Abstract

This document defines a process experiment under RFC 3933 that temporarily updates the criteria for qualifying volunteers to participate in the IETF Nominating Committee. It therefore also updates the criteria for qualifying signatories to a community recall petition. The purpose is to make the criteria more flexible in view of increasing remote participation in the IETF and a reduction in face-to-face meetings. The experiment is of fixed duration and will apply to one, or at most two, consecutive Nominating Committee cycles, starting in 2021. This document temporarily varies the rules in RFC 8713.

Discussion Venues

This note is to be removed before publishing as an RFC.

Discussion of this document takes place on the ad hoc mailing list (eligibility-discuss@ietf.org), which is archived at https://mailarchive.ietf.org/arch/browse/eligibility-discuss/ (https://mailarchive.ietf.org/arch/browse/eligibility-discuss/).

Source for this draft can be found at https://github.com/sftcd/elig (https://github.com/sftcd/elig).

Status of This Memo

This Internet-Draft is submitted in full conformance with the provisions of BCP 78 and BCP 79.

Internet-Drafts are working documents of the Internet Engineering Task Force (IETF). Note that other groups may also distribute working documents as Internet-Drafts. The list of current Internet-Drafts is at https://datatracker.ietf.org/drafts/current/.
Additional Eligibility Criteria

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1. Introduction

According to [RFC8713], the IETF Nominating Committee (NomCom) is populated from a pool of volunteers with a specified record of attendance at IETF plenary meetings, which were assumed to be face-to-face meetings when that document was approved. In view of the cancellation of the IETF 107, 108, 109 and 110 face-to-face meetings, the risk of future cancellations, the probability of less frequent face-to-face meetings in future in support of sustainability, and a general increase in remote participation, this document defines a process experiment [RFC3933] of fixed duration (described in Section 2) to use modified and additional criteria to qualify volunteers.

During this experiment, the eligibility criteria for signing recall petitions - which [RFC8713] defines to be the same as those for NomCom eligibility - are consequently also modified as described in this document. This experiment has no other effect on the recall process.

2. Term and Evaluation of the Experiment

The cancellation of the in-person IETF 107 through 110 meetings means that the current criteria are in any case seriously perturbed for at least two years. The experiment therefore needs to start as soon as possible. However, the experiment did not apply to the selection of the 2020-2021 Nominating Committee, which was performed according to [RFC8788].

The experiment will initially cover the IETF Nominating Committee cycle that begins in 2021. As soon as the entire 2021-2022 Nominating Committee is seated, the IESG must consult the 2021-2022 Nominating Committee chair and the 2020-2021 Nominating Committee chair (who will maintain NomCom confidentiality) and publish a report on the results of the experiment. Points to be considered are whether the experiment has produced a sufficiently large and diverse pool of individuals, whether enough of those individuals have volunteered to produce a representative Nominating Committee with good knowledge of the IETF, and whether all the goals in Section 3 have been met. If possible, a comparison with results from the previous procedure (i.e., RFC 8713) should be made.

The IESG must then also begin a community discussion of whether to:

1. Amend [RFC8713] in time for the 2022-2023 Nominating Committee cycle; or
2. Prolong the current experiment for a second and final year with additional clarifications specific to the 2022-2023 cycle; or

3. Run a different experiment for the next nominating cycle; or

4. Revert to [RFC8713].

The IESG will announce the results of the consensus determination of this discussion in good time for the 2022-2023 Nominating Committee cycle to commence.

In the event of prolongation of this experiment for a second year, the IESG will repeat the consultation, report and community discussion process accordingly, but this document lapses at the end of the 2022-2023 Nominating Committee cycle.

3. Goals

The goals of the modified and additional criteria are as follows:

* Mitigate the issue of active remote (or rarely in-person) participants being disenfranchised in the NomCom and recall processes.

* Enable the selection of a 2021-2022 NomCom, and possibly a 2022-2023 NomCom, when it is impossible for anyone to have attended three out of the last five IETF meetings in person.

* Prepare for an era in which face-to-face plenary meetings are less frequent (thus extending the issue to many, perhaps a majority, of participants).

* Ensure that those eligible have enough current understanding of IETF practices and people to make informed decisions.

* Provide algorithmic criteria, so that the Secretariat can check them mechanically against available data.

