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Gossiping in CT
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Abstract

The logs in Certificate Transparency are untrusted in the sense that the users of the system don't have to trust that they behave correctly since the behavior of a log can be verified to be correct.

This document tries to solve the problem with logs presenting a "split view" of their operations or failing to incorporate a submission within MMD. It describes three gossiping mechanisms for Certificate Transparency: SCT Feedback, STH Pollination and Trusted Auditor Relationship.

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Table of Contents

1. Introduction	3
2. Defining the problem	4
3. Overview	4
4. Terminology	5
4.1. Pre-Loaded vs Locally Added Anchors	5
5. Who gossips with whom	5
6. What to gossip about and how	6
7. Data flow	6
8. Gossip Mechanisms	7
8.1. SCT Feedback	7
8.1.1. SCT Feedback data format	8
8.1.2. HTTPS client to server	9
8.1.3. HTTPS server operation	11
8.1.4. HTTPS server to auditors	13
8.2. STH pollination	14
8.2.1. HTTPS Clients and Proof Fetching	16
8.2.2. STH Pollination without Proof Fetching	17
8.2.3. Auditor Action	17
8.2.4. STH Pollination data format	18
8.3. Trusted Auditor Stream	18
8.3.1. Trusted Auditor data format	19
9. 3-Method Ecosystem	20
9.1. SCT Feedback	20
9.2. STH Pollination	20
9.3. Trusted Auditor Relationship	21
9.4. Interaction	22
10. Security considerations	23
10.1. Attacks by actively malicious logs	23
10.2. Dual-CA Compromise	23
10.3. Censorship/Blocking considerations	24
10.4. Flushing Attacks	25
10.4.1. STHs	25
10.4.2. SCTs & Certificate Chains on HTTPS Servers	26
10.4.3. SCTs & Certificate Chains on HTTPS Clients	27
10.5. Privacy considerations	27
10.5.1. Privacy and SCTs	27
10.5.2. Privacy in SCT Feedback	27
10.5.3. Privacy for HTTPS clients performing STH Proof Fetching	28

10.5.4.	Privacy in STH Pollination	29
10.5.5.	Privacy in STH Interaction	29
10.5.6.	Trusted Auditors for HTTPS Clients	30
10.5.7.	HTTPS Clients as Auditors	30
11.	Policy Recommendations	31
11.1.	Blocking Recommendations	31
11.1.1.	Frustrating blocking	31
11.1.2.	Responding to possible blocking	31
11.2.	Proof Fetching Recommendations	33
11.3.	Record Distribution Recommendations	33
11.3.1.	Mixing Algorithm	34
11.3.2.	The Deletion Algorithm	35
11.4.	Concrete Recommendations	36
11.4.1.	STH Pollination	36
11.4.2.	SCT Feedback	40
12.	IANA considerations	53
13.	Contributors	53
14.	ChangeLog	53
14.1.	Changes between ietf-04 and ietf-05	54
14.2.	Changes between ietf-03 and ietf-04	54
14.3.	Changes between ietf-02 and ietf-03	54
14.4.	Changes between ietf-01 and ietf-02	54
14.5.	Changes between ietf-00 and ietf-01	54
14.6.	Changes between -01 and -02	55
14.7.	Changes between -00 and -01	55
15.	References	55
15.1.	Normative References	55
15.2.	Informative References	56
	Authors' Addresses	57

1. Introduction

The purpose of the protocols in this document, collectively referred to as CT Gossip, is to detect certain misbehavior by CT logs. In particular, CT Gossip aims to detect logs that are providing inconsistent views to different log clients, and logs failing to include submitted certificates within the time period stipulated by MMD.

One of the major challenges of any gossip protocol is limiting damage to user privacy. The goal of CT gossip is to publish and distribute information about the logs and their operations, but not to expose any additional information about the operation of any of the other participants. Privacy of consumers of log information (in particular, of web browsers and other TLS clients) should not be undermined by gossip.

This document presents three different, complementary mechanisms for non-log elements of the CT ecosystem to exchange information about logs in a manner that preserves the privacy of HTTPS clients. They should provide protective benefits for the system as a whole even if their adoption is not universal.

2. Defining the problem

When a log provides different views of the log to different clients this is described as a partitioning attack. Each client would be able to verify the append-only nature of the log but, in the extreme case, each client might see a unique view of the log.

The CT logs are public, append-only and untrusted and thus have to be audited for consistency, i.e., they should never rewrite history. Additionally, auditors and other log clients need to exchange information about logs in order to be able to detect a partitioning attack (as described above).

Gossiping about log behavior helps address the problem of detecting malicious or compromised logs with respect to a partitioning attack. We want some side of the partitioned tree, and ideally all sides, to see at least one other side.

Disseminating information about a log poses a potential threat to the privacy of end users. Some data of interest (e.g., SCTs) is linkable to specific log entries and thereby to specific websites, which makes sharing them with others a privacy concern. Gossiping about this data has to take privacy considerations into account in order not to expose associations between users of the log (e.g., web browsers) and certificate holders (e.g., web sites). Even sharing STHs (which do not link to specific log entries) can be problematic - user tracking by fingerprinting through rare STHs is one potential attack (see Section 8.2).

3. Overview

This document presents three gossiping mechanisms: SCT Feedback, STH Pollination, and a Trusted Auditor Relationship.

SCT Feedback enables HTTPS clients to share Signed Certificate Timestamps (SCTs) (Section 4.8 of [RFC-6962-BIS-27]) with CT auditors in a privacy-preserving manner by sending SCTs to originating HTTPS servers, which in turn share them with CT auditors.

In STH Pollination, HTTPS clients use HTTPS servers as pools to share Signed Tree Heads (STHs) (Section 4.10 of [RFC-6962-BIS-27]) with

other connecting clients in the hope that STHs will find their way to CT auditors.

HTTPS clients in a Trusted Auditor Relationship share SCTs and STHs with trusted CT auditors directly, with expectations of privacy sensitive data being handled according to whatever privacy policy is agreed on between client and trusted party.

Despite the privacy risks with sharing SCTs there is no loss in privacy if a client sends SCTs for a given site to the site corresponding to the SCT. This is because the site's cookies could already indicate that the client had accessed that site. In this way a site can accumulate records of SCTs that have been issued by various logs for that site, providing a consolidated repository of SCTs that could be shared with auditors. Auditors can use this information to detect a misbehaving log that fails to include a certificate within the time period stipulated by its MMD log parameter.

Sharing an STH is considered reasonably safe from a privacy perspective as long as the same STH is shared by a large number of other log clients. This safety in numbers can be achieved by only allowing gossiping of STHs issued in a certain window of time, while also refusing to gossip about STHs from logs with too high an STH issuance frequency (see Section 8.2).

4. Terminology

This document relies on terminology and data structures defined in [RFC-6962-BIS-27], including MMD, STH, SCT, Version, LogID, SCT timestamp, CtExtensions, SCT signature, Merkle Tree Hash.

This document relies on terminology defined in [draft-ietf-trans-threat-analysis-12], including Auditing.

4.1. Pre-Loaded vs Locally Added Anchors

Through the document, we refer to both Trust Anchors (Certificate Authorities) and Logs. Both Logs and Trust Anchors may be locally added by an administrator. Unless otherwise clarified, in both cases we refer to the set of Trust Anchors and Logs that come pre-loaded and pre-trusted in a piece of client software.

5. Who gossips with whom

- o HTTPS clients and servers (SCT Feedback and STH Pollination)
- o HTTPS servers and CT auditors (SCT Feedback and STH Pollination)

- o CT auditors (Trusted Auditor Relationship)

Additionally, some HTTPS clients may engage with an auditor which they trust with their privacy:

- o HTTPS clients and CT auditors (Trusted Auditor Relationship)

6. What to gossip about and how

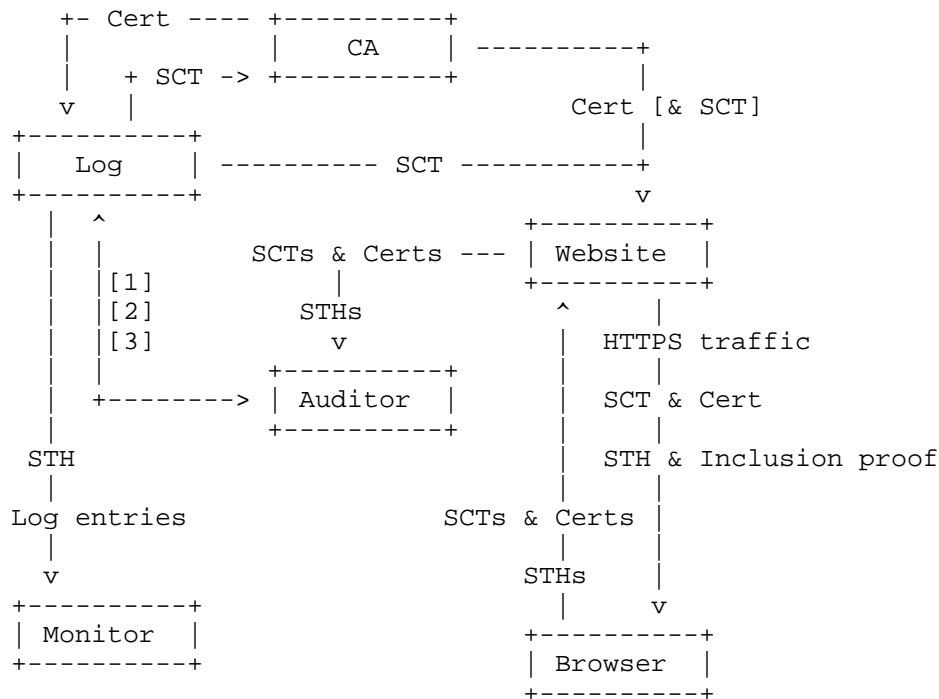
There are three separate gossip streams:

- o SCT Feedback - transporting SCTs and certificate chains from HTTPS clients to CT auditors via HTTPS servers.
- o STH Pollination - HTTPS clients and CT auditors using HTTPS servers as STH pools for exchanging STHs.
- o Trusted Auditor Stream - HTTPS clients communicating directly with trusted CT auditors sharing SCTs, certificate chains and STHs.

It is worthwhile to note that when an HTTPS client or CT auditor interacts with a log, they may equivalently interact with a log mirror or cache that replicates the log.

7. Data flow

The following picture shows how certificates, SCTs and STHs flow through a CT system with SCT Feedback and STH Pollination. It does not show what goes in the Trusted Auditor Relationship stream.



#	Auditor	Log
[1]	--- get-sth ----->	
	<--- STH -----	
[2]	--- leaf hash + tree size ----->	
	<--- index + inclusion proof --->	
[3]	--- tree size 1 + tree size 2 ->	
	<--- consistency proof -----	

8. Gossip Mechanisms

8.1. SCT Feedback

The goal of SCT Feedback is for clients to share SCTs and certificate chains with CT auditors while still preserving the privacy of the end user. The sharing of SCTs contribute to the overall goal of detecting misbehaving logs by providing auditors with SCTs from many vantage points, making it more likely to catch a violation of a log's MMD or a log presenting inconsistent views. The sharing of certificate chains is beneficial to HTTPS server operators interested in direct feedback from clients for detecting bogus certificates issued in their name and therefore incentivizes server operators to take part in SCT Feedback.

SCT Feedback is the most privacy-preserving gossip mechanism, as it does not directly expose any links between an end user and the sites they've visited to any third party.

HTTPS clients store SCTs and certificate chains they see, and later send them to the originating HTTPS server by posting them to a well-known URL (associated with that server), as described in Section 8.1.2. Note that clients will send the same SCTs and chains to a server multiple times with the assumption that any man-in-the-middle attack eventually will cease, and an honest server will eventually receive collected malicious SCTs and certificate chains.

HTTPS servers store SCTs and certificate chains received from clients, as described in Section 8.1.3. They later share them with CT auditors by either posting them to auditors or making them available via a well-known URL. This is described in Section 8.1.4.

8.1.1.1. SCT Feedback data format

The data shared between HTTPS clients and servers, as well as between HTTPS servers and CT auditors, is a JSON array [RFC7159]. Each item in the array is a JSON object containing at least the first of the following members:

- o "x509_chain" : An array of PEM-encoded X.509 certificates. The first element is the end-entity certificate, the second certifies the first and so on. The "x509_chain" member is mandatory to include.
- o "sct_data_v1" : An array of base64 encoded "SignedCertificateTimestampList"s as defined in [RFC6962] section 3.3. The "sct_data_v1" member is optional.
- o "sct_data_v2" : An array of base64 encoded "TransItem" structures of type "x509_sct_v2" or "precert_sct_v2" as defined in [RFC-6962-BIS-27] section 4.8. The "sct_data_v2" member is optional.

We will refer to this object as 'sct_feedback'.

The x509_chain element always contains a full chain from a leaf certificate to a self-signed trust anchor.

See Section 8.1.2 for details on what the sct_data element contains as well as more details about the x509_chain element.

8.1.2. HTTPS client to server

When an HTTPS client connects to an HTTPS server, the client receives a set of SCTs as part of the TLS handshake. SCTs are included in the TLS handshake using one or more of the three mechanisms described in [RFC-6962-BIS-27] section 6 - in the server certificate, in a TLS extension, or in an OCSP extension. The client MUST discard SCTs that are not signed by a log known to the client and SHOULD store the remaining SCTs together with a locally constructed certificate chain which is trusted (i.e., terminated in a pre-loaded or locally installed Trust Anchor) in an `sct_feedback` object or equivalent data structure for later use in SCT Feedback.

The SCTs stored on the client MUST be keyed by the exact domain name the client contacted. They MUST NOT be sent to the well-known URI of any domain not matching the original domain (e.g., if the original domain is `sub.example.com` they must not be sent to `sub.sub.example.com` or to `example.com`.) In particular, they MUST NOT be sent to the well-known URI of any Subject Alternate Names specified in the certificate. In the case of certificates that validate multiple domain names, after visiting a second domain name specified in the certificate, the same SCT is expected to be stored once under each domain name's key. If Connection Reuse as defined in [RFC7540] is available, reusing an existing connection to `sub.example.com` to send data to `sub.sub.example.com` is permitted.

Not following these constraints would increase the risk for two types of privacy breaches. First, the HTTPS server receiving the SCT would learn about other sites visited by the HTTPS client. Second, auditors receiving SCTs from the HTTPS server would learn information about other HTTPS servers visited by its clients.

If the client later again connects to the same HTTPS server, it again receives a set of SCTs and calculates a certificate chain, and again creates an `sct_feedback` or similar object. If this object does not exactly match an existing object in the store, then the client MUST add this new object to the store, associated with the exact domain name contacted, as described above. An exact comparison is needed to ensure that attacks involving alternate chains are detected. An example of such an attack is described in [dual-ca-compromise-attack]. However, at least one optimization is safe and MAY be performed: If the certificate chain exactly matches an existing certificate chain, the client MAY store the union of the SCTs from the two objects in the first (existing) object.

If the client does connect to the same HTTPS server a subsequent time, it MUST send to the server `sct_feedback` objects in the store that are associated with that domain name. However, it is not

necessary to send an `sct_feedback` object constructed from the current TLS session, and if the client does so, it **MUST NOT** be marked as sent in any internal tracking done by the client.

Refer to Section 11.3 for recommendations for implementation.

Because SCTs can be used as a tracking mechanism (see Section 10.5.2), they deserve special treatment when they are received from (and provided to) domains that are loaded as subresources from an origin domain. Such domains are commonly called 'third party domains'. An HTTPS client **SHOULD** store SCT Feedback using a 'double-keying' approach, which isolates third party domains by the first party domain. This is described in [double-keying]. Gossip would be performed normally for third party domains only when the user revisits the first party domain. In lieu of 'double-keying', an HTTPS client **MAY** treat SCT Feedback in the same manner it treats other security mechanisms that can enable tracking (such as HSTS and HPKP.)

SCT Feedback is only performed when a user connects to a site via intentional web browsing or normal third party resource inclusion. It **MUST NOT** be performed automatically as part of some sort of background process.

Finally, if the HTTPS client has configuration options for not sending cookies to third parties, SCTs of third parties **MUST** be treated as cookies with respect to this setting. This prevents third party tracking through the use of SCTs/certificates, which would bypass the cookie policy. For domains that are only loaded as third party domains, the client may never perform SCT Feedback; however the client may perform STH Pollination after fetching an inclusion proof, as specified in Section 8.2.

SCTs and corresponding certificates are **POSTed** to the originating HTTPS server at the well-known URL:

`https://<domain>/well-known/ct-gossip/v1/sct-feedback`

The data sent in the POST is defined in Section 8.1.1. This data **SHOULD** be sent in an already-established TLS session. This makes it hard for an attacker to disrupt SCT Feedback without also disturbing ordinary secure browsing (`https://`). This is discussed more in Section 11.1.1.

The HTTPS server **SHOULD** respond with an HTTP 200 response code and an empty body if it was able to process the request. An HTTPS client which receives any other response **SHOULD** consider it an error.

Some clients have trust anchors or logs that are locally added (e.g., by an administrator or by the user themselves). These additions are potentially privacy-sensitive because they can carry information about the specific configuration, computer, or user.

Certificates validated by locally added trust anchors will commonly have no SCTs associated with them, so in this case no action is needed with respect to CT Gossip. SCTs issued by locally added logs MUST NOT be reported via SCT Feedback.

If a certificate is validated by SCTs that are issued by publicly trusted logs, but chains to a local trust anchor, the client MAY perform SCT Feedback for this SCT and certificate chain bundle. If it does so, the client MUST include the full chain of certificates chaining to the local trust anchor in the `x509_chain` array. Performing SCT Feedback in this scenario may be advantageous for the broader internet and CT ecosystem, but may also disclose information about the client. If the client elects to omit SCT Feedback, it can choose to perform STH Pollination after fetching an inclusion proof, as specified in Section 8.2.

We require the client to send the full chain (or nothing at all) for two reasons. Firstly, it simplifies the operation on the server if there are not two code paths. Secondly, omitting the chain does not actually preserve user privacy. The Issuer field in the certificate describes the signing certificate. And if the certificate is being submitted at all, it means the certificate is logged, and has SCTs. This means that the Issuer can be queried and obtained from the log, so omitting the signing certificate from the client's submission does not actually help user privacy.

8.1.3. HTTPS server operation

HTTPS servers can be configured (or omit configuration), resulting in, broadly, two modes of operation. In the simpler mode, the server will only track leaf certificates and SCTs applicable to those leaf certificates. In the more complex mode, the server will confirm the client's chain validation and store the certificate chain. The latter mode requires more configuration, but is necessary to prevent denial of service (DoS) attacks on the server's storage space.

In the simple mode of operation, upon receiving a submission at the `sct-feedback` well-known URL, an HTTPS server will perform a set of operations, checking on each `sct_feedback` object before storing it:

- o (1) the HTTPS server MAY modify the `sct_feedback` object, and discard all items in the `x509_chain` array except the first item (which is the end-entity certificate)

- o (2) if a bit-wise compare of the `sct_feedback` object matches one already in the store, this `sct_feedback` object SHOULD be discarded
- o (3) if the leaf cert is not for a domain for which the server is authoritative, the SCT MUST be discarded
- o (4) if an SCT in the `sct_data` array can't be verified to be a valid SCT for the accompanying leaf cert, and issued by a known log, the individual SCT SHOULD be discarded

The modification in step number 1 is necessary to prevent a malicious client from exhausting the server's storage space. A client can generate their own issuing certificate authorities, and create an arbitrary number of chains that terminate in an end-entity certificate with an existing SCT. By discarding all but the end-entity certificate, we prevent a simple HTTPS server from storing this data. Note that operation in this mode will not prevent the attack described in [dual-ca-compromise-attack]. Skipping this step requires additional configuration as described below.

The check in step 2 is for detecting duplicates and minimizing processing and storage by the server. As on the client, an exact comparison is needed to ensure that attacks involving alternate chains are detected. Again, at least one optimization is safe and MAY be performed. If the certificate chain exactly matches an existing certificate chain, the server MAY store the union of the SCTs from the two objects in the first (existing) object. If the validity check on any of the SCTs fails, the server SHOULD NOT store the union of the SCTs.

The check in step 3 is to help malfunctioning clients from exposing which sites they visit. It additionally helps prevent DoS attacks on the server.

The check in step 4 is to prevent DoS attacks where an adversary fills up the store prior to attacking a client (thus preventing the client's feedback from being recorded), or an attack where an adversary simply attempts to fill up server's storage space.

The above describes the simpler mode of operation. In the more advanced server mode, the server will detect the attack described in [dual-ca-compromise-attack]. In this configuration the server will not modify the `sct_feedback` object prior to performing checks 2, 3, and 4. Instead, to prevent a malicious client from filling the server's data store, the HTTPS server SHOULD perform an additional check in the more advanced mode:

- o (5) if the x509_chain consists of an invalid certificate chain, or the culminating trust anchor is not recognized by the server, the server SHOULD modify the sct_feedback object, discarding all items in the x509_chain array except the first item

The HTTPS server MAY choose to omit checks 4 or 5. This will place the server at risk of having its data store filled up by invalid data, but can also allow a server to identify interesting certificate or certificate chains that omit valid SCTs, or do not chain to a trusted root. This information may enable an HTTPS server operator to detect attacks or unusual behavior of Certificate Authorities even outside the Certificate Transparency ecosystem.

8.1.4. HTTPS server to auditors

HTTPS servers receiving SCTs from clients SHOULD share SCTs and certificate chains with CT auditors by either serving them on the well-known URL:

`https://<domain>/.well-known/ct-gossip/v1/collected-sct-feedback`

or by HTTPS POSTing them to a set of preconfigured auditors. This allows an HTTPS server to choose between an active push model or a passive pull model.

The data received in a GET of the well-known URL or sent in the POST is defined in Section 8.1.1 with the following difference: The x509_chain element may contain only the end-entity certificate, as described below.

HTTPS servers SHOULD share all sct_feedback objects they see that pass the checks in Section 8.1.3. If this is an infeasible amount of data, the server MAY choose to expire submissions according to an undefined policy. Suggestions for such a policy can be found in Section 11.3.

HTTPS servers MUST NOT share any other data that they may learn from the submission of SCT Feedback by HTTPS clients, like the HTTPS client IP address or the time of submission.

As described above, HTTPS servers can be configured (or omit configuration), resulting in two modes of operation. In one mode, the x509_chain array will contain a full certificate chain. This chain may terminate in a trust anchor the auditor may recognize, or it may not. (One scenario where this could occur is if the client submitted a chain terminating in a locally added trust anchor, and the server kept this chain.) In the other mode, the x509_chain array

will consist of only a single element, which is the end-entity certificate.

Auditors SHOULD provide the following URL accepting HTTPS POSTing of SCT feedback data:

```
https://<auditor>/ct-gossip/v1/sct-feedback
```

Auditors SHOULD regularly poll HTTPS servers at the well-known collected-sct-feedback URL. The frequency of the polling and how to determine which domains to poll is outside the scope of this document. However, the selection MUST NOT be influenced by potential HTTPS clients connecting directly to the auditor. For example, if a poll to example.com occurs directly after a client submits an SCT for example.com, an adversary observing the auditor can trivially conclude the activity of the client.

8.2. STH pollination

The goal of sharing Signed Tree Heads (STHs) through pollination is to share STHs between HTTPS clients and CT auditors while still preserving the privacy of the end user. The sharing of STHs contribute to the overall goal of detecting misbehaving logs by providing CT auditors with STHs from many vantage points, making it possible to detect logs that are presenting inconsistent views.

HTTPS servers supporting the protocol act as STH pools. HTTPS clients and CT auditors in the possession of STHs can pollinate STH pools by sending STHs to them, and retrieving new STHs to send to other STH pools. CT auditors can improve the value of their auditing by retrieving STHs from pools.

HTTPS clients send STHs to HTTPS servers by POSTing them to the well-known URL:

```
https://<domain>/well-known/ct-gossip/v1/sth-pollination
```

The data sent in the POST is defined in Section 8.2.4. This data SHOULD be sent in an already established TLS session. This makes it hard for an attacker to disrupt STH gossiping without also disturbing ordinary secure browsing (https://). This is discussed more in Section 11.1.1.

On a successful connection to an HTTPS server implementing STH Pollination, the response code will be 200, and the response body is application/json, containing zero or more STHs in the same format, as described in Section 8.2.4.

An HTTPS client may acquire STHs by several methods:

- o in replies to pollination POSTs;
- o asking logs that it recognizes for the current STH, either directly (v2/get-sth) or indirectly (for example over DNS)
- o resolving an SCT and certificate to an STH via an inclusion proof
- o resolving one STH to another via a consistency proof

HTTPS clients (that have STHs) and CT auditors SHOULD pollinate STH pools with STHs. Which STHs to send and how often pollination should happen is regarded as undefined policy with the exception of privacy concerns explained below. Suggestions for the policy can be found in Section 11.3.

An HTTPS client could be tracked by giving it a unique or rare STH. To address this concern, we place restrictions on different components of the system to ensure an STH will not be rare.

- o HTTPS clients silently ignore STHs from logs with an STH issuance frequency of more than one STH per hour. Logs use the STH Frequency Count log parameter to express this ([RFC-6962-BIS-27] section 4.1).
- o HTTPS clients silently ignore STHs which are not fresh.

An STH is considered fresh iff its timestamp is less than 14 days in the past. Given a maximum STH issuance rate of one per hour, an attacker has 336 unique STHs per log for tracking. Clients MUST ignore STHs older than 14 days. We consider STHs within this validity window not to be personally identifiable data, and STHs outside this window to be personally identifiable.

When multiplied by the number of logs from which a client accepts STHs, this number of unique STHs grow and the negative privacy implications grow with it. It's important that this is taken into account when logs are chosen for default settings in HTTPS clients. This concern is discussed upon in Section 10.5.5.

A log may cease operation, in which case there will soon be no STH within the validity window. Clients SHOULD perform all three methods of gossip about a log that has ceased operation since it is possible the log was still compromised and gossip can detect that. STH Pollination is the one mechanism where a client must know about a log shutdown. A client which does not know about a log shutdown MUST NOT attempt any heuristic to detect a shutdown. Instead the client MUST

be informed about the shutdown from a verifiable source (e.g., a software update), and be provided the final STH issued by the log. The client SHOULD resolve SCTs and STHs to this final STH. If an SCT or STH cannot be resolved to the final STH, clients SHOULD follow the requirements and recommendations set forth in Section 11.1.2.

8.2.1. HTTPS Clients and Proof Fetching

There are two types of proofs a client may retrieve; inclusion proofs and consistency proofs.

An HTTPS client will retrieve SCTs together with certificate chains from an HTTPS server. Using the timestamp in the SCT together with the end-entity certificate and the issuer key hash, it can obtain an inclusion proof to an STH in order to verify the promise made by the SCT.

An HTTPS client will have STHs from performing STH Pollination, and may obtain a consistency proof to a more recent STH.

An HTTPS client may also receive an SCT bundled with an inclusion proof to a historical STH via an unspecified future mechanism. Because this historical STH is considered personally identifiable information per above, the client needs to obtain a consistency proof to a more recent STH.

A client SHOULD attempt proof fetching. A client MAY do network probing to determine if proof fetching may succeed, and if it learns that it does not, SHOULD periodically re-probe (especially after network change, if it is aware of these events.) If it does succeed, queued events can be processed.

A client MUST NOT perform proof fetching for any SCTs or STHs issued by a locally added log. A client MAY fetch an inclusion proof for an SCT (issued by a pre-loaded log) that validates a certificate chaining to a locally added trust anchor.

If a client requested either proof directly from a log or auditor, it would reveal the client's browsing habits to a third party. To mitigate this risk, an HTTPS client MUST retrieve the proof in a manner that disguises the client.

Depending on the client's DNS provider, DNS may provide an appropriate intermediate layer that obfuscates the linkability between the user of the client and the request for inclusion (while at the same time providing a caching layer for oft-requested inclusion proofs). See [draft-ct-over-dns] for an example of how this can be done.

Anonymity networks such as Tor also present a mechanism for a client to anonymously retrieve a proof from an auditor or log.

Even when using a privacy-preserving layer between the client and the log, certain observations may be made about an anonymous client or general user behavior depending on how proofs are fetched. For example, if a client fetched all outstanding proofs at once, a log would know that SCTs or STHs received around the same time are more likely to come from a particular client. This could potentially go so far as correlation of activity at different times to a single client. In aggregate the data could reveal what sites are commonly visited together. HTTPS clients SHOULD use a strategy of proof fetching that attempts to obfuscate these patterns. A suggestion of such a policy can be found in Section 11.2.

Resolving either SCTs and STHs may result in errors. These errors may be routine downtime or other transient errors, or they may be indicative of an attack. Clients SHOULD follow the requirements and recommendations set forth in Section 11.1.2 when handling these errors in order to give the CT ecosystem the greatest chance of detecting and responding to a compromise.

8.2.2. STH Pollination without Proof Fetching

An HTTPS client MAY participate in STH Pollination without fetching proofs. In this situation, the client receives STHs from a server, applies the same validation logic to them (signed by a known log, within the validity window) and will later pass them to another HTTPS server.

When operating in this fashion, the HTTPS client is promoting gossip for Certificate Transparency, but derives no direct benefit itself. In comparison, a client which resolves SCTs or historical STHs to recent STHs and pollinates them is assured that if it was attacked, there is a probability that the ecosystem will detect and respond to the attack (by distrusting the log).

8.2.3. Auditor Action

CT auditors participate in STH pollination by retrieving STHs from HTTPS servers. They verify that the STH is valid by checking the signature, and requesting a consistency proof from the STH to the most recent STH.

After retrieving the consistency proof to the most recent STH, they SHOULD pollinate this new STH among participating HTTPS servers. In this way, as STHs "age out" and are no longer fresh, their "lineage" continues to be tracked in the system.

8.2.4. STH Pollination data format

The data sent from HTTPS clients and CT auditors to HTTPS servers is a JSON object [RFC7159] with one or both of the following two members:

- o "v1" : array of 0 or more objects each containing an STH as returned from ct/v1/get-sth, see [RFC6962] section 4.3
- o "v2" : array of 0 or more objects each containing an STH as returned from ct/v2/get-sth, see [RFC-6962-BIS-27] section 5.2

Note that all STHs MUST be fresh as defined in Section 8.2.

8.3. Trusted Auditor Stream

HTTPS clients MAY send SCTs and cert chains, as well as STHs, directly to auditors. If sent, this data MAY include data that reflects locally added logs or trust anchors. Note that there are privacy implications in doing so, these are outlined in Section 10.5.1 and Section 10.5.6.

The most natural trusted auditor arrangement arguably is a web browser that is "logged in to" a provider of various internet services. Another equivalent arrangement is a trusted party like a corporation to which an employee is connected through a VPN or by other similar means. A third might be individuals or smaller groups of people running their own services. In such a setting, retrieving proofs from that third party could be considered reasonable from a privacy perspective. The HTTPS client may also do its own auditing and might additionally share SCTs and STHs with the trusted party to contribute to herd immunity. Here, the ordinary [RFC-6962-BIS-27] protocol is sufficient for the client to do the auditing while SCT Feedback and STH Pollination can be used in whole or in parts for the gossip part.

Another well established trusted party arrangement on the internet today is the relation between internet users and their providers of DNS resolver services. DNS resolvers are typically provided by the internet service provider (ISP) used, which by the nature of name resolving already know a great deal about which sites their users visit. As mentioned in Section 8.2.1, in order for HTTPS clients to be able to retrieve proofs in a privacy preserving manner, logs could expose a DNS interface in addition to the ordinary HTTPS interface. A specification of such a protocol can be found in [draft-ct-over-dns].

8.3.1. Trusted Auditor data format

Trusted Auditors expose a REST API at the fixed URI:

`https://<auditor>/ct-gossip/v1/trusted-auditor`

Submissions are made by sending an HTTPS POST request, with the body of the POST in a JSON object. Upon successful receipt the Trusted Auditor returns 200 OK.

The JSON object consists of two top-level keys: 'sct_feedback' and 'sths'. The 'sct_feedback' value is an array of JSON objects as defined in Section 8.1.1. The 'sths' value is an array of STHs as defined in Section 8.2.4.

Example:

```
{
  'sct_feedback' :
  [
    {
      'x509_chain' :
      [
        '-----BEGIN CERTIFICATE---\n
        AAA...',
        '-----BEGIN CERTIFICATE---\n
        AAA...',
        ...
      ],
      'sct_data' :
      [
        'AAA...',
        'AAA...',
        ...
      ]
    }, ...
  ],
  'sths' :
  [
    'AAA...',
    'AAA...',
    ...
  ]
}
```

9. 3-Method Ecosystem

The use of three distinct methods for auditing logs may seem excessive, but each represents a needed component in the CT ecosystem. To understand why, the drawbacks of each component must be outlined. In this discussion we assume that an attacker knows which mechanisms an HTTPS client and HTTPS server implement.

9.1. SCT Feedback

SCT Feedback requires the cooperation of HTTPS clients and more importantly HTTPS servers. Although SCT Feedback does require a significant amount of server-side logic to respond to the corresponding APIs, this functionality does not require customization, so it may be pre-provided and work out of the box. However, to take full advantage of the system, an HTTPS server would wish to perform some configuration to optimize its operation:

- o Minimize its disk commitment by maintaining a list of known SCTs and certificate chains (or hashes thereof)
- o Maximize its chance of detecting a misissued certificate by configuring a trust store of CAs
- o Establish a "push" mechanism for POSTing SCTs to CT auditors

These configuration needs, and the simple fact that it would require some deployment of software, means that some percentage of HTTPS servers will not deploy SCT Feedback.

If SCT Feedback was the only mechanism in the ecosystem, any server that did not implement the feature would open itself and its users to attack without any possibility of detection.

A webserver not deploying SCT Feedback (or an alternative method providing equivalent functionality) may never learn that it was a target of an attack by a malicious log, as described in Section 10.1, although the presence of an attack by the log could be learned through STH Pollination. Additionally, users who wish to have the strongest measure of privacy protection (by disabling STH Pollination Proof Fetching and forgoing a Trusted Auditor) could be attacked without risk of detection.

9.2. STH Pollination

STH Pollination requires the cooperation of HTTPS clients, HTTPS servers, and logs.

For a client to fully participate in STH Pollination, and have this mechanism detect attacks against it, the client must have a way to safely perform Proof Fetching in a privacy preserving manner. (The client may pollinate STHs it receives without performing Proof Fetching, but we do not consider this option in this section.)

HTTPS servers must deploy software (although, as in the case with SCT Feedback this logic can be pre-provided) and commit some configurable amount of disk space to the endeavor.

Logs (or a third party mirroring the logs) must provide access to clients to query proofs in a privacy preserving manner, most likely through DNS.

Unlike SCT Feedback, the STH Pollination mechanism is not hampered if only a minority of HTTPS servers deploy it. However, it makes an assumption that an HTTPS client performs Proof Fetching (such as the DNS mechanism discussed). Unfortunately, any manner that is anonymous for some (such as clients which use shared DNS services such as a large ISP), may not be anonymous for others.

For instance, DNS requests expose a considerable amount of sensitive information (including what data is already present in the cache) in plaintext over the network. For this reason, some percentage of HTTPS clients may choose to not enable the Proof Fetching component of STH Pollination. (Although they can still request and send STHs among participating HTTPS servers, even when this affords them no direct benefit.)

If STH Pollination was the only mechanism deployed, users that disable it would be able to be attacked without risk of detection.

If STH Pollination (or an alternative method providing equivalent functionality) was not deployed, HTTPS clients visiting HTTPS Servers which did not deploy SCT Feedback could be attacked without risk of detection.

9.3. Trusted Auditor Relationship

The Trusted Auditor Relationship is expected to be the rarest gossip mechanism, as an HTTPS client is providing an unadulterated report of its browsing history to a third party. While there are valid and common reasons for doing so, there is no appropriate way to enter into this relationship without retrieving informed consent from the user.

However, the Trusted Auditor Relationship mechanism still provides value to a class of HTTPS clients. For example, web crawlers have no

concept of a "user" and no expectation of privacy. Organizations already performing network auditing for anomalies or attacks can run their own Trusted Auditor for the same purpose with marginal increase in privacy concerns.

The ability to change one's Trusted Auditor is a form of Trust Agility that allows a user to choose who to trust, and be able to revise that decision later without consequence. A Trusted Auditor connection can be made more confidential than DNS (through the use of TLS), and can even be made (somewhat) anonymous through the use of anonymity services such as Tor. (Note that this does ignore the de-anonymization possibilities available from viewing a user's browsing history.)

If the Trusted Auditor relationship was the only mechanism deployed, users who do not enable it (the majority) would be able to be attacked without risk of detection.

If the Trusted Auditor relationship was not deployed, crawlers and organizations would build it themselves for their own needs. By standardizing it, users who wish to opt-in (for instance those unwilling to participate fully in STH Pollination) can have an interoperable standard they can use to choose and change their trusted auditor.

9.4. Interaction

Assuming no other log consistency measures exist, clients who perform only a subset of the mechanisms described in this document are exposed to the following vulnerabilities:

HTTPS clients can be attacked without risk of detection if they do not participate in any of the three mechanisms.

HTTPS clients are afforded the greatest chance of detecting an attack when they either participate in both SCT Feedback and STH Pollination with Proof Fetching or if they have a Trusted Auditor relationship. (Participating in SCT Feedback is the only way specified in this document to prevent a malicious log from refusing to ever resolve an SCT to an STH, as put forward in Section 10.1). Additionally, participating in SCT Feedback enables an HTTPS client to assist in detecting the exact target of an attack.

HTTPS servers that omit SCT Feedback enable malicious logs to carry out attacks without risk of detection. If these servers are targeted specifically, even if the attack is detected, without SCT Feedback they may never learn that they were specifically targeted. HTTPS servers without SCT Feedback do gain some measure of herd immunity,

but only because their clients participate in STH Pollination (with Proof Fetching) or have a Trusted Auditor Relationship.

When HTTPS servers omit SCT feedback, it allows their users to be attacked without detection by a malicious log; the vulnerable users are those who do not have a Trusted Auditor relationship.

10. Security considerations

10.1. Attacks by actively malicious logs

One of the most powerful attacks possible in the CT ecosystem is a trusted log that has actively decided to be malicious. It can carry out an attack in at least two ways:

In the first attack, the log can present a split view of the log for all time. This attack can be detected by CT auditors, but a naive auditor implementation may fail to do so. The simplest, least efficient way to detect the attack is to mirror the entire log and assert inclusion of every peice of data. If an auditor does not mirror the log, one way to detect this attack is to resolve each view of the log to the most recent STHs available and then force the log to present a consistency proof. (Which it cannot.) We highly recommend auditors plan for this attack scenario and ensure it will be detected.

