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SMTP Require TLS Option  
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Abstract

The SMTP STARTTLS option, used in negotiating transport-level encryption of SMTP connections, is not as useful from a security standpoint as it might be because of its opportunistic nature; message delivery is prioritized over security. This document describes a complementary SMTP service extension, REQUIRETLS. If the REQUIRETLS option is used when sending a message, it asserts a request on the part of the message sender to override the default negotiation of TLS, either by requiring that TLS be negotiated when the message is relayed, or by requesting that policy mechanisms such as SMTP STS and DANE be ignored when relaying a high priority message.

Status of This Memo

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## 1. Introduction

The SMTP [RFC5321] STARTTLS service extension [RFC3207] provides a means by which an SMTP server and client can establish a Transport Layer Security (TLS) protected session for the transmission of email messages. By default, TLS is used only upon mutual agreement (successful negotiation) of STARTTLS between the client and server; if this is not possible, the message is sent without transport encryption. Furthermore, it is common practice for the client to negotiate TLS even if the SMTP server's certificate fails to authenticate it.

Policy mechanisms such as DANE [RFC7672] and SMTP STS [I-D.ietf-uta-mta-sts] may impose requirements for the use of TLS for email destined for some domains. However, such policies do not allow the sender to specify which messages are more sensitive and require transport-level encryption, and which ones are urgent and ought to be relayed even if TLS cannot be negotiated successfully.

The default opportunistic nature of SMTP TLS enables several "on the wire" attacks on SMTP security between MTAs. These include passive eavesdropping on connections for which TLS is not used, interference in the SMTP protocol to prevent TLS from being negotiated (presumably followed by eavesdropping), and insertion of a man-in-the-middle attacker taking advantage of the lack of server authentication by the client. Attacks are more described in more detail in the Security Considerations section of this document.

The REQUIRETLS SMTP service extension allows the SMTP client to specify that a given message sent during a particular session **MUST** be sent over a TLS protected session with specified security characteristics, or conversely that delivery should be prioritized over ability to negotiate TLS. For messages requiring TLS negotiation, it also requires that the SMTP server advertise that it also supports REQUIRETLS, in effect promising that it will honor the requirement to require TLS transmission and REQUIRETLS support for onward transmission of messages specifying that requirement.

### 1.1. Requirements Language

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in RFC 2119 [RFC2119].

## 2. The REQUIRETLS Service Extension

1. The textual name of the extension is "Require TLS".
2. The EHLO keyword value associated with this extension is "REQUIRETLS".
3. One MAIL FROM option is defined by this extension.
4. Two new SMTP status codes are defined by this extension to convey error conditions resulting from failure of the client to negotiate a TLS connection with the required security and as a result of an attempt to send to a server not also supporting the REQUIRETLS extension.

In order to specify REQUIRETLS treatment for a given message, the REQUIRETLS option is specified on the MAIL FROM command when that message is transmitted. With the exception of REQUIRETLS=NO (described below), this option MUST only be specified in the context of an SMTP session meeting the security requirements that have been specified:

- o The session itself MUST employ TLS transmission, unless the NO parameter is specified.
- o Any server authentication requirements specified as an option to the REQUIRETLS option (see below) MUST have been satisfied in establishing the current session.

An optional parameter to the REQUIRETLS MAIL FROM option specifies the requirements for server authentication that MUST be used for any onward transmission of the following message. The parameter takes the form of either a single value or comma-separated list, separated from the REQUIRETLS option by a single "=" (equals-sign) character. If present, the parameter MUST take one or more of the following values:

- o CHAIN - The certificate presented by the SMTP server MUST verify successfully in a trust chain leading to a certificate trusted by the SMTP client. The choice of trusted (root) certificates by the client is at their own discretion. The client MAY choose to use the certificate set maintained by the CA/B forum [citation needed] for this purpose.
- o DANE - The certificate presented by the SMTP server MUST verify successfully using DANE as specified in RFC 7672 [RFC7672].
- o DNSSEC - The server MUST confirm that any MX record or CNAME lookup used to locate the SMTP server must be DNSSEC [RFC4035] signed and valid.
- o NO - The SMTP client SHOULD attempt to send the message regardless of its ability to negotiate STARTTLS with the SMTP server, ignoring policy-based mechanisms, if any, asserted by the recipient domain. Nevertheless, the client MAY negotiate STARTTLS with the server if available. If the NO parameter is present, any other REQUIRETLS parameter MUST NOT be used.

The CHAIN and DANE parameters are additive; if both are specified, either method of certificate validation is acceptable. If neither CHAIN nor DANE is specified, the certificate presented by the SMTP server is not required to be verified.

### 3. REQUIRETLS Semantics

#### 3.1. REQUIRETLS Receipt Requirements

Upon receipt of the REQUIRETLS option on a MAIL FROM command during the receipt of a message, an SMTP server MUST tag that message as needing REQUIRETLS handling with the specified option(s). The manner in which this tagging takes place is implementation-dependent. If the message is being locally aliased and redistributed to multiple addresses, all instances of the message MUST be tagged in the same manner.

#### 3.2. REQUIRETLS Sender Requirements

##### 3.2.1. Sending with TLS Required

When sending a message tagged with REQUIRETLS other than the REQUIRETLS=NO option, the sending (client) MTA MUST:

1. Look up the SMTP server to which the message is to be sent. If the DNSSEC option is included in the message tag, the MX record lookups in this process MUST use DNSSEC verification and the response(s) MUST be DNSSEC-signed in order to ensure the integrity of the resource identifier [RFC6125] used to authenticate the SMTP server.
2. Open an SMTP session with the peer SMTP server using the EHLO verb. The server MUST advertise the REQUIRETLS capability.
3. Establish a TLS-protected SMTP session with its peer SMTP server and authenticate the server's certificate with the specified authentication method.
4. The SMTP client SHOULD also require that meaningfully secure cipher algorithms and key lengths be negotiated with the server. The choices of key lengths and algorithms change over time, so a specific requirement is not presented here.

If any of the above steps fail, the client SHOULD issue a QUIT to the server and repeat steps 2-4 with each host on the recipient domain's list of MX hosts in an attempt to find a mail path that meets the sender's requirements. If there are no more MX hosts or if the MX record lookup is not DNSSEC-protected and DNSSEC verification is required, the client MUST NOT transmit the message and MUST issue an SMTP QUIT command to the server. The client MAY send other, unprotected, messages to that server prior to issuing the QUIT if it has any.

Following such a failure, the SMTP client MUST send a non-delivery notification to the reverse-path of the failed message as described in section 3.6 of [RFC5321]. The following status codes [RFC5248] SHOULD be used:

- o DNSSEC lookup failure: 5.x.x DNSSEC lookup required
- o REQUIRETLS not supported by server: 5.7.x REQUIRETLS needed
- o Unable to establish TLS-protected SMTP session: 5.7.10 Encryption needed

Refer to Section 4. for further requirements regarding non-delivery messages.

If all REQUIRETLS requirements have been met, transmit the message, issuing the REQUIRETLS option on the MAIL FROM command with the required option(s), if any.

### 3.2.2. Sending with TLS Optional

Messages tagged REQUIRETLS=NO are handled differently from other REQUIRETLS messages, as follows. When sending a message tagged with REQUIRETLS=NO, the sending (client) MTA MUST:

- o Look up the SMTP server to which the message is to be sent as described in [RFC5321].
- o Open an SMTP session with the peer SMTP server using the EHLO verb. Attempt to negotiate STARTTLS if possible, and follow any policy published by the recipient domain, but do not fail if this is unsuccessful.
- o If the server does not advertise the REQUIRETLS capability, send the message in the usual manner (without the REQUIRETLS option, because the server will not understand the option).
- o If the server advertises the REQUIRETLS capability, send the message with the REQUIRETLS=NO option.

Some SMTP servers that are configured to expect STARTTLS connections as a matter of policy may not accept messages in the absence of STARTTLS. This MUST be expected, and a non-delivery notification returned to the sender.

Messages tagged with the REQUIRETLS=NO option will be sent without the option to SMTP servers not supporting REQUIRETLS. REQUIRETLS=NO MAY therefore not persist through multiple email relay hops.

### 3.3. REQUIRETLS Submission

An MUA or other agent making the initial introduction of a message to SMTP has authority to decide whether to require TLS, and if so, using what authentication method(s). It does so by issuing the REQUIRETLS option in the MAIL FROM command during message submission. This MAY be done based on a user interface selection, on a header field included in the message, or based on policy. The manner in which the decision to require TLS is made is implementation-dependent and is beyond the scope of this specification.

### 3.4. Delivery of REQUIRETLS messages

Messages are usually retrieved by end users using protocols other than SMTP such as IMAP [RFC3501], POP [RFC1939], or web mail systems. Mail delivery agents supporting REQUIRETLS SHOULD require that retrieval of messages requiring transport encryption take place over authenticated, encrypted channels.

## 4. Non-delivery message handling

Non-delivery ("bounce") messages usually contain important metadata about the message to which they refer, including the original message header. They therefore MUST be protected in the same manner as the original message. All non-delivery messages, whether resulting from a REQUIRETLS error or some other, MUST employ REQUIRETLS using the same authentication method(s) as the message that caused the error to occur.

It should be noted that the path from the origination of an error bounce message back to the MAIL FROM address may not share the same REQUIRETLS support as the forward path. Therefore, users of REQUIRETLS (other than REQUIRETLS=NO) are advised to make sure that they are capable of receiving mail using REQUIRETLS at the same authentication method(s) as messages they send. Otherwise, such non-delivery messages will be lost.