4. Criteria

This experiment specifies several alternative paths to qualification, replacing the single criterion in section 4.14 of [RFC8713]. Any one of the paths is sufficient, unless the person is otherwise disqualified under section 4.15 of [RFC8713]:

* Path 1: The person has registered for and attended 3 out of the last 5 IETF meetings. For meetings held entirely online, online registration and attendance counts as attendance. For the
2021-2022 Nominating Committee, the meetings concerned will be IETF 106, 107, 108, 109, and 110. Attendance is as determined by the record keeping of the secretariat for in-person meetings, and based on being a registered person who logged in for at least one session of an online IETF meeting.

* Path 2: Has been a Working Group Chair or Secretary within the 3 years prior to the day the call for NomCom volunteers is sent to the community.

* Path 3: Has been a listed author or editor (on the front page) of at least 2 IETF stream RFCs within the last 5 years prior to the day the call for NomCom volunteers is sent to the community. An Internet-Draft that has been approved by the IESG and is in the RFC Editor queue counts the same as a published RFC, with the relevant date being the date the draft was added to the RFC Editor queue. For avoidance of doubt, the 5 year timer extends back to the date 5 years before the date when the call for NomCom volunteers is sent to the community.

Notes:

* Path 1 corresponds approximately to [RFC8713], modified as per [RFC8788].

* Path 3 includes approved drafts, since some documents spend a long time in the RFC Editor’s queue.

* Path 3 extends to 5 years because it commonly takes 3 or 4 years for new documents to be approved in the IETF stream, so 3 years would be too short a sampling period.

* All the required data are available to the IETF Secretariat from meeting attendance records or the IETF data tracker.

4.1. Clarifying Detail

Path 1 does not qualify people who register and attend face-to-face meetings remotely. That is, it does not qualify remote attendees at IETF 106, because that meeting took place prior to any question of cancelling meetings.

If the IESG prolongs this experiment for a second year, as allowed by Section 2, the IESG must also clarify how Path 1 applies to IETF 111, 112 and 113.
5. Omitted Criteria

During community discussions of this document, certain criteria were rejected as not truly indicating effective IETF participation, or as being unlikely to significantly expand the volunteer pool. These included authorship of individual or Working-Group-adopted Internet-Drafts, sending email to IETF lists, reviewing drafts, acting as a BOF Chair, and acting in an external role for the IETF (liaisons etc.).

One path, service in the IESG or IAB within the last 5 years, was found to have no benefit since historical data show that such people always appear to be qualified by another path.

Since the criteria must be measurable by the Secretariat, no qualitative evaluation of an individual’s contributions is considered.

6. IANA Considerations

This document makes no request of IANA.

7. Security Considerations

This document should not affect the security of the Internet.

8. Acknowledgements

Useful comments were received from Abdussalam Baryun, Alissa Cooper, Lars Eggert, Adrian Farrel, Bron Gondwana, Russ Housley, Christian Huitema, Ben Kaduk, John Klensin, Victor Kuarsingh, Warren Kumari, Barry Leiba, Eric Rescorla, Michael Richardson, Rich Salz, Ines Robles, Martin Thomson and Magnus Westerlund.

The data analysis was mainly done by Robert Sparks. Carsten Bormann showed how to represent Venn diagrams in ASCII art.

9. Normative References

Appendix A. Available data

An analysis of how some of the above criteria would affect the number of NomCom-qualified participants if applied in August 2020 has been performed. The results are presented below in Venn diagrams as Figure 1 to Figure 4. Note that the numbers shown differ slightly from manual counts due to database mismatches, and the results were not derived at the normal time of the year for NomCom formation. The remote attendee lists for IETF 107 and 108 were used, although not yet available on the IETF web site.

A specific difficulty is that the databases involved inevitably contain a few inconsistencies such as duplicate entries, differing versions of a person’s name, and impersonal authors. (For example, "IAB" qualifies under Path 3, and one actual volunteer artificially appears not to qualify.) This underlines that automatically generated lists of eligible and qualified people will always require manual checking.

The first two diagrams illustrate how the new paths (2 and 3) affect eligibility numbers compared to the meeting participation path (1). Figure 1 gives the raw numbers, and Figure 2 removes those disqualified according to RFC 8713. The actual 2020 volunteer pool is shown too.
People eligible via path 1, 3 of 5 meetings: 842

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People eligible via paths 2 or 3: 1541

2020 actual volunteers: 135

Figure 1: All paths, before disqualification
Qualified via path 1, 3 of 5 meetings: 806

+----------------------+
|                      |
|   375                |
|          +-----------+----------------+
|          |           |                | Qualified
|          |   300     |     1104       | via paths
|          |           |                | 2 or 3:
|          |   +------+-----------+-------+        | 1509
|          |   |      |           |       |        |
|          |   | 29   |  102      |       |        |
|          |   |      |           |       |        |
|          |   |      |           |       |        |
|          +---+------+-----------+       |        |
|           |      |                   |        |
|           |      | 3           |        |
|           |      |                   |        |
|           |      +-------------------+--------+
|           |                          |
|           |            1             |
|           |                          |
|           |                          |
|           +--------------------------+