In the second attack, the log can sign an SCT, and refuse to ever include the certificate that the SCT refers to in the tree. (Alternately, it can include it in a branch of the tree and issue an STH, but then abandon that branch.) Whenever someone requests an inclusion proof for that SCT (or a consistency proof from that STH), the log would respond with an error, and a client may simply regard the response as a transient error. This attack can be detected using SCT Feedback, or an Auditor of Last Resort, as presented in Section 11.1.2.

Both of these attack variants can be detected by CT auditors who have obtained an STH of an 'abnormal' view of the log. However, they may not be able to link the STH to any particular SCT or Certificate. This means that while the log misbehavior was successfully detected, the target of the attack was not identified. To assertively identify the target(s) of the attack, SCT Feedback is necessary.

10.2. Dual-CA Compromise

[dual-ca-compromise-attack] describes an attack possible by an adversary who compromises two Certificate Authorities and a Log. This attack is difficult to defend against in the CT ecosystem, and

[dual-ca-compromise-attack] describes a few approaches to doing so. We note that Gossip is not intended to defend against this attack, but can in certain modes.

Defending against the Dual-CA Compromise attack requires SCT Feedback, and explicitly requires the server to save full certificate chains (described in Section 8.1.3 as the 'complex' configuration.) After CT auditors receive the full certificate chains from servers, they MAY compare the chain built by clients to the chain supplied by the log. If the chains differ significantly, the auditor SHOULD raise a concern. A method of determining if chains differ significantly is by asserting that one chain is not a subset of the other and that the roots of the chains are different.

10.3. Censorship/Blocking considerations

We assume a network attacker who is able to fully control the client's internet connection for some period of time, including selectively blocking requests to certain hosts and truncating TLS connections based on information observed or guessed about client behavior. In order to successfully detect log misbehavior, the gossip mechanisms must still work even in these conditions.

There are several gossip connections that can be blocked:

1. Clients sending SCTs to servers in SCT Feedback
2. Servers sending SCTs to auditors in SCT Feedback (server push mechanism)
3. Servers making SCTs available to auditors (auditor pull mechanism)
4. Clients fetching proofs in STH Pollination
5. Clients sending STHs to servers in STH Pollination
6. Servers sending STHs to clients in STH Pollination
7. Clients sending SCTs to Trusted Auditors

If a party cannot connect to another party, it can be assured that the connection did not succeed. While it may not have been maliciously blocked, it knows the transaction did not succeed. Mechanisms which result in a positive affirmation from the recipient that the transaction succeeded allow confirmation that a connection was not blocked. In this situation, the party can factor this into strategies suggested in Section 11.3 and in Section 11.1.2.

The connections that allow positive affirmation are 1, 2, 4, 5, and 7.

More insidious is blocking the connections that do not allow positive confirmation: 3 and 6. An attacker may truncate or drop a response from a server to a client, such that the server believes it has shared data with the recipient, when it has not. However, in both scenarios (3 and 6), the server cannot distinguish the client as a cooperating member of the CT ecosystem or as an attacker performing a Sybil attack, aiming to flush the server's data store. Therefore the fact that these connections can be undetectably blocked does not actually alter the threat model of servers responding to these requests. The choice of algorithm to release data is crucial to protect against these attacks; strategies are suggested in Section 11.3.

Handling censorship and network blocking (which is indistinguishable from network error) is relegated to the implementation policy chosen by clients. Suggestions for client behavior are specified in Section 11.1.

10.4. Flushing Attacks

A flushing attack is an attempt by an adversary to flush a particular piece of data from a pool. In the CT Gossip ecosystem, an attacker may have performed an attack and left evidence of a compromised log on a client or server. They would be interested in flushing that data, i.e. tricking the target into gossiping or pollinating the incriminating evidence with only attacker-controlled clients or servers with the hope they trick the target into deleting it.

Flushing attacks may be defended against differently depending on the entity (HTTPS client or HTTPS server) and record (STHs or SCTs with Certificate Chains).

10.4.1. STHs

For both HTTPS clients and HTTPS servers, STHs within the validity window SHOULD NOT be deleted. An attacker cannot flush an item from the cache if it is never removed so flushing attacks are completely mitigated.

The required disk space for all STHs within the validity window is 336 STHs per log that is trusted. If 20 logs are trusted, and each STH takes 1 Kilobytes, this is 6.56 Megabytes.

Note that it is important that implementors do not calculate the exact size of cache expected - if an attack does occur, a small

number of additional, fraudulent STHs will enter into the cache. These STHs will be in addition to the expected set, and will be evidence of the attack. Flooding the cache will not work, as an attacker would have to include fraudulent STHs in the flood.

If an HTTPS client or HTTPS server is operating in a constrained environment and cannot devote enough storage space to hold all STHs within the validity window it is recommended to use the below Deletion Algorithm in section Section 11.3.2 to make it more difficult for the attacker to perform a flushing attack.

10.4.2. SCTs & Certificate Chains on HTTPS Servers

An HTTPS server will only accept SCTs and Certificate Chains for domains it is authoritative for. Therefore the storage space needed is bound by the number of logs it accepts, multiplied by the number of domains it is authoritative for, multiplied by the number of certificates issued for those domains.

Imagine a server authoritative for 10,000 domains, and each domain has 3 certificate chains, and 10 SCTs. A certificate chain is 5 Kilobytes in size and an SCT 1 Kilobyte. This yields 732 Megabytes.

This data can be large, but it is calculable. Web properties with more certificates and domains are more likely to be able to handle the increased storage need, while small web properties will not see an undue burden. Therefore HTTPS servers SHOULD NOT delete SCTs or Certificate Chains. This completely mitigates flushing attacks.

Again, note that it is important that implementors do not calculate the exact size of cache expected - if an attack does occur, the new SCT(s) and Certificate Chain(s) will enter into the cache. This data will be in addition to the expected set, and will be evidence of the attack.

If an HTTPS server is operating in a constrained environment and cannot devote enough storage space to hold all SCTs and Certificate Chains it is authoritative for it is recommended to configure the SCT Feedback mechanism to allow only certain certificates that are known to be valid. These chains and SCTs can then be discarded without being stored or subsequently provided to any clients or auditors. If the allowlist is not sufficient, the below Deletion Algorithm in Section 11.3.2 is recommended to make it more difficult for the attacker to perform a flushing attack.

10.4.3. SCTs & Certificate Chains on HTTPS Clients

HTTPS clients will accumulate SCTs and Certificate Chains without bound. It is expected they will choose a particular cache size and delete entries when the cache size meets its limit. This does not mitigate flushing attacks, and such an attack is documented in [gossip-mixing].

The below Deletion Algorithm Section 11.3.2 is recommended to make it more difficult for the attacker to perform a flushing attack.

10.5. Privacy considerations

CT Gossip deals with HTTPS clients which are trying to share indicators that correspond to their browsing history. The most sensitive relationships in the CT ecosystem are the relationships between HTTPS clients and HTTPS servers. Client-server relationships can be aggregated into a network graph with potentially serious implications for correlative de-anonymization of clients and relationship-mapping or clustering of servers or of clients.

There are, however, certain clients that do not require privacy protection. Examples of these clients are web crawlers or robots. But even in this case, the method by which these clients crawl the web may in fact be considered sensitive information. In general, it is better to err on the side of safety, and not assume a client is okay with giving up its privacy.

10.5.1. Privacy and SCTs

An SCT contains information that links it to a particular web site. Because the client-server relationship is sensitive, gossip between clients and servers about unrelated SCTs is risky. Therefore, a client with an SCT for a given server SHOULD NOT transmit that information in any other than the following two channels: to the server associated with the SCT itself (via a TLS connection with a certificate identifying the Domain Name of the web site with a Host header specifying the domain name); or to a Trusted Auditor, if one exists.

10.5.2. Privacy in SCT Feedback

SCTs introduce yet another mechanism for HTTPS servers to store state on an HTTPS client, and potentially track users. HTTPS clients which allow users to clear history or cookies associated with an origin MUST clear stored SCTs and certificate chains associated with the origin as well.

Auditors should treat all SCTs as sensitive data. SCTs received directly from an HTTPS client are especially sensitive, because the auditor is trusted by the client to not reveal their associations with servers. Auditors MUST NOT share such SCTs in any way, including sending them to an external log, without first mixing them with multiple other SCTs learned through submissions from multiple other clients. Suggestions for mixing SCTs are presented in Section 11.3.

There is a possible fingerprinting attack where a log issues a unique SCT for targeted log client(s). A colluding log and HTTPS server operator could therefore be a threat to the privacy of an HTTPS client. Given all the other opportunities for HTTPS servers to fingerprint clients - TLS session tickets, HPKP and HSTS headers, HTTP Cookies, etc. - this is considered acceptable.

The fingerprinting attack described above would be mitigated by a requirement that logs must use a deterministic signature scheme when signing SCTs ([RFC-6962-BIS-27] section 2.2). A log signing using RSA is not required to use a deterministic signature scheme.

Since logs are allowed to issue a new SCT for a certificate already present in the log, mandating deterministic signatures does not stop this fingerprinting attack altogether. It does make the attack harder to pull off without being detected though.

There is another similar fingerprinting attack where an HTTPS server tracks a client by using a unique certificate or a variation of cert chains. The risk for this attack is accepted on the same grounds as the unique SCT attack described above.

10.5.3. Privacy for HTTPS clients performing STH Proof Fetching

An HTTPS client performing Proof Fetching SHOULD NOT request proofs from a CT log that it doesn't accept SCTs from. An HTTPS client SHOULD regularly request an STH from all logs it is willing to accept, even if it has seen no SCTs from that log.

The time between two polls for new STH's SHOULD NOT be significantly shorter than the MMD of the polled log divided by its STH Frequency Count ([RFC-6962-BIS-27] section 4.1).

The actual mechanism by which Proof Fetching is done carries considerable privacy concerns. Although out of scope for the document, DNS is a mechanism currently discussed. DNS exposes data in plaintext over the network (including what sites the user is visiting and what sites they have previously visited) and may not be suitable for some.

10.5.4. Privacy in STH Pollination

An STH linked to an HTTPS client may indicate the following about that client:

- o that the client gossips;
- o that the client has been using CT at least until the time that the timestamp and the tree size indicate;
- o that the client is talking, possibly indirectly, to the log indicated by the tree hash;
- o which software and software version is being used.

There is a possible fingerprinting attack where a log issues a unique STH for a targeted HTTPS client. This is similar to the fingerprinting attack described in Section 10.5.2, but can operate cross-origin. If a log (or HTTPS server cooperating with a log) provides a unique STH to a client, the targeted client will be the only client pollinating that STH cross-origin.

It is mitigated partially because the log is limited in the number of STHs it can issue. It must 'save' one of its STHs each MMD to perform the attack. A log violating its STH Frequency Count ([RFC-6962-BIS-27] section 4.1) can be identified as non-compliant by CT auditors following the procedure described in [RFC-6962-BIS-27] section 8.3.

10.5.5. Privacy in STH Interaction

An HTTPS client may pollinate any STH within the last 14 days. An HTTPS client may also pollinate an STH for any log that it knows about. When a client pollinates STHs to a server, it will release more than one STH at a time. It is unclear if a server may 'prime' a client and be able to reliably detect the client at a later time.

It's clear that a single site can track a user any way they wish, but this attack works cross-origin and is therefore more concerning. Two independent sites A and B want to collaborate to track a user cross-origin. A feeds a client Carol some N specific STHs from the M logs Carol trusts, chosen to be older and less common, but still in the validity window. Carol visits B and chooses to release some of the STHs she has stored, according to some policy.

Modeling a representation for how common older STHs are in the pools of clients, and examining that with a given policy of how to choose which of those STHs to send to B, it should be possible to calculate

statistics about how unique Carol looks when talking to B and how useful/accurate such a tracking mechanism is.

Building such a model is likely impossible without some real world data, and requires a given implementation of a policy. To combat this attack, suggestions are provided in Section 11.3 to attempt to minimize it, but follow-up testing with real world deployment to improve the policy will be required.

10.5.6. Trusted Auditors for HTTPS Clients

Some HTTPS clients may choose to use a trusted auditor. This trust relationship exposes a large amount of information about the client to the auditor. In particular, it will identify the web sites that the client has visited to the auditor. Some clients may already share this information to a third party, for example, when using a server to synchronize browser history across devices in a server-visible way, or when doing DNS lookups through a trusted DNS resolver. For clients with such a relationship already established, sending SCTs to a trusted auditor run by the same organization does not appear to expose any additional information to the trusted third party.

Clients which wish to contact a CT auditor without associating their identities with their SCTs may wish to use an anonymizing network like Tor to submit SCT Feedback to the auditor. Auditors SHOULD accept SCT Feedback that arrives over such anonymizing networks.

Clients sending feedback to an auditor may prefer to reduce the temporal granularity of the history exposure to the auditor by caching and delaying their SCT Feedback reports. This is elaborated upon in Section 11.3. This strategy is only as effective as the granularity of the timestamps embedded in the SCTs and STHs.

10.5.7. HTTPS Clients as Auditors

Some HTTPS clients may choose to act as CT auditors themselves. A Client taking on this role needs to consider the following:

- o an Auditing HTTPS client potentially exposes its history to the logs that they query. Querying the log through a cache or a proxy with many other users may avoid this exposure, but may expose information to the cache or proxy, in the same way that a non-Auditing HTTPS Client exposes information to a Trusted Auditor.
- o an effective CT auditor needs a strategy about what to do in the event that it discovers misbehavior from a log. Misbehavior from a log involves the log being unable to provide either (a) a

consistency proof between two valid STHs or (b) an inclusion proof for a certificate to an STH any time after the log's MMD has elapsed from the issuance of the SCT. The log's inability to provide either proof will not be externally cryptographically-verifiable, as it may be indistinguishable from a network error.

11. Policy Recommendations

This section is intended as suggestions to implementors of HTTPS Clients, HTTPS servers, and CT auditors. It is not a requirement for technique of implementation, so long as the privacy considerations established above are obeyed.

11.1. Blocking Recommendations

11.1.1. Frustrating blocking

When making gossip connections to HTTPS servers or Trusted Auditors, it is desirable to minimize the plaintext metadata in the connection that can be used to identify the connection as a gossip connection and therefore be of interest to block. Additionally, introducing some randomness into client behavior may be important. We assume that the adversary is able to inspect the behavior of the HTTPS client and understand how it makes gossip connections.

As an example, if a client, after establishing a TLS connection (and receiving an SCT, but not making its own HTTP request yet), immediately opens a second TLS connection for the purpose of gossip, the adversary can reliably block this second connection to block gossip without affecting normal browsing. For this reason it is recommended to run the gossip protocols over an existing connection to the server, making use of connection multiplexing such as HTTP Keep-Alive or SPDY.

Truncation is also a concern. If a client always establishes a TLS connection, makes a request, receives a response, and then always attempts a gossip communication immediately following the first response, truncation will allow an attacker to block gossip reliably.

For these reasons, we recommend that, if at all possible, clients SHOULD send gossip data in an already established TLS session. This can be done through the use of HTTP Pipelining, SPDY, or HTTP/2.

11.1.2. Responding to possible blocking

In some circumstances a client may have a piece of data that they have attempted to share (via SCT Feedback or STH Pollination), but

have been unable to do so: with every attempt they receive an error. These situations are:

1. The client has an SCT and a certificate, and attempts to retrieve an inclusion proof - but receives an error on every attempt.
2. The client has an STH, and attempts to resolve it to a newer STH via a consistency proof - but receives an error on every attempt.
3. The client has attempted to share an SCT and constructed certificate via SCT Feedback - but receives an error on every attempt.
4. The client has attempted to share an STH via STH Pollination - but receives an error on every attempt.
5. The client has attempted to share a specific piece of data with a Trusted Auditor - but receives an error on every attempt.

In the case of 1 or 2, it is conceivable that the reason for the errors is that the log acted improperly, either through malicious actions or compromise. A proof may not be able to be fetched because it does not exist (and only errors or timeouts occur). One such situation may arise because of an actively malicious log, as presented in Section 10.1. This data is especially important to share with the broader internet to detect this situation.

If an SCT has attempted to be resolved to an STH via an inclusion proof multiple times, and each time has failed, this SCT might very well be a compromising proof of an attack. However the client **MUST NOT** share the data with any other third party (excepting a Trusted Auditor should one exist).

If an STH has attempted to be resolved to a newer STH via a consistency proof multiple times, and each time has failed, a client **MAY** share the STH with an "Auditor of Last Resort" even if the STH in question is no longer within the validity window. This auditor may be pre-configured in the client, but the client **SHOULD** permit a user to disable the functionality or change whom data is sent to. The Auditor of Last Resort itself represents a point of failure and privacy concerns, so if implemented, it **SHOULD** connect using public key pinning and not consider an item delivered until it receives a confirmation.

In the cases 3, 4, and 5, we assume that the webserver(s) or trusted auditor in question is either experiencing an operational failure, or being attacked. In both cases, a client **SHOULD** retain the data for later submission (subject to Private Browsing or other history-

clearing actions taken by the user.) This is elaborated upon more in Section 11.3.

11.2. Proof Fetching Recommendations

Proof fetching (both inclusion proofs and consistency proofs) SHOULD be performed at random time intervals. If proof fetching occurred all at once, in a flurry of activity, a log would know that SCTs or STHs received around the same time are more likely to come from a particular client. While proof fetching is required to be done in a manner that attempts to be anonymous from the perspective of the log, the correlation of activity to a single client would still reveal patterns of user behavior we wish to keep confidential. These patterns could be recognizable as a single user, or could reveal what sites are commonly visited together in the aggregate.

11.3. Record Distribution Recommendations

In several components of the CT Gossip ecosystem, the recommendation is made that data from multiple sources be ingested, mixed, stored for an indeterminate period of time, provided (multiple times) to a third party, and eventually deleted. The instances of these recommendations in this draft are:

- o When a client receives SCTs during SCT Feedback, it should store the SCTs and Certificate Chain for some amount of time, provide some of them back to the server at some point, and may eventually remove them from its store
- o When a client receives STHs during STH Pollination, it should store them for some amount of time, mix them with other STHs, release some of them to various servers at some point, resolve some of them to new STHs, and eventually remove them from its store
- o When a server receives SCTs during SCT Feedback, it should store them for some period of time, provide them to auditors some number of times, and may eventually remove them
- o When a server receives STHs during STH Pollination, it should store them for some period of time, mix them with other STHs, provide some of them to connecting clients, may resolve them to new STHs via Proof Fetching, and eventually remove them from its store
- o When a Trusted Auditor receives SCTs or historical STHs from clients, it should store them for some period of time, mix them

with SCTs received from other clients, and act upon them at some period of time

Each of these instances have specific requirements for user privacy, and each have options that may not be invoked. As one example, an HTTPS client should not mix SCTs from server A with SCTs from server B and release server B's SCTs to Server A. As another example, an HTTPS server may choose to resolve STHs to a single more current STH via proof fetching, but it is under no obligation to do so.

These requirements should be met, but the general problem of aggregating multiple pieces of data, choosing when and how many to release, and when to remove them is shared. This problem has previously been considered in the case of Mix Networks and Remailers, including papers such as [trickle].

There are several concerns to be addressed in this area, outlined below.

11.3.1. Mixing Algorithm

When SCTs or STHs are recorded by a participant in CT Gossip and later used, it is important that they are selected from the datastore in a non-deterministic fashion.

This is most important for servers, as they can be queried for SCTs and STHs anonymously. If the server used a predictable ordering algorithm, an attacker could exploit the predictability to learn information about a client. One such method would be by observing the (encrypted) traffic to a server. When a client of interest connects, the attacker makes a note. They observe more clients connecting, and predicts at what point the client-of-interest's data will be disclosed, and ensures that they query the server at that point.

Although most important for servers, random ordering is still strongly recommended for clients and Trusted Auditors. The above attack can still occur for these entities, although the circumstances are less straightforward. For clients, an attacker could observe their behavior, note when they receive an STH from a server, and use javascript to cause a network connection at the correct time to force a client to disclose the specific STH. Trusted Auditors are stewards of sensitive client data. If an attacker had the ability to observe the activities of a Trusted Auditor (perhaps by being a log, or another auditor), they could perform the same attack - noting the disclosure of data from a client to the Trusted Auditor, and then correlating a later disclosure from the Trusted Auditor as coming from that client.

Random ordering can be ensured by several mechanisms. A datastore can be shuffled, using a secure shuffling algorithm such as Fisher-Yates. Alternately, a series of random indexes into the data store can be selected (if a collision occurs, a new index is selected.) A cryptographically secure random number generator must be used in either case. If shuffling is performed, the datastore must be marked 'dirty' upon item insertion, and at least one shuffle operation occurs on a dirty datastore before data is retrieved from it for use.

11.3.2. The Deletion Algorithm

No entity in CT Gossip is required to delete records at any time, except to respect user's wishes such as private browsing mode or clearing history. However, it is likely that over time the accumulated storage will grow in size and need to be pruned.

While deletion of data will occur, proof fetching can ensure that any misbehavior from a log will still be detected, even after the direct evidence from the attack is deleted. Proof fetching ensures that if a log presents a split view for a client, they must maintain that split view in perpetuity. An inclusion proof from an SCT to an STH does not erase the evidence - the new STH is evidence itself. A consistency proof from that STH to a new one likewise - the new STH is every bit as incriminating as the first. (Client behavior in the situation where an SCT or STH cannot be resolved is suggested in Section 11.1.2.) Because of this property, we recommend that if a client is performing proof fetching, that they make every effort to not delete data until it has been successfully resolved to a new STH via a proof.

When it is time to delete a record, it can be done in a way that makes it more difficult for a successful flushing attack to be performed.

1. When the record cache has reached a certain size that is yet under the limit, aggressively perform proof fetching. This should resolve records to a small set of STHs that can be retained. Once a proof has been fetched, the record is safer to delete.
2. If proof fetching has failed, or is disabled, begin by deleting SCTs and Certificate Chains that have been successfully reported. Deletion from this set of SCTs should be done at random. For a client, a submission is not counted as being reported unless it is sent over a connection using a different SCT, so the attacker is faced with a recursive problem. (For a server, this step does not apply.)

3. Attempt to save any submissions that have failed proof fetching repeatedly, as these are the most likely to be indicative of an attack.
4. Finally, if the above steps have been followed and have not succeeded in reducing the size sufficiently, records may be deleted at random.

Note that if proof fetching is disabled (which is expected although not required for servers) - the algorithm collapses down to 'delete at random'.

The decision to delete records at random is intentional. Introducing non-determinism in the decision is absolutely necessary to make it more difficult for an adversary to know with certainty or high confidence that the record has been successfully flushed from a target.

11.4. Concrete Recommendations

We present the following pseudocode as a concrete outline of our policy recommendations.

Both suggestions presented are applicable to both clients and servers. Servers may not perform proof fetching, in which case large portions of the pseudocode are not applicable. But it should work in either case.

Note that we use a function 'rand()' in the pseudocode, this function is assumed to be a cryptographically secure pseudorandom number generator. Additionally, when N unique items are needed, they are chosen at random by drawing a random index repeatedly until the N unique items from an array have been chosen. Although simple, when the array is N or near-N items in length this is inefficient. A secure shuffle algorithm followed by selecting the first N items may be more efficient, especially when N is large.

11.4.1. STH Pollination

The STH class contains data pertaining specifically to the STH itself.

```
class STH
{
    uint16    proof_attempts
    uint16    proof_failure_count
    uint32    num_reports_to_thirdparty
    datetime  timestamp
    byte[]    data
}
```

The broader STH store itself would contain all the STHs known by an entity participating in STH Pollination (either client or server). This simplistic view of the class does not take into account the complicated locking that would likely be required for a data structure being accessed by multiple threads. Something to note about this pseudocode is that it does not remove STHs once they have been resolved to a newer STH. Doing so might make older STHs within the validity window rarer and thus enable tracking.

```
class STHStore
{
    STH[] sth_list

    // This function is run after receiving a set of STHs from
    // a third party in response to a pollination submission
    def insert(STH[] new_sths) {
        foreach(new in new_sths) {
            if(this.sth_list.contains(new))
                continue
            this.sth_list.insert(new)
        }
    }

    // This function is called to delete the given STH
    // from the data store
    def delete_now(STH s) {
        this.sth_list.remove(s)
    }

    // When it is time to perform STH Pollination, the HTTPS client
    // calls this function to get a selection of STHs to send as
    // feedback
    def get_pollination_selection() {
        if(len(this.sth_list) < MAX_STH_TO_GOSSIP)
            return this.sth_list
        else {
            indexes = set()
            modulus = len(this.sth_list)
            outdated_sths = 0
        }
    }
}
```

```
while(len(indexes) + outdated_sths < MAX_STH_TO_GOSSIP) {
    r = randomInt() % modulus
    if(r not in indexes)
        // Ignore STHs that are past the validity window but not
        // yet removed.
        if(now() - this.sth_list[i].timestamp < TWO_WEEKS)
            outdated_sths++;
        else
            indexes.insert(r)
    }

    return_selection = []
    foreach(i in indexes) {
        return_selection.insert(this.sth_list[i])
    }
    return return_selection
}
}
```

We also suggest a function that will be called periodically in the background, iterating through the STH store, performing a cleaning operation and queuing consistency proofs. This function can live as a member functions of the STHStore class.

```
//Just a suggestion:
#define MIN_PROOF_FAILURES_CONSIDERED_SUSPICIOUS 3

def clean_list() {
    foreach(sth in this.sth_list) {

        if(now() - sth.timestamp > TWO_WEEKS) {
            //STH is too old, we must remove it
            if(proof_fetching_enabled
                && auditor_of_last_resort_enabled
                && sth.proof_failure_count
                    > MIN_PROOF_FAILURES_CONSIDERED_SUSPICIOUS) {
                queue_for_auditor_of_last_resort(sth,
                                                    auditor_of_last_resort_callback)
            } else {
                delete_now(sth)
            }
        }

        else if(proof_fetching_enabled
                && now() - sth.timestamp > LOG_MMD
                && sth.proof_attempts != UINT16_MAX
                // Only fetch a proof if we have never received a proof
                // before. (This also avoids submitting something
                // already in the queue.)
                && sth.proof_attempts == sth.proof_failure_count) {
            sth.proof_attempts++
            queue_consistency_proof(sth, consistency_proof_callback)
        }
    }
}
```

These functions also exist in the STHStore class.

```
// This function is called after successfully pollinating STHs
// to a third party. It is passed the STHs sent to the third
// party, which is the output of get_gossip_selection(), as well
// as the STHs received in the response.
def successful_thirdparty_submission_callback(STH[] submitted_sth_list,
                                             STH[] new_sths)
{
    foreach(sth in submitted_sth_list) {
        sth.num_reports_to_thirdparty++
    }

    this.insert(new_sths);
}
```

```
// Attempt auditor of last resort submissions until it succeeds
def auditor_of_last_resort_callback(original_sth, error) {
    if(!error) {
        delete_now(original_sth)
    }
}
```

```
def consistency_proof_callback(consistency_proof, original_sth, error) {
    if(!error) {
        insert(consistency_proof.current_sth)
    } else {
        original_sth.proof_failure_count++
    }
}
```

11.4.2. SCT Feedback

The SCT class contains data pertaining specifically to an SCT itself.

```
class SCT
{
    uint16 proof_failure_count
    bool   has_been_resolved_to_sth
    bool   proof_outstanding
    byte[] data
}
```

The SCT bundle will contain the trusted certificate chain the HTTPS client built (chaining to a trusted root certificate.) It also contains the list of associated SCTs, the exact domain it is applicable to, and metadata pertaining to how often it has been reported to the third party.


```
class SCTBundle
{
  X509[] certificate_chain
  SCT[] sct_list
  string domain
  uint32 num_reports_to_thirdparty

  def equals(sct_bundle) {
    if(sct_bundle.domain != this.domain)
      return false
    if(sct_bundle.certificate_chain != this.certificate_chain)
      return false
    if(sct_bundle.sct_list != this.sct_list)
      return false

    return true
  }
  def approx_equals(sct_bundle) {
    if(sct_bundle.domain != this.domain)
      return false
    if(sct_bundle.certificate_chain != this.certificate_chain)
      return false

    return true
  }

  def insert_scts(sct[] sct_list) {
    this.sct_list.union(sct_list)
    this.num_reports_to_thirdparty = 0
  }

  def has_been_fully_resolved_to_sths() {
    foreach(s in this.sct_list) {
      if(!s.has_been_resolved_to_sth && !s.proof_outstanding)
        return false
    }
    return true
  }

  def max_proof_failures() {
    uint max = 0
    foreach(sct in this.sct_list) {
      if(sct.proof_failure_count > max)
        max = sct.proof_failure_count
    }
    return max
  }
}
```

For each domain, we store a SCTDomainEntry that holds the SCTBundles seen for that domain, as well as encapsulating some logic relating to SCT Feedback for that particular domain. In particular, this data structure also contains the logic that handles domains not supporting SCT Feedback. Its behavior is:

1. When a user visits a domain, SCT Feedback is attempted for it. If it fails, it will retry after a month (configurable). If it succeeds, excellent. SCT Feedback data is still collected and stored even if SCT Feedback failed.
2. After 3 month-long waits between failures, the domain will be marked as failing long-term. No SCT Feedback data will be stored beyond meta-data, but SCT Feedback will still be attempted after month-long waits
3. If at any point in time, SCT Feedback succeeds, all failure counters are reset
4. If a domain succeeds, but then begins failing, it must fail more than 90% of the time (configurable) and then the process begins at (2).

If a domain is visited infrequently (say, once every 7 months) then it will be evicted from the cache and start all over again (according to the suggestion values in the below pseudocode).

```
//Suggestions:
// After concluding a domain doesn't support feedback, we try again
// after WAIT_BETWEEN_SCT_FEEDBACK_ATTEMPTS amount of time to see if
// they added support
#define WAIT_BETWEEN_SCT_FEEDBACK_ATTEMPTS 1 month

// If we've waited MIN_SCT_FEEDBACK_ATTEMPTS_BEFORE_OMITTING_STORAGE
// multiplied by WAIT_BETWEEN_SCT_FEEDBACK_ATTEMPTS amount of time, we
// still attempt SCT Feedback, but no longer bother storing any data
// until the domain supports SCT Feedback
#define MIN_SCT_FEEDBACK_ATTEMPTS_BEFORE_OMITTING_STORAGE 3

// If this percentage of SCT Feedback attempts previously succeeded,
// we consider the domain as supporting feedback and is just having
// transient errors
#define MIN_RATIO_FOR_SCT_FEEDBACK_TO_BE_WORKING .10

class SCTDomainEntry
{
    // This is the primary key of the object, the exact domain name it
    // is valid for
```

```
string    domain

// This is the last time the domain was contacted. For client
// operations it is updated whenever the client makes any request
// (not just feedback) to the domain. For server operations, it is
// updated whenever any client contacts the domain. Responsibility
// for updating lies OUTSIDE of the class
public datetime last_contact_for_domain

// This is the last time SCT Feedback was attempted for the domain.
// It is updated whenever feedback is attempted - responsibility for
// updating lies OUTSIDE of the class
// This is not used when this algorithm runs on servers
public datetime last_sct_feedback_attempt

// This is the number of times we have waited an
// WAIT_BETWEEN_SCT_FEEDBACK_ATTEMPTS amount of time, and still failed
// e.g., 10 months of failures
// This is not used when this algorithm runs on servers
private uint16    num_feedback_loop_failures

// This is whether or not SCT Feedback has failed enough times that we
// should not bother storing data for it anymore. It is a small
// function used for illustrative purposes.
// This is not used when this algorithm runs on servers
private bool      sct_feedback_failing_longterm()
{ num_feedback_loop_failures >=
  MIN_SCT_FEEDBACK_ATTEMPTS_BEFORE_OMITTING_STORAGE }

// This is the number of SCT Feedback submissions attempted.
// Responsibility for incrementing lies OUTSIDE of the class
// (And watch for integer overflows)
// This is not used when this algorithm runs on servers
public uint16     num_submissions_attempted

// This is the number of successful SCT Feedback submissions. This
// variable is updated by the class.
// This is not used when this algorithm runs on servers
private uint16    num_submissions_succeeded

// This contains all the bundles of SCT data we have observed for
// this domain
SCTBundle[] observed_records

// This function can be called to determine if we should attempt
// SCT Feedback for this domain.
def should_attempt_feedback() {
```

```
// Servers always perform feedback!
if(operator_is_server)
    return true

// If we have not tried in a month, try again
if(now() - last_sct_feedback_attempt >
    WAIT_BETWEEN_SCT_FEEDBACK_ATTEMPTS)
    return true

// If we have tried recently, and it seems to be working, go for it!
if((num_submissions_succeeded / num_submissions_attempted) >
    MIN_RATIO_FOR_SCT_FEEDBACK_TO_BE_WORKING)
    return true

// Otherwise don't try
return false
}

// For Clients, this function is called after a successful
// connection to an HTTPS server, with a single SCTBundle
// constructed from that connection's certificate chain and SCTs.
// For Servers, this is called after receiving SCT Feedback with
// all the bundles sent in the feedback.
def insert(SCTBundle[] bundles) {
    // Do not store data for long-failing domains
    if(sct_feedback_failing_longterm()) {
        return
    }

    foreach(b in bundles) {
        if(operator_is_server) {
            if(!passes_validity_checks(b))
                return
        }

        bool have_inserted = false
        foreach(e in this.observed_records) {
            if(e.equals(b))
                return
            else if(e.approx_equals(b)) {
                have_inserted = true
                e.insert_scts(b.sct_list)
            }
        }
        if(!have_inserted)
            this.observed_records.insert(b)
    }
    SCTStoreManager.update_cache_percentage()
}
```

```
}

// When it is time to perform SCT Feedback, the HTTPS client
// calls this function to get a selection of SCTBundles to send
// as feedback
def get_gossip_selection() {
  if(len(observed_records) > MAX_SCT_RECORDS_TO_GOSSIP) {
    indexes = set()
    modulus = len(observed_records)
    while(len(indexes) < MAX_SCT_RECORDS_TO_GOSSIP) {
      r = randomInt() % modulus
      if(r not in indexes)
        indexes.insert(r)
    }

    return_selection = []
    foreach(i in indexes) {
      return_selection.insert(this.observed_records[i])
    }

    return return_selection
  }
  else
    return this.observed_records
}

def passes_validity_checks(SCTBundle b) {
  // This function performs the validity checks specified in
  // {{feedback-srvop}}
}
}

The SCTDomainEntry is responsible for handling the outcome of a
submission report for that domain using its member function:

// This function is called after providing SCT Feedback
// to a server. It is passed the feedback sent to the other party, which
// is the output of get_gossip_selection(), and also the SCTBundle
// representing the connection the data was sent on.
// (When this code runs on the server, connectionBundle is NULL)
// If the Feedback was not sent successfully, error is True
def after_submit_to_thirdparty(error, SCTBundle[] submittedBundles,
                               SCTBundle connectionBundle)
{
  // Server operation in this instance is exceedingly simple
  if(operator_is_server) {
    if(error)
      return
```

```

    foreach(bundle in submittedBundles)
        bundle.num_reports_to_thirdparty++
    return
}

// Client behavior is much more complicated
if(error) {
    if(sct_feedback_failing_longterm()) {
        num_feedback_loop_failures++
    }
    else if((num_submissions_succeeded / num_submissions_attempted)
        > MIN_RATIO_FOR_SCT_FEEDBACK_TO_BE_WORKING) {
        // Do nothing. num_submissions_succeeded will not be incremented
        // After enough of these failures, the ratio will fall beyond
        // acceptable
    } else {
        // The domain has begun its three-month grace period. We will
        // attempt submissions once a month
        num_feedback_loop_failures++
    }
    return
}

// We succeeded, so reset all of our failure states
// Note, there is a race condition here if clear_old_data() is called
// while this callback is outstanding.
num_feedback_loop_failures = 0
if(num_submissions_succeeded != UINT16_MAX )
    num_submissions_succeeded++

foreach(bundle in submittedBundles)
{
    // Compare Certificate Chains, if they do not match, it counts as a
    // submission.
    if(!connectionBundle.approx_equals(bundle))
        bundle.num_reports_to_thirdparty++
    else {
        // This check ensures that a SCT Bundle is not considered reported
        // if it is submitted over a connection with the same SCTs. This
        // satisfies the constraint in Paragraph 5 of {{feedback-clisrv}}
        // Consider three submission scenarios:
        // Submitted SCTs      Connection SCTs      Considered Submitted
        // A, B                A, B                  No - no new information
        // A                   A, B                  Yes - B is a new SCT
        // A, B                A                    No - no new information
        if(connectionBundle.sct_list is NOT a subset of bundle.sct_list)
            bundle.num_reports_to_thirdparty++
    }
}

```

```
}  
}
```

Instances of the SCTDomainEntry class are stored as part of a larger class that manages the entire SCT Cache, storing them in a hashmap keyed by domain. This class also tracks the current size of the cache, and will trigger cache eviction.

```
//Suggestions:
#define CACHE_PRESSURE_SAFE .50
#define CACHE_PRESSURE_IMMINENT .70
#define CACHE_PRESSURE_ALMOST_FULL .85
#define CACHE_PRESSURE_FULL .95
#define WAIT_BETWEEN_IMMINENT_CACHE_EVICTION 5 minutes

class SCTStoreManager
{
    hashmap<String, SCTDomainEntry> all_sct_entries
    uint32 current_cache_size
    datetime imminent_cache_pressure_check_performed

    float current_cache_percentage() {
        return current_cache_size / MAX_CACHE_SIZE;
    }

    static def update_cache_percentage() {
        // This function calculates the current size of the cache
        // and updates current_cache_size
        /* ... perform calculations ... */
        current_cache_size = /* new calculated value */

        // Perform locking to prevent multiple of these functions being
        // called concurrently or unnecessarily
        if(current_cache_percentage() > CACHE_PRESSURE_FULL) {
            cache_is_full()
        }

        else if(current_cache_percentage() > CACHE_PRESSURE_ALMOST_FULL) {
            cache_pressure_almost_full()
        }

        else if(current_cache_percentage() > CACHE_PRESSURE_IMMINENT) {
            // Do not repeatedly perform the imminent cache pressure operation
            if(now() - imminent_cache_pressure_check_performed >
                WAIT_BETWEEN_IMMINENT_CACHE_EVICTION) {
                cache_pressure_is_imminent()
            }
        }
    }
}
```