If unable to send a bounce message due to a REQUIRETLS failure (the return path not supporting the TLS requirements in the original message), the MTA sending the bounce message MAY send a redacted non-delivery message to the postmaster of the domain identified in the envelope-From address identifying the message only by Message-ID and indicating the type of failure. The original From, Return-path, To, Sender, Cc, and related header fields MUST NOT be included in this message.

Senders of messages specifying REQUIRETLS (other than REQUIRETLS=NO) are advised to consider the increased likelihood that bounce messages will be lost as a result of REQUIRETLS return path failure.

## 5. Mailing list considerations

Mailing lists, upon receipt of a message, originate new messages to list addresses, as distinct from an aliasing operation that redirects the original message, in some cases to multiple recipients. The requirement to preserve the REQUIRETLS tag and options therefore does not extend to mailing lists. REQUIRETLS users SHOULD use caution when sending to mailing lists and MUST NOT assume that REQUIRETLS applies to messages from the list operator to list members.

Mailing list operators MAY apply REQUIRETLS requirements in incoming messages to the resulting messages they originate. If this is done, they SHOULD also apply these requirements to administrative traffic, such as messages to moderators requesting approval of messages.

## 6. IANA Considerations

If published as an RFC, this draft requests the addition of the keyword REQUIRETLS to the SMTP Service Extensions Registry [MailParams].

If published as an RFC, this draft also requests the creation of a registry, REQUIRETLS Security Requirements, to be initially populated with the CHAIN, DANE, DNSSEC, and NO keywords.

If published as an RFC, this draft requests the addition of an entry to the Simple Mail Transfer Protocol (SMTP) Enhanced Status Codes Registry [SMTPStatusCodes] in the 5.7.YYY range to indicate lack of REQUIRETLS support by an SMTP server to which a message is being routed.

This section is to be removed during conversion into an RFC by the RFC Editor.

## 7. Security Considerations

The purpose of REQUIRETLS is to improve communications security for email by giving the originator of a message an expectation that it will be transmitted in an encrypted form "over the wire". When used, REQUIRETLS changes the traditional behavior of email transmission, which favors delivery over the ability to send email messages using transport-layer security, to one in which requested security takes precedence over delivery and domain-level policy.



The following considerations apply to STARTTLS other than the STARTTLS=NO option, since messages specifying that option are specifying less concern with transport security.

#### 7.1. Passive attacks

REQUIRETLS is generally effective against passive attackers who are merely trying to eavesdrop on an SMTP exchange between an SMTP client and server. This assumes, of course, the cryptographic integrity of the TLS connection being used.

#### 7.2. Active attacks

Active attacks against TLS encrypted SMTP connections can take many forms. One such attack is to interfere in the negotiation by changing the STARTTLS command to something illegal such as XXXXXXXX. This causes TLS negotiation to fail and messages to be sent in the clear, where they can be intercepted. REQUIRETLS detects the failure of STARTTLS and declines to send the message rather than send it insecurely.

A second form of attack is a man-in-the-middle attack where the attacker terminates the TLS connection rather than the intended SMTP server. This is possible when, as is commonly the case, the SMTP client either does not verify the server's certificate or establishes the connection even when the verification fails. The REQUIRETLS CHAIN and DANE options allow the message sender to specify that successful certificate validation, using either or both of two different methods, is required before sending the message.

Another active attack involves the spoofing of DNS MX records of the recipient domain. An attacker having this capability could cause the message to be redirected to a mail server under the attacker's own control, which would presumably have a valid certificate. The REQUIRETLS DNSSEC option allows the message sender to require that valid DNSSEC [RFC4033] signatures be obtained when locating the recipient's mail server, in order to address that attack.

In addition to support of the DNSSEC option, domains receiving email SHOULD deploy DNSSEC and SMTP clients SHOULD deploy DNSSEC verification.

#### 7.3. Bad Actor MTAs

A bad-actor MTA along the message transmission path could misrepresent its support of REQUIRETLS and/or actively strip REQUIRETLS tags from messages it handles. However, since intermediate MTAs are already trusted with the cleartext of messages

they handle, and are not part of the threat model for transport-layer security, they are also not part of the threat model for REQUIRETLS.

It should be reemphasized that since SMTP TLS is a transport-layer security protocol, messages sent using REQUIRETLS are not encrypted end-to-end and are visible to MTAs that are part of the message delivery path. Messages containing sensitive information that MTAs should not have access to MUST be sent using end-to-end content encryption such as OpenPGP [RFC4880] or S/MIME [RFC5751].

## 8. Acknowledgements

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## 9. Revision History

To be removed by RFC Editor upon publication as an RFC.

### 9.1. Changes Since -02 Draft

- o Incorporation of "MAY TLS" functionality as REQUIRETLS=NO per suggestion on UTA WG mailing list.
- o Additional guidance on bounce messages

### 9.2. Changes Since -01 Draft

- o Specified retries when multiple MX hosts exist for a given domain.
- o Clarified generation of non-delivery messages
- o Specified requirements for application of REQUIRETLS to mail forwarders and mailing lists.
- o Clarified DNSSEC requirements to include MX lookup only.
- o Corrected terminology regarding message retrieval vs. delivery.
- o Changed category to standards track.

### 9.3. Changes Since -00 Draft

- o Conversion of REQUIRETLS from an SMTP verb to a MAIL FROM parameter to better associate REQUIRETLS requirements with transmission of individual messages.

- o Addition of an option to require DNSSEC lookup of the remote mail server, since this affects the common name of the certificate that is presented.
- o Clarified the wording to more clearly state that TLS sessions must be established and not simply that STARTTLS is negotiated.
- o Introduced need for minimum encryption standards (key lengths and algorithms)
- o Substantially rewritten Security Considerations section

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Cleartext Considered Obsolete: Best Current Practices for Use of TLS for  
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## Abstract

This specification outlines best current practices for use of Transport Layer Security (TLS) to provide confidentiality of email traffic between a mail user agent (MUA) and a mail submission or mail access server.

## Status of This Memo

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## 1. Introduction

Software that provides email service via Internet Message Access Protocol (IMAP) [RFC3501], Post Office Protocol (POP) [RFC1939] and/or Simple Mail Transfer Protocol (SMTP) Submission [RFC6409] usually has Transport Layer Security (TLS) [RFC5246] support but often does not use it in a way that maximizes end-user confidentiality. This specification describes best current practices for use of TLS in interactions between Mail User Agents and Mail Access Services, and between Mail User Agents and Mail Submission Services.

In brief, this memo now recommends that:

- o TLS version 1.1 or greater be used for all traffic between mail user agents (MUAs) and mail submission servers, and also between MUAs and mail access servers.
- o MUAs and mail service providers discourage use of cleartext protocols for mail access and mail submission, and deprecate use of cleartext protocols for these purposes as soon as practicable.
- o Use of "Implicit TLS" on ports reserved for that purpose, in preference to STARTTLS on a port that otherwise supports cleartext.

This memo does not address use of TLS with SMTP for message relay (where Message Submission [RFC6409] does not apply). Improved use of TLS with SMTP for message relay requires a different approach. One approach to address that topic is described in [RFC7672].

The recommendations in this memo do not replace the functionality of, and are not intended as a substitute for, end-to-end encryption of electronic mail.

## 2. Conventions and Terminology Used in This Document

The key words "MUST", "MUST NOT", "REQUIRED", "SHALL", "SHALL NOT", "SHOULD", "SHOULD NOT", "RECOMMENDED", "MAY", and "OPTIONAL" in this document are to be interpreted as described in [RFC2119].

The term "Implicit TLS" refers to the automatic negotiation of TLS whenever a TCP connection is made on a particular TCP port that is used exclusively by that server for TLS connections. The term "Implicit TLS" is intended to contrast with use of STARTTLS and similar commands in POP, IMAP, SMTP message submission, and other protocols, that are used by client and server to explicitly negotiate TLS on an established cleartext TCP connection.



The term "Mail Access Services" includes POP, IMAP and any other protocol used to access or modify received messages, or to access or modify a mail user's account configuration.

"Mail Submission Service" refers to the use of the protocol specified in [RFC6409] (or one of its predecessors or successors) for submission of outgoing messages for delivery to recipients.

The term "Mail Service Provider" (MSP) refers to a provider of Mail Access Services and/or Mail Submission Services.

The term "Mail Account" refers to a user's identity with a Mail Service Provider, that user's authentication credentials, any user email that is stored by the MSP, and any other per-user configuration information maintained by the MSP (for example, spam filtering instructions). Most Mail User Agents (MUAs) support the ability to access multiple Mail Accounts.

For each account that an MUA accesses on its user's behalf, it must have the server names, ports, authentication credentials, and other configuration information specified by the user. This information which is used by the MUA is referred to as "Mail Account Configuration"

This specification expresses syntax using the Augmented Backus-Naur Form (ABNF) as described in [RFC5234], including the core rules in Appendix B and rules from [RFC5322].

### 3. Implicit TLS

Previous standards for use of email protocols with TLS used the STARTTLS mechanism: [RFC2595], [RFC3207], and [RFC3501]. With STARTTLS, the client establishes a cleartext application session and determines whether to issue a STARTTLS command based on server capabilities and client configuration. If the client issues a STARTTLS command, a TLS handshake follows that can upgrade the connection. While this mechanism has been deployed, an alternate mechanism where TLS is negotiated immediately at connection start on a separate port (referred to in this document as "Implicit TLS") has been deployed more successfully. To encourage more widespread use of TLS, and to encourage a greater consistency for how TLS is used, this specification now recommends use of Implicit TLS for POP, IMAP, SMTP Submission, and all other protocols used between a Mail User Agent and a mail service.

