapter 5 of this document.

- 1-letter codes may not be assigned except after revision of this standard.

There are no rules apart from the syntactic ones for the second and subsequent subtags.

The information in a subtag may for instance be:

- Country identification, such as en-US (this usage is described in ISO 639)

- Dialect or variant information, such as en-scouse
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- Languages not listed in ISO 639 that are not variants of any listed language, which can be registered with the i-prefix, such as i-itsolyani
- Region identification, such as sgn-US-MA (Martha's Vineyard Sign Language, which is found in the state of Massachusetts, US)

This document leaves the decision on what tags are appropriate or not to the registration process described in section 3.

ISO 639 defines a maintenance agency for additions to and changes in the list of languages in ISO 639. This agency is:

International Information Centre for Terminology (Infoterm)
P.O. Box 130
A-1021 Wien
Austria
Phone: +43 1 26 75 35 Ext. 312
Fax: +43 1 216 32 72

ISO 639-2 defines a maintenance agency for additions to and changes in the list of languages in ISO 639-2. This agency is:

Library of Congress
Network Development and MARC Standards Office
Washington, D.C. 20540
USA
Phone: +1 202 707 6237
Fax: +1 202 707 0115
URL: http://www.loc.gov/standards/iso639

The maintenance agency for ISO 3166 (country codes) is:

ISO 3166 Maintenance Agency Secretariat
c/o DIN Deutsches Institut fuer Normung
Burggrafenstrasse 6
Postfach 1107
D-10787 Berlin
Germany
Phone: +49 30 26 01 320
Fax: +49 30 26 01 231
URL: http://www.din.de/gremien/nas/nabd/iso3166ma/

ISO 3166 reserves the country codes AA, QM-QZ, XA-XZ and ZZ as user-assigned codes.

2.3 Choice of language tag
One may occasionally be faced with several possible tags for the same body of text.

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Interoperability is best served if all users send the same tag, and use the same tag for the same language for all documents. If an application has requirements that make the rules here inapplicable, the application protocol specification MUST specify how the procedure varies from the one given here.

The text below is based on the set of tags known to the tagging entity.

1. Use the most precise tagging known to the sender that can be ascertained and is useful within the application context.
2. When a language has both an ISO 639-1 2-character tag and an ISO 639-2 3-character tag, you MUST use the ISO 639-1 2-character tag.
   NOTE: At present, all languages for which there is a difference have 2-character tags, and the displeasure of developers about the existence of 2 tag sets has been adequately communicated to ISO. So this situation will hopefully not arise.
4. When a language has both an IANA-registered tag (i-something) and an ISO registered tag, you MUST use the ISO tag.
   NOTE: When such a situation is discovered, the IANA-registered tag SHOULD be deprecated as soon as possible.
5. You SHOULD NOT use the UND (Undetermined) tag unless the protocol in use forces you to give a value for the language tag, even if the language is unknown. Omitting the tag is preferred.
6. You SHOULD NOT use the MUL (Multiple) tag if the protocol allows you to use multiple languages, as is the case for the Content-Language: header.

NOTE: In order to avoid versioning difficulties in applications such as that of RFC 1766, the ISO 639 Registration Authority Joint Advisory Committee (RA-JAC) has agreed on the following policy statement:

"After the publication of ISO/DIS 639-1 as an International Standard, no new 2-letter code shall be added to ISO 639-1 unless a 3-letter code is also added at the same time to ISO 639-2. In addition, no language with a 3-letter code available at the time of publication of ISO 639-1 which at that time had no 2-letter code shall be subsequently given a 2-letter code."

This will ensure that, for example, a user who implements "hwi"
(Hawaiian), which currently has no 2-letter code, will not find his or her data invalidated by eventual addition of a 2-letter code for that language."

2.4 Meaning of the language tag

The language tag always defines a language as spoken (or written, signed or otherwise signaled) by human beings for communication of information to other human beings. Computer languages such as programming languages are explicitly excluded.

There is no guaranteed relationship between languages whose tags begin with the same series of subtags; specifically, they are NOT guaranteed to be mutually intelligible, although it will sometimes be the case that they are.