The SCTStoreManager contains a function that will be called periodically in the background, iterating through all SCTDomainEntry objects and performing maintenance tasks. It removes data for domains we have not contacted in a long time. This function is not

intended to clear data if the cache is getting full, separate functions are used for that.

```
// Suggestions:
#define TIME_UNTIL_OLD_SUBMITTED_SCTDATA_ERASED    3 months
#define TIME_UNTIL_OLD_UNSUBMITTED_SCTDATA_ERASED  6 months

def clear_old_data()
{
    foreach(domainEntry in all_sct_stores)
    {
        // Queue proof fetches
        if(proof_fetching_enabled) {
            foreach(sctBundle in domainEntry.observed_records) {
                if(!sctBundle.has_been_fully_resolved_to_sths()) {
                    foreach(s in bundle.sct_list) {
                        if(!s.has_been_resolved_to_sth && !s.proof_outstanding) {
                            sct.proof_outstanding = True
                            queue_inclusion_proof(sct, inclusion_proof_callback)
                        }
                    }
                }
            }
        }
    }

    // Do not store data for domains who are not supporting SCT
    if(!operator_is_server
        && domainEntry.sct_feedback_failing_longterm())
    {
        // Note that resetting these variables every single time is
        // necessary to avoid a bug
        all_sct_stores[domainEntry].num_submissions_attempted    = 0
        all_sct_stores[domainEntry].num_submissions_succeeded    = 0
        delete all_sct_stores[domainEntry].observed_records
        all_sct_stores[domainEntry].observed_records              = NULL
    }

    // This check removes successfully submitted data for
    // old domains we have not dealt with in a long time
    if(domainEntry.num_submissions_succeeded > 0
        && now() - domainEntry.last_contact_for_domain
            > TIME_UNTIL_OLD_SUBMITTED_SCTDATA_ERASED)
    {
        all_sct_stores.remove(domainEntry)
    }

    // This check removes unsuccessfully submitted data for
    // old domains we have not dealt with in a very long time
```

```
        if(now() - domainEntry.last_contact_for_domain
           > TIME_UNTIL_OLD_UNSUBMITTED_SCTDATA_ERASED)
        {
            all_sct_stores.remove(domainEntry)
        }

SCTStoreManager.update_cache_percentage()
}

Inclusion Proof Fetching is handled fairly independently

// This function is a callback invoked after an inclusion proof
// has been retrieved. It can exist on the SCT class or independently,
// so long as it can modify the SCT class' members
def inclusion_proof_callback(inclusion_proof, original_sct, error)
{
    // Unlike the STH code, this counter must be incremented on the
    // callback as there is a race condition on using this counter in the
    // cache_* functions.
    original_sct.proof_attempts++
    original_sct.proof_outstanding = False
    if(!error) {
        original_sct.has_been_resolved_to_sth = True
        insert_to_sth_datastore(inclusion_proof.new_sth)
    } else {
        original_sct.proof_failure_count++
    }
}

If the cache is getting full, these three member functions of the
SCTStoreManager class will be used.

// -----
// This function is called when the cache is not yet full, but is
// nearing it. It prioritizes deleting data that should be safe
// to delete (because it has been shared with the site or resolved
// to an STH)
def cache_pressure_is_imminent()
{
    bundlesToDelete = []
    foreach(domainEntry in all_sct_stores) {
        foreach(sctBundle in domainEntry.observed_records) {

            if(proof_fetching_enabled) {
                // First, queue proofs for anything not already queued.
                if(!sctBundle.has_been_fully_resolved_to_sths()) {
                    foreach(sct in bundle.sct_list) {
                        if(!sct.has_been_resolved_to_sth
```

```

        && !sct.proof_outstanding) {
            sct.proof_outstanding = True
            queue_inclusion_proof(sct, inclusion_proof_callback)
        }
    }
}

// Second, consider deleting entries that have been fully
// resolved.
else {
    bundlesToDelete.append( Struct(domainEntry, sctBundle) )
}

// Third, consider deleting entries that have been successfully
// reported
if(sctBundle.num_reports_to_thirdparty > 0) {
    bundlesToDelete.append( Struct(domainEntry, sctBundle) )
}
}

// Third, delete the eligible entries at random until the cache is
// at a safe level
uint recalculateIndex = 0
#define RECALCULATE_EVERY_N_OPERATIONS 50

while(bundlesToDelete.length > 0 &&
    current_cache_percentage() > CACHE_PRESSURE_SAFE) {
    uint rndIndex = rand() % bundlesToDelete.length
    bundlesToDelete[rndIndex].domainEntry.observed_records.remove(
        bundlesToDelete[rndIndex].sctBundle)
    bundlesToDelete.removeAt(rndIndex)

    recalculateIndex++
    if(recalculateIndex % RECALCULATE_EVERY_N_OPERATIONS == 0) {
        update_cache_percentage()
    }
}

// Finally, tell the proof fetching engine to go faster
if(proof_fetching_enabled) {
    // This function would speed up proof fetching until an
    // arbitrary time has passed. Perhaps until it has fetched
    // proofs for the number of items currently in its queue? Or
    // a percentage of them?
    proof_fetch_faster_please()
}

```

```
    update_cache_percentage();
}

// -----
// This function is called when the cache is almost full. It will
// evict entries at random, while attempting to save entries that
// appear to have proof fetching failures
def cache_pressure_almost_full()
{
    uint recalculateIndex          = 0
    uint savedRecords              = 0
    #define RECALCULATE_EVERY_N_OPERATIONS 50

    while(all_sct_stores.length > savedRecords &&
          current_cache_percentage() > CACHE_PRESSURE_SAFE) {
        uint rndIndex1 = rand() % all_sct_stores.length
        uint rndIndex2 = rand() %
            all_sct_stores[rndIndex1].observed_records.length

        if(proof_fetching_enabled) {
            if(all_sct_stores[rndIndex1].observed_records[
                rndIndex2].max_proof_failures() >
                MIN_PROOF_FAILURES_CONSIDERED_SUSPICIOUS) {
                savedRecords++
                continue
            }
        }

        // If proof fetching is not enabled we need some other logic
        else {
            if(sctBundle.num_reports_to_thirdparty == 0) {
                savedRecords++
                continue
            }
        }

        all_sct_stores[rndIndex1].observed_records.removeAt(rndIndex2)
        if(all_sct_stores[rndIndex1].observed_records.length == 0) {
            all_sct_stores.removeAt(rndIndex1)
        }

        recalculateIndex++
        if(recalculateIndex % RECALCULATE_EVERY_N_OPERATIONS == 0) {
            update_cache_percentage()
        }
    }

    update_cache_percentage();
}
```

```

}

// -----
// This function is called when the cache is full, and will evict
// cache entries at random
def cache_is_full()
{
    uint recalculateIndex          = 0
    #define RECALCULATE_EVERY_N_OPERATIONS 50

    while(all_sct_stores.length > 0 &&
          current_cache_percentage() > CACHE_PRESSURE_SAFE) {
        uint rndIndex1 = rand() % all_sct_stores.length
        uint rndIndex2 = rand() %
            all_sct_stores[rndIndex1].observed_records.length

        all_sct_stores[rndIndex1].observed_records.removeAt(rndIndex2)
        if(all_sct_stores[rndIndex1].observed_records.length == 0) {
            all_sct_stores.removeAt(rndIndex1)
        }

        recalculateIndex++
        if(recalculateIndex % RECALCULATE_EVERY_N_OPERATIONS == 0) {
            update_cache_percentage()
        }
    }

    update_cache_percentage();
}

```

12. IANA considerations

There are no IANA considerations.

13. Contributors

The authors would like to thank the following contributors for valuable suggestions: Al Cutter, Andrew Ayer, Ben Laurie, Benjamin Kaduk, Graham Edgecombe, Josef Gustafsson, Karen Seo, Magnus Ahlthorp, Steven Kent, Yan Zhu.

14. ChangeLog

14.1. Changes between ietf-04 and ietf-05

- o STH and SCT data formats changed to support CT v1 and v2.
- o Address ED review comments.

14.2. Changes between ietf-03 and ietf-04

- o No changes.

14.3. Changes between ietf-02 and ietf-03

- o TBD's resolved.
- o References added.
- o Pseduocode changed to work for both clients and servers.

14.4. Changes between ietf-01 and ietf-02

- o Requiring full certificate chain in SCT Feedback.
- o Clarifications on what clients store for and send in SCT Feedback added.
- o SCT Feedback server operation updated to protect against DoS attacks on servers.
- o Pre-Loaded vs Locally Added Anchors explained.
- o Base for well-known URL's changed.
- o Remove all mentions of monitors - gossip deals with auditors.
- o New sections added: Trusted Auditor protocol, attacks by actively malicious log, the Dual-CA compromise attack, policy recommendations,

14.5. Changes between ietf-00 and ietf-01

- o Improve language and readability based on feedback from Stephen Kent.
- o STH Pollination Proof Fetching defined and indicated as optional.
- o 3-Method Ecosystem section added.
- o Cases with Logs ceasing operation handled.

- o Text on tracking via STH Interaction added.
- o Section with some early recommendations for mixing added.
- o Section detailing blocking connections, frustrating it, and the implications added.

14.6. Changes between -01 and -02

- o STH Pollination defined.
- o Trusted Auditor Relationship defined.
- o Overview section rewritten.
- o Data flow picture added.
- o Section on privacy considerations expanded.

14.7. Changes between -00 and -01

- o Add the SCT feedback mechanism: Clients send SCTs to originating web server which shares them with auditors.
- o Stop assuming that clients see STHs.
- o Don't use HTTP headers but instead .well-known URL's - avoid that battle.
- o Stop referring to trans-gossip and trans-gossip-transport-https - too complicated.
- o Remove all protocols but HTTPS in order to simplify - let's come back and add more later.
- o Add more reasoning about privacy.
- o Do specify data formats.

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Certificate Transparency Version 2.0
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Abstract

This document describes version 2.0 of the Certificate Transparency (CT) protocol for publicly logging the existence of Transport Layer Security (TLS) server certificates as they are issued or observed, in a manner that allows anyone to audit certification authority (CA) activity and notice the issuance of suspect certificates as well as to audit the certificate logs themselves. The intent is that eventually clients would refuse to honor certificates that do not appear in a log, effectively forcing CAs to add all issued certificates to the logs.

This document obsoletes RFC 6962. It also specifies a new TLS extension that is used to send various CT log artifacts.

Logs are network services that implement the protocol operations for submissions and queries that are defined in this document.

[RFC Editor: please update 'RFCXXXX' to refer to this document, once its RFC number is known, through the document. Also, the OID assigned below must also appear in the appendix as indicated.]

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Table of Contents

1. Introduction	4
1.1. Requirements Language	5
1.2. Data Structures	5
1.3. Major Differences from CT 1.0	6
2. Cryptographic Components	7
2.1. Merkle Hash Trees	7
2.1.1. Definition of the Merkle Tree	7
2.1.2. Verifying a Tree Head Given Entries	8
2.1.3. Merkle Inclusion Proofs	9
2.1.4. Merkle Consistency Proofs	11
2.1.5. Example	13
2.2. Signatures	14
3. Submitters	15
3.1. Certificates	15
3.2. Precertificates	15
3.2.1. Binding Intent to Issue	17
4. Log Format and Operation	17
4.1. Log Parameters	18
4.2. Evaluating Submissions	19
4.2.1. Minimum Acceptance Criteria	19
4.2.2. Discretionary Acceptance Criteria	20
4.3. Log Entries	20
4.4. Log ID	21
4.5. TransItem Structure	21
4.6. Log Artifact Extensions	22

4.7.	Merkle Tree Leaves	23
4.8.	Signed Certificate Timestamp (SCT)	24
4.9.	Merkle Tree Head	25
4.10.	Signed Tree Head (STH)	26
4.11.	Merkle Consistency Proofs	26
4.12.	Merkle Inclusion Proofs	27
4.13.	Shutting down a log	28
5.	Log Client Messages	28
5.1.	Submit Entry to Log	30
5.2.	Retrieve Latest STH	32
5.3.	Retrieve Merkle Consistency Proof between Two STHs	32
5.4.	Retrieve Merkle Inclusion Proof from Log by Leaf Hash	33
5.5.	Retrieve Merkle Inclusion Proof, STH and Consistency Proof by Leaf Hash	34
5.6.	Retrieve Entries and STH from Log	35
5.7.	Retrieve Accepted Trust Anchors	37
6.	TLS Servers	38
6.1.	TLS Client Authentication	38
6.2.	Multiple SCTs	39
6.3.	TransItemList Structure	39
6.4.	Presenting SCTs, inclusions proofs and STHs	40
6.5.	transparency_info TLS Extension	40
7.	Certification Authorities	41
7.1.	Transparency Information X.509v3 Extension	41
7.1.1.	OCSP Response Extension	41
7.1.2.	Certificate Extension	41
7.2.	TLS Feature X.509v3 Extension	41
8.	Clients	41
8.1.	TLS Client	42
8.1.1.	Receiving SCTs and inclusion proofs	42
8.1.2.	Reconstructing the TBSCertificate	42
8.1.3.	Validating SCTs	42
8.1.4.	Fetching inclusion proofs	43
8.1.5.	Validating inclusion proofs	43
8.1.6.	Evaluating compliance	44
8.2.	Monitor	44
8.3.	Auditing	45
9.	Algorithm Agility	46
10.	IANA Considerations	47
10.1.	Additions to existing registries	47
10.1.1.	New Entry to the TLS ExtensionType Registry	47
10.1.2.	URN Sub-namespace for TRANS (urn:ietf:params:trans)	47
10.2.	New CT-Related registries	47
10.2.1.	Hash Algorithms	48
10.2.2.	Signature Algorithms	48
10.2.3.	VersionedTransTypes	49
10.2.4.	Log Artifact Extension Registry	50

10.2.5. Log IDs Registry	51
10.2.6. Error Types Registry	52
10.3. OID Assignment	54
11. Security Considerations	54
11.1. Misissued Certificates	55
11.2. Detection of Misissue	55
11.3. Misbehaving Logs	55
11.4. Multiple SCTs	56
11.5. Leakage of DNS Information	56
12. Acknowledgements	56
13. References	56
13.1. Normative References	56
13.2. Informative References	59
Appendix A. Supporting v1 and v2 simultaneously (Informative) .	60
Appendix B. An ASN.1 Module (Informative)	60
Authors' Addresses	62

1. Introduction

Certificate Transparency aims to mitigate the problem of misissued certificates by providing append-only logs of issued certificates. The logs do not themselves prevent misissuance, but they ensure that interested parties (particularly those named in certificates) can detect such misissuance. Note that this is a general mechanism that could be used for transparently logging any form of binary data, subject to some kind of inclusion criteria. In this document, we only describe its use for public TLS server certificates (i.e., where the inclusion criteria is a valid certificate issued by a public certification authority (CA)). A typical definition of "public" can be found in [CABBR].

Each log contains certificate chains, which can be submitted by anyone. It is expected that public CAs will contribute all their newly issued certificates to one or more logs; however, certificate holders can also contribute their own certificate chains, as can third parties. In order to avoid logs being rendered useless by the submission of large numbers of spurious certificates, it is required that each chain ends with a trust anchor that is accepted by the log. A log may also limit the length of the chain it is willing to accept; such chains must also end with an acceptable trust anchor. When a chain is accepted by a log, a signed timestamp is returned, which can later be used to provide evidence to TLS clients that the chain has been submitted. TLS clients can thus require that all certificates they accept as valid are accompanied by signed timestamps.

Those who are concerned about misissuance can monitor the logs, asking them regularly for all new entries, and can thus check whether domains for which they are responsible have had certificates issued

that they did not expect. What they do with this information, particularly when they find that a misissuance has happened, is beyond the scope of this document. However, broadly speaking, they can invoke existing business mechanisms for dealing with misissued certificates, such as working with the CA to get the certificate revoked, or with maintainers of trust anchor lists to get the CA removed. Of course, anyone who wants can monitor the logs and, if they believe a certificate is incorrectly issued, take action as they see fit.

Similarly, those who have seen signed timestamps from a particular log can later demand a proof of inclusion from that log. If the log is unable to provide this (or, indeed, if the corresponding certificate is absent from monitors' copies of that log), that is evidence of the incorrect operation of the log. The checking operation is asynchronous to allow clients to proceed without delay, despite possible issues such as network connectivity and the vagaries of firewalls.

The append-only property of each log is achieved using Merkle Trees, which can be used to efficiently prove that any particular instance of the log is a superset of any particular previous instance and to efficiently detect various misbehaviors of the log (e.g., issuing a signed timestamp for a certificate that is not subsequently logged).

It is necessary to treat each log as a trusted third party, because the log auditing mechanisms described in this document can be circumvented by a misbehaving log that shows different, inconsistent views of itself to different clients. While mechanisms are being developed to address these shortcomings and thereby avoid the need to blindly trust logs, such mechanisms are outside the scope of this document.

1.1. Requirements Language

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "NOT RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in BCP 14 [RFC2119] [RFC8174] when, and only when, they appear in all capitals, as shown here.

1.2. Data Structures

Data structures are defined and encoded according to the conventions laid out in Section 3 of [RFC8446].

This document uses object identifiers (OIDs) to identify Log IDs (see Section 4.4), the precertificate CMS "eContentType" (see Section 3.2), and X.509v3 extensions in certificates (see Section 7.1.2) and OCSP responses (see Section 7.1.1). The OIDs are defined in an arc that was selected due to its short encoding.

1.3. Major Differences from CT 1.0

This document revises and obsoletes the CT 1.0 [RFC6962] protocol, drawing on insights gained from CT 1.0 deployments and on feedback from the community. The major changes are:

- * Hash and signature algorithm agility: permitted algorithms are now specified in IANA registries.
- * Precertificate format: precertificates are now CMS objects rather than X.509 certificates, which avoids violating the certificate serial number uniqueness requirement in Section 4.1.2.2 of [RFC5280].
- * Removed precertificate signing certificates and the precertificate poison extension: the change of precertificate format means that these are no longer needed.
- * Logs IDs: each log is now identified by an OID rather than by the hash of its public key. OID allocations are managed by an IANA registry.
- * "TransItem" structure: this new data structure is used to encapsulate most types of CT data. A "TransItemList", consisting of one or more "TransItem" structures, can be used anywhere that "SignedCertificateTimestampList" was used in [RFC6962].
- * Merkle tree leaves: the "MerkleTreeLeaf" structure has been replaced by the "TransItem" structure, which eases extensibility and simplifies the leaf structure by removing one layer of abstraction.
- * Unified leaf format: the structure for both certificate and precertificate entries now includes only the TBSCertificate (whereas certificate entries in [RFC6962] included the entire certificate).
- * Log Artifact Extensions: these are now typed and managed by an IANA registry, and they can now appear not only in SCTs but also in STHs.

- * API outputs: complete "TransItem" structures are returned, rather than the constituent parts of each structure.
- * get-all-by-hash: new client API for obtaining an inclusion proof and the corresponding consistency proof at the same time.
- * submit-entry: new client API, replacing add-chain and add-pre-chain.
- * Presenting SCTs with proofs: TLS servers may present SCTs together with the corresponding inclusion proofs using any of the mechanisms that [RFC6962] defined for presenting SCTs only. (Presenting SCTs only is still supported).
- * CT TLS extension: the "signed_certificate_timestamp" TLS extension has been replaced by the "transparency_info" TLS extension.
- * Verification algorithms: added detailed algorithms for verifying inclusion proofs, for verifying consistency between two STHs, and for verifying a root hash given a complete list of the relevant leaf input entries.
- * Extensive clarifications and editorial work.

2. Cryptographic Components

2.1. Merkle Hash Trees

A full description of Merkle Hash Tree is beyond the scope of this document. Briefly, it is a binary tree where each non-leaf node is a hash of its children. For CT, the number of children is at most two. Additional information can be found in the Introduction and Reference section of [RFC8391].

2.1.1. Definition of the Merkle Tree

The log uses a binary Merkle Hash Tree for efficient auditing. The hash algorithm used is one of the log's parameters (see Section 4.1). This document establishes a registry of acceptable hash algorithms (see Section 10.2.1). Throughout this document, the hash algorithm in use is referred to as HASH and the size of its output in bytes as HASH_SIZE. The input to the Merkle Tree Hash is a list of data entries; these entries will be hashed to form the leaves of the Merkle Hash Tree. The output is a single HASH_SIZE Merkle Tree Hash. Given an ordered list of n inputs, $D_n = \{d[0], d[1], \dots, d[n-1]\}$, the Merkle Tree Hash (MTH) is thus defined as follows:

The hash of an empty list is the hash of an empty string:

$MTH(\{\}) = \text{HASH}()$.

The hash of a list with one entry (also known as a leaf hash) is:

$MTH(\{d[0]\}) = \text{HASH}(0x00 \parallel d[0])$.

For $n > 1$, let k be the largest power of two smaller than n (i.e., $k < n \leq 2k$). The Merkle Tree Hash of an n -element list D_n is then defined recursively as

$MTH(D_n) = \text{HASH}(0x01 \parallel MTH(D[0:k]) \parallel MTH(D[k:n]))$,

where:

* \parallel denotes concatenation

* $:$ denotes concatenation of lists

* $D[k_1:k_2] = D'_{(k_2-k_1)}$ denotes the list $\{d'[0] = d[k_1], d'[1] = d[k_1+1], \dots, d'[k_2-k_1-1] = d[k_2-1]\}$ of length $(k_2 - k_1)$.

Note that the hash calculations for leaves and nodes differ; this domain separation is required to give second preimage resistance.

Note that we do not require the length of the input list to be a power of two. The resulting Merkle Tree may thus not be balanced; however, its shape is uniquely determined by the number of leaves. (Note: This Merkle Tree is essentially the same as the history tree [CrosbyWallach] proposal, except our definition handles non-full trees differently).

2.1.2. Verifying a Tree Head Given Entries

When a client has a complete list of "entries" from "0" up to "tree_size - 1" and wishes to verify this list against a tree head "root_hash" returned by the log for the same "tree_size", the following algorithm may be used:

1. Set "stack" to an empty stack.
2. For each "i" from "0" up to "tree_size - 1":
 1. Push " $\text{HASH}(0x00 \parallel \text{entries}[i])$ " to "stack".

2. Set "merge_count" to the lowest value ("0" included) such that "LSB(i >> merge_count)" is not set, where "LSB" means the least significant bit. In other words, set "merge_count" to the number of consecutive "1"s found starting at the least significant bit of "i".
3. Repeat "merge_count" times:
 1. Pop "right" from "stack".
 2. Pop "left" from "stack".
 3. Push "HASH(0x01 || left || right)" to "stack".
3. If there is more than one element in the "stack", repeat the same merge procedure (the sub-items of Step 2.3 above) until only a single element remains.
4. The remaining element in "stack" is the Merkle Tree hash for the given "tree_size" and should be compared by equality against the supplied "root_hash".

2.1.3. Merkle Inclusion Proofs

A Merkle inclusion proof for a leaf in a Merkle Hash Tree is the shortest list of additional nodes in the Merkle Tree required to compute the Merkle Tree Hash for that tree. Each node in the tree is either a leaf node or is computed from the two nodes immediately below it (i.e., towards the leaves). At each step up the tree (towards the root), a node from the inclusion proof is combined with the node computed so far. In other words, the inclusion proof consists of the list of missing nodes required to compute the nodes leading from a leaf to the root of the tree. If the root computed from the inclusion proof matches the true root, then the inclusion proof proves that the leaf exists in the tree.

2.1.3.1. Generating an Inclusion Proof

Given an ordered list of n inputs to the tree, $D_n = \{d[0], d[1], \dots, d[n-1]\}$, the Merkle inclusion proof $PATH(m, D_n)$ for the $(m+1)$ th input $d[m]$, $0 \leq m < n$, is defined as follows:

The proof for the single leaf in a tree with a one-element input list $D[1] = \{d[0]\}$ is empty:

$PATH(0, \{d[0]\}) = \{\}$

For $n > 1$, let k be the largest power of two smaller than n . The proof for the $(m+1)$ th element $d[m]$ in a list of $n > m$ elements is then defined recursively as

$\text{PATH}(m, D_n) = \text{PATH}(m, D[0:k]) : \text{MTH}(D[k:n])$ for $m < k$; and

$\text{PATH}(m, D_n) = \text{PATH}(m - k, D[k:n]) : \text{MTH}(D[0:k])$ for $m \geq k$,

The $:$ operator and $D[k_1:k_2]$ are defined the same as in Section 2.1.1.

2.1.3.2. Verifying an Inclusion Proof

When a client has received an inclusion proof (e.g., in a "TransItem" of type "inclusion_proof_v2") and wishes to verify inclusion of an input "hash" for a given "tree_size" and "root_hash", the following algorithm may be used to prove the "hash" was included in the "root_hash":

1. Compare "leaf_index" from the "inclusion_proof_v2" structure against "tree_size". If "leaf_index" is greater than or equal to "tree_size" then fail the proof verification.
2. Set "fn" to "leaf_index" and "sn" to "tree_size - 1".
3. Set "r" to "hash".
4. For each value "p" in the "inclusion_path" array:

If "sn" is 0, stop the iteration and fail the proof verification.

If "LSB(fn)" is set, or if "fn" is equal to "sn", then:

1. Set "r" to "HASH(0x01 || p || r)"
2. If "LSB(fn)" is not set, then right-shift both "fn" and "sn" equally until either "LSB(fn)" is set or "fn" is "0".

Otherwise:

1. Set "r" to "HASH(0x01 || r || p)"

Finally, right-shift both "fn" and "sn" one time.

5. Compare "sn" to 0. Compare "r" against the "root_hash". If "sn" is equal to 0, and "r" and the "root_hash" are equal, then the log has proven the inclusion of "hash". Otherwise, fail the proof verification.

2.1.4. Merkle Consistency Proofs

Merkle consistency proofs prove the append-only property of the tree. A Merkle consistency proof for a Merkle Tree Hash $MTH(D_n)$ and a previously advertised hash $MTH(D[0:m])$ of the first m leaves, $m \leq n$, is the list of nodes in the Merkle Tree required to verify that the first m inputs $D[0:m]$ are equal in both trees. Thus, a consistency proof must contain a set of intermediate nodes (i.e., commitments to inputs) sufficient to verify $MTH(D_n)$, such that (a subset of) the same nodes can be used to verify $MTH(D[0:m])$. We define an algorithm that outputs the (unique) minimal consistency proof.

2.1.4.1. Generating a Consistency Proof

Given an ordered list of n inputs to the tree, $D_n = \{d[0], d[1], \dots, d[n-1]\}$, the Merkle consistency proof $PROOF(m, D_n)$ for a previous Merkle Tree Hash $MTH(D[0:m])$, $0 < m < n$, is defined as:

$PROOF(m, D_n) = SUBPROOF(m, D_n, \text{true})$

In $SUBPROOF$, the boolean value represents whether the subtree created from $D[0:m]$ is a complete subtree of the Merkle Tree created from D_n , and, consequently, whether the subtree Merkle Tree Hash $MTH(D[0:m])$ is known. The initial call to $SUBPROOF$ sets this to be true, and $SUBPROOF$ is then defined as follows:

The subproof for $m = n$ is empty if m is the value for which $PROOF$ was originally requested (meaning that the subtree created from $D[0:m]$ is a complete subtree of the Merkle Tree created from the original D_n for which $PROOF$ was requested, and the subtree Merkle Tree Hash $MTH(D[0:m])$ is known):

$SUBPROOF(m, D_m, \text{true}) = \{\}$

Otherwise, the subproof for $m = n$ is the Merkle Tree Hash committing inputs $D[0:m]$:

$SUBPROOF(m, D_m, \text{false}) = \{MTH(D_m)\}$

For $m < n$, let k be the largest power of two smaller than n . The subproof is then defined recursively, using the appropriate step below:

If $m \leq k$, the right subtree entries $D[k:n]$ only exist in the current tree. We prove that the left subtree entries $D[0:k]$ are consistent and add a commitment to $D[k:n]$:

$SUBPROOF(m, D_n, b) = SUBPROOF(m, D[0:k], b) : MTH(D[k:n])$

If $m > k$, the left subtree entries $D[0:k]$ are identical in both trees. We prove that the right subtree entries $D[k:n]$ are consistent and add a commitment to $D[0:k]$.

$\text{SUBPROOF}(m, D_n, b) = \text{SUBPROOF}(m - k, D[k:n], \text{false}) : \text{MTH}(D[0:k])$

The number of nodes in the resulting proof is bounded above by $\text{ceil}(\log_2(n)) + 1$.

The $:$ operator and $D[k_1:k_2]$ are defined the same as in Section 2.1.1.

2.1.4.2. Verifying Consistency between Two Tree Heads

When a client has a tree head "first_hash" for tree size "first", a tree head "second_hash" for tree size "second" where $0 < \text{first} < \text{second}$, and has received a consistency proof between the two (e.g., in a "TransItem" of type "consistency_proof_v2"), the following algorithm may be used to verify the consistency proof:

1. If "consistency_path" is an empty array, stop and fail the proof verification.
2. If "first" is an exact power of 2, then prepend "first_hash" to the "consistency_path" array.
3. Set "fn" to "first - 1" and "sn" to "second - 1".
4. If "LSB(fn)" is set, then right-shift both "fn" and "sn" equally until "LSB(fn)" is not set.
5. Set both "fr" and "sr" to the first value in the "consistency_path" array.
6. For each subsequent value "c" in the "consistency_path" array:

If "sn" is 0, stop the iteration and fail the proof verification.

If "LSB(fn)" is set, or if "fn" is equal to "sn", then:

 1. Set "fr" to "HASH(0x01 || c || fr)"
 - Set "sr" to "HASH(0x01 || c || sr)"
 2. If "LSB(fn)" is not set, then right-shift both "fn" and "sn" equally until either "LSB(fn)" is set or "fn" is "0".

Otherwise:

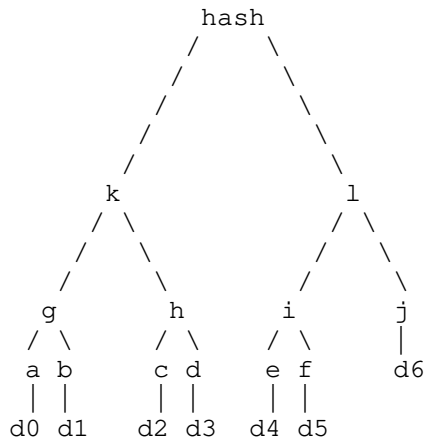
1. Set "sr" to "HASH(0x01 || sr || c)"

Finally, right-shift both "fn" and "sn" one time.

7. After completing iterating through the "consistency_path" array as described above, verify that the "fr" calculated is equal to the "first_hash" supplied, that the "sr" calculated is equal to the "second_hash" supplied and that "sn" is 0.

2.1.5. Example

The binary Merkle Tree with 7 leaves:



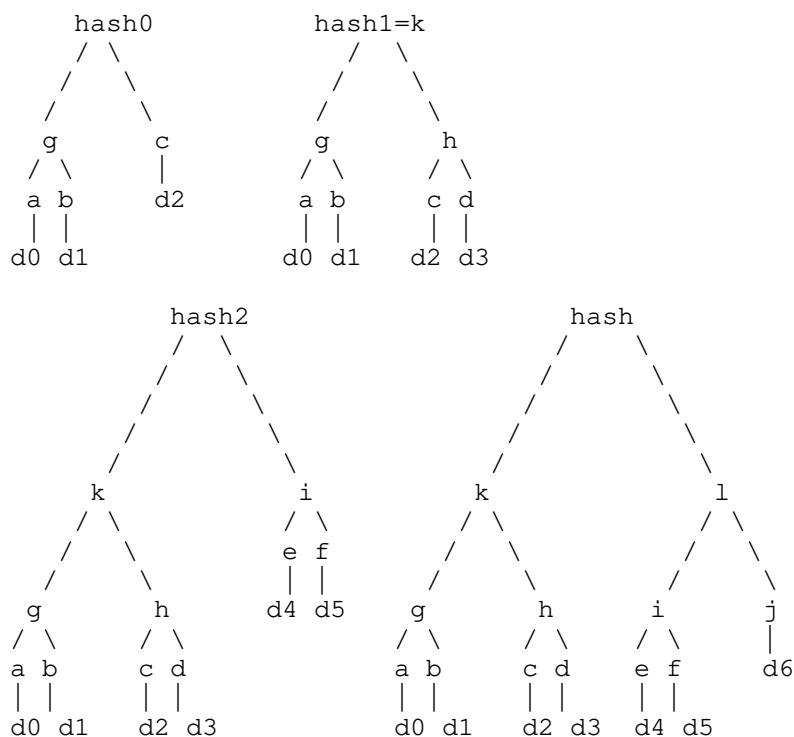
The inclusion proof for d0 is [b, h, l].

The inclusion proof for d3 is [c, g, l].

The inclusion proof for d4 is [f, j, k].

The inclusion proof for d6 is [i, k].

The same tree, built incrementally in four steps:



The consistency proof between hash0 and hash is $\text{PROOF}(3, D[7]) = [c, d, g, l]$. c, g are used to verify hash0, and d, l are additionally used to show hash is consistent with hash0.

The consistency proof between hash1 and hash is $\text{PROOF}(4, D[7]) = [l]$. hash can be verified using hash1=k and l.

The consistency proof between hash2 and hash is $\text{PROOF}(6, D[7]) = [i, j, k]$. k, i are used to verify hash2, and j is additionally used to show hash is consistent with hash2.

2.2. Signatures

When signing data structures, a log MUST use one of the signature algorithms from the IANA CT Signature Algorithms registry, described in Section 10.2.2.

3. Submitters

Submitters submit certificates or preannouncements of certificates prior to issuance (precertificates) to logs for public auditing, as described below. In order to enable attribution of each logged certificate or precertificate to its issuer, each submission MUST be accompanied by all additional certificates required to verify the chain up to an accepted trust anchor (Section 5.7). The trust anchor (a root or intermediate CA certificate) MAY be omitted from the submission.

If a log accepts a submission, it will return a Signed Certificate Timestamp (SCT) (see Section 4.8). The submitter SHOULD validate the returned SCT as described in Section 8.1 if they understand its format and they intend to use it directly in a TLS handshake or to construct a certificate. If the submitter does not need the SCT (for example, the certificate is being submitted simply to make it available in the log), it MAY validate the SCT.

3.1. Certificates

Any entity can submit a certificate (Section 5.1) to a log. Since it is anticipated that TLS clients will reject certificates that are not logged, it is expected that certificate issuers and subjects will be strongly motivated to submit them.

3.2. Precertificates

CAs may preannounce a certificate prior to issuance by submitting a precertificate (Section 5.1) that the log can use to create an entry that will be valid against the issued certificate. The CA MAY incorporate the returned SCT in the issued certificate. One example of where the returned SCT is not incorporated in the issued certificate is when a CA sends the precertificate to multiple logs, but only incorporates the SCTs that are returned first.

A precertificate is a CMS [RFC5652] "signed-data" object that conforms to the following profile:

- * It MUST be DER encoded as described in [X690].
- * "SignedData.version" MUST be v3(3).
- * "SignedData.digestAlgorithms" MUST be the same as the "SignerInfo.digestAlgorithm" OID value (see below).
- * "SignedData.encapContentInfo":

- "eContentType" MUST be the OID 1.3.101.78.
- "eContent" MUST contain a TBSCertificate [RFC5280] that will be identical to the TBSCertificate in the issued certificate, except that the Transparency Information (Section 7.1) extension MUST be omitted.
- * "SignedData.certificates" MUST be omitted.
- * "SignedData.crls" MUST be omitted.
- * "SignedData.signerInfos" MUST contain one "SignerInfo":
 - "version" MUST be v3(3).
 - "sid" MUST use the "subjectKeyIdentifier" option.
 - "digestAlgorithm" MUST be one of the hash algorithm OIDs listed in the IANA CT Hash Algorithms Registry, described in Section 10.2.1.
 - "signedAttrs" MUST be present and MUST contain two attributes:
 - o A content-type attribute whose value is the same as "SignedData.encapContentInfo.eContentType".
 - o A message-digest attribute whose value is the message digest of "SignedData.encapContentInfo.eContent".
 - "signatureAlgorithm" MUST be the same OID as "TBSCertificate.signature".
 - "signature" MUST be from the same (root or intermediate) CA that intends to issue the corresponding certificate (see Section 3.2.1).
 - "unsignedAttrs" MUST be omitted.

"SignerInfo.signedAttrs" is included in the message digest calculation process (see Section 5.4 of [RFC5652]), which ensures that the "SignerInfo.signature" value will not be a valid X.509v3 signature that could be used in conjunction with the TBSCertificate (from "SignedData.encapContentInfo.eContent") to construct a valid certificate.

3.2.1. Binding Intent to Issue

Under normal circumstances, there will be a short delay between precertificate submission and issuance of the corresponding certificate. Longer delays are to be expected occasionally (e.g., due to log server downtime), and in some cases the CA might not actually issue the corresponding certificate. Nevertheless, a precertificate's "signature" indicates the CA's binding intent to issue the corresponding certificate, which means that:

- * Misissuance of a precertificate is considered equivalent to misissuance of the corresponding certificate. The CA should expect to be held to account, even if the corresponding certificate has not actually been issued.
- * Upon observing a precertificate, a client can reasonably presume that the corresponding certificate has been issued. A client may wish to obtain status information (e.g., by using the Online Certificate Status Protocol [RFC6960] or by checking a Certificate Revocation List [RFC5280]) about a certificate that is presumed to exist, especially if there is evidence or suspicion that the corresponding precertificate was misissued.
- * TLS clients may have policies that require CAs to be able to revoke, and to provide certificate status services for, each certificate that is presumed to exist based on the existence of a corresponding precertificate.

4. Log Format and Operation

A log is a single, append-only Merkle Tree of submitted certificate and precertificate entries.

When it receives and accepts a valid submission, the log MUST return an SCT that corresponds to the submitted certificate or precertificate. If the log has previously seen this valid submission, it SHOULD return the same SCT as it returned before, as discussed in Section 11.3. If different SCTs are produced for the same submission, multiple log entries will have to be created, one for each SCT (as the timestamp is a part of the leaf structure). Note that if a certificate was previously logged as a precertificate, then the precertificate's SCT of type "precert_sct_v2" would not be appropriate; instead, a fresh SCT of type "x509_sct_v2" should be generated.

An SCT is the log's promise to append to its Merkle Tree an entry for the accepted submission. Upon producing an SCT, the log MUST fulfil this promise by performing the following actions within a fixed amount of time known as the Maximum Merge Delay (MMD), which is one of the log's parameters (see Section 4.1):

- * Allocate a tree index to the entry representing the accepted submission.
- * Calculate the root of the tree.
- * Sign the root of the tree (see Section 4.10).

The log may append multiple entries before signing the root of the tree.

Log operators SHOULD NOT impose any conditions on retrieving or sharing data from the log.

4.1. Log Parameters

A log is defined by a collection of immutable parameters, which are used by clients to communicate with the log and to verify log artifacts. Except for the Final Signed Tree Head (STH), each of these parameters MUST be established before the log operator begins to operate the log.

Base URL: The prefix used to construct URLs ([RFC3986]) for client messages (see Section 5). The base URL MUST be an "https" URL, MAY contain a port, MAY contain a path with any number of path segments, but MUST NOT contain a query string, fragment, or trailing "/". Example: `https://ct.example.org/blue`

Hash Algorithm: The hash algorithm used for the Merkle Tree (see Section 10.2.1).