### 3.1. Implicit TLS for POP

When a TCP connection is established for the "pop3s" service (default port 995), a TLS handshake begins immediately. Clients **MUST** implement the certificate validation mechanism described in [RFC7817]. Once the TLS session is established, POP3 [RFC1939] protocol messages are exchanged as TLS application data for the remainder of the TCP connection. After the server sends a +OK greeting, the server and client **MUST** enter AUTHORIZATION state, even if client credentials were supplied during the TLS handshake.

See Section 5.5 and Section 4.2 for additional information on client certificate authentication. See Section 7.1 for port registration information.

### 3.2. Implicit TLS for IMAP

When a TCP connection is established for the "imaps" service (default port 993), a TLS handshake begins immediately. Clients **MUST** implement the certificate validation mechanism described in [RFC3501] and **SHOULD** implement the certificate validation mechanism described in [RFC7817]. Once the TLS session is established, IMAP [RFC3501] protocol messages are exchanged as TLS application data for the remainder of the TCP connection. If client credentials were provided during the TLS handshake that the server finds acceptable, the server **MAY** issue a PREAUTH greeting in which case both the server and client enter AUTHENTICATED state. If the server issues an OK greeting then both server and client enter NOT AUTHENTICATED state.

See Section 5.5 and Section 4.2 for additional information on client certificate authentication. See Section 7.1 for port registration information. See Section 7.2 for port registration information.

### 3.3. Implicit TLS for SMTP Submission

When a TCP connection is established for the "submissions" service (default port 465), a TLS handshake begins immediately. Clients **MUST** implement the certificate validation mechanism described in [RFC7817]. Once a TLS session is established, message submission protocol data [RFC6409] is exchanged as TLS application data for the remainder of the TCP connection. (Note: the "submissions" service name is defined in section 10.3 of this document, and follows the usual convention that the name of a service layered on top of Implicit TLS consists of the name of the service as used without TLS, with an "s" appended.)

The STARTTLS mechanism on port 587 is relatively widely deployed due to the situation with port 465 (discussed in Section 7.3). This

differs from IMAP and POP services where Implicit TLS is more widely deployed on servers than STARTTLS. It is desirable to migrate core protocols used by MUA software to Implicit TLS over time for consistency as well as the additional reasons discussed in Appendix A. However, to maximize use of encryption for submission it is desirable to support both mechanisms for Message Submission over TLS for a transition period of several years. As a result, clients and servers SHOULD implement both STARTTLS on port 587 and Implicit TLS on port 465 for this transition period. Note that there is no significant difference between the security properties of STARTTLS on port 587 and Implicit TLS on port 465 if the implementations are correct and both client and server are configured to require successful negotiation of TLS prior to message submission.

Note that the "submissions" port provides access to a Mail Submission Agent (MSA) as defined in [RFC6409] so requirements and recommendations for MSAs in that document apply to the submissions port, including the requirement to implement SMTP AUTH [RFC4954].

See Section 5.5 and Section 4.2 for additional information on client certificate authentication. See Section 7.3 for port registration information.

#### 3.4. Implicit TLS Connection Closure for POP, IMAP and SMTP Submission

When a client or server wishes to close the connection, it SHOULD initiate the exchange of TLS close alerts before TCP connection termination. The client MAY, after sending a TLS close alert, gracefully close the TCP connection without waiting for a TLS response from the server.

#### 4. Best Current Practices for Use of TLS by Mail Access Services and Message Submission Services

The following practices are recommended for Mail Access Services and Mail Submission Services:

- o Mail Service Providers (MSPs) which support POP, IMAP, and/or Message Submission, SHOULD provide and support instances of those services which use Implicit TLS. (See Section 3.)
- o For compatibility with existing MUAs and existing MUA configurations, MSPs SHOULD also, in the near term, provide instances of these services which support STARTTLS. This will permit legacy MUAs to discover new availability of TLS capability on servers, and may increase use of TLS by such MUAs. However, servers SHOULD NOT advertise STARTTLS if use of the STARTTLS

command by a client is likely to fail (for example, if the server has no server certificate configured.)

- o MSPs SHOULD advertise their Mail Access Services and Mail Submission Services using DNS SRV records according to [RFC6186]. Services supporting TLS SHOULD be advertised in preference to cleartext services (if offered). In addition, services using Implicit TLS SHOULD be advertised in preference to services supporting STARTTLS (if offered). (See also Section 4.5.)
- o MSPs SHOULD deprecate use of cleartext Mail Access Services and Mail Submission Services as soon as practicable. (See Section 4.1.)
- o MSPs that provide mail submission as a service, SHOULD support Mail Submission services using Implicit TLS.
- o MSPs currently supporting such use of cleartext SMTP (on port 25) as a means of message submission by their users (whether or not requiring authentication) SHOULD transition their users to using TLS (either Implicit TLS or STARTTLS) as soon as practicable.
- o Mail services SHOULD support TLS 1.2 or later.
- o All Mail services SHOULD implement the recommended TLS cipher suites described in [RFC7525] or a future BCP or standards track revision of that document.
- o Mail services currently supporting SSL 2.x, SSL 3.0, or TLS 1.0 SHOULD transition their users to later versions of TLS, and discontinue support for those versions of SSL and TLS, as soon as practicable.
- o Mail Submission Servers accepting mail using TLS SHOULD include the TLS ciphersuite of the session in which the mail was received, in the Received field of the outgoing message. (See Section 4.3.)
- o All Mail services implementing TLS SHOULD log TLS cipher information along with any connection or authentication logs that they maintain.

Additional considerations and details appear below.

#### 4.1. Deprecation of Services Using Cleartext and TLS Versions < 1.1

The specific means employed for deprecation of cleartext Mail Access Services and Mail Submission Services this MAY vary from one MSP to the next in light of their user communities' needs and constraints.

For example, an MSP MAY implement a gradual transition in which, over time, more and more users are forbidden to authenticate to cleartext instances of these services, thus encouraging those users to migrate to Implicit TLS. Access to cleartext services should eventually be either disabled, or limited strictly for use by legacy systems which cannot be upgraded.

After a user's ability to authenticate to a service using cleartext is revoked, the server denying such access MUST NOT provide any indication of whether the user's authentication credentials were valid. An attempt to authenticate as such a user using either invalid credentials or valid credentials MUST both result in the same indication of access being denied.

Also, users authenticating with passwords SHOULD be required to change those passwords when migrating from cleartext to TLS, since the old passwords were likely to have been compromised.

Transition of users from SSL or TLS 1.0 to later versions of TLS MAY be accomplished by a means similar to that described above. There are multiple ways to accomplish this. One way is for the server to refuse a ClientHello message from any client sending a protocol version number corresponding to any version of SSL or TLS 1.0. Another way is for the server to accept ClientHello messages from some client versions that it does not wish to support, but later refuse to allow the user to authenticate. The latter method may provide a better indication to the user of the reason for the failure but (depending on the protocol and method of authentication used) may also risk exposure of the user's password over an channel which is known to not provide adequate confidentiality.

It is RECOMMENDED that new users be required to use TLS version 1.1 or greater from the start. However an MSP may find it necessary to make exceptions to accommodate some legacy systems which support only earlier versions of TLS, or only cleartext.

#### 4.2. Mail Server Use of Client Certificate Authentication

Mail servers MAY implement client certificate authentication on the Implicit TLS port. Servers MUST NOT request a client certificate during the TLS handshake unless the server is configured to accept some client certificates as sufficient for authentication and the server has the ability to determine a mail server authorization identity matching such certificates. How to make this determination is presently implementation specific.

If the server accepts the client's certificate as sufficient for authorization, it MUST enable the SASL EXTERNAL [RFC4422] mechanism.

An IMAPS server MAY issue a PREAUTH greeting instead of enabling SASL EXTERNAL.

#### 4.3. Recording TLS Cipher Suite in Received Header

The ESMTPS transmission type [RFC3848] provides trace information that can indicate TLS was used when transferring mail. However, TLS usage by itself is not a guarantee of confidentiality or security. The TLS cipher suite provides additional information about the level of security made available for a connection. This defines a new SMTP "tls" Received header additional-registered-clause that is used to record the TLS cipher suite that was negotiated for the connection. The value included in this additional clause SHOULD be the registered cipher suite name (e.g., `TLS_ECDHE_RSA_WITH_AES_128_GCM_SHA256`) included in the TLS cipher suite registry. In the event the implementation does not know the name of the cipher suite (a situation that should be remedied promptly), a four-digit hexadecimal cipher suite identifier MAY be used. The ABNF for the field follows:

```
tls-cipher-clause = CFWS "tls" FWS tls-cipher

tls-cipher          = tls-cipher-suite-name / tls-cipher-suite-hex

tls-cipher-name     = ALPHA *(ALPHA / DIGIT / "_")
; as registered in IANA cipher suite registry

tls-cipher-hex      = "0x" 4HEXDIG
```

#### 4.4. TLS Server Certificate Requirements

MSPs MUST maintain valid server certificates for all servers. See [RFC7817] for the recommendations and requirements necessary to achieve this.