2020 actual volunteers: 135

Figure 2: All paths, after disqualification

Figure 3 and Figure 4 illustrate how the new paths (2 and 3) interact with each other, also before and after disqualifications. The discarded path via IESG and IAB service (Section 5) is also shown, as path "I". The data clearly show that path "I" has no practical value.
People eligible via path 2
Total: 253

+----------------------+
|                      |
|   46                 |
|          +-----------+----------------+
|          |           |                | People eligible
|          |   176     |     1266       | via path 3
|          |           |                | Total: 1493
|          |   +------|-----------+-------+        |
|          |      |           |       |        |
|          |  2    |  29       |       |        |
|          |      |           |       |        |
|          |      |           |       |        |
|          |      |   +-------|-----------+        |
|          |      |         |   22          |        |
|          |      |         |              |        |
|          |      |   +-------|-------------------+--------+
|          |      |         |                          |
|          |      |         |            2             |
|          |      |         |                          |
|          |      |         |--------------------------+

People eligible via path "I": 55

Figure 3: New paths, before disqualification
Qualified via path 2
Total: 234

Qualified via path 3
Total: 1463

Qualified via path "I": 28

Figure 4: New paths, after disqualification

Appendix B. Change Log

This section is to be removed before publishing as an RFC.

B.1. Draft-09 to -10
  * IESG comments

B.2. Draft-08 to -09
  * IETF Last Call comments

B.3. Draft-07 to -08
  * AD review comments

B.4. Draft-06 to -07
  * Clarifications following reviews by Lars Eggert, Victor Kuarsingh and Barry Leiba
* Added ASCII art versions of Venn diagrams

B.5.  Draft-05 to -06
* Allowed for IETF 110 decision
* Resolved open issue
* Removed "future work" section
* Editorial improvements

B.6.  Draft-04 to -05
* Adjusted criteria according to comments received
* Removed previous path 3
* Renumbered paths
* Updated diagrams
* Editorial improvements

B.7.  Draft-03 to -04
* Adjusted criteria according to comments received
* Shortened period to one year (initially)
* Renumbered paths
* Updated diagrams
* Editorial improvements

B.8.  Draft-02 to -03
* Adjusted criteria according to comments received
* Added data

B.9.  Draft-01 to -02
* Made this an RFC 3933 process experiment
* Eliminated path based on directorate reviews, used to be: "Has submitted at least 6 reviews as a member of an official IETF review team within the last 3 years."

* Other comments from IETF107 virtual gendispatch meeting handled

B.10. Draft-00 to -01

* Added author

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Abstract

An RFC can include a tag called "Updates" which can be used to link a new RFC to an existing RFC. On publication of such an RFC, the existing RFC will include an additional metadata tag called "Updated by" which provides a link to the new RFC. However, this tag pair is not well-defined and therefore it is currently used for multiple different purposes, which leads to confusion about the actual meaning of this tag and inconsistency in its use.

This document recommends the discontinuation of the use of the updates/updated by tag pair, and instead proposes three new tag pairs that have well-defined meanings and use cases.

Status of This Memo

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Internet-Drafts are draft documents valid for a maximum of six months and may be updated, replaced, or obsoleted by other documents at any time. It is inappropriate to use Internet-Drafts as reference material or to cite them other than as "work in progress."

This Internet-Draft will expire on 13 January 2022.

Copyright Notice

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1. Introduction

An RFC can include a tag called "Updates" which can be used to link a new RFC to an existing RFC. On publication of such an RFC, the existing RFC will include an additional metadata tag called "Updated by" which provides a link to the new RFC. However, this tag pair is not well-defined and therefore it is currently used for multiple different purposes, which leads to confusion about the actual meaning of this tag and inconsistency in its use.
The "Updates/Updates by" tag pair is currently used consistently as different working groups or areas tend to apply different meanings to it. Opinions also differ greatly about the obligations on implementors for the updated RFC. While updating an RFC never makes the updated RFC invalid, updates can contain bug fixes or critical changes. Some groups apply the update tag only to these kind of changes with the expectation that new implementations are also obliged to implement the new updating RFC. Some other groups use the update tag to define optional extensions or new uses of extension points in the current protocol. This disconnect leads to a situation where it is desirable to add a "mandatory-to-implement" indication to an existing RFC.