Signature Algorithm: The signature algorithm used (see Section 2.2).

Public Key: The public key used to verify signatures generated by the log. A log MUST NOT use the same keypair as any other log.

Log ID: The OID that uniquely identifies the log.

Maximum Merge Delay: The MMD the log has committed to. This document deliberately does not specify any limits on the value, to allow for experimentation.

Version: The version of the protocol supported by the log (currently

1 or 2).

Maximum Chain Length: The longest certificate chain submission the log is willing to accept, if the log imposes any limit.

STH Frequency Count: The maximum number of STHs the log may produce in any period equal to the "Maximum Merge Delay" (see Section 4.10).

Final STH: If a log has been closed down (i.e., no longer accepts new entries), existing entries may still be valid. In this case, the client should know the final valid STH in the log to ensure no new entries can be added without detection. This value **MUST** be provided in the form of a TransItem of type "signed_tree_head_v2". If a log is still accepting entries, this value should not be provided.

[JSON.Metadata] is an example of a metadata format which includes the above elements.

4.2. Evaluating Submissions

A log determines whether to accept or reject a submission by evaluating it against the minimum acceptance criteria (see Section 4.2.1) and against the log's discretionary acceptance criteria (see Section 4.2.2).

If the acceptance criteria are met, the log **SHOULD** accept the submission. (A log may decide, for example, to temporarily reject acceptable submissions to protect itself against denial-of-service attacks).

The log **SHALL** allow retrieval of its list of accepted trust anchors (see Section 5.7), each of which is a root or intermediate CA certificate. This list might usefully be the union of root certificates trusted by major browser vendors.

4.2.1. Minimum Acceptance Criteria

To ensure that logged certificates and precertificates are attributable to an accepted trust anchor, to set clear expectations for what monitors would find in the log, and to avoid being overloaded by invalid submissions, the log **MUST** reject a submission if any of the following conditions are not met:

- * The "submission", "type" and "chain" inputs MUST be set as described in Section 5.1. The log MUST NOT accommodate misordered CA certificates or use any other source of intermediate CA certificates to attempt certification path construction.
- * Each of the zero or more intermediate CA certificates in the chain MUST have one or both of the following features:
 - The Basic Constraints extension with the cA boolean asserted.
 - The Key Usage extension with the keyCertSign bit asserted.
- * Each certificate in the chain MUST fall within the limits imposed by the zero or more Basic Constraints pathLenConstraint values found higher up the chain.
- * Precertificate submissions MUST conform to all of the requirements in Section 3.2.

4.2.2. Discretionary Acceptance Criteria

If the minimum acceptance criteria are met but the submission is not fully valid according to [RFC5280] verification rules (e.g., the certificate or precertificate has expired, is not yet valid, has been revoked, exhibits ASN.1 DER encoding errors but the log can still parse it, etc), then the acceptability of the submission is left to the log's discretion. It is useful for logs to accept such submissions in order to accommodate quirks of CA certificate-issuing software and to facilitate monitoring of CA compliance with applicable policies and technical standards. However, it is impractical for this document to enumerate, and for logs to consider, all of the ways that a submission might fail to comply with [RFC5280].

Logs SHOULD limit the length of chain they will accept. The maximum chain length is one of the log's parameters (see Section 4.1).

4.3. Log Entries

If a submission is accepted and an SCT issued, the accepting log MUST store the entire chain used for verification. This chain MUST include the certificate or precertificate itself, the zero or more intermediate CA certificates provided by the submitter, and the trust anchor used to verify the chain (even if it was omitted from the submission). The log MUST provide this chain for auditing upon request (see Section 5.6) so that the CA cannot avoid blame by logging a partial or empty chain. Each log entry is a "TransItem" structure of type "x509_entry_v2" or "precert_entry_v2". However, a

log may store its entries in any format. If a log does not store this "TransItem" in full, it must store the "timestamp" and "sct_extensions" of the corresponding "TimestampedCertificateEntryDataV2" structure. The "TransItem" can be reconstructed from these fields and the entire chain that the log used to verify the submission.

4.4. Log ID

Each log is identified by an OID, which is one of the log's parameters (see Section 4.1) and which MUST NOT be used to identify any other log. A log's operator MUST either allocate the OID themselves or request an OID from the Log ID registry (see Section 10.2.5). One way to get an OID arc, from which OIDs can be allocated, is to request a Private Enterprise Number from IANA, by completing the registration form (<https://pen.iana.org/pen/PenApplication.page>). The only advantage of the registry is that the DER encoding can be small. (Recall that OID allocations do not require a central registration, although logs will most likely want to make themselves known to potential clients through out of band means.) Various data structures include the DER encoding of this OID, excluding the ASN.1 tag and length bytes, in an opaque vector:

```
opaque LogID<2..127>;
```

Note that the ASN.1 length and the opaque vector length are identical in size (1 byte) and value, so the full DER encoding (including the tag and length) of the OID can be reproduced simply by prepending an OBJECT IDENTIFIER tag (0x06) to the opaque vector length and contents.

The OID used to identify a log is limited such that the DER encoding of its value, excluding the tag and length, MUST be no longer than 127 octets.

4.5. TransItem Structure

Various data structures are encapsulated in the "TransItem" structure to ensure that the type and version of each one is identified in a common fashion:

```
enum {
    x509_entry_v2(0x0100), precert_entry_v2(0x0101),
    x509_sct_v2(0x0102), precert_sct_v2(0x0103),
    signed_tree_head_v2(0x0104), consistency_proof_v2(0x0105),
    inclusion_proof_v2(0x0106),

    /* Reserved Code Points */
    reserved_rfc6962(0x0000..0x00FF),
    reserved_experimentaluse(0xE000..0xFFFF),
    reserved_privateuse(0xF000..0xFFFF),
    (0xFFFF)
} VersionedTransType;

struct {
    VersionedTransType versioned_type;
    select (versioned_type) {
        case x509_entry_v2: TimestampedCertificateEntryDataV2;
        case precert_entry_v2: TimestampedCertificateEntryDataV2;
        case x509_sct_v2: SignedCertificateTimestampDataV2;
        case precert_sct_v2: SignedCertificateTimestampDataV2;
        case signed_tree_head_v2: SignedTreeHeadDataV2;
        case consistency_proof_v2: ConsistencyProofDataV2;
        case inclusion_proof_v2: InclusionProofDataV2;
    } data;
} TransItem;
```

"versioned_type" is a value from the IANA registry in Section 10.2.3 that identifies the type of the encapsulated data structure and the earliest version of this protocol to which it conforms. This document is v2.

"data" is the encapsulated data structure. The various structures named with the "DataV2" suffix are defined in later sections of this document.

Note that "VersionedTransType" combines the v1 [RFC6962] type enumerations "Version", "LogEntryType", "SignatureType" and "MerkleLeafType". Note also that v1 did not define "TransItem", but this document provides guidelines (see Appendix A) on how v2 implementations can co-exist with v1 implementations.

Future versions of this protocol may reuse "VersionedTransType" values defined in this document as long as the corresponding data structures are not modified, and may add new "VersionedTransType" values for new or modified data structures.

4.6. Log Artifact Extensions

```
enum {
    reserved(65535)
} ExtensionType;

struct {
    ExtensionType extension_type;
    opaque extension_data<0..2^16-1>;
} Extension;
```

The "Extension" structure provides a generic extensibility for log artifacts, including SCTs (Section 4.8) and STHs (Section 4.10). The interpretation of the "extension_data" field is determined solely by the value of the "extension_type" field.

This document does not define any extensions, but it does establish a registry for future "ExtensionType" values (see Section 10.2.4). Each document that registers a new "ExtensionType" must specify the context in which it may be used (e.g., SCT, STH, or both) and describe how to interpret the corresponding "extension_data".

4.7. Merkle Tree Leaves

The leaves of a log's Merkle Tree correspond to the log's entries (see Section 4.3). Each leaf is the leaf hash (Section 2.1) of a "TransItem" structure of type "x509_entry_v2" or "precert_entry_v2", which encapsulates a "TimestampedCertificateEntryDataV2" structure. Note that leaf hashes are calculated as $\text{HASH}(0x00 \parallel \text{TransItem})$, where the hash algorithm is one of the log's parameters.

```
opaque TBSCertificate<1..2^24-1>;

struct {
    uint64 timestamp;
    opaque issuer_key_hash<32..2^8-1>;
    TBSCertificate tbs_certificate;
    Extension sct_extensions<0..2^16-1>;
} TimestampedCertificateEntryDataV2;
```

"timestamp" is the date and time at which the certificate or precertificate was accepted by the log, in the form of a 64-bit unsigned number of milliseconds elapsed since the Unix Epoch (1 January 1970 00:00:00 UTC - see [UNIXTIME]), ignoring leap seconds, in network byte order. Note that the leaves of a log's Merkle Tree are not required to be in strict chronological order.

"issuer_key_hash" is the HASH of the public key of the CA that issued the certificate or precertificate, calculated over the DER encoding of the key represented as SubjectPublicKeyInfo [RFC5280]. This is

needed to bind the CA to the certificate or precertificate, making it impossible for the corresponding SCT to be valid for any other certificate or precertificate whose TBSCertificate matches "tbs_certificate". The length of the "issuer_key_hash" MUST match HASH_SIZE.

"tbs_certificate" is the DER encoded TBSCertificate from the submission. (Note that a precertificate's TBSCertificate can be reconstructed from the corresponding certificate as described in Section 8.1.2).

"sct_extensions" is byte-for-byte identical to the SCT extensions of the corresponding SCT.

The type of the "TransItem" corresponds to the value of the "type" parameter supplied in the Section 5.1 call.

4.8. Signed Certificate Timestamp (SCT)

An SCT is a "TransItem" structure of type "x509_sct_v2" or "precert_sct_v2", which encapsulates a "SignedCertificateTimestampDataV2" structure:

```
struct {  
    LogID log_id;  
    uint64 timestamp;  
    Extension sct_extensions<0..2^16-1>;  
    opaque signature<1..2^16-1>;  
} SignedCertificateTimestampDataV2;
```

"log_id" is this log's unique ID, encoded in an opaque vector as described in Section 4.4.

"timestamp" is equal to the timestamp from the corresponding "TimestampedCertificateEntryDataV2" structure.

"sct_extensions" is a vector of 0 or more SCT extensions. This vector MUST NOT include more than one extension with the same "extension_type". The extensions in the vector MUST be ordered by the value of the "extension_type" field, smallest value first. All SCT extensions are similar to non-critical X.509v3 extensions (i.e., the "mustUnderstand" field is not set), and a recipient SHOULD ignore any extension it does not understand. Furthermore, an implementation MAY choose to ignore any extension(s) that it does understand.

"signature" is computed over a "TransItem" structure of type "x509_entry_v2" or "precert_entry_v2" (see Section 4.7) using the signature algorithm declared in the log's parameters (see Section 4.1).

4.9. Merkle Tree Head

The log stores information about its Merkle Tree in a "TreeHeadDataV2":

```
opaque NodeHash<32..2^8-1>;

struct {
    uint64 timestamp;
    uint64 tree_size;
    NodeHash root_hash;
    Extension sth_extensions<0..2^16-1>;
} TreeHeadDataV2;
```

The length of NodeHash MUST match HASH_SIZE of the log.

"timestamp" is the current date and time, using the format defined in Section 4.7.

"tree_size" is the number of entries currently in the log's Merkle Tree.

"root_hash" is the root of the Merkle Hash Tree.

"sth_extensions" is a vector of 0 or more STH extensions. This vector MUST NOT include more than one extension with the same "extension_type". The extensions in the vector MUST be ordered by the value of the "extension_type" field, smallest value first. If an implementation sees an extension that it does not understand, it SHOULD ignore that extension. Furthermore, an implementation MAY choose to ignore any extension(s) that it does understand.

4.10. Signed Tree Head (STH)

Periodically each log SHOULD sign its current tree head information (see Section 4.9) to produce an STH. When a client requests a log's latest STH (see Section 5.2), the log MUST return an STH that is no older than the log's MMD. However, since STHs could be used to mark individual clients (by producing a new STH for each query), a log MUST NOT produce STHs more frequently than its parameters declare (see Section 4.1). In general, there is no need to produce a new STH unless there are new entries in the log; however, in the event that a log does not accept any submissions during an MMD period, the log MUST sign the same Merkle Tree Hash with a fresh timestamp.

An STH is a "TransItem" structure of type "signed_tree_head_v2", which encapsulates a "SignedTreeHeadDataV2" structure:

```
struct {
    LogID log_id;
    TreeHeadDataV2 tree_head;
    opaque signature<1..2^16-1>;
} SignedTreeHeadDataV2;
```

"log_id" is this log's unique ID, encoded in an opaque vector as described in Section 4.4.

The "timestamp" in "tree_head" MUST be at least as recent as the most recent SCT timestamp in the tree. Each subsequent timestamp MUST be more recent than the timestamp of the previous update.

"tree_head" contains the latest tree head information (see Section 4.9).

"signature" is computed over the "tree_head" field using the signature algorithm declared in the log's parameters (see Section 4.1).

4.11. Merkle Consistency Proofs

To prepare a Merkle Consistency Proof for distribution to clients, the log produces a "TransItem" structure of type "consistency_proof_v2", which encapsulates a "ConsistencyProofDataV2" structure:

```
struct {
    LogID log_id;
    uint64 tree_size_1;
    uint64 tree_size_2;
    NodeHash consistency_path<0..2^16-1>;
} ConsistencyProofDataV2;
```

"log_id" is this log's unique ID, encoded in an opaque vector as described in Section 4.4.

"tree_size_1" is the size of the older tree.

"tree_size_2" is the size of the newer tree.

"consistency_path" is a vector of Merkle Tree nodes proving the consistency of two STHs as described in Section 2.1.4.

4.12. Merkle Inclusion Proofs

To prepare a Merkle Inclusion Proof for distribution to clients, the log produces a "TransItem" structure of type "inclusion_proof_v2", which encapsulates an "InclusionProofDataV2" structure:

```
struct {
    LogID log_id;
    uint64 tree_size;
    uint64 leaf_index;
    NodeHash inclusion_path<0..2^16-1>;
} InclusionProofDataV2;
```

"log_id" is this log's unique ID, encoded in an opaque vector as described in Section 4.4.

"tree_size" is the size of the tree on which this inclusion proof is based.

"leaf_index" is the 0-based index of the log entry corresponding to this inclusion proof.

"inclusion_path" is a vector of Merkle Tree nodes proving the inclusion of the chosen certificate or precertificate as described in Section 2.1.3.

4.13. Shutting down a log

Log operators may decide to shut down a log for various reasons, such as deprecation of the signature algorithm. If there are entries in the log for certificates that have not yet expired, simply making TLS clients stop recognizing that log will have the effect of invalidating SCTs from that log. In order to avoid that, the following actions SHOULD be taken:

- * Make it known to clients and monitors that the log will be frozen. This is not part of the API, so it will have to be done via a relevant out-of-band mechanism.
- * Stop accepting new submissions (the error code "shutdown" should be returned for such requests).
- * Once MMD from the last accepted submission has passed and all pending submissions are incorporated, issue a final STH and publish it as one of the log's parameters. Having an STH with a timestamp that is after the MMD has passed from the last SCT issuance allows clients to audit this log regularly without special handling for the final STH. At this point the log's private key is no longer needed and can be destroyed.
- * Keep the log running until the certificates in all of its entries have expired or exist in other logs (this can be determined by scanning other logs or connecting to domains mentioned in the certificates and inspecting the SCTs served).

5. Log Client Messages

Messages are sent as HTTPS GET or POST requests. Parameters for POSTs and all responses are encoded as JavaScript Object Notation (JSON) objects [RFC8259]. Parameters for GETs are encoded as order-independent key/value URL parameters, using the "application/x-www-form-urlencoded" format described in the "HTML 4.01 Specification" [HTML401]. Binary data is base64 encoded according to section 4 of [RFC4648] as specified in the individual messages.

Clients are configured with a log's base URL, which is one of the log's parameters. Clients construct URLs for requests by appending suffixes to this base URL. This structure places some degree of restriction on how log operators can deploy these services, as noted in [RFC8820]. However, operational experience with version 1 of this protocol has not indicated that these restrictions are a problem in practice.

Note that JSON objects and URL parameters may contain fields not specified here, to allow for experimentation. Any fields that are not understood SHOULD be ignored.

In practice, log servers may include multiple front-end machines. Since it is impractical to keep these machines in perfect sync, errors may occur that are caused by skew between the machines. Where such errors are possible, the front-end will return additional information (as specified below) making it possible for clients to make progress, if progress is possible. Front-ends MUST only serve data that is free of gaps (that is, for example, no front-end will respond with an STH unless it is also able to prove consistency from all log entries logged within that STH).

For example, when a consistency proof between two STHs is requested, the front-end reached may not yet be aware of one or both STHs. In the case where it is unaware of both, it will return the latest STH it is aware of. Where it is aware of the first but not the second, it will return the latest STH it is aware of and a consistency proof from the first STH to the returned STH. The case where it knows the second but not the first should not arise (see the "no gaps" requirement above).

If the log is unable to process a client's request, it MUST return an HTTP response code of 4xx/5xx (see [RFC7231]), and, in place of the responses outlined in the subsections below, the body SHOULD be a JSON Problem Details Object (see [RFC7807] Section 3), containing:

type: A URN reference identifying the problem. To facilitate automated response to errors, this document defines a set of standard tokens for use in the "type" field, within the URN namespace of: "urn:ietf:params:trans:error:".

detail: A human-readable string describing the error that prevented the log from processing the request, ideally with sufficient detail to enable the error to be rectified.

e.g., In response to a request of "<Base URL>/ct/v2/get-entries?start=100&end=99", the log would return a "400 Bad Request" response code with a body similar to the following:

```
{
  "type": "urn:ietf:params:trans:error:endBeforeStart",
  "detail": "'start' cannot be greater than 'end'"
}
```

Most error types are specific to the type of request and are defined in the respective subsections below. The one exception is the "malformed" error type, which indicates that the log server could not parse the client's request because it did not comply with this document:

type	detail
malformed	The request could not be parsed.

Table 1

Clients SHOULD treat "500 Internal Server Error" and "503 Service Unavailable" responses as transient failures and MAY retry the same request without modification at a later date. Note that as per [RFC7231], in the case of a 503 response the log MAY include a "Retry-After:" header field in order to request a minimum time for the client to wait before retrying the request. In the absence of this header field, this document does not specify a minimum.

Clients SHOULD treat any 4xx error as a problem with the request and not attempt to resubmit without some modification to the request. The full status code MAY provide additional details.

This document deliberately does not provide more specific guidance on the use of HTTP status codes.

5.1. Submit Entry to Log

POST <Base URL>/ct/v2/submit-entry

Inputs: submission: The base64 encoded certificate or precertificate.

type: The "VersionedTransType" integer value that indicates the type of the "submission": 1 for "x509_entry_v2", or 2 for "precert_entry_v2".

chain: An array of zero or more JSON strings, each of which is a base64 encoded CA certificate. The first element is the certifier of the "submission"; the second certifies the first; etc. The last element of "chain" (or, if "chain" is an empty array, the "submission") is certified by an accepted trust anchor.

Outputs: sct: A base64 encoded "TransItem" of type "x509_sct_v2" or

"precert_sct_v2", signed by this log, that corresponds to the "submission".

If the submitted entry is immediately appended to (or already exists in) this log's tree, then the log SHOULD also output:

sth: A base64 encoded "TransItem" of type "signed_tree_head_v2", signed by this log.

inclusion: A base64 encoded "TransItem" of type "inclusion_proof_v2" whose "inclusion_path" array of Merkle Tree nodes proves the inclusion of the "submission" in the returned "sth".

Error codes:

type	detail
badSubmission	"submission" is neither a valid certificate nor a valid precertificate.
badType	"type" is neither 1 nor 2.
badChain	The first element of "chain" is not the certifier of the "submission", or the second element does not certify the first, etc.
badCertificate	One or more certificates in the "chain" are not valid (e.g., not properly encoded).
unknownAnchor	The last element of "chain" (or, if "chain" is an empty array, the "submission") both is not, and is not certified by, an accepted trust anchor.
shutdown	The log is no longer accepting submissions.

Table 2

If the version of "sct" is not v2, then a v2 client may be unable to verify the signature. It MUST NOT construe this as an error. This is to avoid forcing an upgrade of compliant v2 clients that do not use the returned SCTs.

If a log detects bad encoding in a chain that otherwise verifies correctly then the log MUST either log the certificate or return the "bad certificate" error. If the certificate is logged, an SCT MUST be issued. Logging the certificate is useful, because monitors (Section 8.2) can then detect these encoding errors, which may be accepted by some TLS clients.

If "submission" is an accepted trust anchor whose certifier is neither an accepted trust anchor nor the first element of "chain", then the log MUST return the "unknown anchor" error. A log is not able to generate an SCT for a submission if it does not have access to the issuer's public key.

If the returned "sct" is intended to be provided to TLS clients, then "sth" and "inclusion" (if returned) SHOULD also be provided to TLS clients. For example, if "type" was 2 (indicating "precert_sct_v2") then all three "TransItem"s could be embedded in the certificate.

5.2. Retrieve Latest STH

GET <Base URL>/ct/v2/get-sth

No inputs.

Outputs: sth: A base64 encoded "TransItem" of type "signed_tree_head_v2", signed by this log, that is no older than the log's MMD.

5.3. Retrieve Merkle Consistency Proof between Two STHs

GET <Base URL>/ct/v2/get-sth-consistency

Inputs: first: The tree_size of the older tree, in decimal.

second: The tree_size of the newer tree, in decimal (optional).

Both tree sizes must be from existing v2 STHs. However, because of skew, the receiving front-end may not know one or both of the existing STHs. If both are known, then only the "consistency" output is returned. If the first is known but the second is not (or has been omitted), then the latest known STH is returned, along with a consistency proof between the first STH and the latest. If neither are known, then the latest known STH is returned without a consistency proof.

Outputs: consistency: A base64 encoded "TransItem" of type

"consistency_proof_v2", whose "tree_size_1" MUST match the "first" input. If the "sth" output is omitted, then "tree_size_2" MUST match the "second" input. If "first" and "second" are equal and correspond to a known STH, the returned consistency proof MUST be empty (a "consistency_path" array with zero elements).

sth: A base64 encoded "TransItem" of type "signed_tree_head_v2", signed by this log.

Note that no signature is required for the "consistency" output as it is used to verify the consistency between two STHs, which are signed.

Error codes:

type	detail
firstUnknown	"first" is before the latest known STH but is not from an existing STH.
secondUnknown	"second" is before the latest known STH but is not from an existing STH.
secondBeforeFirst	"second" is smaller than "first".

Table 3

See Section 2.1.4.2 for an outline of how to use the "consistency" output.

5.4. Retrieve Merkle Inclusion Proof from Log by Leaf Hash

GET <Base URL>/ct/v2/get-proof-by-hash

Inputs: hash: A base64 encoded v2 leaf hash.

tree_size: The tree_size of the tree on which to base the proof, in decimal.

The "hash" must be calculated as defined in Section 4.7. A v2 STH must exist for the "tree_size". Because of skew, the front-end may not know the requested tree head. In that case, it will return the latest STH it knows, along with an inclusion proof to that STH. If the front-end knows the requested tree head then only "inclusion" is returned.

Outputs: inclusion: A base64 encoded "TransItem" of type "inclusion_proof_v2" whose "inclusion_path" array of Merkle Tree nodes proves the inclusion of the certificate (as specified by the "hash" parameter) in the selected STH.

sth: A base64 encoded "TransItem" of type "signed_tree_head_v2", signed by this log.

Note that no signature is required for the "inclusion" output as it is used to verify inclusion in the selected STH, which is signed.

Error codes:

type	detail
hashUnknown	"hash" is not the hash of a known leaf (may be caused by skew or by a known certificate not yet merged).
treeSizeUnknown	"hash" is before the latest known STH but is not from an existing STH.

Table 4

See Section 2.1.3.2 for an outline of how to use the "inclusion" output.

5.5. Retrieve Merkle Inclusion Proof, STH and Consistency Proof by Leaf Hash

GET <Base URL>/ct/v2/get-all-by-hash

Inputs: hash: A base64 encoded v2 leaf hash.

tree_size: The tree_size of the tree on which to base the proofs, in decimal.

The "hash" must be calculated as defined in Section 4.7. A v2 STH must exist for the "tree_size".

Because of skew, the front-end may not know the requested tree head or the requested hash, which leads to a number of cases:

Case	Response
latest STH < requested tree head	Return latest STH
latest STH > requested tree head	Return latest STH and a consistency proof between it and the requested tree head (see Section 5.3)
index of requested hash < latest STH	Return "inclusion"

Table 5

Note that more than one case can be true, in which case the returned data is their union. It is also possible for none to be true, in which case the front-end MUST return an empty response.

Outputs: inclusion: A base64 encoded "TransItem" of type "inclusion_proof_v2" whose "inclusion_path" array of Merkle Tree nodes proves the inclusion of the certificate (as specified by the "hash" parameter) in the selected STH.

sth: A base64 encoded "TransItem" of type "signed_tree_head_v2", signed by this log.

consistency: A base64 encoded "TransItem" of type "consistency_proof_v2" that proves the consistency of the requested tree head and the returned STH.

Note that no signature is required for the "inclusion" or "consistency" outputs as they are used to verify inclusion in and consistency of STHs, which are signed.

Errors are the same as in Section 5.4.

See Section 2.1.3.2 for an outline of how to use the "inclusion" output, and see Section 2.1.4.2 for an outline of how to use the "consistency" output.

5.6. Retrieve Entries and STH from Log

GET <Base URL>/ct/v2/get-entries

Inputs: start: 0-based index of first entry to retrieve, in decimal.

end: 0-based index of last entry to retrieve, in decimal.

Outputs: entries: An array of objects, each consisting of

log_entry: The base64 encoded "TransItem" structure of type "x509_entry_v2" or "precert_entry_v2" (see Section 4.3).

submitted_entry: JSON object equivalent to inputs that were submitted to "submit-entry", with the addition of the trust anchor to the "chain" field if the submission did not include it.

sct: The base64 encoded "TransItem" of type "x509_sct_v2" or "precert_sct_v2" corresponding to this log entry.

sth: A base64 encoded "TransItem" of type "signed_tree_head_v2", signed by this log.

Note that this message is not signed -- the "entries" data can be verified by constructing the Merkle Tree Hash corresponding to a retrieved STH. All leaves MUST be v2. However, a compliant v2 client MUST NOT construe an unrecognized TransItem type as an error. This means it may be unable to parse some entries, but note that each client can inspect the entries it does recognize as well as verify the integrity of the data by treating unrecognized leaves as opaque input to the tree.

The "start" and "end" parameters SHOULD be within the range $0 \leq x < \text{"tree_size"}$ as returned by "get-sth" in Section 5.2.

The "start" parameter MUST be less than or equal to the "end" parameter.

Each "submitted_entry" output parameter MUST include the trust anchor that the log used to verify the "submission", even if that trust anchor was not provided to "submit-entry" (see Section 5.1). If the "submission" does not certify itself, then the first element of "chain" MUST be present and MUST certify the "submission".

Log servers MUST honor requests where $0 \leq \text{"start"} < \text{"tree_size"}$ and $\text{"end"} \geq \text{"tree_size"}$ by returning a partial response covering only the valid entries in the specified range. $\text{"end"} \geq \text{"tree_size"}$ could be caused by skew. Note that the following restriction may also apply:

Logs MAY restrict the number of entries that can be retrieved per "get-entries" request. If a client requests more than the permitted number of entries, the log SHALL return the maximum number of entries

permissible. These entries SHALL be sequential beginning with the entry specified by "start". Note that limit on the number of entries is not immutable and therefore the restriction may be changed or lifted at any time and is not listed with the other Log Parameters in Section 4.1.

Because of skew, it is possible the log server will not have any entries between "start" and "end". In this case it MUST return an empty "entries" array.

In any case, the log server MUST return the latest STH it knows about.

See Section 2.1.2 for an outline of how to use a complete list of "log_entry" entries to verify the "root_hash".

Error codes:

type	detail
startUnknown	"start" is greater than the number of entries in the Merkle tree.
endBeforeStart	"start" cannot be greater than "end".

Table 6

5.7. Retrieve Accepted Trust Anchors

GET <Base URL>/ct/v2/get-anchors

No inputs.

Outputs: certificates: An array of JSON strings, each of which is a base64 encoded CA certificate that is acceptable to the log.

max_chain_length: If the server has chosen to limit the length of chains it accepts, this is the maximum number of certificates in the chain, in decimal. If there is no limit, this is omitted.

This data is not signed and the protocol depends on the security guarantees of TLS to ensure correctness.

6. TLS Servers

CT-using TLS servers MUST use at least one of the mechanisms described below to present one or more SCTs from one or more logs to each TLS client during full TLS handshakes, when requested by the client, where each SCT corresponds to the server certificate. (Of course, a server can only send a TLS extension if the client has specified it first.) Servers SHOULD also present corresponding inclusion proofs and STHs.

A server can provide SCTs using a TLS 1.3 extension (Section 4.2 of [RFC8446]) with type "transparency_info" (see Section 6.5). This mechanism allows TLS servers to participate in CT without the cooperation of CAs, unlike the other two mechanisms. It also allows SCTs and inclusion proofs to be updated on the fly.

The server may also use an Online Certificate Status Protocol (OCSP) [RFC6960] response extension (see Section 7.1.1), providing the OCSP response as part of the TLS handshake. Providing a response during a TLS handshake is popularly known as "OCSP stapling." For TLS 1.3, the information is encoded as an extension in the "status_request" extension data; see Section 4.4.2.1 of [RFC8446]. For TLS 1.2 ([RFC5246]), the information is encoded in the "CertificateStatus" message; see Section 8 of [RFC6066]. Using stapling also allows SCTs and inclusion proofs to be updated on the fly.

CT information can also be encoded as an extension in the X.509v3 certificate (see Section 7.1.2). This mechanism allows the use of unmodified TLS servers, but the SCTs and inclusion proofs cannot be updated on the fly. Since the logs from which the SCTs and inclusion proofs originated won't necessarily be accepted by TLS clients for the full lifetime of the certificate, there is a risk that TLS clients may subsequently consider the certificate to be non-compliant and in need of re-issuance or the use of one of the other two methods for delivering CT information.

6.1. TLS Client Authentication

This specification includes no description of how a TLS server can use CT for TLS client certificates. While this may be useful, it is not documented here for the following reasons:

- * The greater security exposure is for clients to end up interacting with an illegitimate server.
- * In general, TLS client certificates are not expected to be submitted to CT logs, particularly those intended for general public use.

A future version could include such information.

6.2. Multiple SCTs

CT-using TLS servers SHOULD send SCTs from multiple logs, because:

- * One or more logs may not have become acceptable to all CT-using TLS clients. Note that client discovery, trust, and distrust of logs is expected to be handled out-of-band and is out of scope of this document.
- * If a CA and a log collude, it is possible to temporarily hide misissuance from clients. When a TLS client requires SCTs from multiple logs to be provided, it is more difficult to mount this attack.
- * If a log misbehaves or suffers a key compromise, a consequence may be that clients cease to trust it. Since the time an SCT may be in use can be considerable (several years is common in current practice when embedded in a certificate), including SCTs from multiple logs reduces the probability of the certificate being rejected by TLS clients.
- * TLS clients may have policies related to the above risks requiring TLS servers to present multiple SCTs. For example, at the time of writing, Chromium [Chromium.Log.Policy] requires multiple SCTs to be presented with EV certificates in order for the EV indicator to be shown.

To select the logs from which to obtain SCTs, a TLS server can, for example, examine the set of logs popular TLS clients accept and recognize.

6.3. TransItemList Structure

Multiple SCTs, inclusion proofs, and indeed "TransItem" structures of any type, are combined into a list as follows:

```
opaque SerializedTransItem<1..2^16-1>;

struct {
    SerializedTransItem trans_item_list<1..2^16-1>;
} TransItemList;
```


Here, "SerializedTransItem" is an opaque byte string that contains the serialized "TransItem" structure. This encoding ensures that TLS clients can decode each "TransItem" individually (so, for example, if there is a version upgrade, out-of-date clients can still parse old "TransItem" structures while skipping over new "TransItem" structures whose versions they don't understand).

6.4. Presenting SCTs, inclusions proofs and STHs

In each "TransItemList" that is sent during a TLS handshake, the TLS server MUST include a "TransItem" structure of type "x509_sct_v2" or "precert_sct_v2".

Presenting inclusion proofs and STHs in the TLS handshake helps to protect the client's privacy (see Section 8.1.4) and reduces load on log servers. Therefore, if the TLS server can obtain them, it SHOULD also include "TransItem"s of type "inclusion_proof_v2" and "signed_tree_head_v2" in the "TransItemList".

6.5. transparency_info TLS Extension

Provided that a TLS client includes the "transparency_info" extension type in the ClientHello and the TLS server supports the "transparency_info" extension:

- * The TLS server MUST verify that the received "extension_data" is empty.
- * The TLS server MUST construct a "TransItemList" of relevant "TransItem"s (see Section 6.4), which SHOULD omit any "TransItem"s that are already embedded in the server certificate or the stapled OCSP response (see Section 7.1). If the constructed "TransItemList" is not empty, then the TLS server MUST include the "transparency_info" extension with the "extension_data" set to this "TransItemList". If the list is empty then the server SHOULD omit the "extension_data" element, but MAY send it with an empty array.

TLS servers MUST only include this extension in the following messages:

- * the ServerHello message (for TLS 1.2 or earlier).
- * the Certificate or CertificateRequest message (for TLS 1.3).

TLS servers MUST NOT process or include this extension when a TLS session is resumed, since session resumption uses the original session information.

7. Certification Authorities

7.1. Transparency Information X.509v3 Extension

The Transparency Information X.509v3 extension, which has OID 1.3.101.75 and SHOULD be non-critical, contains one or more "TransItem" structures in a "TransItemList". This extension MAY be included in OCSF responses (see Section 7.1.1) and certificates (see Section 7.1.2). Since RFC5280 requires the "extnValue" field (an OCTET STRING) of each X.509v3 extension to include the DER encoding of an ASN.1 value, a "TransItemList" MUST NOT be included directly. Instead, it MUST be wrapped inside an additional OCTET STRING, which is then put into the "extnValue" field:

TransparencyInformationSyntax ::= OCTET STRING

"TransparencyInformationSyntax" contains a "TransItemList".

7.1.1. OCSF Response Extension

A certification authority MAY include a Transparency Information X.509v3 extension in the "singleExtensions" of a "SingleResponse" in an OCSF response. All included SCTs and inclusion proofs MUST be for the certificate identified by the "certID" of that "SingleResponse", or for a precertificate that corresponds to that certificate.

7.1.2. Certificate Extension

A certification authority MAY include a Transparency Information X.509v3 extension in a certificate. All included SCTs and inclusion proofs MUST be for a precertificate that corresponds to this certificate.

7.2. TLS Feature X.509v3 Extension

A certification authority SHOULD NOT issue any certificate that identifies the "transparency_info" TLS extension in a TLS feature extension [RFC7633], because TLS servers are not required to support the "transparency_info" TLS extension in order to participate in CT (see Section 6).

8. Clients

There are various different functions clients of logs might perform. We describe here some typical clients and how they should function. Any inconsistency may be used as evidence that a log has not behaved correctly, and the signatures on the data structures prevent the log from denying that misbehavior.

All clients need various parameters in order to communicate with logs and verify their responses. These parameters are described in Section 4.1, but note that this document does not describe how the parameters are obtained, which is implementation-dependent (see, for example, [Chromium.Policy]).

8.1. TLS Client

8.1.1. Receiving SCTs and inclusion proofs

TLS clients receive SCTs and inclusion proofs alongside or in certificates. CT-using TLS clients MUST implement all of the three mechanisms by which TLS servers may present SCTs (see Section 6).

TLS clients that support the "transparency_info" TLS extension (see Section 6.5) SHOULD include it in ClientHello messages, with empty "extension_data". If a TLS server includes the "transparency_info" TLS extension when resuming a TLS session, the TLS client MUST abort the handshake.

8.1.2. Reconstructing the TBSCertificate

Validation of an SCT for a certificate (where the "type" of the "TransItem" is "x509_sct_v2") uses the unmodified TBSCertificate component of the certificate.

Before an SCT for a precertificate (where the "type" of the "TransItem" is "precert_sct_v2") can be validated, the TBSCertificate component of the precertificate needs to be reconstructed from the TBSCertificate component of the certificate as follows:

- * Remove the Transparency Information extension (see Section 7.1).
- * Remove embedded v1 SCTs, identified by OID 1.3.6.1.4.1.11129.2.4.2 (see section 3.3 of [RFC6962]). This allows embedded v1 and v2 SCTs to co-exist in a certificate (see Appendix A).

8.1.3. Validating SCTs

In order to make use of a received SCT, the TLS client MUST first validate it as follows:

- * Compute the signature input by constructing a "TransItem" of type "x509_entry_v2" or "precert_entry_v2", depending on the SCT's "TransItem" type. The "TimestampedCertificateEntryDataV2" structure is constructed in the following manner:
 - "timestamp" is copied from the SCT.

- "tbs_certificate" is the reconstructed TBSCertificate portion of the server certificate, as described in Section 8.1.2.
 - "issuer_key_hash" is computed as described in Section 4.7.
 - "sct_extensions" is copied from the SCT.
- * Verify the SCT's "signature" against the computed signature input using the public key of the corresponding log, which is identified by the "log_id". The required signature algorithm is one of the log's parameters.

If the TLS client does not have the corresponding log's parameters, it cannot attempt to validate the SCT. When evaluating compliance (see Section 8.1.6), the TLS client will consider only those SCTs that it was able to validate.

Note that SCT validation is not a substitute for the normal validation of the server certificate and its chain.

8.1.4. Fetching inclusion proofs

When a TLS client has validated a received SCT but does not yet possess a corresponding inclusion proof, the TLS client MAY request the inclusion proof directly from a log using "get-proof-by-hash" (Section 5.4) or "get-all-by-hash" (Section 5.5).

Note that fetching inclusion proofs directly from a log will disclose to the log which TLS server the client has been communicating with. This may be regarded as a significant privacy concern, and so it is preferable for the TLS server to send the inclusion proofs (see Section 6.4).

8.1.5. Validating inclusion proofs

When a TLS client has received, or fetched, an inclusion proof (and an STH), it SHOULD proceed to verifying the inclusion proof to the provided STH. The TLS client SHOULD also verify consistency between the provided STH and an STH it knows about.

If the TLS client holds an STH that predates the SCT, it MAY, in the process of auditing, request a new STH from the log (Section 5.2), then verify it by requesting a consistency proof (Section 5.3). Note that if the TLS client uses "get-all-by-hash", then it will already have the new STH.