If a protocol server provides service for more than one mail domain, it MAY use a separate IP address for each domain and/or a server certificate that advertises multiple domains. This will generally be necessary unless and until it is acceptable to impose the constraint that the server and all clients support the Server Name Indication extension to TLS [RFC6066]. For more discussion of this problem, see section 5.1 of [RFC7817].

#### 4.5. Recommended DNS records for mail protocol servers

This section discusses not only the DNS records that are recommended, but also implications of DNS records for server configuration and TLS server certificates.

#### 4.5.1. MX records

It is recommended that MSPs advertise MX records for handling of inbound mail (instead of relying entirely on A or AAAA records), and that those MX records be signed using DNSSEC. This is mentioned here only for completeness, as handling of inbound mail is out of scope for this document.

#### 4.5.2. SRV records

MSPs SHOULD advertise SRV records to aid MUAs in determination of proper configuration of servers, per the instructions in [RFC6186].

MSPs SHOULD advertise servers that support Implicit TLS in preference to those which support cleartext and/or STARTTLS operation.

#### 4.5.3. DNSSEC

All DNS records advertised by an MSP as a means of aiding clients in communicating with the MSP's servers, SHOULD be signed using DNSSEC.

#### 4.5.4. TLSA records

MSPs SHOULD advertise TLSA records to provide an additional trust anchor for public keys used in TLS server certificates. However, TLSA records MUST NOT be advertised unless they are signed using DNSSEC.

#### 4.6. Changes to Internet Facing Servers

When an MSP changes the Internet Facing Servers providing mail access and mail submission services, including SMTP-based spam/virus filters, it is generally necessary to support the same and/or a newer version of TLS and the same security directives that were previously advertised.

### 5. Best Current Practices for use of TLS by Mail User Agents

It is recommended that Mail User Agents implement the following practices:

- o MUAs SHOULD be capable of using DNS SRV records to discover Mail Access Services and Mail Submission Services that are advertised by a MSP for an account being configured. Other means of discovering server configuration information (e.g. a database maintained by the MUA vendor) MAY also be supported. (See Section 5.1 for more information.)

- o MUAs SHOULD be configurable to require a minimum level of confidentiality for any particular Mail Account, and refuse to exchange information via any service associated with that Mail Account if the session does not provide that minimum level of confidentiality. (See Section 5.2.)
- o MUAs MUST NOT consider a session as meeting a minimum level of confidentiality if the server's TLS certificate cannot be validated. (See Section 5.3.)
- o MUAs MAY impose other minimum confidentiality requirements in the future, e.g. in order to discourage use of TLS versions or cryptographic algorithms in which weaknesses have been discovered.
- o MUAs SHOULD provide a prominent visual indication of the level of confidentiality associated with an account configuration (for example, indications such as "lock" icons or changed background colors similar to those used by some browsers), at appropriate times and locations in order to inform the user of the confidentiality of the communications associated with that account. For example, this might be done whenever (a) prompting the user for authentication credentials, (b) the user is composing mail that will be sent to a particular submission server, (c) a list of accounts is displayed (particularly if the user can select from that list to read mail), or (d) the user is requesting to view or update any configuration data that will be stored on a remote server.
- o MUAs SHOULD implement TLS 1.2 or later. Earlier TLS and SSL versions MAY also be supported so long as the MUA requires at least TLS 1.1 when accessing accounts that are configured to impose minimum confidentiality requirements.
- o All MUAs SHOULD implement the recommended TLS cipher suites described in [RFC7525] or a future BCP or standards track revision of that document.
- o MUAs that are configured to not require minimum confidentiality for one or more accounts SHOULD detect when TLS becomes available on those accounts, and offer to upgrade the account to impose minimum confidentiality requirements.

Additional considerations and details appear below.



### 5.1. Use of SRV records in Establishing Configuration

This section updates [RFC6186] by changing the preference rules and adding a new SRV service label `_submissions._tcp` to refer to Message Submission with Implicit TLS.

User-configurable MUAs SHOULD support use of [RFC6186] for account setup. However, when using configuration information obtained by this method, MUAs SHOULD ignore advertised services that do not satisfy minimum confidentiality requirements, unless the user has explicitly requested reduced confidentiality. This will have the effect of causing the MUA to default to ignoring advertised configurations that do not support TLS, even when those advertised configurations have a higher priority than other advertised configurations.

When using [RFC6186] configuration information, Mail User Agents SHOULD NOT automatically establish new configurations that do not require TLS for all servers, unless there are no advertised configurations using TLS. If such a configuration is chosen, prior to attempting to authenticate to the server or use the server for message submission, the MUA SHOULD warn the user that traffic to that server will not be encrypted and that it will therefore likely be intercepted by unauthorized parties. The specific wording is to be determined by the implementation, but it should adequately capture the sense of risk given the widespread incidence of mass surveillance of email traffic.

Similarly, a MUA MUST NOT attempt to "test" a particular mail account configuration by submitting the user's authentication credentials to a server, unless a TLS session meeting minimum confidentiality levels has been established with that server. If minimum confidentiality requirements have not been satisfied, the MUA must explicitly warn the user that his password may be exposed to attackers before testing the new configuration.

When establishing a new configuration for connecting to an IMAP, POP, or SMTP Submission server, an MUA SHOULD NOT blindly trust SRV records unless they are signed by DNSSEC and have a valid signature. Instead, the MUA SHOULD warn the user that the DNS-advertised mechanism for connecting to the server is not authenticated, and request the user to manually verify the connection details by reference to his or her mail service provider's documentation.

Similarly, an MUA MUST NOT consult SRV records to determine which servers to use on every connection attempt, unless those SRV records are signed by DNSSEC and have a valid signature. However, an MUA MAY consult SRV records from time to time to determine if an MSP's server

configuration has changed, and alert the user if it appears that this has happened. This can also serve as a means to encourage users to upgrade their configurations to require TLS if and when their MSPs support it.

## 5.2. Minimum Confidentiality Level

MUAs SHOULD, by default, require a minimum level of confidentiality for services accessed by each account. For MUAs supporting the ability to access multiple mail accounts, this requirement SHOULD be configurable on a per-account basis.

The default minimum expected level of confidentiality for all new accounts SHOULD be at least use of TLS version 1.1 or greater, and successful validation of the server's certificate. (Future revisions to this specification may raise these requirements or impose additional requirements to address newly-discovered weaknesses in protocols or cryptographic algorithms.)

MUAs MAY permit the user to disable this minimum confidentiality requirement during initial account configuration, or subsequently editing an account configuration, but MUST warn users that such a configuration will not assure privacy for either passwords or messages.

An MUA which is configured to require a minimum level of confidentiality for a mail account MUST NOT attempt to perform any operation other than capability discovery, or STARTTLS for servers not using Implicit TLS, unless the minimum level of confidentiality is provided by that connection.

MUAs SHOULD NOT allow users to "click through" to access or send mail via an connection, or to authenticate to any service using a password, if that account is configured to impose minimum confidentiality requirements and that connection does not meet all of those requirements. Experience indicates that users presented with such an option often "click through" without understanding the risks that they're accepting by doing so. Furthermore, users who frequently find the need to "click through" to use an insecure connection may become conditioned to do so as a matter of habit, before considering whether the risks are reasonable in each specific instance.

An MUA which is not configured to require a minimum level of confidentiality for a mail account SHOULD still attempt to connect to the services associated with that account using the most secure means available, e.g. by using Implicit TLS or STARTTLS.

### 5.3. Certificate Validation

MUAs MUST validate TLS server certificates according to [RFC7817] and PKIX [RFC5280].

MUAs MAY also support DANE [RFC6698] as a means of validating server certificates in order to meet minimum confidentiality requirements.

MUAs MAY support use of certificate pinning but MUST NOT consider a connection in which the server's authenticity relies on certificate pinning, as providing the minimum level of confidentiality. (See Section 5.4.)

### 5.4. Certificate Pinning

During account setup, the MUA will identify servers that provide account services such as mail access and mail submission (the previous section describes one way to do this). The certificates for these servers are verified using the rules described in [RFC7817] and PKIX [RFC5280]. In the event the certificate does not validate due to an expired certificate, lack of appropriate chain of trust, or lack of identifier match, the MUA MAY offer to create a persistent binding between that certificate and the saved host name for the server, for use when accessing that account's servers. This is called certificate pinning.

Certificate pinning is only appropriate during mail account setup and MUST NOT be offered as an option in response to a failed certificate validation for an existing mail account. An MUA that allows certificate pinning MUST NOT allow a certificate pinned for one account to validate connections for other accounts.

A pinned certificate is subject to a man-in-the-middle attack at account setup time, and lacks a mechanism to revoke or securely refresh the certificate. Note also that a man-in-the-middle attack at account setup time will expose the user's password to the attacker (if a password is used). Therefore use of a pinned certificate does not meet the requirement for a minimum confidentiality level, and an MUA MUST NOT indicate to the user that the such confidentiality is provided. Additional advice on certificate pinning is present in [RFC6125].

### 5.5. Client Certificate Authentication

MUAs MAY implement client certificate authentication on the Implicit TLS port. An MUA MUST NOT provide a client certificate during the TLS handshake unless the server requests one and the client has determined the certificate can be safely used with that specific

server, OR the client has been explicitly configured by the user to use that particular certificate with that server. How to make this determination is presently implementation specific.

A client supporting client certificate authentication with Implicit TLS MUST implement the SASL EXTERNAL [RFC4422] mechanism using the appropriate authentication command (AUTH for POP3 [RFC5034], AUTH for SMTP Submission [RFC4954], AUTHENTICATE for IMAP [RFC3501]).