Groups or individuals that apply such restrictive conditions to the Updates tag, consequently usually do not use the update tag for any extensions or addition to a protocol. However, as there is no other way in the current metadata scheme to link a new RFC to an existing RFC, not using the Updates tag makes it harder to find these new RFCs. While implementors might well benefit from some extensions or additions, they might not be aware of them and either not use them or, in the worst case, implement an alternate mechanism instead.

Currently the Updates/Updated by tag pair mainly provides a way to link two documents. The cases mentioned above clearly benefit from such a linkage which the expectation that readers of updated RFC at least look or also read the updating RFC. Additionally, there are more cases where such a linkage could be useful to improve awareness of some newer related technology without providing any indication on the importance of the linked document. As the conditions for the use of the Updates tag are not clear, often it is not used in such cases.

This document recommends the discontinuation of the use of the Updates/Updated by tag pair, and instead proposes three new tag pairs that have well-defined meanings and use cases.

2. Requirements Language

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "NOT RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in BCP 14 [RFC2119] [RFC8174] when, and only when, they appear in all capitals, as shown here.

3. New Definitions

Based on the problems identified above this document defines three new tag pairs with the following meanings:
Amends/Amended by: This tag pair is used with an amending RFC that changes the amended RFC. This could include bug fixes, behavior changes etc. This is intended to specify mandatory changes to the protocol. The goal of this tag pair is to signal to anyone looking to implement the amended RFC that they MUST also implement the amending RFC.

Extends/Extended by: This tag pair is used with an extending RFC that defines an optional addition to the extended RFC. This can be used by documents that use existing extension points or clarifications that do not change existing protocol behavior. This signals to implementers and protocol designers that there are changes to the extended RFC that they need to consider but not necessarily implement.

See Also/See Also: This is intended as a catch-all tag where two documents are related loosely but do not fit either of the above categories. The main intention of this tag is to provide a forward reference from the existing RFC to the RFCs that may be of interest to read. However, it is not recommended to use this tag extensively.

These three tags MUST only be used for the defined meanings, mostly with respect to the implication on implementation requirements. This document does not mandate the use of these tags if one of the described use cases apply. Tags are optional metadata that are useful to understand the context of RFCs and navigate the RFC series. All three tags can only be used to reference other RFCs (and not as reference to external sources).

If a new RFC amends an old RFC while also defining an extension, usually it is sufficient to use the "Amends" tag. However, both tags could be used as well. In any case, it is more important to explain clearly in the abstract what is amended/extended by the new RFC (see section Section 4.3).

As today with "updates", none of the new tags makes the extended/amended RFC invalid. An implementation that conforms to the amended RFC still conforms to that RFC, even when an amendment is published. However, an implementation can, and hopefully should, of course be updated to also conform to the new RFC with the amendment. If only conformance to the new RFC is desired, obsoleting the respective RFC with a new full (bis) specification may be more appropriate and should be consider instead.
3.1. Cross-stream use and maturity levels

This document does not impose any restrictions on the status or maturity level of the RFC that uses these new tags in relation the RFC that gets amended/extended. Further, no restrictions are made on the use of these tags across RFC streams.

However, it is expected that some cases are less likely, e.g. an IETF-stream RFC gets amended by an RFC from another stream. For amendments that effectively change the originally RFC is is expected that the same consensus process is applied. This document does not specify any detailed process requirements on how this is achieved.

Examples exist where non IETF-stream documents update IETF-stream documents. However, these updates usually utilise an existing extension point and therefore the use of "Extends" would be expected in future, e.g. RFC 3579 (RADIUS Support For EAP) which is a document in the Independent Submission Stream updates RFC 2869 (RADIUS Extensions), an IETF stream document. In fact, this new, more clear definition of tags could even lead to an increase in cross stream usage of the "Extends" tag (if adopted by other streams, which is still open for discussion and may be reflected in future versions of this document).

4. Additional Recommendations

4.1. Discontinuation of the Use of Updates/Updated by

[NOTE: This is open for discussion and we would like opinions on whether the use of Updates needs to be discontinued for all future documents or not. This requires further discussion with the RFC Editor and the other stream managers to see if we can have a unified policy for all streams]

This document makes the updates tag obsolete for future use: it MUST NOT be used in new IETF stream documents. The new tags are to be used instead, beginning with the publication of this document as an RFC.
However, the Updates/Updated by tag pair will remain in existing
documents and there is no plans to change these metadata in order to
apply the new tags instead. While it would be possible to change the
"Updated by" tag in the metadata without republishing the updating
RFC, the mapping to either "Amended by", "Extended by", or "See also"
is not always straightforward and as such would require building
consensus for each RFC separately. Further, simply replacing the tag
would in any way not be sufficient, as also RFCs that currently do
not have an updates tag would probably qualify to have one of the new
tags defined in this document.