8.1.6. Evaluating compliance

It is up to a client's local policy to specify the quantity and form of evidence (SCTs, inclusion proofs or a combination) needed to achieve compliance and how to handle non-compliance.

A TLS client can only evaluate compliance if it has given the TLS server the opportunity to send SCTs and inclusion proofs by any of the three mechanisms that are mandatory to implement for CT-using TLS clients (see Section 8.1.1). Therefore, a TLS client **MUST NOT** evaluate compliance if it did not include both the "transparency_info" and "status_request" TLS extensions in the ClientHello.

8.2. Monitor

Monitors watch logs to check that they behave correctly, for certificates of interest, or both. For example, a monitor may be configured to report on all certificates that apply to a specific domain name when fetching new entries for consistency validation.

A monitor **MUST** at least inspect every new entry in every log it watches, and it **MAY** also choose to keep copies of entire logs.

To inspect all of the existing entries, the monitor **SHOULD** follow these steps once for each log:

1. Fetch the current STH (Section 5.2).
2. Verify the STH signature.
3. Fetch all the entries in the tree corresponding to the STH (Section 5.6).
4. If applicable, check each entry to see if it's a certificate of interest.
5. Confirm that the tree made from the fetched entries produces the same hash as that in the STH.

To inspect new entries, the monitor **SHOULD** follow these steps repeatedly for each log:

1. Fetch the current STH (Section 5.2). Repeat until the STH changes. This document does not specify the polling frequency, to allow for experimentation.
2. Verify the STH signature.

3. Fetch all the new entries in the tree corresponding to the STH (Section 5.6). If they remain unavailable for an extended period, then this should be viewed as misbehavior on the part of the log.
4. If applicable, check each entry to see if it's a certificate of interest.
5. Either:
 1. Verify that the updated list of all entries generates a tree with the same hash as the new STH.Or, if it is not keeping all log entries:
 1. Fetch a consistency proof for the new STH with the previous STH (Section 5.3).
 2. Verify the consistency proof.
 3. Verify that the new entries generate the corresponding elements in the consistency proof.
6. Repeat from step 1.

8.3. Auditing

Auditing ensures that the current published state of a log is reachable from previously published states that are known to be good, and that the promises made by the log in the form of SCTs have been kept. Audits are performed by monitors or TLS clients.

In particular, there are four log behavior properties that should be checked:

- * The Maximum Merge Delay (MMD).
- * The STH Frequency Count.
- * The append-only property.
- * The consistency of the log view presented to all query sources.

A benign, conformant log publishes a series of STHs over time, each derived from the previous STH and the submitted entries incorporated into the log since publication of the previous STH. This can be proven through auditing of STHs. SCTs returned to TLS clients can be audited by verifying against the accompanying certificate, and using Merkle Inclusion Proofs, against the log's Merkle tree.

The action taken by the auditor if an audit fails is not specified, but note that in general if audit fails, the auditor is in possession of signed proof of the log's misbehavior.

A monitor (Section 8.2) can audit by verifying the consistency of STHs it receives, ensure that each entry can be fetched and that the STH is indeed the result of making a tree from all fetched entries.

A TLS client (Section 8.1) can audit by verifying an SCT against any STH dated after the SCT timestamp + the Maximum Merge Delay by requesting a Merkle inclusion proof (Section 5.4). It can also verify that the SCT corresponds to the server certificate it arrived with (i.e., the log entry is that certificate, or is a precertificate corresponding to that certificate).

Checking of the consistency of the log view presented to all entities is more difficult to perform because it requires a way to share log responses among a set of CT-using entities, and is discussed in Section 11.3.

9. Algorithm Agility

It is not possible for a log to change any of its algorithms part way through its lifetime:

Signature algorithm: SCT signatures must remain valid so signature algorithms can only be added, not removed.

Hash algorithm: A log would have to support the old and new hash algorithms to allow backwards-compatibility with clients that are not aware of a hash algorithm change.

Allowing multiple signature or hash algorithms for a log would require that all data structures support it and would significantly complicate client implementation, which is why it is not supported by this document.

If it should become necessary to deprecate an algorithm used by a live log, then the log MUST be frozen as specified in Section 4.13 and a new log SHOULD be started. Certificates in the frozen log that have not yet expired and require new SCTs SHOULD be submitted to the new log and the SCTs from that log used instead.

10. IANA Considerations

The assignment policy criteria mentioned in this section refer to the policies outlined in [RFC8126].

10.1. Additions to existing registries

This sub-section defines additions to existing registries.

10.1.1. New Entry to the TLS ExtensionType Registry

IANA is asked to add the following entry to the "TLS ExtensionType Values" registry defined in [RFC8446], with an assigned Value:

Value	Extension Name	TLS 1.3	Recommended	Reference
TBD	transparency_info	CH, CR, CT	Y	RFCXXXX

Table 7

10.1.2. URN Sub-namespace for TRANS (urn:ietf:params:trans)

IANA is requested to add a new entry in the "IETF URN Sub-namespace for Registered Protocol Parameter Identifiers" registry, following the template in [RFC3553]:

Registry name: trans

Specification: RFCXXXX

Repository: <https://www.iana.org/assignments/trans>

Index value: No transformation needed.

10.2. New CT-Related registries

IANA is requested to add a new protocol registry, "Public Notary Transparency", to the list that appears at <https://www.iana.org/assignments/>

The rest of this section defines sub-registries to be created within the new Public Notary Transparency registry.

10.2.1. Hash Algorithms

IANA is asked to establish a registry of hash algorithm values, named "Hash Algorithms", that initially consists of:

Value	Hash Algorithm	OID	Reference / Assignment Policy
0x00	SHA-256	2.16.840.1.101.3.4.2.1	[RFC6234]
0x01 - 0xDF	Unassigned		Specification Required
0xE0 - 0xEF	Reserved		Experimental Use
0xF0 - 0xFF	Reserved		Private Use

Table 8

The Designated Expert(s) should ensure that the proposed algorithm has a public specification and is suitable for use as a cryptographic hash algorithm with no known preimage or collision attacks. These attacks can damage the integrity of the log.

10.2.2. Signature Algorithms

IANA is asked to establish a registry of signature algorithm values, named "Signature Algorithms".

The following notes should be added:

- * This is a subset of the TLS SignatureScheme Registry, limited to those algorithms that are appropriate for CT. A major advantage of this is leveraging the expertise of the TLS working group and its Designated Expert(s).
- * The value "0x0403" appears twice. While this may be confusing, it is okay because the verification process is the same for both algorithms, and the choice of which to use when generating a signature is purely internal to the log server.

The registry should initially consist of:

SignatureScheme Value	Signature Algorithm	Reference / Assignment Policy
0x0000 - 0x0402	Unassigned	Specification Required
ecdsa_secp256r1_sha256(0x0403)	ECDSA (NIST P-256) with SHA-256	[FIPS186-4]
ecdsa_secp256r1_sha256(0x0403)	Deterministic ECDSA (NIST P-256) with HMAC-SHA256	[RFC6979]
0x0404 - 0x0806	Unassigned	Specification Required
ed25519(0x0807)	Ed25519 (PureEdDSA with the edwards25519 curve)	[RFC8032]
0x0808 - 0xFDFF	Unassigned	Expert Review
0xFE00 - 0xFEFF	Reserved	Experimental Use
0xFF00 - 0xFFFF	Reserved	Private Use

Table 9

The Designated Expert(s) should ensure that the proposed algorithm has a public specification, has a value assigned to it in the TLS SignatureScheme Registry (that IANA was asked to establish in [RFC8446]), and is suitable for use as a cryptographic signature algorithm.

10.2.3. VersionedTransTypes

IANA is asked to establish a registry of "VersionedTransType" values, named "VersionedTransTypes".

The following note should be added:

- * The range 0x0000..0x00FF is reserved so that v1 SCTs are distinguishable from v2 SCTs and other "TransItem" structures.

The registry should initially consist of:

Value	Type and Version	Reference / Assignment Policy
0x0000 - 0x00FF	Reserved	[RFC6962]
0x0100	x509_entry_v2	RFCXXXX
0x0101	precert_entry_v2	RFCXXXX
0x0102	x509_sct_v2	RFCXXXX
0x0103	precert_sct_v2	RFCXXXX
0x0104	signed_tree_head_v2	RFCXXXX
0x0105	consistency_proof_v2	RFCXXXX
0x0106	inclusion_proof_v2	RFCXXXX
0x0107 - 0xDFFF	Unassigned	Specification Required
0xE000 - 0xEFFF	Reserved	Experimental Use
0xF000 - 0xFFFF	Reserved	Private Use

Table 10

The Designated Expert(s) should review the public specification to ensure that it is detailed enough to ensure implementation interoperability.

10.2.4. Log Artifact Extension Registry

IANA is asked to establish a registry of "ExtensionType" values, named "Log Artifact Extensions", that initially consists of:

ExtensionType	Status	Use	Reference / Assignment Policy
0x0000 - 0xDFFF	Unassigned	n/a	Specification Required
0xE000 - 0xEFFF	Reserved	n/a	Experimental Use
0xF000 - 0xFFFF	Reserved	n/a	Private Use

Table 11

The "Use" column should contain one or both of the following values:

- * "SCT", for extensions specified for use in Signed Certificate Timestamps.
- * "STH", for extensions specified for use in Signed Tree Heads.

The Designated Expert(s) should review the public specification to ensure that it is detailed enough to ensure implementation interoperability. They should also verify that the extension is appropriate to the contexts in which it is specified to be used (SCT, STH, or both).

10.2.5. Log IDs Registry

IANA is asked to establish a registry of Log IDs, named "Log IDs", that initially consists of:

Log ID	Log Base URL	Log Operator	Reference / Assignment Policy
1.3.101.8192 - 1.3.101.16383	Unassigned	Unassigned	First Come First Served
1.3.101.80.0 - 1.3.101.80.*	Unassigned	Unassigned	First Come First Served

Table 12

All OIDs in the range from 1.3.101.8192 to 1.3.101.16383 have been set aside for Log IDs. This is a limited resource of 8,192 OIDs, each of which has an encoded length of 4 octets.

The 1.3.101.80 arc has also been set aside for Log IDs. This is an unlimited resource, but only the 128 OIDs from 1.3.101.80.0 to 1.3.101.80.127 have an encoded length of only 4 octets.

Each application for the allocation of a Log ID MUST be accompanied by:

- * the Log's Base URL (see Section 4.1).
- * the Log Operator's contact details.

IANA is asked to reject any request to update a Log ID or Log Base URL in this registry, because these fields are immutable (see Section 4.1).

IANA is asked to accept requests from log operators to update their contact details in this registry.

Since log operators can choose to not use this registry (see Section 4.4), it is not expected to be a global directory of all logs.

10.2.6. Error Types Registry

IANA is requested to create a new registry for errors, the "Error Types" registry.

Requirements for this registry are Specification Required.

This registry should have the following three fields:

Field Name	Type	Reference
identifier	string	RFCXXXX
meaning	string	RFCXXXX
reference	string	RFCXXXX

Table 13

The initial values are as follows, taken from the text above:

Identifier	Meaning	Reference
malformed	The request could not be parsed.	RFCXXXX
badSubmission	"submission" is neither a valid certificate nor a valid precertificate	RFCXXXX
badType	"type" is neither 1 nor 2	RFCXXXX
badChain	The first element of "chain" is not the certifier of the "submission", or the second element does not certify the first, etc.	RFCXXXX
badCertificate	One or more certificates in the "chain" are not valid (e.g., not properly encoded)	RFCXXXX
unknownAnchor	The last element of "chain" (or, if "chain" is an empty array, the "submission") both is not, and is not certified by, an accepted trust anchor	RFCXXXX
shutdown	The log is no longer accepting submissions	RFCXXXX
firstUnknown	"first" is before the latest known STH but is not from an existing STH.	RFCXXXX
secondUnknown	"second" is before the latest known STH but is not from an existing STH.	RFCXXXX
secondBeforeFirst	"second" is smaller than "first".	RFCXXXX
hashUnknown	"hash" is not the hash of a known leaf (may be caused by skew or by a known certificate not yet merged).	RFCXXXX
treeSizeUnknown	"hash" is before the latest	RFCXXXX

	known STH but is not from an existing STH.	
startUnknown	"start" is greater than the number of entries in the Merkle tree.	RFCXXXX
endBeforeStart	"start" cannot be greater than "end".	RFCXXXX

Table 14

10.3. OID Assignment

IANA is asked to assign one object identifier from the "SMI Security for PKIX Module Identifier" registry to identify the ASN.1 module in Appendix B of this document with an assigned Decimal value.

Decimal	Description	References
TBD	id-mod-public-notary-v2	RFCXXXX

Table 15

11. Security Considerations

With CAs, logs, and servers performing the actions described here, TLS clients can use logs and signed timestamps to reduce the likelihood that they will accept misissued certificates. If a server presents a valid signed timestamp for a certificate, then the client knows that a log has committed to publishing the certificate. From this, the client knows that monitors acting for the subject of the certificate have had some time to notice the misissuance and take some action, such as asking a CA to revoke a misissued certificate. A signed timestamp does not guarantee this though, since appropriate monitors might not have checked the logs or the CA might have refused to revoke the certificate.

In addition, if TLS clients will not accept unlogged certificates, then site owners will have a greater incentive to submit certificates to logs, possibly with the assistance of their CA, increasing the overall transparency of the system.

11.1. Misissued Certificates

Misissued certificates that have not been publicly logged, and thus do not have a valid SCT, are not considered compliant. Misissued certificates that do have an SCT from a log will appear in that public log within the Maximum Merge Delay, assuming the log is operating correctly. Since a log is allowed to serve an STH of any age up to the MMD, the maximum period of time during which a misissued certificate can be used without being available for audit is twice the MMD.

11.2. Detection of Misissue

The logs do not themselves detect misissued certificates; they rely instead on interested parties, such as domain owners, to monitor them and take corrective action when a misissue is detected.

11.3. Misbehaving Logs

A log can misbehave in several ways. Examples include: failing to incorporate a certificate with an SCT in the Merkle Tree within the MMD; presenting different, conflicting views of the Merkle Tree at different times and/or to different parties; issuing STHs too frequently; mutating the signature of a logged certificate; and failing to present a chain containing the certifier of a logged certificate.

Violation of the MMD contract is detected by log clients requesting a Merkle inclusion proof (Section 5.4) for each observed SCT. These checks can be asynchronous and need only be done once per certificate. However, note that there may be privacy concerns (see Section 8.1.4).

Violation of the append-only property or the STH issuance rate limit can be detected by multiple clients comparing their instances of the STHs. This technique, known as "gossip," is an active area of research and not defined here. Proof of misbehavior in such cases would be: a series of STHs that were issued too closely together, proving violation of the STH issuance rate limit; or an STH with a root hash that does not match the one calculated from a copy of the log, proving violation of the append-only property.

Clients that report back SCTs can be tracked or traced if a log produces multiple STHs or SCTs with the same timestamp and data but different signatures. Logs SHOULD mitigate this risk by either:

- * Using deterministic signature schemes, or

- * Producing no more than one SCT for each distinct submission and no more than one STH for each distinct `tree_size`. Each of these SCTs and STHs can be stored by the log and served to other clients that submit the same certificate or request the same STH.

11.4. Multiple SCTs

By requiring TLS servers to offer multiple SCTs, each from a different log, TLS clients reduce the effectiveness of an attack where a CA and a log collude (see Section 6.2).

11.5. Leakage of DNS Information

Malicious monitors can use logs to learn about the existence of domain names that might not otherwise be easy to discover. Some subdomain labels may reveal information about the service and software for which the subdomain is used, which in turn might facilitate targeted attacks.

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Appendix A. Supporting v1 and v2 simultaneously (Informative)

Certificate Transparency logs have to be either v1 (conforming to [RFC6962]) or v2 (conforming to this document), as the data structures are incompatible and so a v2 log could not issue a valid v1 SCT.

CT clients, however, can support v1 and v2 SCTs, for the same certificate, simultaneously, as v1 SCTs are delivered in different TLS, X.509 and OCSP extensions than v2 SCTs.

v1 and v2 SCTs for X.509 certificates can be validated independently. For precertificates, v2 SCTs should be embedded in the TBSCertificate before submission of the TBSCertificate (inside a v1 precertificate, as described in Section 3.1. of [RFC6962]) to a v1 log so that TLS clients conforming to [RFC6962] but not this document are oblivious to the embedded v2 SCTs. An issuer can follow these steps to produce an X.509 certificate with embedded v1 and v2 SCTs:

- * Create a CMS precertificate as described in Section 3.2 and submit it to v2 logs.
- * Embed the obtained v2 SCTs in the TBSCertificate, as described in Section 7.1.2.
- * Use that TBSCertificate to create a v1 precertificate, as described in Section 3.1. of [RFC6962] and submit it to v1 logs.
- * Embed the v1 SCTs in the TBSCertificate, as described in Section 3.3 of [RFC6962].
- * Sign that TBSCertificate (which now contains v1 and v2 SCTs) to issue the final X.509 certificate.

Appendix B. An ASN.1 Module (Informative)

The following ASN.1 module may be useful to implementors.

```
CertificateTransparencyV2Module-2021
-- { id-mod-public-notary-v2 from above, in
    iso(1) identified-organization(3) ...
    form }
DEFINITIONS IMPLICIT TAGS ::= BEGIN
```

```
-- EXPORTS ALL --

IMPORTS
  EXTENSION
  FROM PKIX-CommonTypes-2009 -- RFC 5912
    { iso(1) identified-organization(3) dod(6) internet(1)
      security(5) mechanisms(5) pkix(7) id-mod(0)
      id-mod-pkixCommon-02(57) }

  CONTENT-TYPE
  FROM CryptographicMessageSyntax-2010 -- RFC 6268
    { iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1)
      pkcs-9(9) smime(16) modules(0) id-mod-cms-2009(58) }

  TBSCertificate
  FROM PKIX1Explicit-2009 -- RFC 5912
    { iso(1) identified-organization(3) dod(6) internet(1)
      security(5) mechanisms(5) pkix(7) id-mod(0)
      id-mod-pkix1-explicit-02(51) }
;

--
-- Section 3.2.  Precertificates
--

ct-tbsCertificate CONTENT-TYPE ::= {
  TYPE TBSCertificate
  IDENTIFIED BY id-ct-tbsCertificate }

id-ct-tbsCertificate OBJECT IDENTIFIER ::= { 1 3 101 78 }

--
-- Section 7.1.  Transparency Information X.509v3 Extension
--

ext-transparencyInfo EXTENSION ::= {
  SYNTAX TransparencyInformationSyntax
  IDENTIFIED BY id-ce-transparencyInfo
  CRITICALITY { FALSE } }

id-ce-transparencyInfo OBJECT IDENTIFIER ::= { 1 3 101 75 }

TransparencyInformationSyntax ::= OCTET STRING

--
-- Section 7.1.1.  OCSP Response Extension
--
```

```
ext-ocsp-transparencyInfo EXTENSION ::= {
    SYNTAX TransparencyInformationSyntax
    IDENTIFIED BY id-pkix-ocsp-transparencyInfo
    CRITICALITY { FALSE } }

id-pkix-ocsp-transparencyInfo OBJECT IDENTIFIER ::=
    id-ce-transparencyInfo

--
-- Section 8.1.2. Reconstructing the TBSCertificate
--

ext-embeddedSCT-CTv1 EXTENSION ::= {
    SYNTAX SignedCertificateTimestampList
    IDENTIFIED BY id-ce-embeddedSCT-CTv1
    CRITICALITY { FALSE } }

id-ce-embeddedSCT-CTv1 OBJECT IDENTIFIER ::= {
    1 3 6 1 4 1 11129 2 4 2 }

SignedCertificateTimestampList ::= OCTET STRING

END
```

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Attack and Threat Model for Certificate Transparency
draft-ietf-trans-threat-analysis-14

Abstract

This document describes an attack model and discusses threats for the Web PKI context for which security mechanisms to detect mis-issuance of web site certificates are being developed. The model provides an analysis of detection and remediation mechanisms for both syntactic and semantic mis-issuance. The model introduces an outline of attacks to organize the discussion. The model also describes the roles played by the elements of the Certificate Transparency (CT) system, to establish a context for the model.

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Table of Contents

1. Introduction	3
1.1. Conventions used in this document	8
2. Threats	8
3. Semantic mis-issuance	10
3.1. Non-malicious Web PKI CA context	10
3.1.1. Certificate logged	10
3.1.1.1. Benign log	10
3.1.1.2. Misbehaving log	11
3.1.1.3. Misbehaving third party Monitor	12
3.1.2. Certificate not logged	12
3.1.2.1. CT-enabled browser	12
3.2. Malicious Web PKI CA context	13
3.2.1. Certificate logged	13
3.2.1.1. Benign log	13
3.2.1.2. Misbehaving log	14
3.2.1.3. Misbehaving third party Monitor	14
3.2.2. Certificate not logged	14
3.2.2.1. CT-aware browser	15
3.3. Undetected Compromise of CAs or Logs	15
3.3.1. Compromised CA, Benign Log	16
3.3.2. Benign CA, Compromised Log	17
3.3.3. Compromised CA, Compromised Log	18
3.4. Attacks Based on Exploiting Multiple Certificate Chains	19
3.5. Attacks Related to Distribution of Revocation Status	20
4. Syntactic mis-issuance	21
4.1. Non-malicious Web PKI CA context	22
4.1.1. Certificate logged	22
4.1.1.1. Benign log	22
4.1.1.2. Misbehaving log or third party Monitor	23
4.1.2. Certificate not logged	23
4.1.2.1. Self-monitoring Subject	23
4.1.3. Situations Independent of Certificate Logging	24
4.1.3.1. Self-monitoring Subject and Benign third party Monitor	24
4.1.3.2. CT-enabled browser	24
4.2. Malicious Web PKI CA context	24
4.2.1. Certificate logged	25
4.2.1.1. Benign log	25
4.2.1.2. Misbehaving log or third party Monitor	25
4.2.1.3. CT-enabled browser	25
4.2.2. Certificate is not logged	26
5. Issues Applicable to Sections 3 and 4	26

5.1.	How does a Subject know which Monitor(s) to use?	26
5.2.	How does a Monitor discover new logs?	26
5.3.	CA response to report of a bogus or erroneous certificate	27
5.4.	Browser behavior	27
5.5.	Remediation for a malicious CA	27
5.6.	Auditing - detecting misbehaving logs	28
6.	Security Considerations	29
7.	IANA Considerations	29
8.	Acknowledgments	29
9.	References	30
9.1.	Normative References	30
9.2.	Informative References	30
9.3.	URIs	31
	Author's Address	31

1. Introduction

Certificate transparency (CT) is a set of mechanisms designed to detect, deter, and facilitate remediation of certificate mis-issuance. The term certificate mis-issuance is defined here to encompass violations of either semantic or syntactic constraints. The fundamental semantic constraint for a certificate is that it was issued to an entity that is authorized to represent the Subject (or Subject Alternative) named in the certificate. (It is also assumed that the entity requested the certificate from the CA that issued it.) Throughout the remainder of this document we refer to a semantically mis-issued certificate as "bogus."

A certificate is characterized as syntactically mis-issued (aka erroneous) if it violates syntax constraints associated with the class of certificate that it purports to represent. Syntax constraints for certificates are established by certificate profiles, and typically are application-specific. For example, certificates used in the Web PKI environment might be characterized as domain validation (DV) or extended validation (EV) certificates. Certificates used with applications such as IPsec or S/MIME have different syntactic constraints from those in the Web PKI context.

There are three classes of beneficiaries of CT: certificate Subjects, CAs, and relying parties (RPs). In the initial focus context of CT, the Web PKI, Subjects are web sites and RPs are browsers employing HTTPS to access these web sites. The CAs that benefit are issuers of certificates used to authenticate web sites.

A certificate Subject benefits from CT because CT helps detect certificates that have been mis-issued in the name of that Subject. A Subject learns of a bogus certificate (issued in its name), via the Monitor function of CT. The Monitor function may be provided by the

Subject itself, i.e., self-monitoring, or by a third party trusted by the Subject. When a Subject is informed of certificate mis-issuance by a Monitor, the Subject is expected to request/demand revocation of the bogus certificate. Revocation of a bogus certificate is the primary means of remedying mis-issuance.

Certificate Revocations Lists (CRLs) [RFC5280] are the primary means of certificate revocation established by IETF standards. Unfortunately, most browsers do not make use of CRLs to check the revocation status of certificates presented by a TLS Server (Subject). Some browsers make use of Online Certificate Status Protocol (OCSP) data [RFC6960] as a standards-based alternative to CRLs. If a certificate contains an Authority Information Access (AIA) extension [RFC5280], it directs a relying party to an OCSP server to which a request can be directed. The data from this extension also may be used by a browser to request OCSP responses from a TLS server with which it is communicating [RFC6066][RFC6961].

RFC 5280 does not require inclusion of an AIA extension in certificates, so a browser cannot assume that this extension will be present. The Certification Authority and Browser Forum (CABF) baseline requirements and extended validation guidelines do mandate inclusion of this extension in EE certificates (in conjunction with their certificate policies). (See cabforum.org [1] for the most recent versions of these policies.)

In addition to the revocation status data dissemination mechanisms specified by IETF standards, most browser vendors employ proprietary means of conveying certificate revocation status information to their products, e.g., via a blacklist that enumerates revoked certificates (EE or CA). Such capabilities enable a browser vendor to cause browsers to reject any certificates on the blacklist. This approach also can be employed to remedy mis-issuance. Throughout the remainder of this document references to certificate revocation as a remedy encompass this and analogous forms of browser behavior, if available. Note: there are no IETF standards defining a browser blacklist capability.

Note that a Subject can benefit from the Monitor function of CT even if the Subject's certificate has not been logged. Monitoring of logs for certificates issued in the Subject's name suffices to detect mis-issuance targeting the Subject, if the bogus/erroneous certificate is logged.

A relying party (e.g., browser) benefits from CT if it rejects a bogus certificate, i.e., treats it as invalid. An RP is protected from accepting a bogus certificate if that certificate is revoked, and if the RP checks the revocation status of the certificate. (An

RP also is protected if a browser vendor "blacklists" a certificate or places a CA on a "bad-CA-list", causing all certs issued by the CA to be treated as invalid.) An RP also may benefit from CT if the RP validates an SCT associated with a certificate (see 8.1.3 in [I-D.ietf-trans-rfc6962-bis]), and rejects the certificate if the Signed certificate Timestamp (SCT) [I-D.ietf-trans-rfc6962-bis] is invalid. If an RP verified that a certificate that claims to have been logged has a valid log entry, the RP probably would have a higher degree of confidence that the certificate is genuine. However, checking logs in this fashion imposes a burden on RPs and on logs. Moreover, the existence of a log entry does not ensure that the certificate is not mis-issued. Unless the certificate Subject is monitoring the log(s) in question, a bogus certificate will not be detected by CT mechanisms. Finally, if an RP were to check logs for individual certificates, that would disclose to logs the identity of web sites being visited by the RP, a privacy violation. Thus this attack model does not assume that all RPs will check log entries.

A CA benefits from CT when it (acting as a Monitor for its clients) detects a (mis-issued) certificate that represents the same Subject name as a legitimate certificate issued by the CA.

Note that all RPs may benefit from CT even if they do nothing with SCTs. If Monitors inform Subjects of mis-issuance, and if a CA revokes a certificate in response to a request from the certificate's legitimate Subject, then an RP benefits without having to implement any CT-specific mechanisms.

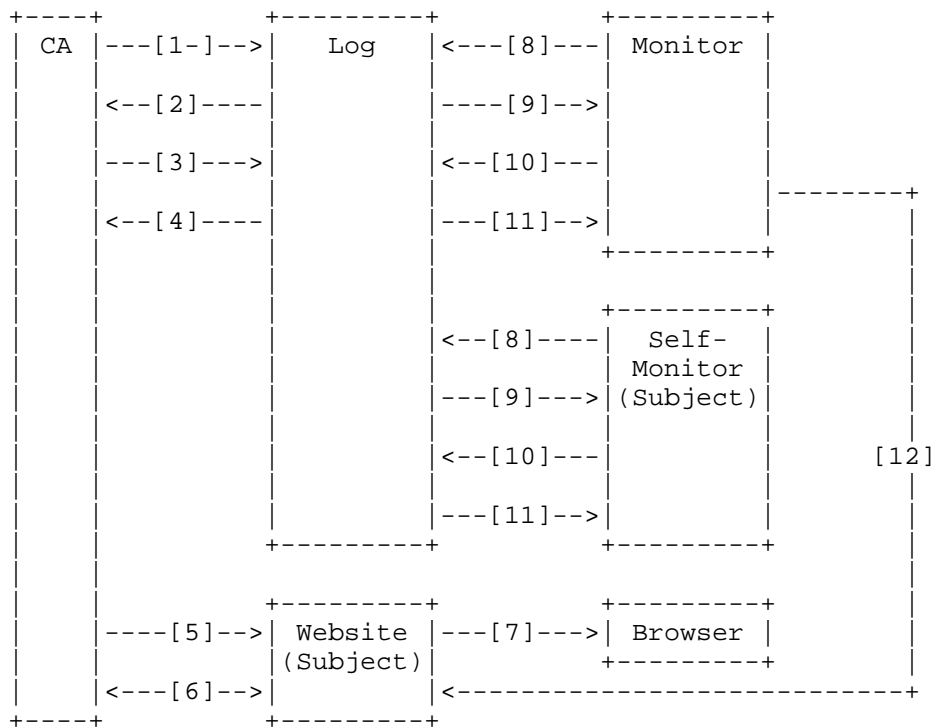
Also note that one proposal [I-D.ietf-trans-gossip] for distributing Audit information (to detect misbehaving logs) calls for a browser to send SCTs it receives to the corresponding website when visited by the browser. If a website acquires an inclusion proof from a log for each (unique) SCT it receives in this fashion, this would cause a bogus SCT to be discovered, and, presumably, trigger a revocation request.

Logging [I-D.ietf-trans-rfc6962-bis] is the central element of CT. Logging enables a Monitor to detect a bogus certificate based on reference information provided by the certificate Subject. Logging of certificates is intended to deter mis-issuance, by creating a publicly-accessible record that associates a CA with any certificates that it mis-issues. Logging does not remedy mis-issuance; but it does facilitate remediation by providing the information needed to enable detection and subsequent revocation of bogus certificates in some circumstances.

Auditing is a function employed by CT to detect misbehavior by logs and to deter mis-issuance that is abetted by misbehaving logs.

Auditing detects several types of log misbehavior, including failures to adhere to the advertised Maximum Merge Delay (MMD) and Signed Tree Head (STH) frequency count [I-D.ietf-trans-rfc6962-bis] violating the append-only property, and providing inconsistent views of the log to different log clients. The first three of these are relatively easy for an individual auditor to detect, but the last form of misbehavior requires communication among multiple log clients. Monitors ought not trust logs that are detected misbehaving. Thus the Audit function does not detect mis-issuance per se. The CT design identifies audit functions designed to detect several types of misbehavior. However, mechanisms to detect some forms of log misbehavior are not yet standardized.

Figure 1 (below) illustrates the data exchanges among the major elements of the CT system, based on the log specification [I-D.ietf-trans-rfc6962-bis] and on the assumed behavior of other CT system elements as described above. This Figure does not include the Audit function, because there is not yet agreement on how that function will work in a distributed, privacy-preserving fashion.



- [1] Retrieve accepted root certs
- [2] accepted root certs
- [3] Add chain to log/add PreCertChain to log
- [4] SCT
- [5] send cert + SCTs (or cert with embedded SCTs)
- [6] Revocation request/response (in response to detected mis-issuance)
- [7] cert + SCTs (or cert with embedded SCTs)
- [8] Retrieve entries from Log
- [9] returned entries from log
- [10] Retrieve latest STH
- [11] returned STH
- [12] bogus/erroneous cert notification

Figure 1: Data Exchanges Between Major Elements of the CT System

Certificate mis-issuance may arise in one of several ways. The ways by which CT enables a Subject (or others) to detect and redress mis-issuance depends on the context and the entities involved in the mis-issuance. This attack model applies to use of CT in the Web PKI context. If CT is extended to apply to other contexts, each context

will require its own attack model, although most elements of the model described here are likely to be applicable.

Because certificates are issued by CAs, the top level differentiation in this analysis is whether the CA that mis-issued a certificate did so maliciously or not. Next, for each scenario, the model considers whether or not the certificate was logged. Scenarios are further differentiated based on whether the logs and monitors are benign or malicious and whether a certificate's Subject is self-monitoring or is using a third party Monitoring service. Finally, the analysis considers whether a browser is performing checking relevant to CT. The scenarios are organized as illustrated by the following outline:

- Web PKI CA - malicious vs non-malicious
 - Certificate - logged vs not logged
 - Log - benign vs malicious
 - Third party Monitor - benign vs malicious
 - Certificate's Subject - self-monitoring (or not)
 - Browser - CT-supporting (or not)

The next section of the document briefly discusses threats. Subsequent sections examine each of the cases described above. As noted earlier, the focus here is on the Web PKI context, although most of the analysis is applicable to other PKI contexts.

1.1. Conventions used in this document

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [RFC2119].

2. Threats

A threat is defined, traditionally, as a motivated, capable adversary. An adversary who is not motivated to attack a system is not a threat. An adversary who is motivated but not "capable" also is not a threat. Threats change over time; new classes of adversaries may arise, new motivations may come into play, and the capabilities of adversaries may change. Nonetheless, it is useful to document perceived threats against a system to provide a context for understanding attacks (even though some attacks may be the result of errors, not threats). Even if the assumptions about adversaries prove to be incorrect, documenting the assumptions is valuable.

As noted above, the goals of CT are to deter, detect, and facilitate remediation of attacks that result in certificate mis-issuance in the Web PKI. (CT also may facilitate detection and remediation of errors that result in certificate mis-issuance.) Such attacks can enable an

attacker to spoof the identity of TLS-enabled web sites. Spoofing enables an adversary to perform many types of attacks, e.g., delivery of malware to a client, reporting bogus information, or acquiring information that a client would not communicate if the client were aware of the spoofing. Such information may include personal identification and authentication information and electronic payment authorization information. Because of the nature of the information that may be divulged (or misinformation or malware that may be delivered), the principal adversaries in the CT context are perceived to be (cyber) criminals and nation states. Both adversaries are motivated to acquire personal identification and authentication information. Criminals are also motivated to acquire electronic payment authorization information.

To make use of bogus web site certificates, an adversary must be able to direct a TLS client to a spoofed web site, so that it can present the bogus certificate during a TLS handshake. An adversary may achieve this in various ways, e.g., by manipulation of the DNS response sent to a TLS client or via a man-in-the-middle attack. The former type of attack is well within the perceived capabilities of both classes of adversary. The latter attack may be possible for criminals and is certainly a capability available to a nation state within its borders. Nation states also may be able to compromise DNS servers outside their own jurisdiction.

The elements of CT may themselves be targets of attacks, as described below. A criminal organization might compromise a CA and cause it to issue bogus certificates, or it may exert influence over a CA (or CA staff) to do so, e.g., through extortion or physical threat. A CA may be the victim of social engineering, causing it to issue a certificate to an inappropriate Subject. (Even though the CA is not intentionally malicious in this case, the action is equivalent to a malicious CA, hence the use of the term "bogus" here.) A nation state may operate or influence a CA that is part of the large set of "root CAs" in browsers. A CA, acting in this fashion, is termed a "malicious" CA. A nation state also might compromise a CA in another country, to effect issuance of bogus certificates. In this case the (non-malicious) CA, upon detecting the compromise (perhaps because of CT) is expected to work with Subjects to remedy the mis-issuance.

A log also might be compromised by a suitably sophisticated criminal organization or by a nation state. Compromising a log would enable a compromised or rogue CA to acquire SCTs, but log entries would be suppressed, either for all log clients or for targeted clients (e.g., to selected Monitors or Auditors). It seems unlikely that a compromised, non-malicious, log would persist in presenting multiple views of its data, but a malicious log would.

Finally, note that a browser trust store may include a CA that is intended to issue certificates to enable monitoring of encrypted browser sessions. The inclusion of a trust anchor for such a CA is intended to facilitate monitoring encrypted content, via an authorized man-in-the-middle (MITM) attack. CT is not designed to counter this type of locally-authorized interception.

3. Semantic mis-issuance

3.1. Non-malicious Web PKI CA context

In this section, we address the case where the CA has no intent to issue a bogus certificate.

A CA may have mis-issued a certificate as a result of an error or, in the case of a bogus certificate, because it was the victim of a social engineering or a technical attack. In the case of an error, the CA should have a record of the erroneous certificate and be prepared to revoke this certificate once it has discovered and confirmed the error. In the event of a technical attack, a CA may have no record of a bogus certificate.

3.1.1. Certificate logged

3.1.1.1. Benign log

The log (or logs) is benign and thus is presumed to provide consistent, accurate responses to requests from all clients.

If a bogus (pre-)certificate has been submitted to one or more logs prior to issuance to acquire an embedded SCT, or post-issuance to acquire a standalone SCT, detection of this mis-issuance is the responsibility of a Monitor.

3.1.1.1.1. Self-monitoring Subject

If a Subject is tracking the log(s) to which a certificate was submitted, and is performing self-monitoring, then it will be able to detect a bogus (pre-)certificate and request revocation. In this case, the CA will make use of the log entry (supplied by the Subject) to determine the serial number of the bogus certificate, and investigate/revoke it. (See Sections 5.1, 5.2 and 5.3.)

3.1.1.1.2. Benign third party Monitor

If a benign third party monitor is checking the logs to which a certificate was submitted and is protecting the targeted Subject, it will detect a bogus certificate and will alert the Subject. The

Subject, in turn, will ask the CA to revoke the bogus certificate. In this case, the CA will make use of the log entry (supplied by the Subject) to determine the serial number of the bogus certificate, and revoke it (after investigation). (See Sections 5.1, 5.2 and 5.3.)

3.1.1.2. Misbehaving log

In this case, the bogus (pre-)certificate has been submitted to one or more logs, each of which generate an SCT for the submission. A misbehaving log probably will suppress a bogus certificate log entry, or it may create an entry for the certificate but report it selectively. (A misbehaving log also could create and report entries for bogus certificates that have not been issued by the indicated CA (hereafter called "fake"). Unless a Monitor validates the associated certificate chains up to roots that it trusts, these fake bogus certificates could cause the Monitors to report non-existent semantic problems to the Subject who would in turn report them to the purported issuing CA. This might cause the CA to do needless investigative work or perhaps incorrectly revoke and re-issue the Subject's real certificate. Note that for every certificate submitted to a log, the log must verify a complete certificate chain up to one of the roots it accepts. So creating a log entry for a fake bogus certificate marks the log as misbehaving.