## 6. Considerations related to Anti-Virus/Anti-Spam Software and Services

There are multiple ways to connect an Anti-Virus and/or Anti-Spam (AVAS) service to a mail server. Some mechanisms, such as the de-facto milter protocol, are out of scope for this specification. However, some services use an SMTP relay proxy that intercepts mail at the application layer to perform a scan and proxy or forward to another MTA. Deploying AVAS services in this way can cause many problems [RFC2979] including direct interference with this specification, and other forms of confidentiality or security reduction. An AVAS product or service is considered compatible with this specification if all IMAP, POP and SMTP-related software (including proxies) it includes are compliant with this specification.

Note that end-to-end email encryption prevents AVAS software and services from using email content as part of a spam or virus assessment. Furthermore, while a minimum confidentiality level can prevent a man-in-the-middle from introducing spam or virus content between the MUA and Submission server, it does not prevent other forms of client or account compromise. Use of AVAS services for submitted email therefore remains necessary.

## 7. IANA Considerations

### 7.1. POP3S Port Registration Update

IANA is asked to update the registration of the TCP well-known port 995 using the following template ([RFC6335]):

```
Service Name: pop3s
Transport Protocol: TCP
Assignee: IETF <iesg@ietf.org>
Contact: IESG <iesg@ietf.org>
Description: POP3 over TLS protocol
Reference: RFC XXXX (this document once published)
Port Number: 995
```

## 7.2. IMAPS Port Registration Update

IANA is asked to update the registration of the TCP well-known port 993 using the following template ([RFC6335]):

```
Service Name: imaps
Transport Protocol: TCP
Assignee: IETF <iesg@ietf.org>
Contact: IESG <iesg@ietf.org>
Description: IMAP over TLS protocol
Reference: RFC XXXX (this document once published)
Port Number: 993
```

## 7.3. Submissions Port Registration

IANA is asked to assign an alternate usage of port 465 in addition to the current assignment using the following template ([RFC6335]):

```
Service Name: submissions
Transport Protocol: TCP
Assignee: IETF <iesg@ietf.org>
Contact: IESG <iesg@ietf.org>
Description: Message Submission over TLS protocol
Reference: RFC XXXX (this document once published)
Port Number: 465
```

This is a one-time procedural exception to the rules in RFC 6335. This requires explicit IESG approval and does not set a precedent.

Historically, port 465 was briefly registered as the "smtps" port. This registration made no sense as the SMTP transport MX infrastructure has no way to specify a port, so port 25 is always used. As a result, the registration was revoked and was subsequently reassigned to a different service. In hindsight, the "smtps" registration should have been renamed or reserved rather than revoked. Unfortunately, some widely deployed mail software interpreted "smtps" as "submissions" [RFC6409] and used that port for email submission by default when an end-user requests security during account setup. If a new port is assigned for the submissions service, email software will either continue with unregistered use of port 465 (leaving the port registry inaccurate relative to de-facto practice and wasting a well-known port), or confusion between the de-facto and registered ports will cause harmful interoperability problems that will deter use of TLS for message submission. The authors believe both of these outcomes are less desirable than a wart in the registry documenting real-world usage of a port for two purposes. Although STARTTLS-on-port-587 has deployed, it has not replaced deployed use of Implicit TLS submission on port 465.

## 8. Security Considerations

This entire document is about security considerations. In general, this is targeted to improve mail confidentiality and to mitigate threats external to the email system such as network-level snooping or interception; this is not intended to mitigate active attackers who have compromised service provider systems.

It could be argued that sharing the name and version of the client software with the server has privacy implications. Although providing this information is not required, it is encouraged so that mail service providers can more effectively inform end-users running old clients that they need to upgrade to protect their security, or know which clients to use in a test deployment prior to upgrading a server to have higher security requirements.

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## Appendix A. Design Considerations

This section is not normative.

The first version of this was written independently from draft-moore-email-tls-00.txt; subsequent versions merge ideas from both drafts.

One author of this document was also the author of RFC 2595 that became the standard for TLS usage with POP and IMAP, and the other author was perhaps the first to propose that idea. In hindsight both authors now believe that that approach was a mistake. At this point the authors believe that while anything that makes it easier to deploy TLS is good, the desirable end state is that these protocols always use TLS, leaving no need for a separate port for cleartext operation except to support legacy clients while they continue to be used. The separate port model for TLS is inherently simpler to implement, debug and deploy. It also enables a "generic TLS load-balancer" that accepts secure client connections for arbitrary foo-over-TLS protocols and forwards them to a server that may or may not support TLS. Such load-balancers cause many problems because they violate the end-to-end principle and the server loses the ability to log security-relevant information about the client unless the protocol is designed to forward that information (as this specification does for the cipher suite). However, they can result in TLS deployment where it would not otherwise happen which is a sufficiently important goal that it overrides the problems.

Although STARTTLS appears only slightly more complex than separate-port TLS, we again learned the lesson that complexity is the enemy of security in the form of the STARTTLS command injection vulnerability (CERT vulnerability ID #555316). Although there's nothing inherently wrong with STARTTLS, the fact it resulted in a common implementation error (made independently by multiple implementers) suggests it is a less secure architecture than Implicit TLS.

Section 7 of RFC 2595 critiques the separate-port approach to TLS. The first bullet was a correct critique. There are proposals in the http community to address that, and use of SRV records as described in RFC 6186 resolves that critique for email. The second bullet is correct as well, but not very important because useful deployment of security layers other than TLS in email is small enough to be effectively irrelevant. The third bullet is incorrect because it misses the desirable option of "use and latch-on TLS if available". The fourth bullet may be correct, but is not a problem yet with current port consumption rates. The fundamental error was prioritizing a perceived better design based on a mostly valid critique over real-world deployability. But getting security and

confidentiality facilities actually deployed is so important it should trump design purity considerations.

Port 465 is presently used for two purposes: for submissions by a large number of clients and service providers and for the "urd" protocol by one vendor. Actually documenting this current state is controversial as discussed in the IANA considerations section. However, there is no good alternative. Registering a new port for submissions when port 465 is widely used for that purpose already will just create interoperability problems. Registering a port that's only used if advertised by an SRV record (RFC 6186) would not create interoperability problems but would require all client and server deployments and software to change significantly which is contrary to the goal of promoting more TLS use. Encouraging use of STARTTLS on port 587 would not create interoperability problems, but is unlikely to have impact on current undocumented use of port 465 and makes the guidance in this document less consistent. The remaining option is to document the current state of the world and support future use of port 465 for submission as this increases consistency and ease-of-deployment for TLS email submission.

## Appendix B. Change Log

Changes since draft-ietf-uta-email-deep-06:

- o On the recommendation of one of the co-chairs and some working group members, rewrote document with the intended status of BCP. This involved removing a great deal of text that consisted essentially of new protocol specification, especially the STS features, on the theory that a BCP should base its recommendations on current practice, and that new protocol features should be subject to the interoperability test requirements associated with normal standards-track documents.

Changes since draft-ietf-uta-email-deep-05:

- o Clarify throughout that the confidentiality assurance level associated with a mail account is a minimum level; attempt to distinguish this from the current confidentiality level provided by a connection between client and server.
- o Change naming for confidentiality assurance levels: instead of "high" or "no" confidence, assign numbers 1 and 0 to them respectively. This because it seems likely that in the not-too-distant future, what was defined in -05 as "high" confidence will be considered insufficient, and calling that "high" confidence will become misleading. For example, relying entirely on a list of trusted CAs to validate server certificates from arbitrary

parties, appears to be less and less reliable in practice at thwarting MITM attacks.

- o Clarify that if some services associated with a mail account don't meet the minimum confidentiality assurance level assigned to that account, other services that do meet that minimum confidentiality assurance level may continue to be used.
- o Clarify that successful negotiation of at least TLS version 1.1 is required as a condition of meeting confidentiality assurance level 1.
- o Clarify that validation of a server certificate using either DANE or PKIX is sufficient to meet the certificate validation requirement of confidentiality assurance level 1.
- o Clarify that minimum confidentiality assurance levels are separate from security directives, and that the requirements of both mechanisms must be met.
- o Explicitly cite an example that a security directive of `tls-version=1.2` won't be saved if the currently negotiated `tls-version` is 1.1. (This example already appeared a bit later in the text, but for author KM it seemed to make the mechanism clearer to use this example earlier.)
- o Clarify some protocol examples as to whether PKIX or DANE was used to verify a server's certificate.
- o Remove most references to DEEP as the conversion from DEEP to MUA-STS seemed incomplete, but kept the DEEP command for use in POP3 on the assumption that author CN wanted it that way.
- o Removed most references to "latch" and derivative words.
- o Added `pkix+dane` as a value for the `tls-cert` directive, to indicate (from a server) that both PKIX and DANE validation will be supported, or (from a client) that both PKIX and DANE were used to validate a certificate. Also clarified what each of `any`, `pkix`, `dane`, and `pkix+dane` mean when advertised by a server and in particular that `tls-cert=any` provides no assurance of future PKIX verifiability in contrast to `tls-cert=pkix` or `tls-cert=pkix+dane`. It seemed important to support the ability to evolve to using multiple trust anchors for certificate validation, but also to allow servers to have the option to migrate from PKIX to DANE if that made sense for them. This change seemed less disruptive than either defining additional directives, or allowing multiple

instances of the same directive with different values to appear in the same advertisement.

- o Clarify interaction of this specification with anti-virus / anti-spam mechanisms.