The relationship between the tag and the information it relates to is defined by the standard describing the context in which it appears. Accordingly, this section can only give possible examples of its usage.

- For a single information object, it could be taken as the set of languages that is required for a complete comprehension of the complete object.
  Example: Plain text documents.
- For an aggregation of information objects, it should be taken as the set of languages used inside components of that aggregation.
  Examples: Document stores and libraries.
- For information objects whose purpose is to provide alternatives, it should be regarded as a hint that the material inside is provided in several languages, and that one has to inspect each of the alternatives in order to find its language or languages. In this case, a tag with multiple languages does not mean that one needs to be multilingual to get complete understanding of the document.
  Example: MIME multipart/alternative.
- In markup languages, such as HTML and XML, language information can be added to each part of the document identified by the markup structure (including the whole document itself). For example, one could write <span lang="FR">C'est la vie.</span> inside a Norwegian document; the Norwegian-speaking user could then access a French-Norwegian dictionary to find out what the marked section meant. If the user were listening to that document through a speech synthesis interface, this formation could be used to signal the
synthesizer to appropriately apply French text-to-speech pronunciation rules to that span of text, instead of misapplying the Norwegian rules.

2.5 Language-range
Since the publication of RFC 1766, it has become apparent that there is a need to define a term for a set of languages whose tags all begin with the same sequence of subtags.

The following definition of language-range is derived from HTTP/1.1 [RFC 2616].

\[
\text{language-range} = \text{language-tag} / "*"
\]

That is, a language-range has the same syntax as a language-tag, or is the single character "*". A language-range matches a language-tag if it exactly equals the tag, or if it exactly equals a prefix of the tag such that the first tag character following the prefix is "-".

The special range "*" matches any tag. A protocol which uses language ranges may specify additional rules about the semantics of "*"; for instance, HTTP/1.1 specifies that the range "*" matches only languages not matched by any other range within an "Accept-Language:" header.

NOTE: This use of a prefix matching rule does not imply that language tags are assigned to languages in such a way that it is always true that if a user understands a language with a certain tag, then this user will also understand all languages with tags for which this tag is a prefix. The prefix rule simply allows the use of prefix tags if this is the case.

3. IANA registration procedure for language tags
The procedure given here MUST be used by anyone who wants to use a language tag not defined by this document or previously registered with IANA.

This procedure MAY also be used to register information with the IANA about a tag defined by this document, for instance if one wishes to make publicly available a reference to the definition for a language such as sgn-US (American Sign Language).

Any language tag shall begin with an existing tag, and extend it.
The language form must be sent to <ietf-languages@iana.org> for a 2-week review period before it can be submitted to IANA. (This is an open list. Requests to be added should be sent to <ietf-languages-request@iana.org>.)

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When the two week period has passed, the language tag reviewer, who is appointed by the IETF Applications Area Director, either forwards the request to IANA@ISI.EDU, or rejects it because of significant objections raised on the list. Note that the reviewer can raise objections on the list himself, if he so desires. The important thing is that the objection must be made publicly.
The applicant is free to modify a rejected application with additional information and submit it again; this restarts the 2-week comment period.
Decisions made by the reviewer may be appealed to the IESG.
All registered forms are available online in the directory
ftp://ftp.isi.edu/in-notes/iana/assignments/languages/
Updates of registrations follow the same procedure as registrations. The language tag reviewer decides whether to allow a new registrant to update a registration made by someone else; in the normal case, objections by the original registrant would carry extra weight in such a decision.
There is no deletion of registrations; when some registered tag should not be used any more, for instance because a corresponding ISO 639 code has been registered, the registration should be amended by adding a remark like "DEPRECATED: use <new code> instead" to the "other relevant information" section.
Note: The purpose of the "published description" is intended as an aid
to people trying to verify whether a language is registered, or what language a particular tag refers to. In most cases, reference to an authoritative grammar or dictionary of the language will be useful; in cases where no such work exists, other well known works describing that language or in that language may be appropriate. The language tag reviewer decides what constitutes a "good enough" reference material.