3.1.1.2.1. Self-monitoring Subject & Benign third party Monitor

If a misbehaving log suppresses a bogus certificate log entry, a Subject performing self-monitoring will not detect the bogus certificate. CT relies on an Audit mechanism to detect log misbehavior, as a deterrent. It is anticipated that logs that are identified as persistently misbehaving will cease to be trusted by Monitors, non-malicious CAs, and by browser vendors. This assumption forms the basis for the perceived deterrent. It is not clear if mechanisms to detect this sort of log misbehavior will be viable.

Similarly, when a misbehaving log suppresses a bogus certificate log entry (or report such entries inconsistently) a benign third party Monitor that is protecting the targeted Subject also will not detect a bogus certificate. In this scenario, CT relies on a distributed Auditing mechanism [I-D.ietf-trans-gossip] to detect log misbehavior, as a deterrent. (See Section 5.6 below.) However, a Monitor (third-party or self) must participate in the Audit mechanism in order to become aware of log misbehavior.

If the misbehaving log has logged the bogus certificate when issuing the associated SCT, it will try to hide this from the Subject (if self-monitoring) or from the Monitor protecting the Subject. It does so by presenting them with a view of its log entries and STH that

does not contain the bogus certificate. To other entities, the log presents log entries and an STH that include the bogus certificate. This discrepancy can be detected if there is an exchange of information about the log entries and STH between the entities receiving the view that excludes the bogus certificate and entities that receive a view that includes it, i.e., a distributed Audit mechanism.

If a malicious log does not create an entry for a bogus certificate (for which an SCT has been issued), then any Monitor/Auditor that encounters the bogus certificate (and SCT) will detect this when it checks with the log for log entries and STH (see Section 3.1.2.)

3.1.1.3. Misbehaving third party Monitor

A third party Monitor that misbehaves will not notify the targeted Subject of a bogus certificate. This is true irrespective of whether the Monitor checks the logs or whether the logs are benign or malicious/conspiring.

Note that independent of any mis-issuance on the part of the CA, a misbehaving Monitor could issue false warnings to a Subject that it protects. These could cause the Subject to report non-existent semantic problems to the issuing CA and cause the CA to do needless investigative work or perhaps incorrectly revoke and re-issue the Subject's certificate.

3.1.2. Certificate not logged

If the CA does not submit a pre-certificate to a log, whether a log is benign or misbehaving does not matter. The same is true if a Subject is issued a certificate without an SCT and does not log the certificate itself, to acquire an SCT. Also, since there is no log entry in this scenario, there is no difference in outcome between a benign and a misbehaving third party Monitor. In both cases, no Monitor (self or third-party) will detect a bogus certificate based on Monitor functions and there will be no consequent reporting of the problem to the Subject or by the Subject to the CA based on examination of log entries.

3.1.2.1. CT-enabled browser

If a browser rejects certificates without SCTs (see Section 5.4), CAs may be "encouraged" to log the certificates they issue. This, in turn, would make it easier for Monitors to detect bogus certificates. However, the CT architecture does not describe how such behavior by browsers can be deployed incrementally throughout the Internet. As a result, this attack model does not assume that browsers will reject a

certificate that is not accompanied by an SCT. In the CT architecture certificates have to be logged to enable Monitors to detect mis-issuance, and to trigger subsequent revocation. Thus the effectiveness of CT is diminished in this context.

3.2. Malicious Web PKI CA context

In this section, we address the scenario in which the mis-issuance is intentional, not due to error. The CA is not the victim but the attacker.

3.2.1. Certificate logged

3.2.1.1. Benign log

A bogus (pre-)certificate may be submitted to one or more benign logs prior to issuance, to acquire an embedded SCT, or post-issuance to acquire a standalone SCT. The log (or logs) replies correctly to requests from clients.

3.2.1.1.1. Self-monitoring Subject

If a Subject is checking the logs to which a certificate was submitted and is performing self-monitoring, it will be able to detect the bogus certificate and will request revocation. The CA may refuse to revoke, or may substantially delay revoking, the bogus certificate. For example, the CA could make excuses about inadequate proof that the certificate is bogus, or argue that it cannot quickly revoke the certificate because of legal concerns, etc. In this case, the CT mechanisms will have detected mis-issuance, but the information logged by CT may not suffice to remedy the problem. (See Sections 4 and 6.)

A malicious CA might revoke a bogus certificate to avoid having browser vendors take punitive action against the CA and/or to persuade them to not enter the bogus certificate on a vendor-maintained blacklist. However, the CA might provide a "good" OCSP response (from a server it operates) to a targeted browser instance as a way to circumvent the remediation nominally offered by revocation. No component of CT is tasked with detecting this sort of misbehavior by a CA. (The misbehavior is analogous to a log offering split views to different clients, as discussed later. The Audit element of CT is tasked with detecting this sort of attack.)

3.2.1.1.2. Benign third party Monitor

If a benign third party monitor is checking the logs to which a certificate was submitted and is protecting the targeted Subject, it will detect the bogus certificate and will alert the Subject. The Subject will then ask the CA to revoke the bogus certificate. As in 3.2.1.1.1, the CA may or may not revoke the certificate and it might revoke the certificate but provide "good" OCSP responses to a targeted browser instance.

3.2.1.2. Misbehaving log

A bogus (pre-)certificate may have been submitted to one or more logs that are misbehaving, e.g., conspiring with an attacker. These logs presumably issue SCTs, but will hide the log entries from some or all Monitors.

3.2.1.2.1. Monitors - third party and self

If log entries are hidden from a Monitor (third party or self), the Monitor will not be able to detect issuance of a bogus certificate.

The Audit function of CT is intended to detect logs that conspire to delay or suppress log entries (potentially selectively), based on consistency checking of logs. (See 3.1.1.2.2.) If a Monitor learns of misbehaving log operation, it alerts the Subjects that it is protecting, so that they no longer acquire SCTs from that log. The Monitor also avoids relying upon such a log in the future. However, unless a distributed Audit mechanism proves effective in detecting such misbehavior, CT cannot be relied upon to detect this form of mis-issuance. (See Section 5.6 below.)

3.2.1.3. Misbehaving third party Monitor

If the third party Monitor that is "protecting" the targeted Subject is misbehaving, then it will not notify the targeted Subject of any mis-issuance or of any malfeasant log behavior that it detects irrespective of whether the logs it checks are benign or malicious/conspiring. The CT architecture does not include any measures to detect misbehavior by third-party monitors.

3.2.2. Certificate not logged

Because the CA is presumed malicious, it may choose to not submit a (pre-)certificate to a log. This means there is no SCT for the certificate.

When a CA does not submit a certificate to a log, whether a log is benign or misbehaving does not matter. Also, since there is no log entry, there is no difference in behavior between a benign and a misbehaving third-party Monitor. Neither will report a problem to the Subject.

A bogus certificate would not be delivered to the legitimate Subject. So the Subject, acting as a self-Monitor, cannot detect the issuance of a bogus certificate in this case.

3.2.2.1. CT-aware browser

If careful browsers reject certificates without SCTs, CAs may be "encouraged" to log certificates (see section 5.4.) However, the CT architecture does not describe how such behavior by browsers can be deployed incrementally throughout the Internet. As a result, this attack model does not assume that browsers will reject a certificate that is not accompanied by an SCT. Since certificates have to be logged to enable detection of mis-issuance by Monitors, and to trigger subsequent revocation, the effectiveness of CT is diminished in this context.

3.3. Undetected Compromise of CAs or Logs

Sections 3.1 and 3.2 examined attacks in the context of non-malicious and malicious CAs, and benign and misbehaving logs. Another class of attacks might occur in the context of a non-malicious CA and/or a benign log. Specifically these CT elements might be compromised and the compromise might go undetected. Compromise of CAs and logs was noted in Section 2, as was coercion of a CA. As noted there, a compromised CA is almost equivalent to a malicious CA, and thus the discussions in Section 3.2 are applicable. Section 3.4 explores the undetected compromise of a CA in the context of attacks designed to issue a bogus certificate that might avoid revocation (because the certificate would appear on distinct certificate paths).

The section focuses on undetected compromise of CAs. Such compromises warrant some additional discussion, since some relying parties may see signed objects issued by the legitimate (non-malicious) CA, others may see signed objects from its compromised counterpart, and some may see objects from both. In the case of a compromised CA or log the adversary may have access to the private key used by a CA to sign certificates, or used by a log to sign SCTs and STHs. (An attacker might not have access to a CA or log private key per se. The attacker may be able to cause a CA to issue bogus certificates, or a log to generate bogus objects, and not have a record of them. The DigiNotar [2] case is an example of this sort of attack on a CA.) Because the compromise is undetected, there will be

no effort by a CA to have its certificate revoked or by a log to shut down the log.

3.3.1. Compromised CA, Benign Log

In the case of a compromised (non-malicious) CA, an attacker uses the purloined private key to generate a bogus certificate (that the CA would not knowingly issue). If this certificate is submitted to a (benign) log, then it subject to detection by a Monitor, as discussed in 3.1.1.1. If the bogus certificate is submitted to a misbehaving log, then an SCT can be generated, but there will be no entry for it, as discussed in 3.1.1.2. If the bogus certificate is not logged, then there will be no SCT, and the implications are as described in 3.1.2.

This sort of attack may be most effective if the CA that is the victim of the attack has issued a certificate for the targeted Subject. In this case the bogus certificate will then have the same certification path as the legitimate certificate, which may help hide the bogus certificate. However, means of remedying the attack are independent of this aspect, i.e., revocation can be effected irrespective of whether the targeted Subject received its certificate from the compromised CA.

A compromised (non-malicious) CA may be able to revoke the bogus certificate if it is detected by a Monitor, and the targeted Subject has been notified. It can do so only when the serial number of the bogus certificate is made known to this CA and assuming that the bogus certificate was not issued with an Authority Information Access (AIA) or CRL Distribution Point (CRL DP) extension that enables only the malicious twin to revoke the certificate. (The AIA extension in the bogus certificate could be used to direct relying parties to an OCSP server controlled by the malicious twin. The CRL DP extension could be used to direct relying parties to a CRL controlled by the malicious twin.) If the bogus certificate contains either extension, the compromised CA cannot effectively revoke it. However, the presence of either of these extensions provides some evidence that an entity other than the compromised CA issued the certificate in question. (If the extensions differ from those in other certificates issued by the compromised CA, that is suspicious.)

If the serial number of the bogus certificate is the same as for a valid, not-expired certificate issued by the CA (to the target or to another Subject), then revocation poses a problem. This is because revocation of the bogus certificate will also invalidate a legitimate certificate. This problem may cause the compromised CA to delay revocation, thus allowing the bogus certificate to remain a danger for a longer time.

The compromised CA may not realize that the bogus certificate was issued by a malicious twin; one occurrence of this sort might be regarded as an error, and not cause the CA to transition to a new key pair. (This assumes that the bogus certificate does not contain an AIA or CRL DP extension that wrests control of revocation from the compromised CA.) If the compromised CA does determine that its private key has been stolen, it probably will take some time to transition to a new key pair, and reissue certificates to all of its legitimate Subjects. Thus an attack of this sort probably will take a while to be remedied.

Also note that the malicious twin of the compromised CA may be capable of issuing its own CRL or OCSP responses, without changing any AIA/CRL DP data present in the targeted certificate. The revocation status data from the evil twin will appear as valid as those of the compromised CA. If the attacker has the ability to control the sources of revocation status data available to a targeted user (browser instance), then the user may not become aware of the attack.

A bogus certificate issued by the malicious CA will not match the SCT for the legitimate certificate, since they are not identical, e.g., at a minimum the private keys do not match. Thus a CT-aware browser that rejects certificates without SCTs (see 3.1.2.2) will reject a bogus certificate created under these circumstances if it is not logged. If the bogus certificate is logged it is subject to detection by Monitors. Because the CA is presumed to be malicious the CA may delay revocation or try to suppress revocation status (see Section 3.5) even when confronted with evidence of issuance of the bogus certificate. In this case, even browsers that require an SCT will still accept the bogus certificate until they become aware of its revocation status.

3.3.2. Benign CA, Compromised Log

A benign CA does not issue bogus certificates, except as a result of an accident or attack. So, in normal operation, it is not clear what behavior by a compromised log would yield an attack. If a bogus certificate is issued by a benign CA (under these circumstances) is submitted to a compromised (non-malicious) log, then both an SCT and a log entry will be created. Again, it is not clear what additional adverse actions the compromised log would perform to further an attack on CT.

It is worth noting that if a benign CA was attacked and thus issued one or more bogus certificates, then a malicious log might provide split views of its log to help conceal the bogus certificate from targeted users. Specifically, the log would show an accurate set of

log entries (and STHs) to most clients, but would maintain a separate log view for targeted users. This sort of attack motivates the need for Audit capabilities based on "gossiping" [I-D.ietf-trans-gossip]. However, even if such mechanisms are employed, they might be thwarted if a user is unable to exchange log information with trustworthy partners.

3.3.3. Compromised CA, Compromised Log

As noted in 3.4, an evil twin CA may issue a bogus certificate that contains the same Subject name as a legitimate certificate issued by the compromised CA. Alternatively, the bogus certificate may contain a different name but reuse a serial number from a valid, not revoked certificate issued by that CA.

An attacker who compromises a log might act in one of two ways. It might use the private key of the log only to generate SCTs for a malicious CA or the evil twin of a compromised CA. If a browser checks the signature on an SCT but does not contact a log to verify that the certificate appears in the log, then this is an effective attack strategy. Alternatively, the attacker might not only generate SCTs, but also pose as the compromised log, at least with regard to requests from targeted users. In the latter case, this "evil twin" log could respond to STH requests from targeted users, making appear that the compromised log was offering a split view (thus acting as a malicious log). To detect this attack an Auditor needs to employ a gossip mechanism that is able to acquire CT data from diverse sources, a feature not yet part of the base CT system.

An evil twin CA might submit a bogus certificate to the evil twin of a compromised log. (The same adversary may be controlling both.) The operator of the evil twin log can use the purloined private key to generate SCTs for certificates that have not been logged by its legitimate counterpart. These SCTs will appear valid relative to the public key associated with the legitimate log. However, an STH issued by the legitimate log will not correspond to a tree (maintained by the compromised log) containing these SCTs. Thus checking the SCTs issued by the evil twin log against STHs from the compromised log will identify this discrepancy. As noted above, if an attacker uses the key to generate log entries and respond to log queries, the effect is analogous to a malicious log.)

An Auditor checking for log consistency and with access to bogus SCTs, might conclude that the compromised log is acting maliciously, and is presenting a split view to its clients. In this fashion the compromised log may be shunned and forced to shut down. However, if an attacker targets a set of TLS clients that do not have access to the legitimate log, they may not be able to detect this

inconsistency. In this case CT would need to rely on a distributed gossiping audit mechanism to detect the compromise (see Section 5.6).

3.4. Attacks Based on Exploiting Multiple Certificate Chains

Section 3.2 examined attacks in which a malicious CA issued a bogus certificate and either tried to prevent the Subject from detecting the bogus certificate, or reported the bogus certificate as valid, to at least some relying parties, even if the Subject requested revocation. These attacks are limited in that if the bogus certificate is not submitted to a log, then it may not be accepted by CT-aware browsers, and submitting the bogus certificate to a log increases the chances that the CA's malicious behavior will be detected.

In general, if a CA is discovered to be acting maliciously, its certificates will no longer be accepted, either because its parent will revoke its CA certificate, its CA certificate will be added to browsers' blacklists, or both. However, a malicious CA may be able to obtain an SCT for each bogus certificate that it issues and continue to have those certificates accepted by relying parties even after its malicious behavior has been detected. It can do this by creating more than one path validation chain for the certificates, as shown in Figure 2.

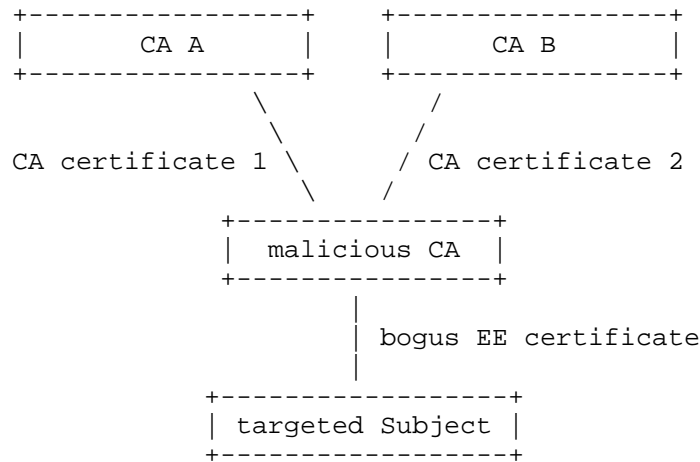


Figure 2: Multiple Certificate Chains for a Bogus Certificate

In Figure 2, the malicious CA has been issued CA certificates by two different parent CAs. The parent CAs may be two different trust anchors, or one or both of them may be an intermediate CA (i.e., it is subordinate to some trust anchor). If both parent CAs are

intermediate CAs, they may be subordinate to the same trust anchor or to different trust anchors. The malicious CA may have obtained certificates from the two parents by applying to them for the certificates, or by compromising the parent CAs and creating the certificates without the knowledge of the CAs. If the malicious CA applied for its certificates from these CAs, it may have presented false information as input to the CA's normal issuance procedures, with the result that the CAs do not realize that a certificate with the same subject name and public key has been issued by another CA.

Because there are two certificate path validation chains, the malicious CA could provide the chain that includes CA A when submitting a bogus certificate to one or more logs, but an attacker (colluding with the malicious CA) could provide the chain that includes CA B to targeted browsers. If the CA's malicious behavior is detected, then CA A and browser vendors may be alerted (e.g., via the CT Monitor function) and revoke/blacklist CA certificate 1. However, CA certificate 2 does not appear in any logs, and CA A is unaware that CA B has issued a certificate to the malicious CA. Thus those who detected the malicious behavior may not discover the second chain and so may not alert CA B or browser vendors of the need to revoke/blacklist CA certificate 2. In this case, targeted browsers would continue to accept the bogus certificates issued by the malicious CA, since the certificate chain they are provided is valid and because the SCT issued for the bogus certificate is the same irrespective of which certificate chain is presented.

This sort of attack might be thwarted if all intermediate (i.e., CA) certificates had to be logged. In that case CA certificate 2 might be rejected by CT-aware browsers.

3.5. Attacks Related to Distribution of Revocation Status

A bogus certificate that has been revoked may still appear valid to a browser under certain circumstances. In part this is because the revocation information seen by a relying party is partly under the control of the CA and/or the certificate subject. As a result, different relying parties may be presented with different revocation information. This is true irrespective of whether revocation is effected via use of a CRL or OCSP. Additionally, an attacker can steer a browser to specific revocation status data via various means, preventing a targeted browser from acquiring accurate revocation status information for a bogus certificate.

The bogus certificate might contain an AIA extension pointing to an OCSP server controlled by the malicious CA (or the attacker). As noted in Section 3.2.1.1.1, the malicious CA could send a "good" OCSP response to a targeted browser instance, even if other parties are

provided with a "revoked" response. A TLS server can supply an OCSP response to a browser as part of the TLS handshake [RFC6961], if requested by the browser. A TLS server posing as the entity named in the bogus certificate also could acquire a "good" OCSP response from the malicious CA to effect the attack. Only if the browser relies upon a trusted, third-party OCSP responder, one not part of the collusion, would these OCSP-based attacks fail.

The bogus certificate could contain a CRL distribution point extension instead of an AIA extension. In that case a site supplying CRLs for the malicious CA could supply different CRLs to different requestors, in an attempt to hide the revocation status of the bogus certificate from targeted browser instances. This is analogous to a split-view attack effected by a CT log. However, as noted in Section 3.2.1.1 and 3.2.1.1.1, no element of CT is responsible for detecting inconsistent reporting of certificate revocation status data. (Monitoring in the CT context tracks log entries made by CAs or Subjects. Auditing is designed to detect misbehavior by logs, not by CAs per se.)

The failure of a bogus certificate to be detected as revoked (by a browser) is not the fault of CT. In the class of attacks described above, CT achieves its goal of detecting the bogus certificate when that certificate is logged and a Monitor observes the log entry. Detection is intended to trigger revocation, to effect remediation, the details of which are outside the scope of CT. However the SCT mechanism is intended to assure a relying party that certificate has been logged, is susceptible to being detected as bogus by a Monitor, and presumably will be revoked if detected as such. In the context of these attacks, because of the way revocation may be implemented, the assurance provided by the SCT may not have the anticipated effect.

This type of attack might be thwarted in several ways. If a malicious CA is discovered, a browser vendor might blacklist it by public key (not by its serial number and the name of the parent CA or by a hash of the certificate). This approach to revocation would cause CA certificate 2 to be rejected as well as CA certificate 1. However none of these mechanisms are part of the CT specification [I-D.ietf-trans-rfc6962-bis] nor general IETF PKI standards (e.g., [RFC5280]).

4. Syntactic mis-issuance

4.1. Non-malicious Web PKI CA context

This section analyzes the scenario in which the CA has no intent to issue a syntactically incorrect certificate. As noted in Section 1, we refer to a syntactically incorrect certificate as erroneous.

4.1.1. Certificate logged

4.1.1.1. Benign log

If a (pre)certificate is submitted to a benign log, syntactic mis-issuance can (optionally) be detected, and noted. This will happen only if the log performs syntactic checks in general, and if the log is capable of performing the checks applicable to the submitted (pre)certificate. (A (pre)certificate should be logged even if it fails syntactic validation; logging takes precedence over detection of syntactic mis-issuance.) If syntactic validation fails, this can be noted in an SCT extension returned to the submitter.

If the (pre)certificate is submitted by the non-malicious issuing CA, then the CA should remedy the syntactic problem and re-submit the (pre)certificate to a log or logs. If this is a pre-certificate submitted prior to issuance, syntactic checking by a log could help a CA detect and avoid issuance of an erroneous certificate. If the CA does not have a record of the certificate contents, then presumably it was a bogus certificate and the CA should revoke it.

If a certificate is submitted by its Subject, and is deemed erroneous, then the Subject should contact the issuing CA and request a new certificate. If the Subject is a legitimate subscriber of the CA, then the CA will either have a record of the certificate content or can obtain a copy of the certificate from the Subject. The CA will remedy the syntactic problem and either re-submit a corrected (pre-)certificate to a log and send it to the Subject or the Subject will re-submit it to a log. Here too syntactic checking by a log enables a Subject to be informed that its certificate is erroneous and thus may hasten issuance of a replacement certificate.

If a certificate is submitted by a third party, that party might contact the Subject or the issuing CA, but because the party is not the Subject of the certificate it is not clear how the CA will respond.

This analysis suggests that syntactic mis-issuance of a certificate can be avoided by a CA if it makes use of logs that are capable of performing these checks for the types of certificates that are submitted, and if the CA acts on the feedback it receives. If a CA uses a log that does not perform such checks, or if the CA requests

checking relative to criteria not supported by the log, then syntactic mis-issuance will not be detected or avoided by this mechanism. Similarly, syntactic mis-issuance can be remedied if a Subject submits a certificate to a log that performs syntactic checks, and if the Subject asks the issuing CA to fix problems detected by the log. (The issuer is presumed to be willing to re-issue the certificate, correcting any problems, because the issuing CA is not malicious.)

4.1.1.2. Misbehaving log or third party Monitor

A log or Monitor that is conspiring with the attacker or is independently malicious, will either not perform syntactic checks, even though it claims to do so, or simply not report errors. The log entry and the SCT for an erroneous certificate will assert that the certificate syntax was verified.

As with detection of semantic mis-issuance, a distributed Audit mechanism could, in principle, detect misbehavior by logs or Monitors with respect to syntactic checking. For example, if for a given certificate, some logs (or Monitors) are reporting syntactic errors and some that claim to do syntactic checking, are not reporting these errors, this is indicative of misbehavior by these logs and/or Monitors.

Note that a malicious log (or Monitor) could report syntactic errors for a syntactically valid certificate. This could result in reporting of non-existent syntactic problems to the issuing CA, which might cause the CA to do needless investigative work or perhaps incorrectly revoke and re-issue the Subject's certificate.

4.1.2. Certificate not logged

If a CA does not submit a certificate to a log, there can be no syntactic checking by the log. Detection of syntactic errors will depend on a Subject performing the requisite checks when it receives its certificate from a CA. A Monitor that performs syntactic checks on behalf of a Subject also could detect such problems, but the CT architecture does not require Monitors to perform such checks.

4.1.2.1. Self-monitoring Subject

A Subject performing self-monitoring will be able to detect the lack of an embedded SCT in the certificate it received from the CA, or the lack of an SCT supplied to the Subject via an out-of-band channel. A Subject ought to notify the CA if the Subject expected that its certificate was to be logged. (A Subject would expect its certificate to be logged if there is an agreement between the Subject

and the CA to do so, or because the CA advertises that it logs all of the certificates that it issues.) If the certificate was supposed to be logged, but was not, the CA can use the certificate supplied by the Subject to investigate and remedy the problem. In the context of a benign CA, a failure to log the certificate might be the result of an operations error, or evidence of an attack on the CA.

4.1.3. Situations Independent of Certificate Logging

4.1.3.1. Self-monitoring Subject and Benign third party Monitor

If a Subject or benign third party Monitor performs syntactic checks, it will detect the erroneous certificate and the issuing CA will be notified (by the Subject). If the Subject is a legitimate subscriber of the CA, then the CA will either have a record of the certificate content or can obtain a copy of the certificate from the Subject. The CA SHOULD revoke the erroneous certificate (after investigation) and remedy the syntactic problem. The CA SHOULD either re-submit the corrected (pre)certificate to one or more logs and then send the result to the Subject, or send the corrected certificate to the Subject, who will re-submit it to one or more logs.

4.1.3.2. CT-enabled browser

If a browser rejects an erroneous certificate and notifies the Subject and/or the issuing CA, then syntactic mis-issuance will be detected (see Section 5.) Unfortunately, experience suggests that many browsers do not perform thorough syntactic checks on certificates, and so it seems unlikely that browsers will be a reliable way to detect erroneous certificates. Moreover, a protocol used by a browser to notify a Subject and/or CA of an erroneous certificate represents a DoS potential, and thus may not be appropriate. Additionally, if a browser directly contacts a CA when an erroneous certificate is detected, this is a potential privacy violation, i.e., the CA learns that the browser user is visiting the web site in question. These observations argue for syntactic checking to be performed by other elements of the CT system, e.g., logs and/or Monitors.

4.2. Malicious Web PKI CA context

This section analyzes the scenario in which the CA's issuance of a syntactically incorrect certificate is intentional, not due to error. The CA is not the victim but the attacker.

Note that irrespective of whether syntactic checks are performed by a log, a malicious CA can acquire an embedded SCT, or post-issuance will acquire a standalone SCT for an erroneous certificate. If

Subjects or Monitors perform syntactic checks that detect the syntactic mis-issuance and report the problem to the CA, a malicious CA may do nothing or may delay the action(s) needed to remedy the problem.

4.2.1. Certificate logged

4.2.1.1. Benign log

Because the CA is presumed to be malicious, the CA might cause the log to not perform checks (if it had chosen to do so), in one of several ways.

1. The CA may assert that the certificate is being issued w/o regard to any guidelines (the "no guidelines" reserved CCID).
2. The CA may assert a CCID that has not been registered, and thus no log will be able to perform a check.
3. The CA may check to see which CCIDs a log declares it can check, and chose a registered CCID that is not checked by the log in question.
4. The CA may submit a (pre-) certificate to a log that is known to not perform any syntactic checks, and thus avoid syntactic checking.

4.2.1.2. Misbehaving log or third party Monitor

A misbehaving log or third party Monitor will either not perform syntactic checks or not report any problems that it discovers. (See 4.1.1.2 for further problems). Also, as noted above, the CT architecture includes no explicit provisions for detecting a misbehaving third-party Monitor.

4.2.1.3. CT-enabled browser

As noted above (4.1.1.4), most browsers fail to perform thorough syntax checks on certificates. Such browsers might benefit from having syntax checks performed by a log and reported in the SCT, although the pervasive nature of syntactically-defective certificates may limit the utility of such checks. (Remember, in this scenario, the log is benign.) However, if a browser does not discriminate against certificates that do not contain SCTs (or that are not accompanied by an SCT in the TLS handshake), only minimal benefits might accrue to the browser from syntax checks perform by logs or Monitors.

If a browser accepts certificates that do not appear to have been syntactically checked by a log (as indicated by the SCT), a malicious CA need not worry about failing a log-based check. Similarly, if there is no requirement for a browser to reject a certificate that was logged by an operator that does not perform syntactic checks, the fourth attack noted in 4.2.1.1 will succeed as well. If a browser were configured to know which versions of certificate types are applicable to its use of a certificate, the second and third attack strategies noted above could be thwarted.

4.2.2. Certificate is not logged

Since certificates are not logged in this scenario, a third-party Monitor cannot detect the issuance of an erroneous certificate based on examination of log entries. However, if a Subject informs a Monitor of the syntactic criteria applicable to the certificate it is supplying, the Monitor can perform syntactic checks on behalf of the Subject. Thus there is no difference between a benign or a malicious/conspiring log or a benign or conspiring/malicious Monitor. (Also note that a Subject MAY detect a syntax error by examining the certificate returned to it by the Issuer.) However, even if errors are detected and reported to the CA, a malicious/conspiring CA may do nothing to fix the problem or may delay action.

5. Issues Applicable to Sections 3 and 4

5.1. How does a Subject know which Monitor(s) to use?

If a CA submits a bogus certificate to one or more logs, but these logs are not tracked by a Monitor that is protecting the targeted Subject, CT will not remedy this type of mis-issuance attack. If third-party Monitors advertise which logs they track, Subjects may be able to use this information to select an appropriate Monitor (or set thereof). Also, it is not clear whether every third-party Monitor must offer to track every Subject that requests protection. If a Subject acts as its own Monitor, this problem is solved for that Subject.

5.2. How does a Monitor discover new logs?

It is not clear how a (self-)Monitor becomes aware of all (relevant) logs, including newly created logs. The means by which Monitors become aware of new logs must accommodate self-monitoring by a potentially very large number of web site operators. If there are many logs, it may not be feasible for a (self-) Monitor to track all of them, or to determine what set of logs suffice to ensure an adequate level of coverage.

5.3. CA response to report of a bogus or erroneous certificate

A CA being presented with evidence of a bogus or erroneous certificate, supported by a log entry and/or SCT, will need to examine its records to determine if it has knowledge of the certificate in question. It also will likely require the targeted Subject to provide assurances that it is the authorized entity representing the Subject name (subjectAltname) in question. Thus a Subject should not expect immediate revocation of a contested certificate. The time frame in which a CA will respond to a revocation request usually is described in the CPS for the CA. Other certificate fields and extensions may be of interest for forensic purposes, but are not required to effect. The SCT and log entry, because each contains a timestamp from a third party, is probably valuable for forensic purposes (assuming a non-conspiring log operator).

5.4. Browser behavior

If a browser is to reject a certificate that lacks an embedded SCT, or is not accompanied by an SCT transported via the TLS handshake, this behavior needs to be defined in a way that is compatible with incremental deployment. Issuing a warning to a (human) user is probably insufficient, based on experience with warnings displayed for expired certificates, lack of certificate revocation status information, and similar errors that violate RFC 5280 path validation rules [RFC5280]. Unless a mechanism is defined that accommodates incremental deployment of this capability, attackers probably will avoid submitting bogus certificates to (benign) logs as a means of evading detection.

5.5. Remediation for a malicious CA

A targeted Subject might ask the parent of a malicious CA to revoke the certificate of the non-cooperative CA. However, a request of this sort may be rejected, e.g., because of the potential for significant collateral damage. A browser might be configured to reject all certificates issued by the malicious CA, e.g., using a bad-CA-list distributed by a browser vendor. However, if the malicious CA has a sufficient number of legitimate clients, treating all of their certificates as bogus or erroneous still represents serious collateral damage. If this specification were to require that a browser can be configured to reject a specific, bogus or erroneous certificate identified by a Monitor, then the bogus or erroneous certificate could be rejected in that fashion. This remediation strategy calls for communication between Monitors and browsers, or between Monitors and browser vendors. Such communication has not been specified, i.e., there are no standard

ways to configure a browser to reject individual bogus or erroneous certificates based on information provided by an external entity such as a Monitor. Moreover, the same or another malicious CA could issue new bogus or erroneous certificates for the targeted Subject, which would have to be detected and rejected in this (as yet unspecified) fashion. Thus, for now, CT does not seem to provide a way to facilitate remediation of this form of attack, even though it provides a basis for detecting such attacks.

5.6. Auditing - detecting misbehaving logs

The combination of a malicious CA and one or more conspiring logs motivates the definition of an audit function, to detect conspiring logs. If a Monitor protecting a Subject does not see bogus certificates, it cannot alert the Subject. If one or more SCTs are present in a certificate, or passed via the TLS handshake, a browser has no way to know that the logged certificate is not visible to Monitors. Only if Monitors and browsers reject certificates that contain SCTs from conspiring logs (based on information from an auditor) will CT be able to detect and deter use of such logs. Thus the means by which a Monitor performing an audit function detects such logs, and informs browsers must be specified for CT to be effective in the context of misbehaving logs.

Absent a well-defined mechanism that enables Monitors to verify that data from logs are reported in a consistent fashion, CT cannot claim to provide protection against logs that are malicious or may conspire with, or are victims of, attackers effecting certificate mis-issuance. The mechanism needs to protect the privacy of users with respect to which web sites they visit. It needs to scale to accommodate a potentially large number of self-monitoring Subjects and a vast number of browsers, if browsers are part of the mechanism. Even when an Audit mechanism is defined, it will be necessary to describe how the CT system will deal with a misbehaving or compromised log. For example, will there be a mechanism to alert all browsers to reject SCTs issued by such a log? Absent a description of a remediation strategy to deal with misbehaving or compromised logs, CT cannot ensure detection of mis-issuance in a wide range of scenarios.

Monitors play a critical role in detecting semantic certificate mis-issuance, for Subjects that have requested monitoring of their certificates. A monitor (including a Subject performing self-monitoring) examines logs for certificates associated with one or more Subjects that are being "protected". A third-party Monitor must obtain a list of valid certificates for the Subject being monitored, in a secure manner, to use as a reference. It also must be able to identify and track a potentially large number of logs on behalf of

its Subjects. This may be a daunting task for Subjects that elect to perform self-monitoring.

Note: A Monitor should not rely on a CA or RA database for its reference information or use certificate discovery protocols; this information should be acquired by the Monitor based on reference certificates provided by a Subject. If a Monitor were to rely on a CA or RA database (for the CA that issued a targeted certificate), the Monitor would not detect mis-issuance due to malfeasance on the part of that CA or the RA, or due to compromise of the CA or the RA. If a CA or RA database is used, it would support detection of mis-issuance by an unauthorized CA.

As noted above, Monitors represent another target for adversaries who wish to effect certificate mis-issuance. If a Monitor is compromised by, or conspires with, an attacker, it will fail to alert a Subject to a bogus or erroneous certificate targeting that Subject, as noted above. It is suggested that a Subject request certificate monitoring from multiple sources to guard against such failures. Operation of a Monitor by a Subject, on its own behalf, avoids dependence on third party Monitors. However, the burden of Monitor operation may be viewed as too great for many web sites, and thus this mode of operation ought not be assumed to be universal when evaluating protection against Monitor compromise.

6. Security Considerations

An attack and threat model is, by definition, a security-centric document. Unlike a protocol description, a threat model does not create security problems nor does it purport to address security problems. This model postulates a set of threats (i.e., motivated, capable adversaries) and examines classes of attacks that these threats are capable of effecting, based on the motivations ascribed to the threats. It then analyses the ways in which the CT architecture addresses these attacks.

7. IANA Considerations

None.

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Abstract

This document defines an attack model and discusses threats based on the system design presented in [I-D.ietf-trans-rfc6962-bis]. It analyzes potential vulnerabilities associated with that design, and considers compromises of system elements and malicious behavior by such elements. It does not consider implementation vulnerabilities, including ones that might enable denial of service attacks against these elements.

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Table of Contents

1. Introduction	3
1.1. Conventions used in this document	9
2. Threats	9
3. Semantic mis-issuance	10
3.1. Non-malicious CA context	10
3.1.1. Certificate logged	11
3.1.1.1. Benign log	11
3.1.1.2. Misbehaving log	11
3.1.1.3. Misbehaving third party Monitor	13
3.1.2. Certificate not logged	13
3.2. Malicious CA context	13
3.2.1. Certificate logged	13
3.2.1.1. Benign log	13
3.2.1.2. Misbehaving log	14
3.2.1.3. Misbehaving third party Monitor	15
3.2.2. Certificate not logged	15
3.2.2.1. CT-aware browser	15
3.3. Undetected Compromise of CAs or Logs	16
3.3.1. Compromised CA, Benign Log	16
3.3.2. Benign CA, Compromised Log	18
3.3.3. Compromised CA, Compromised Log	18
3.4. Attacks Based on Exploiting Multiple Certificate Chains	19
3.5. Attacks Related to Distribution of Revocation Status	21
4. Syntactic mis-issuance	22
4.1. Non-malicious CA context	22
4.1.1. Certificate logged	22
4.1.1.1. Benign log	23
4.1.1.2. Misbehaving log or third party Monitor	24
4.1.2. Certificate not logged	24
4.1.2.1. Self-monitoring Subject	24
4.1.3. Situations Independent of Certificate Logging	25
4.1.3.1. Self-monitoring Subject and Benign third party Monitor	25
4.1.3.2. CT-enabled browser	25
4.2. Malicious CA context	25
4.2.1. Certificate logged	26
4.2.1.1. Benign log	26
4.2.1.2. Misbehaving log or third party Monitor	26
4.2.1.3. CT-enabled browser	26
4.2.2. Certificate is not logged	27
5. Issues Applicable to Sections 3 and 4	27
5.1. How does a Subject know which Monitor(s) to use?	27
5.2. How does a Monitor discover new logs?	27

5.3. CA response to report of a bogus or erroneous certificate	27
5.4. Browser behavior	28
5.5. Remediation for a malicious CA	28
5.6. Auditing - detecting misbehaving logs	29
6. Security Considerations	30
7. IANA Considerations	30
8. Acknowledgments	30
9. References	31
9.1. Normative References	31
9.2. Informative References	31
9.3. URIs	31
Author's Address	32

1. Introduction

Certificate transparency (CT) is a set of mechanisms designed to detect, deter, and facilitate remediation of certificate mis-issuance. The term certificate mis-issuance is defined here to encompass violations of either semantic or syntactic constraints. The fundamental semantic constraint for a certificate is that it was issued to an entity that is authorized to represent the Subject (or Subject Alternative) named in the certificate. (It is also assumed that the entity requested the certificate from the CA that issued it.) Throughout the remainder of this document we refer to a semantically mis-issued certificate as "bogus."