Changes since draft-ietf-uta-email-deep-04:

- o Swap sections 5.1 and 5.3 ("Email Security Tags" and "Server DEEP Status") as that order may aid understanding of the model. Also rewrote parts of these two sections to try to make the model clearer.
- o Add text about versioning of security tags to make the model clearer.
- o Add example of security tag upgrade.
- o Convert remaining mention of TLS 1.0 to TLS 1.1.
- o Change document title from DEEP to MUA STS to align with SMTP relay STS.
  - \* Slight updates to abstract and introductions.
  - \* Rename security latches/tags to security directives.
  - \* Rename server DEEP status to STS policy.
  - \* Change syntax to use directive-style HSTS syntax.
- o Make HSTS reference normative.
- o Remove SMTP DSN header as that belongs in SMTP relay STS document.

Changes since draft-ietf-uta-email-deep-03:

- o Add more references to ietf-uta-email-tls-certs in implementation requirements section.
- o Replace primary reference to RFC 6125 with ietf-uta-email-tls-certs, so move RFC 6125 to informative list for this specification.

Changes since draft-ietf-uta-email-deep-02:

- o Make reference to design considerations explicit rather than "elsewhere in this document".

- o Change provider requirement so SMTP submission services are separate from SMTP MTA services as opposed to the previous phrasing that required the servers be separate (which is too restrictive).
- o Update DANE SMTP reference

Changes since draft-ietf-uta-email-deep-01:

- o Change text in tls11 and tls12 registrations to clarify certificate rules, including additional PKIX and DANE references.
- o Change from tls10 to tls11 (including reference) as the minimum.
- o Fix typo in example 5.
- o Remove open issues section; enough time has passed so not worth waiting for more input.

Changes since draft-ietf-uta-email-deep-00:

- o Update and clarify abstract
- o use term confidentiality instead of privacy in most cases.
- o update open issues to request input for missing text.
- o move certificate pinning sub-section to account setup section and attempt to define it more precisely.
- o Add note about end-to-end encryption in AVAS section.
- o swap order of DNSSEC and TLSA sub-sections.
- o change meaning of 'tls10' and 'tls12' latches to require certificate validation.
- o Replace cipher suite advice with reference to RFC 7525. Change examples to use TLS\_ECDHE\_RSA\_WITH\_AES\_128\_GCM\_SHA256 as cipher suite.
- o Add text to update IMAP, POP3 and Message Submission standards with newer TLS advice.
- o Add clearer text in introduction that this does not cover SMTP relay.
- o Update references to uta-tls-certs.

- o Add paragraph to Implicit TLS for SMTP Submission section recommending that STARTTLS also be implemented.

Changes since draft-newman-email-deep-02:

- o Changed "privacy assurance" to "confidentiality assurance"
- o Changed "low privacy assurance" to "no confidentiality assurance"
- o Attempt to improve definition of confidentiality assurance level.
- o Add SHOULD indicate when MUA is showing list of mail accounts.
- o Add SHOULD NOT latch tls10, tls12 tags until TLS negotiated.
- o Removed sentence about deleting and re-creating the account in latch failure section.
- o Remove use of word "fallback" with respect to TLS version negotiation.
- o Added bullet about changes to Internet facing servers to MSP section.
- o minor wording improvements based on feedback

Changes since -01:

- o Updated abstract, introduction and document structure to focus more on mail user agent privacy assurance.
- o Added email account privacy section, also moving section on account setup using SRV records to that section.
- o Finished writing IANA considerations section
- o Remove provisional concept and instead have server explicitly list security tags clients should latch.
- o Added note that rules for the submissions port follow the same rules as those for the submit port.
- o Reference and update advice in [RFC5068].
- o Fixed typo in Client Certificate Authentication section.
- o Removed tls-pfs security latch and all mention of perfect forward secrecy as it was controversial.

- o Added reference to HSTS.

Changes since -00:

- o Rewrote introduction to merge ideas from draft-moore-email-tls-00.
- o Added Implicit TLS section, Account configuration section and IANA port registration updates based on draft-moore-email-tls-00.
- o Add protocol details necessary to standardize implicit TLS for POP/IMAP/submission, using ideas from draft-melnikov-pop3-over-tls.
- o Reduce initial set of security tags based on feedback.
- o Add deep status concept to allow a window for software updates to be backed out before latches make that problematic, as well as to provide service providers with a mechanism they can use to assist customers in the event of a privacy failure.
- o Add DNS SRV section from draft-moore-email-tls-00.
- o Write most of the missing IANA considerations section.
- o Rewrite most of implementation requirements section based more on draft-moore-email-tls-00. Remove new cipher requirements for now because those may be dealt with elsewhere.

#### Appendix C. Acknowledgements

Thanks to Ned Freed for discussion of the initial latch concepts in this document. Thanks to Alexey Melnikov for draft-melnikov-pop3-over-tls-02, which was the basis of the POP3 Implicit TLS text. Thanks to Russ Housley, Alexey Melnikov and Dan Newman for review feedback. Thanks to Paul Hoffman for interesting feedback in initial conversations about this idea.

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SMTP MTA Strict Transport Security (MTA-STS)  
draft-ietf-uta-mta-sts-07

Abstract

SMTP Mail Transfer Agent Strict Transport Security (MTA-STS) is a mechanism enabling mail service providers to declare their ability to receive Transport Layer Security (TLS) secure SMTP connections, and to specify whether sending SMTP servers should refuse to deliver to MX hosts that do not offer TLS with a trusted server certificate.

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## 1. Introduction

The STARTTLS extension to SMTP [RFC3207] allows SMTP clients and hosts to negotiate the use of a TLS channel for encrypted mail transmission.

While this opportunistic encryption protocol by itself provides a high barrier against passive man-in-the-middle traffic interception,

any attacker who can delete parts of the SMTP session (such as the "250 STARTTLS" response) or who can redirect the entire SMTP session (perhaps by overwriting the resolved MX record of the delivery domain) can perform downgrade or interception attacks.

This document defines a mechanism for recipient domains to publish policies specifying:

- o whether MTAs sending mail to this domain can expect PKIX-authenticated TLS support
- o what a conforming client should do with messages when TLS cannot be successfully negotiated

### 1.1. Terminology

The keywords MUST, MUST NOT, REQUIRED, SHALL, SHALL NOT, SHOULD, SHOULD NOT, RECOMMENDED, MAY, and OPTIONAL, when they appear in this document, are to be interpreted as described in [RFC2119].

We also define the following terms for further use in this document:

- o MTA-STS Policy: A commitment by the Policy Domain to support PKIX authenticated TLS for the specified MX hosts.
- o Policy Domain: The domain for which an MTA-STS Policy is defined. This is the next-hop domain; when sending mail to "alice@example.com" this would ordinarily be "example.com", but this may be overridden by explicit routing rules (as described in Section 3.4, "Policy Selection for Smart Hosts and Subdomains").

## 2. Related Technologies

The DANE TLSA record [RFC7672] is similar, in that DANE is also designed to upgrade unauthenticated encryption or plaintext transmission into authenticated, downgrade-resistant encrypted transmission. DANE requires DNSSEC [RFC4033] for authentication; the mechanism described here instead relies on certificate authorities (CAs) and does not require DNSSEC, at a cost of risking malicious downgrades. For a thorough discussion of this trade-off, see Section 8, "Security Considerations".

In addition, MTA-STS provides an optional report-only mode, enabling soft deployments to detect policy failures; partial deployments can be achieved in DANE by deploying TLSA records only for some of a domain's MXs, but such a mechanism is not possible for the per-domain policies used by MTA-STS.

The primary motivation of MTA-STS is to provide a mechanism for domains to upgrade their transport security even when deploying DNSSEC is undesirable or impractical. However, MTA-STS is designed not to interfere with DANE deployments when the two overlap; in particular, senders who implement MTA-STS validation MUST NOT allow a "valid" or "report-only" MTA-STS validation to override a failing DANE validation.

### 3. Policy Discovery

MTA-STS policies are distributed via HTTPS from a "well-known" [RFC5785] path served within the Policy Domain, and their presence and current version are indicated by a TXT record at the Policy Domain. These TXT records additionally contain a policy "id" field, allowing sending MTAs to check the currency of a cached policy without performing an HTTPS request.

To discover if a recipient domain implements MTA-STS, a sender need only resolve a single TXT record. To see if an updated policy is available for a domain for which the sender has a previously cached policy, the sender need only check the TXT record's version "id" against the cached value.

#### 3.1. MTA-STS TXT Records

The MTA-STS TXT record is a TXT record with the name "\_mta-sts" at the Policy Domain. For the domain "example.com", this record would be "\_mta-sts.example.com". MTA-STS TXT records MUST be US-ASCII, semicolon-separated key/value pairs containing the following fields:

- o "v": (plain-text, required). Currently only "STSv1" is supported.
- o "id": (plain-text, required). A short string used to track policy updates. This string MUST uniquely identify a given instance of a policy, such that senders can determine when the policy has been updated by comparing to the "id" of a previously seen policy. There is no implied ordering of "id" fields between revisions.