4.2. Formatting Style of Amendments

This document does not impose any requirements on the form of the
amendment made. Some RFCs use and OLD/NEW style to highlight actual
text changes others simply describe the changes in text. Both can
make sense in certain situation. However, this document does
recommend to use the OLD/NEW rather for smaller and a limited number
of changes, while if larger or many changes are needed, a new
document revision that obsoletes the old RFC should be considered.

4.3. Indication of Linkage in the Abstract and Introduction

The RFC style guide [RFC7322] recommends to indicate updates in the
abstract and introduction. Note that both is needed as the abstract
is meant to function in a stand-alone fashion. This document will
keep this practice for the new Amends/Amended by and Extends/Extended
by tag pairs as well. It is further recommended to provide
additional information about the extension in the abstract or
introduction for the Extends/Extended by tag pair in order to provide
the reader some assistance whether he or she also needs to read the
rest of extending RFC.

For the See Also/See Also tag pair, additional information of the
linked RFC may be added in the introduction but there is no
expectation to name these RFC in the abstract.

5. Future work

There will be a need to update the RFC Style Guide [RFC7322] (and
specifically Section 4.1.4.) in order to discuss the new tags if and
when this document is published.

Further, the "updates" attribute is part of the "xml2rfc" Version 3
Vocabulary [RFC7991]. Therefore an extension to [RFC7991] is need as
well. This may be done by a future version of this draft or in a
separate draft, e.g. with other extension or amendments to [RFC7991].
6. Alternative Approaches

This document proposes three new meta data tag pairs to address the problem that the use of the "Updates" tag is currently undefined which causes confusion due to various different practices applied in different group and after all a waste of time in recurring discussion about using or not using the tag.

Alternatively, in order to solely solve the problem of avoiding unnecessary discussion time, it would also be possible to document that the "Updates" tag is undefined and as such there are no strict rules about applying it or any implications of using it. This was proposed by the IESG providing an IESG statement for community discussion and lead to community feedback indicating that this solution is not preferred.

However, rather than defining three new tags, one could also just clearly define the meaning of the existing update tag. Still, this could also be confusing as it would not apply to RFCs that are already published. So re-naming and defining one tags, instead of three, would be an alternative. This one tag could either cover all three usages that are described in this draft or only one (probably the one as defined by the proposed "Amends" tag, as this is usually seen as the most important one).

This draft proposes three tags as those tags are considered to cover most of the usages that we see today for the "Updates" tag, assuming that these cases are benefiting from a forward reference of an already published RFC to a new RFC. Especially separating changes to an existing RFC, as often done by use of the OLD/NEW notation, from extension/additions to an RFC is one of the main confusion and discussion points and therefore this draft proposes different tags for it. However, if it is observed that not all proposed tags are actively used in future, or their usage is still not sufficiently clear, it should be considered to deprecate the unused tags and therefore restrict forward references to only some of the identified usages.

7. Security Considerations

The changes in this document do not have directly impact the security of any protocol or mechanism specified in the RFC series. However, amendments or extensions can help to improve security or discuss security-related issues. Therefore, the use of the proposed tags and their clear definition can also support such RFCs in their intended goals regarding security.
If a document is amended, it is expected that the same consensus process is used as for the original document as an amended can be seen as an actual change of the original document. For extension points usually the originally specification also defines requirement for an extension mechanism to be used, e.g. in form of policy for IANA registries. Of course, the requirement must be considered when extending a protocol.

There is a risk that this experiment fails by either not seeing adoption from the community or not addressing the discussed problems sufficiently (ambiguity of use, implications for implementations). However, it is not expected that the proposed tags will make these problem worse. In the worst case, if the experiment is decided to be reverted in future and the Updates tag should be used instead again, this will likely not make the situation worse or more confusing than it already is either. Maybe this effort is than seen as a waste of time but the same recurring discussions about using or not using the Updates tag (especially during IESG review but also before that in the working group discussion) are a waste of time as well.

8. Acknowledgments

The authors would like to thank Alexey Melnikov, Alvaro Retana, Barry Leiba, Eric Vyncke, Heather Flanagan, Martin Vigoureux, Brian Carpenter and Sandy Ginoza for their reviews and comments that improved this document.

9. References

9.1. Normative References


9.2. Informative References

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