A certificate is characterized as syntactically mis-issued (aka erroneous) if it violates syntax constraints associated with the class of certificate that it purports to represent. Syntax constraints for certificates are established by certificate profiles, and often are application-specific. For example, certificates used in the environment might be characterized as domain validation (DV) or extended validation (EV) certificates. Certificates used with applications such as IPsec or S/MIME have different syntactic constraints from those in the context.

There are three classes of beneficiaries of CT: certificate Subjects, CAs, and relying parties (RPs). In the initial focus context of CT, Subjects are web sites and RPs are users of browsers employing HTTPS to access these web sites. (In some contexts human users may not be the final arbiters of what certificates are accepted, e.g., an organization may The CAs that benefit are issuers of certificates used to authenticate web sites.

A certificate Subject benefits from CT because CT helps detect certificates that have been mis-issued in the name of that Subject. A Subject learns of a bogus certificate (issued in its name), via the Monitor function of CT. The Monitor function may be provided by the

Subject itself, i.e., self-monitoring, or by a third party trusted by the Subject. When a Subject is informed of certificate mis-issuance by a Monitor, the Subject is expected to request/demand revocation of the bogus certificate. Revocation of a bogus certificate is the primary means of remedying mis-issuance.

Certificate Revocations Lists (CRLs) [RFC5280] and the Online Certificate Status Protocol (OCSP) data [RFC6960] are the primary certificate revocation mechanisms established by IETF standards. Browsers may make use of proprietary mechanisms to effect revocation status checking, in lieu or in addition to the mechanisms noted above. If a certificate contains an Authority Information Access (AIA) extension [RFC5280], it directs a relying party to an OCSP server to which a request can be directed. A browser may also request OCSP responses from a TLS server with which it is communicating [RFC6066][RFC6961].

RFC 5280 does not require inclusion of an AIA extension in certificates, so a browser cannot assume that this extension will be present. The Certification Authority browser Forum (CABF) Baseline Requirements and Extended Validation Guidelines do mandate inclusion of this extension in EE certificates (in conjunction with their certificate policies). (See cabforum.org [1] for the most recent versions of these policies.)

As noted above, browser vendors may employ proprietary means of conveying certificate revocation status information to their products, e.g., via a blacklist that enumerates revoked certificates (EE or CA). Such capabilities enable a browser vendor to cause browsers to reject any certificates on the blacklist. This approach also can be employed to remedy mis-issuance. Throughout the remainder of this document references to certificate revocation as a remedy encompass this and analogous forms of browser behavior, if available. (Note: there are no IETF standards defining a browser blacklist capability.)

Note that a Subject can benefit from the Monitor function of CT even if the Subject's certificate has not been logged. Monitoring of logs for certificates issued in the Subject's name suffices to detect mis-issuance targeting the Subject, if the bogus/erroneous certificate is logged.

A relying party (e.g., browser user) benefits from CT if it rejects a bogus certificate, i.e., treats it as invalid. (Note that [I-D.ietf-trans-rfc6962-bis] notes that anyone can elect to monitor logs for mis-issuance, indicating that there is a potentially larger, unspecified set of potential beneficiaries.) An RP is protected from accepting a bogus certificate if that certificate is revoked, and if

the RP checks the revocation status of the certificate, even in the absence of an SCT. (An RP also is protected if a browser vendor "blacklists" a certificate or places a CA on a "bad-CA-list", causing all certs issued by the CA to be treated as invalid.) An RP also may benefit from CT if the RP validates an SCT associated with a certificate (see 8.1.3 in [I-D.ietf-trans-rfc6962-bis]), and rejects the certificate if the Signed certificate Timestamp (SCT) [I-D.ietf-trans-rfc6962-bis] is invalid. If an RP acquires and verifies an inclusion proof for a certificate that claims to have been logged has a valid log entry (8.1.4 in [I-D.ietf-trans-rfc6962-bis]), the RP probably would have a higher degree of confidence that the certificate is not bogus. However, checking logs in this fashion imposes a burden on RPs and on logs. Moreover, the existence of a log entry does not ensure that the certificate is not mis-issued. Unless the certificate Subject is monitoring the log(s) in question, a bogus certificate will not be detected by CT mechanisms. Finally, if an RP were to check logs for individual certificates, that would disclose to logs the identity of web sites being visited by the RP, a potential privacy violation. Thus this attack model does not assume that all RPs will check log entries.

A CA benefits from CT when it (acting as a Monitor for its clients) detects a (mis-issued) certificate that represents the same Subject name as a legitimate certificate issued by the CA.

Note that all RPs may benefit from CT even if they do nothing with SCTs. If Monitors inform Subjects of potential mis-issuance, and if a CA revokes a certificate in response to a request from the certificate's legitimate Subject, then an RP benefits without having to implement any CT-specific mechanisms.

Also note that one proposal [I-D.ietf-trans-gossip] for distributing Audit information (to detect misbehaving logs) calls for a browser to send SCTs it receives to the corresponding website when visited by the browser. If a website acquires an inclusion proof from a log for each (unique) SCT it receives in this fashion, this would cause a bogus SCT to be discovered, and, presumably, trigger a revocation request.

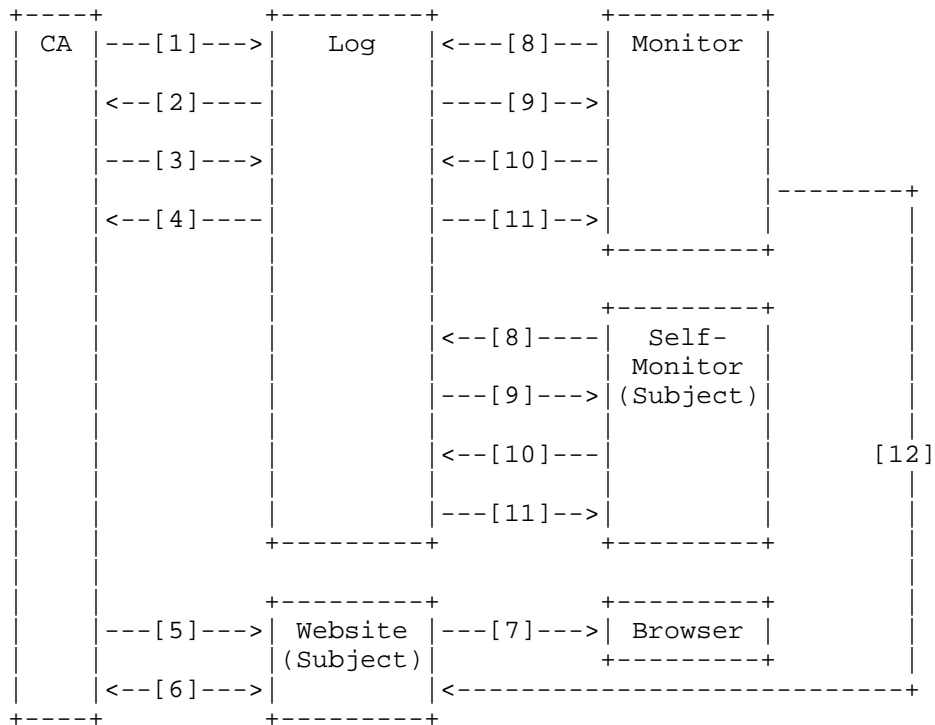
Logging [I-D.ietf-trans-rfc6962-bis] is the central element of CT. Logging enables a Monitor to detect a bogus certificate based on reference information provided by the certificate Subject. (Monitors also perform an Audit function.) Logging of certificates thus helps to deter mis-issuance, by creating a publicly-accessible record that associates a CA with any certificates that it mis-issues. Logging does not remedy mis-issuance; but it does facilitate remediation by

providing the information needed to enable detection and subsequent revocation of bogus certificates in some circumstances.

Auditing is a function employed by CT to detect misbehavior by logs and to deter mis-issuance that is abetted by misbehaving logs. Auditing detects several types of log misbehavior, including failures to adhere to the advertised Maximum Merge Delay (MMD) and Signed Tree Head (STH) frequency count [I-D.ietf-trans-rfc6962-bis] violating the append-only property, and providing inconsistent views of the log to different log clients. The first three of these are relatively easy for an individual auditor to detect, but the last form of misbehavior requires communication among multiple log clients. Monitors ought not trust logs that are detected misbehaving. Thus the Audit function does not detect mis-issuance per se. The CT design identifies audit functions designed to detect several types of misbehavior. However, mechanisms to detect some forms of log misbehavior are not yet standardized.

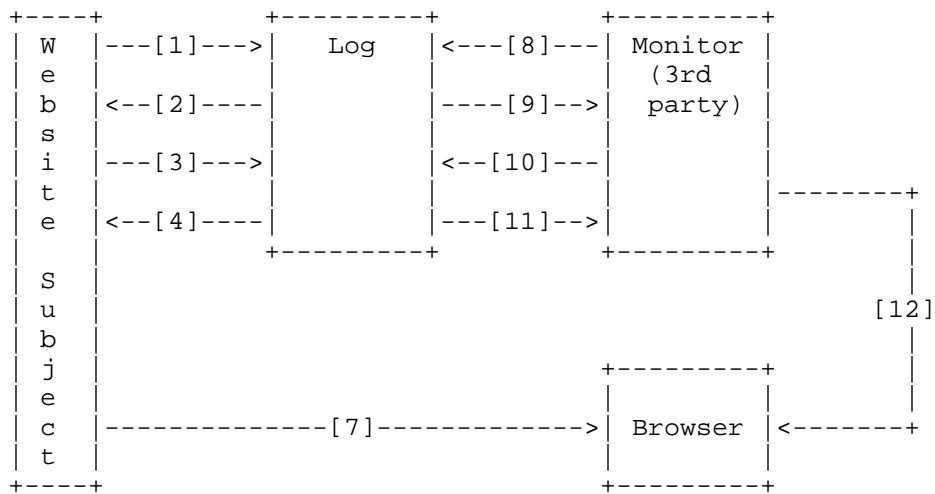
Figure 1a (below) illustrates the data exchanges among the major elements of the CT system, in the context of CA submission of certificate (or pre-certificates) to Logs. It is based on the log specification [I-D.ietf-trans-rfc6962-bis] and on the assumed behavior of other CT system elements as described above. This Figure does not include the Audit function, because there is not yet agreement on how that function will work in a distributed, privacy-preserving fashion.

Figure 1b (later) illustrates data exchanges in the context where a Subject submit a certificate to a Log.



- [1] Retrieve accepted root certs
- [2] accepted root certs
- [3] Add chain to Log/add PreCertChain to Log
- [4] SCT
- [5] send cert + SCTs (or cert with embedded SCTs)
- [6] Revocation request/response (in response to detected mis-issuance)
- [7] cert + SCTs (or cert with embedded SCTs)
- [8] Retrieve entries from Log
- [9] returned entries from Log
- [10] Retrieve latest STH
- [11] returned STH
- [12] bogus/erroneous cert notification

Figure 1a: Data Exchanges Among CT System Element (CA submission)



- [1] Retrieve accepted root certs
- [2] accepted root certs
- [3] Add chain to Log
- [4] SCT + STH
- [7] cert + SCTs
- [8] Retrieve entries from Log
- [9] returned entries from Log
- [10] Retrieve latest STH
- [11] returned STH
- [12] bogus/erroneous cert notification

Figure 1b: Data Exchanges Among CT System Elements (Subject submission)

Certificate mis-issuance may arise in one of several ways. The ways by which CT enables a Subject (or others) to detect and redress mis-issuance depends on the context and the entities involved in the mis-issuance. This attack model applies to use of CT in the context of browsers and TLS-enabled web servers. If CT is extended to apply to other contexts, each context will require its own attack model, although most elements of the model described here are likely to be applicable.

Because certificates are issued by CAs, the top level differentiation in this analysis is whether the CA that mis-issued a certificate did so maliciously or not. Next, for each scenario, the model considers whether or not the certificate was logged. Scenarios are further differentiated based on whether the logs and monitors are benign or malicious and whether a certificate's Subject is self-monitoring or is using a third party Monitoring service. Finally, the analysis

considers whether a browser is performing checking relevant to CT. The scenarios are organized as illustrated by the following outline:

- CA - malicious vs non-malicious
- Certificate - logged vs not logged
- Log - benign vs malicious
- Third party Monitor - benign vs malicious
- Certificate's Subject - self-monitoring (or not)
- Browser - CT-supporting (or not)

The next section of the document briefly discusses threats. Subsequent sections examine each of the cases described above. As noted earlier, the focus here is on the context, although most of the analysis is applicable to other PKI contexts.

1.1. Conventions used in this document

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [RFC2119].

2. Threats

In the context of this document, a threat is defined, traditionally, as a motivated, capable adversary. An adversary who is not motivated to attack a system is not a threat. An adversary who is motivated but not "capable" also is not a threat. Threats change over time; new classes of adversaries may arise, new motivations may come into play, and the capabilities of adversaries may change. Nonetheless, it is useful to document perceived threats against a system to provide a context for understanding attacks (even though some attacks may be the result of errors, not threats). Even if the assumptions about adversaries prove to be incorrect, documenting the assumptions is valuable.

As noted above, the goals of CT appear to be to deter, detect, and facilitate remediation of attacks that result in certificate mis-issuance in the context of browsers and TLS-enabled web servers. (Note that errors by a CA are viewed as attacks, in the context of this document.) Such attacks can enable an attacker to spoof the identity of TLS-enabled web sites. Spoofing enables an adversary to perform many types of attacks, e.g., delivery of malware to a client, reporting bogus information, or acquiring information that a client would not communicate if the client were aware of the spoofing. Such information may include personal identification and authentication information and electronic payment authorization information. Because of the nature of the information that may be divulged (or misinformation or malware that may be delivered), the principal

adversaries in the CT context are perceived to be (cyber) criminals and nation states. Both adversaries are motivated to acquire personal identification and authentication information. Criminals are also motivated to acquire electronic payment authorization information.

To make use of bogus web site certificates, an adversary must be able to direct a TLS client to a spoofed web site, so that it can present the bogus certificate during a TLS handshake. An adversary may achieve this in various ways, e.g., by manipulation of the DNS response sent to a TLS client or via a man-in-the-middle attack.

The elements of CT may themselves be targets of attacks, as described below. A criminal organization might compromise a CA and cause it to issue bogus certificates, or it may exert influence over a CA (or CA staff) to do so, e.g., through extortion or physical threat. A CA may be the victim of social engineering, causing it to issue a certificate to an inappropriate Subject. (Even though the CA is not intentionally malicious in this case, the action is equivalent to a malicious CA, hence the use of the term "bogus" here.) A nation state may operate or influence a CA that is part of the large set of "root CAs" in browsers. A CA, acting in this fashion, is termed a "malicious" CA. A nation state also might compromise a CA in another country, to effect issuance of bogus certificates. In this case the (non-malicious) CA, upon detecting the compromise (perhaps because of CT) is expected to work with Subjects to remedy the mis-issuance.

A log also might be compromised by a suitably sophisticated criminal organization or by a nation state. Compromising a log would enable a compromised or rogue CA to acquire SCTs, but log entries would be suppressed, either for all log clients or for targeted clients (e.g., to selected Monitors or Auditors).

Finally, note that a browser trust store may include a CA that is used to issue certificates to enable monitoring of encrypted browser sessions, for example. Additional certificates may be locally installed to enable an organization to act as its own trust anchor. CT mechanisms may or may not be applied to address locally-managed certificates of this sort.

3. Semantic mis-issuance

3.1. Non-malicious CA context

In this section, we address the case where the CA has no intent to issue a bogus certificate.

A CA may have mis-issued a certificate as a result of an error or, in the case of a bogus certificate, because it was the victim of a social engineering or a technical attack. In the case of an error, the CA should have a record of the erroneous certificate and be prepared to revoke this certificate once it has discovered and confirmed the error. In the event of a technical attack, a CA may have no record of a bogus certificate.

3.1.1. Certificate logged

3.1.1.1. Benign log

The log (or logs) is benign and thus is presumed to provide consistent, accurate responses to requests from all clients.

If a bogus (pre-)certificate has been submitted to one or more logs prior to issuance to acquire an embedded SCT, or post-issuance to acquire a standalone SCT, detection of this mis-issuance is the responsibility of a Monitor.

3.1.1.1.1. Self-monitoring Subject

If a Subject is tracking the log(s) to which a certificate was submitted, and is performing self-monitoring, then it will be able to detect a bogus (pre-)certificate and request revocation. In this case, the CA will make use of the log entry (supplied by the Subject) to determine the serial number of the bogus certificate, and investigate/revoke it. (See Sections 5.1, 5.2 and 5.3.)

3.1.1.1.2. Benign third party Monitor

If a benign third party monitor is checking the logs to which a certificate was submitted and is protecting the targeted Subject, it will detect a bogus certificate and will alert the Subject. The Subject, in turn, will ask the CA to revoke the bogus certificate. In this case, the CA will make use of the log entry (supplied by the Subject) to determine the serial number of the bogus certificate, and revoke it (after investigation). (See Sections 5.1, 5.2 and 5.3.)

3.1.1.2. Misbehaving log

In this case, the bogus (pre-)certificate has been submitted to one or more logs, each of which generate an SCT for the submission. A misbehaving log may will suppress a bogus certificate log entry, or it may create an entry for the certificate but report it selectively. (A misbehaving log also could create and report entries for bogus certificates that have not been issued by the indicated CA (hereafter called "fake"). Fake bogus certificates could cause the Monitors to

report non-existent semantic problems to a Subject who would, in turn, report them to the indicated issuing CA. This might cause the CA to incorrectly revoke and re-issue the Subject's real certificate. Note that for every certificate submitted to a log, the log must verify a complete certificate chain up to one of the roots it accepts. So creating a log entry for a fake bogus certificate suggests that the log may be misbehaving.

3.1.1.2.1. Self-monitoring Subject & Benign third party Monitor

If a misbehaving log suppresses a bogus certificate log entry, a Subject performing self-monitoring will not detect the bogus certificate. CT relies on an Audit mechanism to detect log misbehavior, as a deterrent. It is anticipated that logs that are identified as persistently misbehaving will cease to be relied upon by Monitors, non-malicious CAs, and by browser vendors. This assumption forms the basis for the perceived deterrent. It is not clear if mechanisms to detect this sort of log misbehavior will be viable.

Similarly, when a misbehaving log suppresses a bogus certificate log entry (or report such entries inconsistently) a benign third party Monitor that is protecting the targeted Subject also will not detect a bogus certificate. In this scenario, CT may rely upon a distributed Auditing mechanism, e.g., [I-D.ietf-trans-gossip], to detect log misbehavior, as a deterrent. (See Section 5.6 below.) However, a Monitor (third-party or self) must participate in the Audit mechanism in order to become aware of log misbehavior.

If the misbehaving log has logged the bogus certificate when issuing the associated SCT, it will try to hide this from the Subject (if self-monitoring) or from the Monitor protecting the Subject. It does so by presenting them with a view of its log entries and STH that does not contain the bogus certificate. To other entities, the log presents log entries and an STH that include the bogus certificate. This discrepancy can be detected if there is an exchange of relevant STHs between the entities receiving the view that excludes the bogus certificate and entities that receive a view that includes it, i.e., a distributed Audit mechanism.

If a malicious log does not create an entry for a bogus certificate (for which an SCT has been issued), then any Monitor/Auditor that encounters the bogus certificate (and SCT) will detect this when it checks with the log for inclusion proofs and STH (see Section 3.1.2.)

3.1.1.3. Misbehaving third party Monitor

A third party Monitor that misbehaves will not notify the targeted Subject of a bogus certificate. This is true irrespective of whether the Monitor checks the logs or whether the logs are benign or malicious/conspiring.

Note that independent of any mis-issuance on the part of the CA, a misbehaving Monitor could issue false warnings to a Subject that it protects. These could cause the Subject to report non-existent semantic problems to the issuing CA and cause the CA to do needless investigative work or perhaps incorrectly revoke and re-issue the Subject's certificate.

3.1.2. Certificate not logged

If the CA (or Subject) does not submit a pre-certificate to a log, whether a log is benign or misbehaving does not matter. The same is true if a Subject is issued a certificate without an SCT and does not log the certificate itself, to acquire an SCT. Also, since there is no log entry in this scenario, there is no difference in outcome between a benign and a misbehaving third party Monitor. In both cases, no Monitor (self or third-party) will detect a bogus certificate based on Monitor functions and there will be no consequent reporting of the problem to the Subject or by the Subject to the CA based on examination of log entries.

3.2. Malicious CA context

In this section, we address the scenario in which the mis-issuance is intentional, not due to error. The CA is not the victim but the attacker.

3.2.1. Certificate logged

3.2.1.1. Benign log

A bogus (pre-)certificate may be submitted to one or more benign logs prior to issuance, to acquire an embedded SCT, or post-issuance to acquire a standalone SCT. The log (or logs) replies correctly to requests from clients.

3.2.1.1.1. Self-monitoring Subject

If a Subject is checking the logs to which a certificate was submitted and is performing self-monitoring, it will be able to detect the bogus certificate and may request revocation. The CA may refuse to revoke, or may substantially delay revoking, the bogus

certificate. For example, the CA could make excuses about inadequate proof that the certificate is bogus, or argue that it cannot quickly revoke the certificate because of legal concerns, etc. In this case, the CT mechanisms will have detected mis-issuance, but the information logged by CT may not suffice to remedy the problem. (See Sections 4 and 6.)

A malicious CA might revoke a bogus certificate to avoid having browser vendors take punitive action against the CA and/or to persuade them to not enter the bogus certificate on a vendor-maintained blacklist. However, the CA might provide a "good" OCSP response (from a server it operates) to a targeted browser instance as a way to circumvent the remediation nominally offered by revocation. No component of CT is tasked with detecting this sort of misbehavior by a CA. (The misbehavior is analogous to a log offering split views to different clients, as discussed later. The Audit element of CT is tasked with detecting this sort of attack.)

3.2.1.1.2. Benign third party Monitor

If a benign third party monitor is checking the logs to which a certificate was submitted and is protecting the targeted Subject, it will detect the bogus certificate and will alert the Subject. The Subject will then ask the CA to revoke the bogus certificate. As in 3.2.1.1.1, the CA may or may not revoke the certificate and it might revoke the certificate but provide "good" OCSP responses to a targeted browser instance.

3.2.1.2. Misbehaving log

A bogus (pre-)certificate may have been submitted to one or more logs that are misbehaving, e.g., conspiring with an attacker. These logs presumably issue SCTs, but will hide the log entries from some or all Monitors.

3.2.1.2.1. Monitors - third party and self

If log entries are hidden from a Monitor (third party or self), the Monitor will not be able to detect issuance of a bogus certificate.

The Audit function of CT is intended to detect logs that conspire to delay or suppress log entries (potentially selectively), based on consistency checking of logs. (See 3.1.1.2.2.) If a Monitor learns of misbehaving log operation, it alerts the Subjects that it is protecting. The Monitor also may avoid relying upon such a for future entries. However, unless a distributed Audit mechanism, or equivalent, proves effective in detecting such misbehavior, CT cannot

be relied upon to detect this form of mis-issuance. (See Section 5.6 below.)

3.2.1.3. Misbehaving third party Monitor

If the third party Monitor that is "protecting" the targeted Subject is misbehaving, then it will not notify the targeted Subject of any mis-issuance or of any malfeasant log behavior that it detects irrespective of whether the logs it checks are benign or malicious/ conspiring. The CT architecture does not include any measures to detect misbehavior by third-party monitors.

3.2.2. Certificate not logged

Because the CA is presumed malicious, it may choose to not submit a (pre-)certificate to a log. This means there is no SCT for the certificate. (Note that an entity other than the issuing CA might submit a certificate issued by this CA to a log, if it encountered the certificate. In a narrowly-focused attack, such logging would not occur, i.e., only the target of the attack would see the certificate.)

When a CA does not submit a certificate to a log, whether a log is benign or misbehaving does not matter. Also, since there is no log entry, there is no difference in behavior between a benign and a misbehaving third-party Monitor. Neither will report a problem to the Subject.

A bogus certificate would not be delivered to the legitimate Subject. So the Subject, acting as a self-Monitor, cannot detect the issuance of a bogus certificate in this case.

3.2.2.1. CT-aware browser

If careful browsers reject certificates without SCTs, CAs may be "encouraged" to log certificates (see section 5.4). However, the CT architecture does not require a browser to reject a certificate lacking a matching SCT (or equivalent evidence of logging) in all cases. This is a matter of local policy. Section 8.1.6 of [I-D.ietf-trans-rfc6962-bis] says: "It is up to a client's local policy to specify the quantity and form of evidence (SCTs, inclusion proofs or a combination) needed to achieve compliance and how to handle non-compliance." As a result, this attack model does not assume that browsers will reject a certificate that is not accompanied by an SCT in all circumstances. Certificates have to be logged to enable detection of possible mis-issuance by Monitors, and to trigger possible subsequent revocation. The effectiveness of CT in protecting an RP is diminished in circumstances where local policy

does not mandate SCT or inclusion proof checking by the RP's software.

3.3. Undetected Compromise of CAs or Logs

Sections 3.1 and 3.2 examined attacks in the context of non-malicious and malicious CAs, and benign and misbehaving logs. Another class of attacks might occur in the context of a non-malicious CA and/or a benign log. Specifically these CT elements might be compromised and the compromise might go undetected. Compromise of CAs and logs was noted in Section 2, as was coercion of a CA. As noted there, a compromised CA is almost equivalent to a malicious CA, and thus the discussions in Section 3.2 are applicable. Section 3.4 explores the undetected compromise of a CA in the context of attacks designed to issue a bogus certificate that might avoid revocation (because the certificate would appear on distinct certificate paths).

The section focuses on undetected compromise of CAs. Such compromises warrant some additional discussion, since some relying parties may see signed objects issued by the legitimate (non-malicious) CA, others may see signed objects from its compromised counterpart, and some may see objects from both. In the case of a compromised CA or log the adversary may have access to the private key used by a CA to sign certificates, or used by a log to sign SCTs and STHs. (An attacker might not have access to a CA or log private key per se. The attacker may be able to cause a CA to issue bogus certificates, or a log to generate bogus objects, and not have a record of them. The DigiNotar [2] case is an example of this sort of attack on a CA.) Until such time that the compromise is detected, there will be no effort by a CA to have its certificate revoked or by a log to shut down the log.

3.3.1. Compromised CA, Benign Log

In the case of a compromised (non-malicious) CA, an attacker may have acquired the CA's private key, or it may be able to cause the CA to sign certificates using that key, even though the attacker does not know the key per se. In other cases the goal is to cause the CA to issue a bogus certificate (that the CA would not knowingly issue). If this certificate is submitted to a (benign) log, then it is subject to detection by a Monitor, as discussed in 3.1.1.1. If the bogus certificate is submitted to a misbehaving log, then an SCT can be generated, but there will be no entry for it, as discussed in 3.1.1.2. If the bogus certificate is not logged, then there will be no SCT, and the implications are as described in 3.1.2.

This sort of attack may be most effective if the CA that is the victim of the attack has issued a certificate for the targeted

Subject. In this case the bogus certificate will then have the same certification path as the legitimate certificate, which may help hide the bogus certificate (depending on details of Monitor behavior). However, means of remedying the attack are independent of this aspect, i.e., revocation can be effected irrespective of whether the targeted Subject received its certificate from the compromised CA.

A compromised (non-malicious) CA may be able to revoke the bogus certificate if it is detected by a Monitor, and the targeted Subject has been notified. It can do so only when the serial number of the bogus certificate is made known to this CA and assuming that the bogus certificate was not issued with an Authority Information Access (AIA) or CRL Distribution Point (CRL DP) extension that enables only the malicious twin to revoke the certificate. (The AIA extension in the bogus certificate could be used to direct relying parties to an OCSP server controlled by the malicious twin. The CRL DP extension could be used to direct relying parties to a CRL controlled by the malicious twin.) If the bogus certificate contains either extension, the compromised CA cannot effectively revoke it. However, the presence of either of these extensions provides some evidence that an entity other than the compromised CA issued the certificate in question. (If the extensions differ from those in other certificates issued by the compromised CA, that is suspicious.)

If the serial number of the bogus certificate is the same as for a valid, not-expired certificate issued by the CA (to the target or to another Subject), then revocation poses a problem. This is because revocation of the bogus certificate will also invalidate a legitimate certificate. This problem may cause the compromised CA to delay revocation, thus allowing the bogus certificate to remain a danger for a longer time.

The compromised CA may not realize that the bogus certificate was issued by a malicious twin; one occurrence of this sort might be regarded as an error, and not cause the CA to transition to a new key pair. (This assumes that the bogus certificate does not contain an AIA or CRL DP extension that wrests control of revocation from the compromised CA.)

Also note that the malicious twin of the compromised CA may be capable of issuing its own CRL or OCSP responses, without changing any AIA/CRL DP data present in the targeted certificate. The revocation status data from the evil twin will appear as valid as those of the compromised CA. If the attacker has the ability to control the sources of revocation status data available to a targeted user (browser instance), then the user may not become aware of the attack.

A bogus certificate issued by the malicious CA will not match the SCT for the legitimate certificate, since they are not identical, e.g., at a minimum the private keys do not match. Thus a CT-aware browser that rejects certificates without SCTs (see 3.2.2.1) will reject a bogus certificate created under these circumstances if it is not logged. If the bogus certificate is logged it is subject to detection by Monitors. Because the CA is presumed to be malicious the CA may delay revocation or try to suppress revocation status (see Section 3.5) even when confronted with evidence of issuance of the bogus certificate. In this case, even browsers that require an SCT will still accept the bogus certificate until they become aware of its revocation status.

3.3.2. Benign CA, Compromised Log

A benign CA does not issue bogus certificates, except as a result of an accident or attack. So, in normal operation, it is not clear what behavior by a compromised log would yield an attack. If a bogus certificate is issued by a benign CA (under these circumstances) is submitted to a compromised (non-malicious) log, then both an SCT and a log entry will be created. Again, it is not clear what additional adverse actions the compromised log would perform to further an attack on CT.

It is worth noting that if a benign CA was attacked and thus issued one or more bogus certificates, then a malicious log might provide split views of its log to help conceal the bogus certificate from targeted users. Specifically, the log would show an accurate set of log entries (and STHs) to most clients, but would maintain a separate log view for targeted users. This sort of attack motivates the need for Audit capabilities based on "gossiping" [I-D.ietf-trans-gossip]. However, even if such mechanisms are employed, they might be thwarted if a user is unable to exchange log information with trustworthy partners.

3.3.3. Compromised CA, Compromised Log

As noted in 3.4, an evil twin CA may issue a bogus certificate that contains the same Subject name as a legitimate certificate issued by the compromised CA. Alternatively, the bogus certificate may contain a different name but reuse a serial number from a valid, not revoked certificate issued by that CA.

An attacker who compromises a log might act in one of two ways. It might use the private key of the log only to generate SCTs for a malicious CA or the evil twin of a compromised CA. If a browser checks the signature on an SCT but does not acquire an inclusion proof, then this could be an effective attack strategy.

Alternatively, the attacker might not only generate SCTs, but also pose as the compromised log, at least with regard to requests from targeted users. In the latter case, this "evil twin" log could respond to STH requests from targeted users, making it appear that the compromised log was offering a split view (thus acting as a malicious log). To detect this attack an Auditor may need to employ a mechanism that is able to acquire CT data from diverse sources, e.g., [I-D.ietf-trans-gossip].

An evil twin CA might submit a bogus certificate to the evil twin of a compromised log. (The same adversary may be controlling both.) The operator of the evil twin log can use the purloined private key to generate SCTs for certificates that have not been logged by its legitimate counterpart. These SCTs will appear valid relative to the public key associated with the legitimate log. However, an STH issued by the legitimate log will not correspond to a tree (maintained by the compromised log) containing these SCTs. Thus checking the SCTs issued by the evil twin log against STHs from the compromised log will identify this discrepancy. As noted above, if an attacker uses the key to generate log entries and respond to log queries, the effect is analogous to a malicious log.)

An Auditor checking for log consistency and with access to bogus SCTs, might conclude that the compromised log is acting maliciously, and is presenting a split view to its clients. In this fashion the compromised log may be shunned and forced to shut down. However, if an attacker targets a set of TLS clients that do not have access to the legitimate log, they may not be able to detect this inconsistency. In this case CT might need to rely on a distributed gossiping audit mechanism to detect the compromise (see Section 5.6).

3.4. Attacks Based on Exploiting Multiple Certificate Chains

Section 3.2 examined attacks in which a malicious CA issued a bogus certificate and either tried to prevent the Subject from detecting the bogus certificate, or reported the bogus certificate as valid, to at least some relying parties, even if the Subject requested revocation. These attacks are limited in that if the bogus certificate is not submitted to a log, then it may not be accepted by CT-aware browsers, and submitting the bogus certificate to a log increases the chances that the CA's malicious behavior will be detected.

In general, if a CA is discovered to be acting maliciously, its certificates will no longer be accepted, either because its parent will revoke its CA certificate, its CA certificate will be added to browsers' blacklists, or both. However, a malicious CA may be able to obtain an SCT for each bogus certificate that it issues and

continue to have those certificates accepted by relying parties even after its malicious behavior has been detected. It can do this by creating more than one path validation chain for the certificates, as shown in Figure 2.

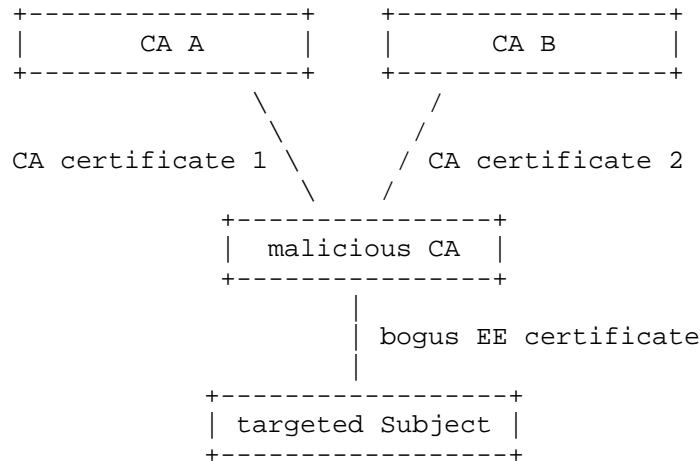


Figure 2: Multiple Certificate Chains for a Bogus Certificate

In Figure 2, the malicious CA has been issued CA certificates by two different parent CAs. The parent CAs may be two different trust anchors, or one or both of them may be an intermediate CA (i.e., it is subordinate to some trust anchor). If both parent CAs are intermediate CAs, they may be subordinate to the same trust anchor or to different trust anchors. The malicious CA may have obtained certificates from the two parents by applying to them for the certificates, or by compromising the parent CAs and creating the certificates without the knowledge of the CAs. If the malicious CA applied for its certificates from these CAs, it may have presented false information as input to the CA's normal issuance procedures, with the result that the CAs do not realize that a certificate with the same subject name and public key has been issued by another CA.

Because there are two certificate path validation chains, the malicious CA could provide the chain that includes CA A when submitting a bogus certificate to one or more logs, but an attacker (colluding with the malicious CA) could provide the chain that includes CA B to targeted browsers. If the CA's malicious behavior is detected, then CA A and browser vendors may be alerted (e.g., via the CT Monitor function) and revoke/blacklist CA certificate 1. However, CA certificate 2 does not appear in any logs, and CA A is unaware that CA B has issued a certificate to the malicious CA. Thus those who detected the malicious behavior may not discover the second

chain and so may not alert CA B or browser vendors of the need to revoke/blacklist CA certificate 2. In this case, targeted browsers would continue to accept the bogus certificates issued by the malicious CA, since the certificate chain they are provided is valid and because the SCT issued for the bogus certificate is the same irrespective of which certificate chain is presented.

This sort of attack might be thwarted if all intermediate (i.e., CA) certificates had to be logged. In that case CA certificate 2 might be rejected by CT-aware browsers.

This type of attack also might be thwarted if a browser vendor blacklists a malicious CA using the CA's public key (not by its serial number and the name of the parent CA or by a hash of the certificate). This approach to revocation would cause CA certificate 2 to be rejected as well as CA certificate 1. However none of these mechanisms are part of the CT specification [I-D.ietf-trans-rfc6962-bis] nor general IETF PKI standards (e.g., [RFC5280]).

3.5. Attacks Related to Distribution of Revocation Status

A bogus certificate that has been revoked may still appear valid to a browser under certain circumstances. In part this is because the revocation information seen by a relying party is partly under the control of the CA and/or the certificate subject. As a result, different relying parties may be presented with different revocation information. This is true irrespective of whether revocation is effected via use of a CRL or OCSP. (This analysis does not consider proprietary browser revocation status mechanisms.) Additionally, an attacker can steer a browser to specific revocation status data via various means, preventing a targeted browser from acquiring accurate revocation status information for a bogus certificate.

The bogus certificate might contain an AIA extension pointing to an OCSP server controlled by the malicious CA (or the attacker). As noted in Section 3.2.1.1.1, the malicious CA could send a "good" OCSP response to a targeted browser instance, even if other parties are provided with a "revoked" response. A TLS server can supply an OCSP response to a browser as part of the TLS handshake [RFC6961], if requested by the browser. A TLS server posing as the entity named in the bogus certificate also could acquire a "good" OCSP response from the malicious CA to effect the attack. If the browser relies upon a trusted, third-party OCSP responder, one not part of the collusion, would these OCSP-based attacks fail.

The bogus certificate could contain a CRL distribution point extension instead of an AIA extension. In that case a site supplying

CRLs for the malicious CA could supply different CRLs to different requestors, in an attempt to hide the revocation status of the bogus certificate from targeted browser instances. This is analogous to a split-view attack effected by a CT log. However, as noted in Section 3.2.1.1 and 3.2.1.1.1, no element of CT is responsible for detecting inconsistent reporting of certificate revocation status data. (Monitoring in the CT context tracks log entries made by CAs or Subjects. Auditing is designed to detect misbehavior by logs, not by CAs per se.)

The failure of a bogus certificate to be detected as revoked (by a browser) is not the fault of CT. In the class of attacks described above, CT achieves its goal of detecting the bogus certificate when that certificate is logged and a Monitor observes the log entry. Detection is intended to trigger revocation, to effect remediation, the details of which are outside the scope of CT. However the SCT mechanism is intended to assure a relying party that certificate has been logged, is susceptible to being detected as bogus by a Monitor, and presumably will be revoked if detected as such. In the context of these attacks, because of the way revocation may be implemented, the assurance provided by the SCT may not have the anticipated effect.

4. Syntactic mis-issuance

4.1. Non-malicious CA context

This section analyzes the scenario in which the CA has no intent to issue a syntactically incorrect certificate, but it may do so in error. (Remember that errors are considered form of attack in this document, see Section 2). As noted in Section 1, we refer to a syntactically incorrect certificate as erroneous. A certificate is erroneous if it violates a criteria to which the issuing CA claims to adhere. This might be a general profile such as [RFC5280], or a narrower profile such as those established by the CABF [1] for domain validated (DV) or extended validation (EV) certificates. If the Subject is a web site that expected to receive an EV certificate, but the certificate issued to it carries the DV policy OID, or no policy OID, relying parties may reject the certificate, causing harm to the business of the Subject. Conversely, if a CA issues a certificate to a web site and erroneously includes the EV policy OID, relying parties may place more trust in the certificate than is warranted.