An example TXT record is as below:

```
"_mta-sts.example.com. IN TXT "v=STSv1; id=20160831085700Z;"
```

The formal definition of the "\_mta-sts" TXT record, defined using [RFC5234], is as follows:

```

sts-text-record = sts-version *WSP field-delim *WSP sts-id
                  [field-delim [sts-extensions]]

field-delim      = %x3B                                ; ";"

sts-version      = %x76 *WSP "=" *WSP %x53 %x54        ; "v=STSV1"
                  %x53 %x76 %x31

sts-id           = %x69 %x64 *WSP "="
                  *WSP 1*32(ALPHA / DIGIT)              ; "id="

sts-extensions   = sts-extension *(field-delim sts-extension)
                  [field-delim]                          ; extension fields

sts-extension    = sts-ext-name *WSP "=" *WSP sts-ext-value

sts-ext-name     = (ALPHA / DIGIT) *31(ALPHA / DIGIT / "_" / "-" / ".")

sts-ext-value    = 1*(%x21-3A / %x3C / %x3E-7E)          ; chars excluding
                                                          ; "=", ";", SP, and
                                                          ; control chars

```

If multiple TXT records for "\_mta-sts" are returned by the resolver, records which do not begin with "v=STSV1;" are discarded. If the number of resulting records is not one, senders MUST assume the recipient domain does not implement MTA-STS and skip the remaining steps of policy discovery.

### 3.2. MTA-STS Policies

The policy itself is a JSON [RFC7159] object served via the HTTPS GET method from the fixed [RFC5785] "well-known" path of ".well-known/mta-sts.json" served by the "mta-sts" host at the Policy Domain. Thus for "example.com" the path is "https://mta-sts.example.com/.well-known/mta-sts.json".

This JSON object contains the following key/value pairs:

- o "version": (plain-text, required). Currently only "STSV1" is supported.
- o "mode": (plain-text, required). Either "enforce" or "report", indicating the expected behavior of a sending MTA in the case of a policy validation failure.
- o "max\_age": Max lifetime of the policy (plain-text non-negative integer seconds, required). Well-behaved clients SHOULD cache a policy for up to this value from last policy fetch time. To

mitigate the risks of attacks at policy refresh time, it is expected that this value typically be in the range of weeks or greater.

- o "mx": MX identity patterns (list of plain-text strings, required). One or more patterns matching a Common Name ([RFC6125]) or Subject Alternative Name ([RFC5280]) DNS-ID present in the X.509 certificate presented by any MX receiving mail for this domain. For example, "["mail.example.com", ".example.net"]" indicates that mail for this domain might be handled by any MX with a certificate valid for a host at "mail.example.com" or "example.net". Valid patterns can be either fully specified names ("example.com") or suffixes (".example.net") matching the right-hand parts of a server's identity; the latter case are distinguished by a leading period. In the case of Internationalized Domain Names ([RFC5891]), the MX MUST specify the Punycode-encoded A-label [RFC3492] and not the Unicode-encoded U-label. The full semantics of certificate validation are described in Section 4.1, "MX Certificate Validation."

An example JSON policy is as below:

```
{
  "version": "STSv1",
  "mode": "enforce",
  "mx": [".mail.example.com"],
  "max_age": 123456
}
```

Parsers MUST accept TXT records and policy files which are syntactically valid (i.e. valid key-value pairs separated by semi-colons for TXT records and valid JSON for policy files) and implementing a superset of this specification, in which case unknown fields SHALL be ignored.

### 3.3. HTTPS Policy Fetching

When fetching a new policy or updating a policy, the HTTPS endpoint MUST present a X.509 certificate which is valid for the "mta-sts" host (as described below), chain to a root CA that is trusted by the sending MTA, and be non-expired. It is expected that sending MTAs use a set of trusted CAs similar to those in widely deployed Web browsers and operating systems.

The certificate is valid for the "mta-sts" host with respect to the rules described in [RFC6125], with the following application-specific considerations:

- o Matching is performed only against the DNS-ID and CN-ID identifiers.
- o DNS domain names in server certificates MAY contain the wildcard character '\*' as the complete left-most label within the identifier.

The certificate MAY be checked for revocation via the Online Certificate Status Protocol (OCSP) [RFC2560], certificate revocation lists (CRLs), or some other mechanism.

HTTP 3xx redirects MUST NOT be followed.

Senders may wish to rate-limit the frequency of attempts to fetch the HTTPS endpoint even if a valid TXT record for the recipient domain exists. In the case that the HTTPS GET fails, we suggest implementations may limit further attempts to a period of five minutes or longer per version ID, to avoid overwhelming resource-constrained recipients with cascading failures.

Senders MAY impose a timeout on the HTTPS GET and/or a limit on the maximum size of the response body to avoid long delays or resource exhaustion during attempted policy updates. A suggested timeout is one minute, and a suggested maximum policy size 64 kilobytes; policy hosts SHOULD respond to requests with a complete policy body within that timeout and size limit.

If a valid TXT record is found but no policy can be fetched via HTTPS (for any reason), and there is no valid (non-expired) previously-cached policy, senders MUST continue with delivery as though the domain has not implemented MTA-STS. Senders who implement TLSRPT (TODO: add ref) should, however, report this failure to the recipient domain if the domain implements TLSRPT as well.

Conversely, if no "live" policy can be discovered via DNS or fetched via HTTPS, but a valid (non-expired) policy exists in the sender's cache, the sender MUST apply that cached policy.

### 3.4. Policy Selection for Smart Hosts and Subdomains

When sending mail via a "smart host"--an intermediate SMTP relay rather than the message recipient's server--compliant senders MUST treat the smart host domain as the policy domain for the purposes of policy discovery and application.

When sending mail to a mailbox at a subdomain, compliant senders MUST NOT attempt to fetch a policy from the parent zone. Thus for mail

sent to "user@mail.example.com", the policy can be fetched only from "mail.example.com", not "example.com".

#### 4. Policy Validation

When sending to an MX at a domain for which the sender has a valid and non-expired MTA-STS policy, a sending MTA honoring MTA-STS MUST validate:

1. That the recipient MX supports STARTTLS and offers a valid PKIX-based TLS certificate.
2. That at least one of the policy's "mx" patterns matches at least one of the identities presented in the MX's X.509 certificate, as described in "MX Certificate Validation".

This section does not dictate the behavior of sending MTAs when policies fail to validate; in particular, validation failures of policies which specify "report" mode MUST NOT be interpreted as delivery failures, as described in Section 5, "Policy Application".

##### 4.1. MX Certificate Validation

The certificate presented by the receiving MX MUST chain to a root CA that is trusted by the sending MTA and be non-expired. The certificate MUST have a CN-ID ([RFC6125]) or SAN ([RFC5280]) with a DNS-ID matching the "mx" pattern. The MX's certificate MAY also be checked for revocation via OCSP [RFC2560], certificate revocation lists (CRLs), or some other mechanism.

Because the "mx" patterns are not hostnames, however, matching is not identical to other common cases of X.509 certificate authentication (as described, for example, in [RFC6125]). Consider the example policy given above, with an "mx" pattern containing ".example.net". In this case, if the MX server's X.509 certificate contains a SAN matching "\*.example.net", we are required to implement "wildcard-to-wildcard" matching.

To simplify this case, we impose the following constraints on wildcard certificates, identical to those in [RFC7672] section 3.2.3 and [RFC6125] section 6.4.3: wildcards are valid in DNS-IDs or CN-IDs, but must be the entire first label of the identifier (that is, "\*.example.com", not "mail\*.example.com"). Senders who are comparing a "suffix" MX pattern with a wildcard identifier should thus strip the wildcard and ensure that the two sides match label-by-label, until all labels of the shorter side (if unequal length) are consumed.



A simple pseudocode implementation of this algorithm is presented in the Appendix.

## 5. Policy Application

When sending to an MX at a domain for which the sender has a valid, non-expired MTA-STS policy, a sending MTA honoring MTA-STS applies the result of a policy validation failure one of two ways, depending on the value of the policy "mode" field:

1. "report": In this mode, sending MTAs merely send a report (as described in the TLSRPT specification (TODO: add ref)) indicating policy application failures.
2. "enforce": In this mode, sending MTAs MUST NOT deliver the message to hosts which fail MX matching or certificate validation.

When a message fails to deliver due to an "enforce" policy, a compliant MTA MUST NOT permanently fail to deliver messages before checking for the presence of an updated policy at the Policy Domain. (In all cases, MTAs SHOULD treat such failures as transient errors and retry delivery later.) This allows implementing domains to update long-lived policies on the fly.

Finally, in both "enforce" and "report" modes, failures to deliver in compliance with the applied policy result in failure reports to the policy domain, as described in the TLSRPT specification (TODO: add ref).

### 5.1. Policy Application Control Flow

An example control flow for a compliant sender consists of the following steps:

1. Check for a cached policy whose time-since-fetch has not exceeded its "max\_age". If none exists, attempt to fetch a new policy (perhaps asynchronously, so as not to block message delivery). Optionally, sending MTAs may unconditionally check for a new policy at this step.
2. For each candidate MX, in order of MX priority, attempt to deliver the message, enforcing STARTTLS and, assuming a policy is present, PKIX certificate validation as described in Section 4.1, "MX Certificate Validation."
3. A message delivery MUST NOT be permanently failed until the sender has first checked for the presence of a new policy (as

indicated by the "id" field in the "\_mta-sts" TXT record). If a new policy is not found, existing rules for the case of temporary message delivery failures apply (as discussed in [RFC5321] section 4.5.4.1).

## 6. Operational Considerations

### 6.1. Policy Updates

Updating the policy requires that the owner make changes in two places: the "\_mta-sts" TXT record in the Policy Domain's DNS zone and at the corresponding HTTPS endpoint. As a result, recipients should expect a policy will continue to be used by senders until both the HTTPS and TXT endpoints are updated and the TXT record's TTL has passed.