4. Security Considerations
The only security issue that has been raised with language tags since the publication of RFC 1766, which stated that "Security issues are believed to be irrelevant to this memo", is a concern with language ranges used in content negotiation - that they may be used to infer the nationality of the sender, and thus identify potential targets for surveillance.
This is a special case of the general problem that anything you send is visible to the receiving party; it is useful to be aware that such concerns can exist in some cases.
The evaluation of the exact magnitude of the threat, and any possible countermeasures, is left to each application protocol.

5. Character set considerations
Codes may always be expressed using the characters A-Z, a-z, 0-9 and HYPHEN-MINUS, which are present in most character sets.

6. Acknowledgements
This document has benefited from many rounds of review and comments in various fora of the IETF and the Internet working groups. Any list of contributors is bound to be incomplete; please regard the following as only a selection from the group of people who have contributed to make this document what it is today.
In alphabetical order: Glenn Adams, Tim Berners-Lee, Marc Blanchet, Nathaniel Borenstein, Eric Brunner, Sean M. Burke, John Clews, Jim Conklin, Peter Constable, John Cowan, Mark Crispin, Dave Crocker, Mark Davis, Martin Duerst, Michael Everson, Ned Freed, Tim Goodwin, Dirk-Willem van Gulik, Marion Gunn, Paul Hoffman, Olle Jarnefors, Kent Karlsson, John Klensin, Alain
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Special thanks must go to Michael Everson, who has served as language tag reviewer for almost the complete period since the publication of RFC 1766, and has provided a great deal of input to this revision.

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8. References

[ISO 639]

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Note that a new version (ISO 639-1:2000) is in preparation at the time of this writing.

[ISO 639-2]

[ISO 3166]

[RFC 1327]

[RFC 1521]
Borenstein, N., and N. Freed, "MIME Part One: Mechanisms for
Appendix A: Language Tag Reference Material
The Library of Congress, maintainers of ISO 639-2, has made the list of languages registered available on the Internet.
At the time of this writing, it can be found at http://www.loc.gov/standards/iso639-2/langhome.html

The IANA registration forms for registered language codes can be found at http://www.isi.edu/in-notes/iana/assignments/languages/

The ISO 3166 Maintenance Agency has published Web pages at http://www.din.de/gremien/nas/nabd/iso3166ma/

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Appendix B: Changes from RFC 1766
. Email list address changed from ietf-types@uninett.no to ietf-languages@iana.org
. Updated author's address
. Added language-range construct from HTTP/1.1
. Added use of ISO 639-2 language codes
. Added reference to Library of Congress lists of language codes
. Changed examples to use registered tags
. Added "Any other information" to registration form
. Added description of procedure for updating registrations
. Changed target category for document from standards track to BCP
. Moved the content-language header definition into another document
. Added numbers to the permitted characters in language tags

Appendix X: Changes between drafts
This appendix is to be deleted by the RFC Editor before publication as
RFC.

Changes from draft -00 to -01
Changes from draft-00:
- Fixed up the language tag table
- Moved multipart/alternative stuff to appendix
- Changed examples to use registered tags
- Added * in language tag table to indicate B/T conflicts
- Considered, but did not adopt, changing from recommending T codes to recommending B codes. At the moment, the only argument that appeals to the author is that the T codes look more like the 639-1 codes than the B codes do.
- Added procedures for updating a registration

Changes from draft -01 to -02
This appendix is to be deleted by the RFC Editor before publication as RFC.
- Minor updates
- Added reference to Library of Congress code lists instead of including code values
- Changed grammars to use RFC 2234 ABNF

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- Used MUST and SHOULD in label choice algorithm

Changes from draft -02 to -03
- Minor updates
- Content-language: header moved to another draft
- Added URL for ISO 3166 maintenance agency web pages
- Added text to clarify purpose of the literature reference on the registration form

Changes from draft -03 to -04
- Minor updates
- Allowed numbers in labels
- Deleted reference to script as a valid subtag. Note: It is not forbidden either!
- Changed ISO "registration authority" to "maintenance agency".
- Added example of SGN-US-MA for region-indicating subtag. Note: ISO 3166 part 2 is not explicitly mentioned.
- Added the possibility to register with IANA description of predefined tags.