4.1.1. Certificate logged

4.1.1.1. Benign log

If a (pre-)certificate is submitted to a benign log, syntactic mis-issuance can (optionally) be detected, and noted. This will happen only if the log performs syntactic checks in general, and if the log is capable of performing the checks applicable to the submitted (pre-)certificate. (A (pre-)certificate should be logged even if it fails syntactic validation; logging takes precedence over detection of syntactic mis-issuance.) If syntactic validation fails, this could be noted in an SCT extension returned to the submitter.

If the (pre-)certificate is submitted by the non-malicious issuing CA, then the CA should remedy the syntactic problem and re-submit the (pre-)certificate to a log or logs. If this is a pre-certificate submitted prior to issuance, syntactic checking by a log could help a CA detect and avoid issuance of an erroneous certificate. If the CA does not have a record of the certificate contents, then presumably it was a bogus certificate and the CA should revoke it.

If a certificate is submitted by its Subject, and is deemed erroneous, then the Subject should contact the issuing CA and request a new certificate. If the Subject is a legitimate subscriber of the CA, then the CA will either have a record of the certificate content or can obtain a copy of the certificate from the Subject. The CA will remedy the syntactic problem and either re-submit a corrected (pre-)certificate to a log and send it to the Subject or the Subject will re-submit it to a log. Here too syntactic checking by a log enables a Subject to be informed that its certificate is erroneous and thus may hasten issuance of a replacement certificate.

If a certificate is submitted by a third party, that party might contact the Subject or the issuing CA, but because the party is not the Subject of the certificate it is not clear how the CA will respond.

This analysis suggests that syntactic mis-issuance of a certificate can be avoided by a CA if it makes use of logs that are capable of performing these checks for the types of certificates that are submitted, and if the CA acts on the feedback it receives. If a CA uses a log that does not perform such checks, or if the CA requests checking relative to criteria not supported by the log, then syntactic mis-issuance will not be detected or avoided by this mechanism. Similarly, syntactic mis-issuance can be remedied if a Subject submits a certificate to a log that performs syntactic checks, and if the Subject asks the issuing CA to fix problems detected by the log. (The issuer is presumed to be willing to re-issue the certificate, correcting any problems, because the issuing CA is not malicious.)

4.1.1.2. Misbehaving log or third party Monitor

A log or Monitor that is conspiring with the attacker or is independently malicious, will either not perform syntactic checks, even though it claims to do so, or simply not report errors. The log entry and the SCT for an erroneous certificate will assert that the certificate syntax was verified.

As with detection of semantic mis-issuance, a distributed Audit mechanism could, in principle, detect misbehavior by logs or Monitors with respect to syntactic checking. For example, if for a given certificate, some logs (or Monitors) are reporting syntactic errors and some that claim to do syntactic checking, are not reporting these errors, this is indicative of misbehavior by these logs and/or Monitors.

Note that a malicious log (or Monitor) could report syntactic errors for a syntactically valid certificate. This could result in reporting of non-existent syntactic problems to the issuing CA, which might cause the CA to do needless investigative work or perhaps incorrectly revoke and re-issue the Subject's certificate.

4.1.2. Certificate not logged

If a CA does not submit a certificate to a log, there can be no syntactic checking by the log. (Note that a Monitor might choose to perform such checks, instead of a log, although this capability is not addressed in [I-D.ietf-trans-rfc6962-bis].) Detection of syntactic errors will depend on a Subject performing the requisite checks when it receives its certificate from a CA. A Monitor that performs syntactic checks on behalf of a Subject also could detect such problems, but the CT architecture does not require Monitors to perform such checks.

4.1.2.1. Self-monitoring Subject

A Subject performing self-monitoring will be able to detect the lack of an embedded SCT in the certificate it received from the CA, or the lack of an SCT supplied to the Subject via an out-of-band channel. A Subject ought to notify the CA if the Subject expected that its certificate was to be logged. (A Subject would expect its certificate to be logged if there is an agreement between the Subject and the CA to do so, or because the CA advertises that it logs all of the certificates that it issues.) If the certificate was supposed to be logged, but was not, the CA can use the certificate supplied by the Subject to investigate and remedy the problem. In the context of a benign CA, a failure to log the certificate might be the result of an operations error, or evidence of an attack on the CA.

4.1.3. Situations Independent of Certificate Logging

4.1.3.1. Self-monitoring Subject and Benign third party Monitor

If a Subject or benign third party Monitor performs syntactic checks, it will detect the erroneous certificate and the issuing CA will be notified (by the Subject). If the Subject is a legitimate subscriber of the CA, then the CA will either have a record of the certificate content or can obtain a copy of the certificate from the Subject. The CA SHOULD revoke the erroneous certificate (after investigation) and remedy the syntactic problem. The CA SHOULD either re-submit the corrected (pre-)certificate to one or more logs and then send the result to the Subject, or send the corrected certificate to the Subject, who will re-submit it to one or more logs.

4.1.3.2. CT-enabled browser

If a browser rejects an erroneous certificate and notifies the Subject and/or the issuing CA, then syntactic mis-issuance will be detected (see Section 5.) Unfortunately, experience suggests that many browsers do not always perform very good syntactic checks on certificates. For example, a browser may fail to verify that a certificate used in a certificate path is properly marked as a CA certificate. Also, it would be problematic for a browser to check a certificate against a specific version of a profile if the profile changes and the policy OID remains constant. Thus it seems unlikely that browsers will be a reliable way to detect erroneous certificates in all circumstances. Moreover, a protocol used by a browser to notify a Subject and/or CA of an erroneous certificate represents a DoS potential, and thus may not be appropriate. Additionally, if a browser directly contacts a CA when an erroneous certificate is detected, this is a potential privacy violation, i.e., the CA learns that the browser user is visiting the web site in question. These observations argue for syntactic checking to be performed by other elements of the CT system, e.g., logs and/or Monitors.

4.2. Malicious CA context

This section analyzes the scenario in which the CA's issuance of a syntactically incorrect certificate is intentional, not due to error. The CA is not the victim but the attacker.

Note that irrespective of whether syntactic checks are performed by a log, a malicious CA can acquire an embedded SCT, or post-issuance will acquire a standalone SCT for an erroneous certificate. If Subjects or Monitors perform syntactic checks that detect the syntactic mis-issuance and report the problem to the CA, a malicious

CA may do nothing or may delay the action(s) needed to remedy the problem.

4.2.1. Certificate logged

4.2.1.1. Benign log

Because the CA is presumed to be malicious, the CA might cause the log to not perform checks (if the log offered this option). Because logs are not required to perform syntax checks, there probably would have to be a way for a CA to request checking, the CA might indicate that it did not desire such checks to be performed. Or the CA might submit a (pre-)certificate to a log that is known to not perform any syntactic checks, and thus avoid syntactic checking.

4.2.1.2. Misbehaving log or third party Monitor

A misbehaving log or third party Monitor will either not perform syntactic checks or not report any problems that it discovers. (See 4.1.1.2 for further problems). Also, as noted above, the CT architecture includes no explicit provisions for detecting a misbehaving third-party Monitor.

4.2.1.3. CT-enabled browser

As noted above (4.1.3.2), most browsers do not perform thorough syntax checks on certificates. Such browsers might benefit from having syntax checks performed by a log and reported in the SCT, although the pervasive nature of syntactically-defective certificates may limit the utility of such checks. (Remember, in this scenario, the log is benign.) However, if a browser does not discriminate against certificates that do not contain SCTs (or that are not accompanied by an SCT in the TLS handshake), only minimal benefits might accrue to the browser from syntax checks performed by logs or Monitors.

If a browser accepts certificates that do not appear to have been syntactically checked by a log (as indicated by the SCT), a malicious CA need not worry about failing a log-based check. Similarly, if there is no requirement for a browser to reject a certificate that was logged by an operator that does not perform syntactic checks, the fourth attack noted in 4.2.1.1 will succeed as well. If a browser were configured to know which versions of certificate types are applicable to its use of a certificate, the second and third attack strategies noted above could be thwarted.

4.2.2. Certificate is not logged

Since certificates are not logged in this scenario, a third-party Monitor cannot detect the issuance of an erroneous certificate based on examination of log entries. However, if a Subject informs a Monitor of the syntactic criteria applicable to the certificate it is supplying, the Monitor can perform syntactic checks on behalf of the Subject. Thus there is no difference between a benign or a malicious/conspiring log or a benign or conspiring/malicious Monitor. (Also note that a Subject MAY detect a syntax error by examining the certificate returned to it by the Issuer.) However, even if errors are detected and reported to the CA, a malicious/conspiring CA may do nothing to fix the problem or may delay action.

5. Issues Applicable to Sections 3 and 4

5.1. How does a Subject know which Monitor(s) to use?

If a CA submits a bogus certificate to one or more logs, but these logs are not tracked by a Monitor that is protecting the targeted Subject, CT will not remedy this type of mis-issuance attack. If third-party Monitors advertise which logs they track, Subjects may be able to use this information to select an appropriate Monitor (or set thereof). Also, it is not clear whether every third-party Monitor must offer to track every Subject that requests protection. If a Subject acts as its own Monitor, this problem is solved for that Subject.

5.2. How does a Monitor discover new logs?

It is not clear how a (self-)Monitor becomes aware of all (relevant) logs, including newly created logs. The means by which Monitors become aware of new logs must accommodate self-monitoring by a potentially very large number of web site operators. If there are many logs, it may not be feasible for a (self-) Monitor to track all of them, or to determine what set of logs suffice to ensure an adequate level of coverage.

5.3. CA response to report of a bogus or erroneous certificate

A CA being presented with evidence of a bogus or erroneous certificate, supported by a log entry and/or SCT, will need to examine its records to determine if it has knowledge of the certificate in question. It also will likely require the targeted Subject to provide assurances that it is the authorized entity representing the Subject name (subjectAltname) in question. Thus a Subject should not expect immediate revocation of a contested certificate. The time frame in which a CA will respond to a

revocation request usually is described in the CPS for the CA. Other certificate fields and extensions may be of interest for forensic purposes, but are not required to effect. The SCT and log entry, because each contains a timestamp from a third party, is probably valuable for forensic purposes (assuming a non-conspiring log operator).

5.4. Browser behavior

If a browser is to reject a certificate that lacks an embedded SCT, or is not accompanied by an SCT transported via the TLS handshake, this behavior needs to be defined in a way that is compatible with incremental deployment. [I-D.ietf-trans-rfc6962-bis] does not describe a strategy for incremental deployment, however it calls for local policy controls that might be used to facilitate incremental deployment (see 3.2.2.1 earlier). For example a browser might establish a date after which all certificates issued MUST contain an SCT or be accompanied by an SCT during TLS session establishment. A strategy like this would allow certificates issued before that date to be "grandfathered". This approach would allow a malicious CA to backdate a certificate to avoid logging it, exploiting a window of vulnerability. Note that issuing a warning to a (human) user is probably insufficient, based on experience with warnings displayed for expired certificates, lack of certificate revocation status information, and similar errors that violate RFC 5280 path validation rules [RFC5280].

5.5. Remediation for a malicious CA

A targeted Subject might ask the parent of a malicious CA to revoke the certificate of the non-cooperative CA. However, a request of this sort may be rejected, e.g., because of the potential for significant collateral damage. A browser might be configured to reject all certificates issued by the malicious CA, e.g., using a bad-CA-list distributed by a browser vendor. However, if the malicious CA has a sufficient number of legitimate clients, treating all of their certificates as bogus or erroneous still represents serious collateral damage. If this specification were to require that a browser can be configured to reject a specific, bogus or erroneous certificate identified by a Monitor, then the bogus or erroneous certificate could be rejected in that fashion. This remediation strategy calls for communication between Monitors and browsers, or between Monitors and browser vendors. If a browser vendor operates its own Monitor, there is no need for a standard way to convey this information. However, there are no standard ways to convey Monitor information to a browser, e.g., to reject individual bogus or erroneous certificates based on information provided by a Monitor. Moreover, the same or another malicious CA could issue new

bogus or erroneous certificates for the targeted Subject, which would have to be detected and rejected in this (as yet unspecified) fashion. Thus, for now, CT does not seem to provide a way to facilitate remediation of this form of attack, even though it provides a basis for detecting such attacks.

5.6. Auditing - detecting misbehaving logs

The combination of a malicious CA and one or more conspiring logs motivates the definition of an audit function, to detect conspiring logs. If a Monitor protecting a Subject does not see bogus certificates, it cannot alert the Subject. If one or more SCTs are present in a certificate, or passed via the TLS handshake, a browser has no way to know that the logged certificate may not be visible to Monitors. If browsers reject certificates that contain SCTs from conspiring logs (e.g., based on information from an auditor) CT should be able to detect and deter use of such logs by (benign) CAs.

Section 8.3 of [I-D.ietf-trans-rfc6962-bis] specifies that auditing is performed by Monitors and/or browsers. If a Monitor performs the function, then it needs a way to communicate the results of audit infractions to CAs and browsers. If a browser vendor operates a Monitor it could use its audit information to cause browsers to reject certificates with SCTs from suspect logs. However, there is no standard mechanism defined to allow a self-monitoring Subject to convey this information to browsers directly.

If auditing is performed by browsers directly there may be user privacy concerns due to direct interaction with logs, as noted in Section 8.1.4 of [I-D.ietf-trans-rfc6962-bis]. Also, unless browsers have ways to share audit information with other browsers, local detection of a misbehaving log does not necessarily benefit a larger community. At the time of this writing, one mechanism has been defined (via an RFC) for use with CT to achieve the necessary communication: [I-D.ietf-trans-gossip].

Monitors play a critical role in detecting semantic certificate mis-issuance, for Subjects that have requested monitoring of their certificates. A monitor (including a Subject performing self-monitoring) examines logs for certificates associated with one or more Subjects that are being "protected". A third-party Monitor must obtain a list of valid certificates for the Subject being monitored, in a secure manner, to use as a reference. It also must be able to identify and track a potentially large number of logs on behalf of its Subjects. This may be a daunting task for Subjects that elect to perform self-monitoring.

Note: A Monitor should not rely on a CA or RA database for its reference information or use certificate discovery protocols; this information should be acquired by the Monitor based on reference certificates provided by a Subject. If a Monitor were to rely on a CA or RA database (for the CA that issued a targeted certificate), the Monitor would not detect mis-issuance due to malfeasance on the part of that CA or the RA, or due to compromise of the CA or the RA. If a CA or RA database is used, it would support detection of mis-issuance by an unauthorized CA.

As noted above, Monitors represent another target for adversaries who wish to effect certificate mis-issuance. If a Monitor is compromised by, or conspires with, an attacker, it will fail to alert a Subject to a bogus or erroneous certificate targeting that Subject, as noted above. It is suggested that a Subject request certificate monitoring from multiple sources to guard against such failures. Operation of a Monitor by a Subject, on its own behalf, avoids dependence on third party Monitors. However, the burden of Monitor operation may be viewed as too great for many web sites, and thus this mode of operation ought not be assumed to be universal when evaluating protection against Monitor compromise.

6. Security Considerations

An attack and threat model is, by definition, a security-centric document. Unlike a protocol description, a threat model does not create security problems nor does it purport to address security problems. This model postulates a set of threats (i.e., motivated, capable adversaries) and examines classes of attacks that these threats are capable of effecting, based on the motivations ascribed to the threats. It then analyses the ways in which the CT architecture addresses these attacks.

7. IANA Considerations

None.

8. Acknowledgments

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9. References

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The Delegation_Only DNSKEY flag
draft-pwouters-powerbind-01

Abstract

This document introduces a new DNSKEY flag called DELEGATION_ONLY that indicates that the particular zone will never sign zone data across a label. That is, every label (dot) underneath is considered a zone cut and must have its own (signed) delegation.

Status of This Memo

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Table of Contents

1. Introduction	2
2. Terminology	3
3. The Deep Link State problem	3
4. Limiting the scope of a DNSKEY RRset to just delegations . .	3
5. Parental Transparency	4
6. Marking the root key DELEGATION_ONLY	4
7. Marking TLD keys DELEGATION_ONLY	4
8. Migrating to and from DELEGATION_ONLY	5
9. Similarities to the Public Suffix List	5
10. Operational Considerations	5
11. Security Considerations	6
12. IANA Considerations	6
13. Acknowledgements	6
14. References	6
14.1. Normative References	6
14.2. Informative References	6
Authors' Addresses	7

1. Introduction

The DNS Security Extensions [DNSSEC] use public key cryptography to create an hierarchical trust base with the DNSSEC root public keys at the top, followed by Top Level domain (TLD) keys one level underneath. While the root and TLD zones are assumed to be almost exclusively delegation-only zones, there is currently no method to audit these zones to ensure they behave as a delegation-only zone. This creates an attractive target for malicious use of these zones - either by their owners or through coercion. For example, the DNSSEC root key could simply sign an A record and TLSA record for "www.example.com", overriding the authority of "com" and "example.com". If such a change is done in a targeted attack, the attack would be near impossible to detect without prior knowledge of what zone contents are legitimate within a given zone. This document defines a mechanism for zone owners, at DNSKEY creation time, to indicate they will only delegate the remainder of the tree to lower-level zones, allowing easier logging and auditing of DNS responses they serve.

This document introduces a new DNSKEY flag allowing zone owners to commit that the zone will never sign any DNS data that traverses a single label and if any such signed data is encountered by validating resolvers, that this data should be interpreted as BOGUS.

2. Terminology

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in RFC 2119 [RFC2119].

3. The Deep Link State problem

The hierarchical model of DNS and DNSSEC ([RFC4033], [RFC4034] and [RFC4035]) comes with the property that a zone at one point in the hierarchy can define, and therefor override, everything in the DNS tree from their point and below. For example, the DNSSEC root key could ignore the NS records for ".org" and "example.org" and could place a record "www.example.org" directly into its own zone, with a corresponding RRSIG signed by the root key itself. Even if resolvers would defend against this attack by not allowing RRSIG's to span across a potential zone cut, the zone operator (any level higher in the hierarchy than the target victim) could briefly remove the NS and DS records, and create a "legitimate" DNS entry for "www.example.org", hiding the normal zonecuts. The attacker can then publish DNS addresses records (e.g. A and AAAA records), as well as records used for authentication (e.g. TLSA, SMIME, OPENPGPKEY, SSHP or IPSECKEY records).

Exposing such targetted attacks requires a transparency audit setup ([RFC6962]) that needs to log all signed DNS data to prove that data signed by a parental DNSKEY was out of expected policy. The very distributed nature of DNS makes such transparency logs prohibitively expensive and nearly impossible to operate. Additionally, it would expose all zone data to any public log operators, thereby exposing all DNS data to a public archive. This data could then be used for other malicious purposes.

4. Limiting the scope of a DNSKEY RRset to just delegations

This document introduces a new DNSKEY flag called DELEGATION_ONLY. When this flag is set on a DNSKEY with SEP bit set (KSK), the zone owner commits to not sign any data that crosses a label down in the hierarchy. This commits a parent in the DNS hierarchy to only sign NS and DS records (i.e. all non-glue, delegation records) for its child zones. It will no longer be able to ignore (or briefly delete, see below) a child delegation and publish data crossing zone labels by pretending the next label is not a zone cut.

For such a parent to take over data that belongs to its child zone, it has two choices. It can (temporarily) remove its own DNSKEY DELEGATION_ONLY flag or it can replace the NS and DS records of its child zone with its own data (destinations and key references) so it

can sign DNS data that belongs to its own child zone. However, both of these actions cannot be hidden, thus exposing such malicious behavior when combined with public transparency logs.

5. Parental Transparency

A parent zone, such as the root zone, a TLD or any public suffix list delegation point, that has published a key with the DELEGATION_ONLY flag can no longer make an exception for a single delegated zone without removing the DELEGATION_ONLY flag, switching off its published policy. This action would be highly visible, and for some domains such as the root or TLDs, require human interaction to notify the stake holders to prevent loss of trust.

Removing the DELEGATION_ONLY flag from a DNSKEY requires that the zone signals a new DS record to its parent, as changing any DNSKEY flag requires changes to the DS record data for that corresponds to it.

In the case of the root key, it would require updating out-of-band root key meta information and/or perform an [RFC5011] style rollover for the same key with updated DNSKEY flags. Due to the timings of such a rollover, it would take at least 30 days for the first validating resolvers to even pick this policy change. It would also be a highly visible event.

Replacing the NS and DS records of a child zone can still be done in a targetted attack mode, but these events are something that can be easily tracked by a transparency infrastructure similar to what is now in use for the WebPKI using [RFC6962](bis). With client implementations of transparency, all records would be logged and become visible to the owner of attacked child zones, exposing a parent's malicious actions.

6. Marking the root key DELEGATION_ONLY

Once the root key is marked with a DELEGATION_ONLY flag, and deployed resolvers are configured with the new key, all TLDs will be ensured that the root key can no longer be abused to create "deep link" data. Until the root key sets this bit, software MAY imply this bit is always set, as this is the current expectation of the root zone.

7. Marking TLD keys DELEGATION_ONLY

Even before the root key has been marked with DELEGATION_ONLY, TLDs can already signal their own willingness to commit being DELEGATION_ONLY zones. Any changes of that state in a TLD DNSKEY will require those TLDs to submit a new DS record to the root.

8. Migrating to and from DELEGATION_ONLY

There might be multiple DNSKEYs with the SEP bit set in a zone. For the purpose of declaring a zone as DELEGATION_ONLY, only those DNSKEY's that have a corresponding DS record at the parent MUST be considered. If multiple DS records appear at the parent, some of which point to DNSKEY's with and some of which point to DNSKEY's without the DELEGATION_ONLY flag set, the zone MUST be considered DELEGATION_ONLY. This situation will occur when a zone is rolling its DNSKEY key at the same time as it is committing to a DELEGATION_ONLY zone (or the reverse).

9. Similarities to the Public Suffix List

The DELEGATION_ONLY flag has a strong overlap in functionality with the Public Suffix List; both signal a formal split of authority between parent and child. The DELEGATION_ONLY flag allows zones to formally state their intention.

10. Operational Considerations

Setting or unsetting the DELEGATION_ONLY flag must be handled like any other Key Signing Key rollover procedure, with the appropriate wait times to give resolvers the chance to update their caches.

Some TLDs offer a service where small domains can be hosted in-zone at the TLD zone itself. In that case, the TLD MUST NOT set the DELEGATION_ONLY flag. Another solution for such TLDs is to create delegations for these child zones with the same or different DNSKEY as used in the parent zone itself.

If a zone is publishing glue records for a number of zones, and the zone that contains the authoritative records for this glue is deleted, a resigning of the zone will make this orphaned glue authoritative within the zone. However, with the DELEGATION_ONLY bit set, this (signed) DNSSEC data will be considered BOGUS as it violates the commitment to only delegate. This may impact domains that depended on this unsigned glue.

For example, if "example.com" and "example.net" use NS records pointing to "ns.example.net", then if "example.net" is deleted from the ".net" zone, and the previously unsigned glue of "ns.example.net" is now signed by the ".net" zone, the "example.com" zone will lose its NS records and fail to resolve.

The bind DNS software has an option called "delegation_only zones" which is an option that means something completely different. It

refers to ignoring wildcard records in specified zones that are deemed delegation-only zones.

11. Security Considerations

There are no negative security impacts of using the DELEGATION_ONLY bit?

12. IANA Considerations

This document defines a new DNSKEY flag, the DELEGATION_ONLY flag, whose value [TBD] has been allocated by IANA from the DNSKEY FLAGS registry.

13. Acknowledgements

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CT for Binary Codes
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Abstract

This document proposes a solution extending the Certificate Transparency protocol [I-D.ietf-trans-rfc6962-bis] for transparently logging the software binary codes (BC) or its digest with their signature, to enable anyone to monitor and audit the software provider activity and notice the distribution of suspect software as well as to audit the BC logs themselves. The solution is called "Binary Transparency" in this document.

Status of This Memo

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Table of Contents

1. Introduction	2
1.1. Requirements Language	3
2. Cryptographic Components of Binary Transparency	3
3. Motivation Scenarios	3
4. Log Format and Operation Extensions	4
4.1. Log Entries	5
4.2. TransItem Structure	5
4.3. Merkle Tree Leaves	6
4.4. Structure of the Signed Binary Timestamp	7
5. Log Client Messages	9
5.1. Add Binary Code and Certificate Chain to Log	9
5.2. Retrieve Entries and STH from Log	9
5.3. Summary	10
6. Acknowledgements	11
7. IANA Considerations	11
8. Security Considerations	11
9. References	11
9.1. Normative References	11
9.2. Informative References	11
Authors' Addresses	11

1. Introduction

Digital signatures have been widely used in software distributions to prove the authenticity of software. Through verifying signature, an end user can ensure that the gotten software is developed by a legal provider (e.g., Microsoft) and is not tampered during the distribution. If an end user does not have a direct trust relationship with the software provider, an certificate chain to a trust anchor that the user trusts should be provided. That is why many signature mechanisms for software distribution are based on public key infrastructure (PKI). However, signature mechanisms cannot prevent software provider from distributing software either with customized backdoors/drawbacks, or they do not own the right to distribute. Besides, it may be hard for a user to detect the differences between the software it got and the software provided to other users..

This draft describes the Binary Transparency mechanism which extends the Certificate Transparency (CT) protocol specified in [I-D.ietf-trans-rfc6962-bis] to support logging binary codes. A software provider can submit its software Binary Codes (BC) (or digests of codes in order to e.g., save space or avoid violating license restrictions) with associated signature to one or more CT logs. Therefore, a user can easily detect the existence of software BC with customized backdoors, by comparing with the according CT log entries. The software provider can monitor the logs all the time to detect whether there are tempered copies of its software in the log, or its software is submitted into the log by other software providers without authority. In summary, the end users should be informed when all the above situations happen, how to achieve it is beyond the scope of this document.

With this mechanism, when a section of binary codes and associated signature has been submitted to a log, if the provided certificate chain ends with a trust anchor that is accepted by the log, the log will accept it and return the Signed Binary Timestamp (SBT) to the software provider as the evidence of its acceptance provided to the users later. Thus, the users should only trust the software accompanied by SBT, even if it is associated with a proper signature. This approach then forces the software providers to submit their binary codes to logs before distributing them.

Binary Transparency is an extension to Certificate Transparency, which comply with most of the specification in [I-D.ietf-trans-rfc6962-bis]. This document only focuses on the extension part of Binary Transparency mechanisms.

1.1. Requirements Language

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in RFC 2119 [RFC2119].

2. Cryptographic Components of Binary Transparency

When applying CT for binary codes, a log is a single, ever-growing, append-only binary Merkle Hash Tree of software BC, with associated signature and certificate chain, complying with the Merkle Hash Tree specification in Section 2 of [I-D.ietf-trans-rfc6962-bis].

3. Motivation Scenarios

The documents disclosed by Edward Snowden have raised the concerns of people on the vulnerability of the network devices to the passive attacks performed by NSA or other organizations. Meanwhile, the

network device vendors are also concerned in their foreign markets because their products are suspected to have customized backdoors for adversaries to perform attacks. It is desired for vendors to publish the design details of the products and provide sufficient facilities for clients to check whether certain hardware or software of a device has been improperly modified. There are various techniques that could be used for this purpose. One way is to force a vendor to submit the binary codes of its firmwares to the public CT logs. Therefore, anyone can verify the correctness of each log entry and monitor when new software BCs are added to it. Specially, customers can easily detect whether the vendor is releasing the same firmware to everyone. In addition, under the assistance of the Binary Transparency, customer will have more confidence on the quality of firmware. Since the same codes are used by different customers all over the world, the drawbacks in firmware will be easier to be detected.

There are similar requirements to detect the customized backdoors or misdistribution in the software market. Besides the software itself, a user may also concern whether there are customized backdoors in the patches. The Binary Transparency can help address such concerns in the same way. In addition, this mechanism can also show some advantages in the scenarios where the signer is not aware that their keys have been compromised. If their update system is required to use a CT log, they have the chance to find out about their compromise.

4. Log Format and Operation Extensions

The software provider can submit the software and the associated signature to any preferred CT logs before distributing it. In some cases, the software provider may select only to submit the signed digest of the software because of the license restriction or the space restriction of log entry. In order to verify the attribution of each log entry, a log SHALL publish a set of certificates that it trusts to benefit an software provider to construct an certificate chain connecting a trust anchor and the certificate containing the key used to sign the software.

A log needs to verify the certificate chain provided by the software provider, and MUST refuse to accept the signed software/digest if the chain cannot lead back to a trusted anchor. If the software/digest and the signature are accepted by a log and an SBT is issued, the log MUST store the entire chain and MUST present this chain for auditing upon request.

Complying with the log format definition in [I-D.ietf-trans-rfc6962-bis], some definitions remain the same: "Log ID", "Merkle

Tree Head", "Signed Tree Head", "Merkle Consistency Proofs", "Merkle Inclusion Proofs", "Shutting down a log"... The other required log format extension for Binary Transparency are specified in the following sections:

4.1. Log Entries

Each software entry in a log MUST include a "BinaryChainEntryV2" structure as below:

```
enum { binary(TBD1), binary_digest(TBD2) } BIN_Signed_Type;

opaque BINARY<1..2^24-1>;
opaque ASN.1Cert<1..2^24-1>;
struct {
    BIN_Signed_Type bin_signed_type;
    BINARY signed_software;
    ASN.1Cert certificate_chain<1..2^24-1>;
} BinaryChainEntryV2;
```

"bin_signed_type" indicates whether the signature is generated based on the software or its digest.

"signed_software" consists a ContentInfo structure specified in CMS[RFC5652]. Specifically, this field includes the binary codes/digest, the signature, and any other additional information used to describe the software and the issuer publishing the software. The software SHOULD be encapsulated and signed following the ways specified in CMS[RFC5652]. If signed_type is TBD1, the software binary code is encapsulated in this field. If signed_type is TBD2, the SHA-256 digest of software binary code is encapsulated in this field.

"certificate_chain" includes the certificates constructing a chain from the certificate of software provider to a certificate trusted by the log. The first certificate MUST be the certificate of software provider. Each following certificate MUST directly certify the one preceding it. The final certificate MUST either be, or be issued by, a root certificate accepted by the log. If the certificate chain is provided in the "signed_software" field structure, this field is set to empty.

4.2. TransItem Structure

The extended "TransItem" structure is defined as below:

```

enum {
    reserved(0),
    x509_entry_v2(1), precert_entry_v2(2),
    x509_sct_v2(3), precert_sct_v2(4),
    signed_tree_head_v2(5), consistency_proof_v2(6),
    inclusion_proof_v2(7), x509_sct_with_proof_v2(8),
    precert_sct_with_proof_v2(9), BIN_entry_v2(TBD3),
    BIN_sbt_v2(TBD4), BIN_sbt_with_proof_v2(TBD5),
    (65535)
} VersionedTransType;

struct {
    VersionedTransType versioned_type;
    select (versioned_type) {
        case x509_entry_v2: TimestampedCertificateEntryDataV2;
        case precert_entry_v2: TimestampedCertificateEntryDataV2;
        case x509_sct_v2: SignedCertificateTimestampDataV2;
        case precert_sct_v2: SignedCertificateTimestampDataV2;
        case signed_tree_head_v2: SignedTreeHeadDataV2;
        case consistency_proof_v2: ConsistencyProofDataV2;
        case inclusion_proof_v2: InclusionProofDataV2;
        case x509_sct_with_proof_v2: SCTWithProofDataV2;
        case precert_sct_with_proof_v2: SCTWithProofDataV2;
        case BIN_entry_v2: TimestampedBinaryEntryDataV2;
        case BIN_sbt_v2: SignedBinaryTimestampDataV2;
        case BIN_sbt_with_proof_v2: SBTWithProofDataV2;
    } data;
} TransItem;

```

"versioned_type" is the type of the encapsulated data structure of TransItem. Three new values are added to it -- BIN_entry_v2(TBD3), BIN_sbt_v2(TBD4), BIN_sbt_with_proof_v2(TBD5).

For "data" structure, a new type structure of TimestampedBinaryEntryDataV2 is added.

4.3. Merkle Tree Leaves

Each Merkle Tree leaf is defined as the hash value of a "TransItem" structure of according type. Here, a new type ("BIN_entry_v2") of "TransItem" structure is created, which encapsulates a new "TimestampedBinaryEntryDataV2" structure defined as below:

```
opaque TBSCertificate<1..2^24-1>;
struct {
    uint64 timestamp;
    opaque issuer_key_hash<32..2^8-1>;
    BIN_Signed_Type bin_signed_type;
    TBSSignedSoftware tbs_signed_software;
    SbtExtension sbt_extensions<0..2^16-1>;
} TimestampedBinaryEntryDataV2;
```

"timestamp" is the NTP Time [RFC5905] at which the software binary code was accepted by the log, measured in milliseconds since the epoch (January 1, 1970, 00:00 UTC), ignoring leap seconds. Note that the leaves of a log's Merkle Tree are not required to be in strict chronological order.

"issuer_key_hash" is the HASH of the public key of the software provider that signed the software, calculated over the DER encoding of the key represented as SubjectPublicKeyInfo [RFC5280]. This is needed to bind the software provider to the software binary code, making it impossible for the corresponding SBT to be valid for any other software whose TBSSignedSoftware matches "tbs_signed_software". The length of the "issuer_key_hash" MUST match HASH_SIZE.

"bin_signed_type" indicates whether the signature is generated based on the software or its digest.

"tbs_signed_software" is the DER encoded TBSSignedSoftware from the "signed_software" in the case of a "BinaryChainEntryV2".

4.4. Structure of the Signed Binary Timestamp

An SBT is a "TransItem" structure of type "bin_sbt_v2", which encapsulates a "SignedBinaryTimestampDataV2" structure:

```
enum {
    reserved(65535)
} SbtExtensionType;

struct {
    SbtExtensionType sbt_extension_type;
    opaque sbt_extension_data<0..2^16-1>;
} SbtExtension;

struct {
    LogID log_id;
    uint64 timestamp;
    SbtExtension sbt_extensions<0..2^16-1>;
    digitally-signed struct {
        TransItem timestamped_entry;
    } signature;
} SignedBinaryTimestampDataV2;
```

"log_id" is this log's unique ID, encoded in an opaque vector.

"timestamp" is equal to the timestamp from the "TimestampedBinaryEntryDataV2" structure encapsulated in the "timestamped_entry".

"sbt_extension_type" identifies a single extension from the IANA registry in Section 6. At the time of writing, no extensions are specified.

The interpretation of the "sbt_extension_data" field is determined solely by the value of the "sbt_extension_type" field. Each document that registers a new "sbt_extension_type" must describe how to interpret the corresponding "sbt_extension_data".

"sbt_extensions" is a vector of 0 or more SBT extensions. This vector MUST NOT include more than one extension with the same "sbt_extension_type". The extensions in the vector MUST be ordered by the value of the "sbt_extension_type" field, smallest value first. If an implementation sees an extension that it does not understand, it SHOULD ignore that extension. Furthermore, an implementation MAY choose to ignore any extension(s) that it does understand.

The encoding of the digitally-signed element is defined in [RFC5246].

"timestamped_entry" is a "TransItem" structure that MUST be of type "BIN_entry_v2".

5. Log Client Messages

In Section 5 of [I-D.ietf-trans-rfc6962-bis], a set of messages is defined for clients to query and verify the correctness of the log entries they are interested in. In this document, a new message is defined and an existing message is extended for CT to support Binary Transparency.

5.1. Add Binary Code and Certificate Chain to Log

POST https://<log server>/ct/v1/add-Binary-chain

Inputs:

- bin_signed_type: indicates whether the input parameter "software" is constructed by the binary code or its digest.
- software: the binary code (or digest), the signature, and the information used to describe the software and the software provider publishing the software, which are encapsulated following the way specified in CMS[RFC5652]. The submitter desires a SBT for this element.
- chain: An array of base64-encoded certificates. The first element is the certificate used to sign the binary code (or digest); the second certifies the first and so on to the last, which either is, or is certified by, an accepted trust anchor. If the certificate chain information has been included in the "software" field, this field could be empty.

Outputs:

- sbt: A base64 encoded "TransItem" of type "BIN_sbt_v2", signed by this log, that corresponds to the submitted software.

Error codes:

- Be identical with the according part in Section 5.1 (Add Chain to Log) of [I-D.ietf-trans-rfc6962-bis].

5.2. Retrieve Entries and STH from Log

GET https://<log server>/ct/v2/get-entries

Inputs:

start: 0-based index of first entry to retrieve, in decimal.

end: 0-based index of last entry to retrieve, in decimal.

Outputs:

entries: An array of objects, each consisting of

leaf_input: The base64 encoded "TransItem" structure of type "x509_entry_v2" or "precert_entry_v2" or "BIN_entry_v2" (see Section 4.3).

log_entry: The base64 encoded log entry (see Section 4.1). In the case of an "x509_entry_v2" entry, this is the whole "X509ChainEntry"; and in the case of a "precert_entry_v2", this is the whole "PrecertChainEntryV2"; and in the case of a "BIN_entry_v2", this is the whole "BinaryChainEntryV2".

sct: The base64 encoded "TransItem" of type "x509_sct_v2" or "precert_sct_v2" or "BIN_sbt_v2" corresponding to this log entry.

sth: A base64 encoded "TransItem" of type "signed_tree_head_v2", signed by this log.

More details are identical with Section 5.7 of [I-D.ietf-trans-rfc6962-bis].

5.3. Summary

In summary, the above extensions of Binary Transparency enable the software providers, the end users, and anyone to monitor and audit the CT logs to mitigate the possible attacks induced by tampered software, or software misdistribution.

This section gives a brief introduction to all the other aspects of Binary Transparency mechanisms for the reason of completeness, since they comply with the basic CT protocol specification. For more details please refer to the corresponding sections of [I-D.ietf-trans-rfc6962-bis].

Software providers act the same as TLS servers in CT protocol. They present one or more SBTs from one or more logs to each end user while distributing the software, where each SBT corresponds to the software. Software providers SHOULD also present corresponding inclusion proofs and STHs. In which way the software providers present this information is beyond the scope of this document.

The end users of software acts the same as Clients of logs described in CT protocol. They can perform various different functions, such as: get log metadata, exchange STHs they see, receive and validate SBTs, Validate inclusion proofs.

Binary Transparency also provides monitoring and auditing functions with the same algorithms defined for CT protocol.

Binary Transparency supports the same algorithm agility feature for signature algorithm and hash algorithm as CT protocol.

6. Acknowledgements

7. IANA Considerations

To be added.

8. Security Considerations

To be added.

9. References

9.1. Normative References

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