In other words, a sender who is unable to successfully deliver a message while applying a cache of the recipient's now-outdated policy may be unable to discover that a new policy exists until the DNS TTL has passed. Recipients should therefore ensure that old policies continue to work for message delivery during this period of time, or risk message delays.

Recipients should also prefer to update the HTTPS policy body before updating the TXT record; this ordering avoids the risk that senders, seeing a new TXT record, mistakenly cache the old policy from HTTPS.

## 7. IANA Considerations

### 7.1. Well-Known URIs Registry

A new .well-known URI will be registered in the Well-Known URIs registry as described below:

URI Suffix: mta-sts.json Change Controller: IETF

### 7.2. MTA-STS TXT Record Fields

IANA is requested to create a new registry titled "MTA-STS TXT Record Fields". The initial entries in the registry are:

Field Name	Description	Reference
v	Record version	Section 3.1 of RFC XXX
id	Policy instance ID	Section 3.1 of RFC XXX

New fields are added to this registry using IANA's "Expert Review" policy.

### 7.3. MTA-STS Policy Fields

IANA is requested to create a new registry titled "MTA-STS Policy Fields". The initial entries in the registry are:

Field Name	Description	Reference
version	Policy version	Section 3.2 of RFC XXX
mode	Enforcement behavior	Section 3.2 of RFC XXX
max_age	Policy lifetime	Section 3.2 of RFC XXX
mx	MX identities	Section 3.2 of RFC XXX

New fields are added to this registry using IANA's "Expert Review" policy.

## 8. Security Considerations

SMTP MTA Strict Transport Security attempts to protect against an active attacker who wishes to intercept or tamper with mail between hosts who support STARTTLS. There are two classes of attacks considered:

- o Foiling TLS negotiation, for example by deleting the "250 STARTTLS" response from a server or altering TLS session negotiation. This would result in the SMTP session occurring over plaintext, despite both parties supporting TLS.
- o Impersonating the destination mail server, whereby the sender might deliver the message to an impostor, who could then monitor and/or modify messages despite opportunistic TLS. This impersonation could be accomplished by spoofing the DNS MX record for the recipient domain, or by redirecting client connections intended for the legitimate recipient server (for example, by altering BGP routing tables).

MTA-STS can thwart such attacks only if the sender is able to previously obtain and cache a policy for the recipient domain, and only if the attacker is unable to obtain a valid certificate that complies with that policy. Below, we consider specific attacks on this model.

### 8.1. Obtaining a Signed Certificate

SMTP MTA-STS relies on certificate validation via PKIX based TLS identity checking [RFC6125]. Attackers who are able to obtain a valid certificate for the targeted recipient mail service (e.g. by compromising a certificate authority) are thus able to circumvent STS authentication.

### 8.2. Preventing Policy Discovery

Since MTA-STS uses DNS TXT records for policy discovery, an attacker who is able to block DNS responses can suppress the discovery of an MTA-STS Policy, making the Policy Domain appear not to have an MTA-STS Policy. The sender policy cache is designed to resist this attack by decreasing the frequency of policy discovery and thus reducing the window of vulnerability; it is nonetheless a risk that attackers who can predict or induce policy discovery--for example, by inducing a victim sending domain to send mail to a never-before-contacted recipient while carrying out a man-in-the-middle attack--may be able to foil policy discovery and effectively downgrade the security of the message delivery.

Since this attack depends upon intercepting initial policy discovery, we strongly recommend implementors to prefer policy "max\_age" values to be as long as is practical.

Because this attack is also possible upon refresh of a cached policy, we suggest implementors do not wait until a cached policy has expired before checking for an update; if senders attempt to refresh the cache regularly (for instance, by checking their cached version string against the TXT record on each successful send, or in a background task that runs daily or weekly), an attacker would have to foil policy discovery consistently over the lifetime of a cached policy to prevent a successful refresh.

Resistance to downgrade attacks of this nature--due to the ability to authoritatively determine "lack of a record" even for non-participating recipients--is a feature of DANE, due to its use of DNSSEC for policy discovery.

### 8.3. Denial of Service

We additionally consider the Denial of Service risk posed by an attacker who can modify the DNS records for a victim domain. Absent MTA-STS, such an attacker can cause a sending MTA to cache invalid MX records, but only for however long the sending resolver caches those records. With MTA-STS, the attacker can additionally advertise a new, long-"max\_age" MTA-STS policy with "mx" constraints that

validate the malicious MX record, causing senders to cache the policy and refuse to deliver messages once the victim has resecured the MX records.

This attack is mitigated in part by the ability of a victim domain to (at any time) publish a new policy updating the cached, malicious policy, though this does require the victim domain to both obtain a valid CA-signed certificate and to understand and properly configure MTA-STS.

Similarly, we consider the possibility of domains that deliberately allow untrusted users to serve untrusted content on user-specified subdomains. In some cases (e.g. the service Tumblr.com) this takes the form of providing HTTPS hosting of user-registered subdomains; in other cases (e.g. dynamic DNS providers) this takes the form of allowing untrusted users to register custom DNS records at the provider's domain.

In these cases, there is a risk that untrusted users would be able to serve custom content at the "mta-sts" host, including serving an illegitimate MTA-STS policy. We believe this attack is rendered more difficult by the need for the attacker to also serve the "\_mta-sts" TXT record on the same domain--something not, to our knowledge, widely provided to untrusted users. This attack is additionally mitigated by the aforementioned ability for a victim domain to update an invalid policy at any future date.

#### 8.4. Weak Policy Constraints

Even if an attacker cannot modify a served policy, the potential exists for configurations that allow attackers on the same domain to receive mail for that domain. For example, an easy configuration option when authoring an MTA-STS Policy for "example.com" is to set the "mx" equal to ".example.com"; recipient domains must consider in this case the risk that any user possessing a valid hostname and CA-signed certificate (for example, "dhcp-123.example.com") will, from the perspective of MTA-STS Policy validation, be a valid MX host for that domain.

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#### 10. Appendix 1: MTA-STS example record & policy

The owner of "example.com" wishes to begin using MTA-STS with a policy that will solicit reports from senders without affecting how the messages are processed, in order to verify the identity of MXs that handle mail for "example.com", confirm that TLS is correctly used, and ensure that certificates presented by the recipient MX validate.

MTA-STS policy indicator TXT RR:

```
_mta-sts.example.com. IN TXT "v=STSV1; id=20160831085700Z;"
```

MTA-STS Policy JSON served as the response body at [1]

```
{
  "version": "STSV1",
  "mode": "report",
  "mx": ["mx1.example.com", "mx2.example.com"],
  "max_age": 12345678
}
```

#### 11. Appendix 2: Message delivery pseudocode

Below is pseudocode demonstrating the logic of a compliant sending MTA.

While this pseudocode implementation suggests synchronous policy retrieval in the delivery path, in a working implementation that may be undesirable, and we expect some implementors to instead prefer a background fetch that does not block delivery if no cached policy is present.

```
func isEnforce(policy) {
  // Return true if the policy mode is "enforce".
}

func isNonExpired(policy) {
  // Return true if the policy is not expired.
}
```

```
func tryStartTls(connection) {
    // Attempt to open an SMTP connection with STARTTLS with the MX.
}

func certMatches(connection, policy) {
    // Assume a handy function to return CN and DNS-ID SANs.
    for san in getDnsIdSansAndCnFromCert(connection) {
        for mx in policy.mx {
            // Return if the server certificate from "connection" matches the "mx" host.
            if san[0] == '*' {
                // Invalid wildcard!
                if san[1] != '.' continue
                san = san[1:]
            }
            if san[0] == '.' && HasSuffix(mx, san) {
                return true
            }
            if mx[0] == '.' && HasSuffix(san, mx) {
                return true
            }
            if mx == san {
                return true
            }
        }
    }
    return false
}

func tryDeliverMail(connection, message) {
    // Attempt to deliver "message" via "connection".
}

func tryGetNewPolicy(domain) {
    // Check for an MTA-STS TXT record for "domain" in DNS, and return the
    // indicated policy.
}

func cachePolicy(domain, policy) {
    // Store "policy" as the cached policy for "domain".
}

func tryGetCachedPolicy(domain) {
    // Return a cached policy for "domain".
}

func reportError(error) {
    // Report an error via TLSRPT.
}
```

```
func tryMxAccordingTo(message, mx, policy) {
    connection := connect(mx)
    if !connection {
        return false // Can't connect to the MX so it's not an MTA-STS error.
    }
    secure := true
    if !tryStartTls(connection) {
        secure = false
        reportError(E_NO_VALID_TLS)
    } else if !certMatches(connection, policy) {
        secure = false
        reportError(E_CERT_MISMATCH)
    }
    if secure || !isEnforce(policy) {
        return tryDeliverMail(connection, message)
    }
    return false
}

func tryWithPolicy(message, domain, policy) {
    mxes := getMxForDomain(domain)
    for mx in mxes {
        if tryMxAccordingTo(message, mx, policy) {
            return true
        }
    }
    return false
}

func handleMessage(message) {
    domain := ... // domain part after '@' from recipient
    policy := tryGetNewPolicy(domain)
    if policy {
        cachePolicy(domain, policy)
    } else {
        policy = tryGetCachedPolicy(domain)
    }
    if policy {
        return tryWithPolicy(message, domain, policy)
    }
    // Try to deliver the message normally (i.e. without MTA-STS).
}
```



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## 12.2. URIs

[1] <https://mta-sts.example.com/.well-known/mta-sts.json>:

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